

City of Boston Archives and Records Management Division

Guide to the Public Health Commission Board records

including Trustees of Boston City Hospital, Board of Health, Health Commissioner and Health & Hospitals Department records

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Repository: City of Boston Archives and Records Management Division

Title: Public Health Commission Board records

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Abstract The history of the Boston Public Health Commission, whose mission is to protect,

preserve and promote the health and well-being of all Boston's residents, particularly the underserved, began in 1799 when an ordinance was passed to create a Board of Health for the City of Boston. The Public Health Commission was formed in 1996 as a result of the merger between the Department of Health and Hospitals and the Boston University Health Center. Both the Department of Health and Department of Hospitals were city departments and functioned as separate entities from the time of their creation until 1965, when they merged in order to provide a more efficient health care system. The Department of Hospitals included Boston City Hospital, the Boston Specialty and Rehabilitation Hospital (Mattapan Chronic Disease Hospital), and the Long Island Hospital. From 1970 through the early 1990s, great effort was made to reorganize and modernize Boston City Hospital's physical plant, including building a new Boston City Hospital. However, in 1996, the Mayor's Special Commission on Health Care was formed to study the challenges of health care provision and administration in the twenty-first century and the Commission recommended that the Department of Health and Hospitals merge with Boston University Medical Center. This collection documents the history of the Boston Public Health Commission from 1865-2007 (with gaps) including the history of the Board of Health and the Board of Hospitals, Trustees of Boston City Hospital, and the Board of Health and Hospitals. The consolidation of the Department of Health and Hospitals and the Boston University Medical Center created the Boston Medical Center, which subsumed the former Boston City Hospital. The collection documents the restructuring of Boston City Hospital and Boston Specialty and Rehabilitation Hospital (Mattapan Chronic Disease Hospital) from the 1970s-1996; the reasons,

recommendations, and logistics for the merger between Boston University Medical

Center Hospital and the Department of Health and Hospitals; and the creation of the Boston Public Health Commission. In addition, the activism of city residents regarding hospital closings, the building of facilities producing hazardous materials, the city wide smoking ban and health care reform is documented. Other issues include women's health programs, community health programs, HIV/AIDS, substance abuse treatment, the role of Boston City Hospital in the City of Boston, sanitation, disease prevention and treatment, communicable diseases, and the role of community health centers. Records consist of meeting minutes, by-laws, board votes, annual reports, statistics, correspondence, reports, budgets, agreements, public hearing transcripts, newspaper clippings, press releases, photographs, and audio cassettes.

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Historical note

The history of the Boston Public Health Commission dates back to 1799 when an ordinance was passed to establish a Board of Health to "examine into all causes of sickness, nuisances, and sources of filth that may be injurious to the health of the inhabitants of the town of Boston." Included in the history of the Commission is the history of the Department of Hospitals, particularly Boston City Hospital, which opened in the South End in 1864 and was established to provide quality medical care to the city's residents regardless of their ability to pay. Both of these institutions functioned as separate entities until 1965, when the Hamlin Report recommended the merger between the Department of Health and the Department of Hospitals, which would respond to the rapidly growing health care reform movement in the country and improve the quality of care in the city.

From its beginning, the mission of the Boston Public Health Commission has been to promote and preserve the health and well-being of the city's residents. Examples of early programs and services include establishing neighborhood health centers, instituting school inspections, setting up the first diabetic clinic in the country, and providing nurses' visits. In order to expand its effectiveness, it became affiliated with Harvard, Tufts, and Boston University, instituted a field service program, and collaborated with other health and social welfare agencies throughout Boston. At the time of the 1965 merger, the Department of Health and Hospitals was organized into four categories: General Services, Medical Services, Environmental Sanitation, and Local Health Services.

Throughout its history, Boston City Hospital sought to provide quality health care to residents regardless of their socioeconomic status through its strong residency programs, the depth of its medical research especially in the field of Pediatric AIDS, and its emergency medical services. At the time of the merger with the Department of Health, the City Hospital was made up of 28 buildings all of which were built between 1864 and 1940. These buildings also included the Boston Specialty and Rehabilitation Hospital and Long Island Hospital. In addition, Boston City Hospital was the primary teaching hospital in the city

and was affiliated with Harvard, Tufts, and Boston University Medical Schools. By 1972, the combination of the condition of the hospital's physical plant, the City's financial problems, the changes in health care delivery, and the innovations in medical technology made it clear that re-evaluation was necessary. In response to these problems, the hospital became solely affiliated with Boston University Medical School, began reducing its licensed capacity of 1,200 beds, and started developing plans to replace its buildings. In 1977, as part of its plan for change, the hospital opened the Ambulatory Care Center. However, it was unable to replace other buildings because of financial constraints.

During the early 1990s, several attempts were made to improve and modernize the health care system in Boston while keeping Boston City Hospital and the Boston Specialty and Rehabilitation Hospital from permanently closing their doors. Regardless of these efforts, economic considerations, further advances in medical technology and health care delivery, and the changing needs of the communities served by the Department of Health and Hospitals required an in-depth study. In 1994, the Mayor's Special Commission on Health Care (McGovern Commission) was created. The culmination of this study was its recommendation in 1995, which proposed the merger between Boston City Hospital and Boston University Medical Center. By consolidating these two institutions, the original mission of Boston City Hospital to provide quality health care to residents regardless of their financial status was assured of continuing through the Boston Medical Center. Also in 1996, Mayor Thomas Menino established the Boston Public Health Commission (BPHC), an independent public agency that is responsible for both responding to the city's health problems and serving as the City's Board of Health.

As the city agency whose responsibility it is to make Boston a healthier place in which to live and work, the Commission was successful in instituting a city-wide ban on smoking in public buildings, and held meetings that were specifically designed to respond to health concerns of every neighborhood in the city. In 2007, it launched campaigns to increase awareness of both health and safety issues including cancer, the continuing risk of AIDS, and violence prevention; and it began making efforts to close the gap in racial, ethnic, and socioeconomic health disparities.

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Scope and Contents note

This collection documents the history of the Boston Public Health Commission, which was formed in 1996 as a result of the merger between the Boston Department of Health and Hospitals and Boston University Medical Center. The consolidation of these two institutions also created the Boston Medical Center, which subsumed the former Boston City Hospital. In addition, the histories of the Department of Health and Boston City Hospital from 1865-1965 (with gaps), the history of the Department of Health and Hospitals from 1965-1996, and the restructuring of Boston City Hospital and Boston Specialty and Rehabilitation Hospital (Mattapan Chronic Disease Hospitals) from the 1970s-1996 is documented. This collection also records the community activism of city residents, including those in the South End and Mattapan, regarding hospital closings, building facilities producing hazardous materials, and the smoking ban. Topics such as racial disparities in public health, community health centers, HIV/AIDS, women's health services, program development, and health care reform are also documented. Records include board, trustee, and committee meeting minutes, correspondence, reports, budgets, financial statements, agreements, public hearing transcripts, newspaper clippings, press releases, photographs, and audio cassettes. Statistics, agendas, by-laws, memoranda, meeting notes, personal manuals, and brochures are also included. The collection is divided into four series: Series I. Minutes; Series II. Annual reports and publications; Series III. Records; and Series IV. Audio-visual materials.

Series I includes the minute books of the predecessor boards and departments including Trustees of Boston City Hospital, Board of Health, Health Commissioner, Trustees of Health and Hospitals, Board of Health

and Hospitals as well as the Public Health Commission. There are gaps in the date spans for each department/board. Series II includes annual reports of predecessor boards/departments including Trustees of Boston City Hospital, Board of Health and Department of Health and Hospitals as well as publications on health units and health statistics. There are gaps in the date spans for the annual reports in this collection. However, annual reports can also be found in the Boston City Documents published by the Boston City Council. Series III includes primarily administrative records including correspondence, subject files, committee records, budgets, etc. Board of Directors meeting packets which include minutes and supporting documents for the Department of Health and Hospitals and the Boston Public Health Commission for the years 1977-1985 and 1991-2007 can be found in this series. Series IV includes audiovisual material removed from Series III. One item of significance is a photograph of the hospital building in Mattapan.

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