

Ratings†	
Moody's	S&P
Aaa	AA+

## **NEW ISSUE**

*In the opinion of Edwards Wildman Palmer LLP, Bond Counsel, based upon an analysis of existing law and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under the Internal Revenue Code of 1986. Interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Under existing law, interest on the Bonds is exempt from Massachusetts personal income taxes, and the Bonds are exempt from Massachusetts personal property taxes. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. See "Tax Exemption" herein.*

# **CITY OF BOSTON, MASSACHUSETTS**

**\$121,975,000**  
**GENERAL OBLIGATION BONDS**  
**2012 SERIES A**

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**\$83,155,000**  
**GENERAL OBLIGATION BONDS**  
**2012 SERIES B**

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**\$26,945,000**  
**GENERAL OBLIGATION BONDS**  
**2012 SERIES C**

**Dated: Date of Delivery**  
**Due: As shown on pages (i) and (ii) hereof**

The Bonds will be issued by means of a book entry system evidencing ownership and transfer of the Bonds on the records of The Depository Trust Company and its participants. Details of payment of the Bonds are set forth in this Official Statement. Interest on the Series A Bonds will be payable on October 1, 2012 and semiannually on each April 1 and October 1 thereafter until maturity or redemption prior to maturity. Interest on the Series B Bonds and the Series C Bonds will be payable on August 1, 2012 and semiannually on each February 1 and August 1 thereafter until maturity or redemption prior to maturity with respect to the Series B Bonds. The Series A Bonds and Series B Bonds will be subject to redemption as more fully described herein.

**The Bonds will be valid general obligations of the City for the payment of the principal of and interest on which all taxable property in the City is subject to the levy of ad valorem taxes without limit as to rate or amount as more fully described herein under "Security for the Bonds."**

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.

The Bonds were sold by the City after competitive bidding pursuant to the Official Notice of Sale, dated March 7, 2012, and are offered subject to the final approving opinion of Edwards Wildman Palmer LLP, Boston, Massachusetts, Bond Counsel to the City, and to certain other conditions described herein and in the Official Notice of Sale. Public Financial Management, Inc., Boston, Massachusetts, serves as Financial Advisor to the City. U.S. Bank National Association, Boston, Massachusetts, will act as paying agent for the Bonds. It is anticipated that the Series A Bonds and the Series B Bonds will be available for delivery through DTC in New York, New York, on or about April 2, 2012. It is anticipated that the Series C Bonds will be available for delivery through DTC in New York, New York, on or about May 4, 2012.

March 14, 2012

† See "Credit Ratings."

# CITY OF BOSTON, MASSACHUSETTS

## \$121,975,000 GENERAL OBLIGATION BONDS 2012 SERIES A

**Dated: Date of Delivery**

**Due: April 1, as shown below**

<b>Maturity</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>Yield</b>	<b>CUSIP*</b>	<b>Maturity</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>Yield</b>	<b>CUSIP*</b>
2013	\$8,060,000	2.00%	0.18%	100853PG9	2023	\$3,830,000	4.00%	2.39% <sup>†</sup>	100853PS3
2014	8,245,000	5.00	0.30	100853PH7	2024	3,985,000	4.00	2.51 <sup>†</sup>	100853PT1
2015	8,660,000	5.00	0.63	100853PJ3	2025	4,145,000	4.00	2.61 <sup>†</sup>	100853PU8
2016	9,090,000	5.00	0.70	100853PK0	2026	4,310,000	4.00	2.71 <sup>†</sup>	100853PV6
2017	9,545,000	5.00	0.95	100853PL8	2027	4,480,000	3.00	3.00	100853PW4
2018	7,160,000	4.00	1.33	100853PM6	2028	3,435,000	4.00	3.00 <sup>†</sup>	100853PX2
2019	7,445,000	4.00	1.60	100853PN4	2029	3,575,000	4.00	3.10 <sup>†</sup>	100853PY0
2020	7,745,000	5.00	1.85	100853PP9	2030	3,715,000	4.00	3.20 <sup>†</sup>	100853PZ7
2021	8,130,000	5.00	2.07	100853PQ7	2031	3,865,000	4.00	3.30 <sup>†</sup>	100853QA1
2022	8,535,000	5.00	2.24	100853PR5	2032	4,020,000	4.00	3.40 <sup>†</sup>	100853QB9

<sup>†</sup> Priced to the April 1, 2022 optional redemption date. See “The Bonds—Redemption Prior to Maturity—Optional Redemption.”

## \$83,155,000 GENERAL OBLIGATION BONDS 2012 SERIES B

**Dated: Date of Delivery**

**Due: February 1, as shown below**

<b>Maturity</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>Yield</b>	<b>CUSIP*</b>	<b>Maturity</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>Yield</b>	<b>CUSIP*</b>
2013	\$11,495,000	2.00%	0.18%	100853QJ2	2019	\$8,790,000	5.00%	1.58%	100853QQ6
2014	10,210,000	3.00	0.30	100853QK9	2020	8,335,000	5.00	1.85	100853QR4
2015	6,580,000	4.00	0.53	100853QL7	2021	4,720,000	5.00	2.07	100853QS2
2016	6,200,000	5.00	0.69	100853QM5	2022	4,735,000	5.00	2.24	100853QT0
2017	6,165,000	5.00	0.94	100853QN3	2023	4,760,000	5.00	2.39 <sup>†</sup>	100853QU7
2018	8,820,000	5.00	1.31	100853QP8	2024	2,345,000	5.00	2.51 <sup>†</sup>	100853QV5

<sup>†</sup> Priced to the February 1, 2022 optional redemption date. See “The Bonds—Redemption Prior to Maturity—Optional Redemption.”

\* Copyright, American Bankers Association. CUSIP data herein are provided by Standard & Poor's, CUSIP Service Bureau, a division of The McGraw-Hill Companies, Inc. The CUSIP numbers listed above are being provided solely for the convenience of bondholders only at the time of issuance of the Bonds and the City does not make any representation with respect to such numbers or undertake any responsibility for their accuracy now or at any time in the future.

# CITY OF BOSTON, MASSACHUSETTS

**\$26,945,000**

## **GENERAL OBLIGATION BONDS 2012 SERIES C**

**Dated: Date of Delivery**

**Due: August 1, as shown below**

<b>Maturity</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>Yield</b>	<b>CUSIP*</b>
2013	\$4,185,000	2.00%	0.18%	100853QC7
2014	4,335,000	5.00	0.30	100853QD5
2015	4,555,000	5.00	0.63	100853QE3
2016	4,790,000	5.00	0.70	100853QF0
2017	5,035,000	5.00	0.95	100853QG8
2018	4,045,000	5.00	1.33	100853QH6

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\* Copyright, American Bankers Association. CUSIP data herein are provided by Standard & Poor's, CUSIP Service Bureau, a division of The McGraw-Hill Companies, Inc. The CUSIP numbers listed above are being provided solely for the convenience of bondholders only at the time of issuance of the Bonds and the City does not make any representation with respect to such numbers or undertake any responsibility for their accuracy now or at any time in the future.

No dealer, broker, salesperson or other person has been authorized by the City of Boston or the underwriter of the Bonds to give any information or to make any representations in connection with the Bonds or the matters described herein, other than those contained in this Official Statement, and, if given or made, such other information or representations must not be relied upon as having been authorized by the foregoing. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information contained herein has been furnished by the City and certain information has been obtained from other sources which are believed to be reliable, but is not guaranteed as to accuracy or completeness and is not to be construed as a representation of the underwriter of the Bonds or, as to information from other sources, of the City. The information and expressions of opinion herein or included by reference herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof, except as expressly set forth herein. This Official Statement is submitted in connection with the sale of the Bonds and may not be reproduced or used, in whole or in part, for any other purpose.

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**OFFICIAL STATEMENT**  
*of the*  
**CITY OF BOSTON, MASSACHUSETTS**  
*relating to*  
**\$121,975,000**  
**GENERAL OBLIGATION BONDS, 2012 SERIES A**  
**\$83,155,000**  
**GENERAL OBLIGATION BONDS, 2012 SERIES B**  
**\$26,945,000**  
**GENERAL OBLIGATION BONDS, 2012 SERIES C**

This Official Statement (which includes the cover page and Appendices hereto) provides information concerning the City of Boston, Massachusetts (the “City”), and the \$121,975,000 General Obligation Bonds, 2012 Series A (the “Series A Bonds”), \$83,155,000 General Obligation Bonds, 2012 Series B (the “Series B Bonds”), and the \$26,945,000 General Obligation Bonds, 2012 Series C (the “Series C Bonds”, and together with the Series A Bonds and the Series B Bonds, the “Bonds”), to be issued by the City as described herein. Certain credit factors concerning the Bonds are described throughout this Official Statement, which should be read in its entirety. This Official Statement speaks only as of its date and the information contained herein is subject to change after this date.

**THE CITY**

The City of Boston, incorporated as a town in 1630 and as a city in 1822, is the largest city in Massachusetts and the capital of The Commonwealth of Massachusetts (the “Commonwealth”). The City and its component governmental units are responsible for the provision of a wide range of government services, including education, public safety, public health, urban planning and development and the maintenance of the City’s infrastructure, and for funding certain employee benefits, state authority assessments and debt service requirements. Its primary sources of revenue are property taxes, state aid and certain excises. Management of the City’s finances includes preparation of annual operating and capital budgets, the exercise of expenditure controls and cash management. For a full discussion concerning the City and its finances, see “Appendix A—City of Boston, Massachusetts, Information Statement Dated March 1, 2012 (the “Information Statement”).

As the economic hub of New England, Boston is a center for professional, financial, higher educational and medical services, and the focus of tourist and convention travel in New England. For a description of certain demographic and economic information about the City, see “Appendix A—Exhibit III—City of Boston—Selected Demographic and Economic Information.”

**SECURITY FOR THE BONDS**

The Bonds will be valid general obligations of the City, for the payment of the principal of and interest on which the full faith and credit of the City will be pledged. To the extent not paid from other legally available revenues of the City, the Bonds are payable from ad valorem taxes which may be levied upon all taxable property in the City without limit as to rate or amount.

Chapter 643 of the Acts of 1983 of the Commonwealth, as amended (the “Bond Procedure Act of 1983”), requires that the debt and interest charges on all general obligation indebtedness of the City (including the Bonds), if not otherwise provided for, be included in the City’s annual tax levy. The Bond Procedure Act of 1983 also mandates assessment of taxes in excess of the levy limits imposed by the statewide property tax limit (“Proposition 2½”) to the extent that the debt service on City obligations is not otherwise provided for in the tax levy or from other sources, with no allowance made for any other expenditures of the City. See “City Revenues—Property Taxes—Proposition 2½” in the Information Statement. Holders of City obligations do not have a statutory priority with respect to or a security interest in the portion of the tax levy attributable to such obligations. See “City Indebtedness—Classification of City Debt” in the Information Statement.

In the opinion of Bond Counsel, the City is subject to suit on the Bonds, and courts of competent jurisdiction have power in appropriate proceedings to order payment of a judgment on the Bonds from available funds or, in the absence of available funds, to order the inclusion of the required amount in the next annual tax levy. In exercising their discretion as to whether to enter such an order, the courts could take into account all relevant factors, including the current operating needs of the City and the availability and adequacy of other remedies. The Massachusetts Supreme Judicial Court has stated in the past that a judgment against a municipality can be enforced by the taking and sale of property of any inhabitant. There has been no judicial determination, however, as to whether the remedy is constitutional under current due process and equal protection standards.

Payment of the principal and interest on the Bonds is not secured by or limited to a pledge of any particular revenue source of the City. Chapter 190 of the Acts of 1982 of the Commonwealth (the “1982 Funding Loan Act”)

and the Bond Procedure Act of 1983 authorize the City to pledge to the payment of any of its general obligation notes or bonds all or any part of the revenues of the City derived from any tax, fee, distribution or reimbursement payable to the City (except distributions and reimbursements required by law to be specifically used for statutorily defined purposes), including state aid distributions and the proceeds of the City's annual property tax levy. No obligations are currently outstanding which are secured by such a pledge. The Bond Procedure Act of 1983 also authorizes the City to issue special obligation bonds payable solely from the revenues of a revenue-producing facility, and Chapter 152 of the Acts of 1997, as amended (the "Convention Center Act"), authorizes the City to pledge certain excise receipts and other revenues of the City to the payment of bonds of the City issued under the authority of the Convention Center Act. The only special obligation indebtedness of the City outstanding as of March 1, 2012 was \$65.2 million of the City's Special Obligation Refunding Bonds, Boston City Hospital Issue, which bonds are expected to be refunded with proceeds of the Series C Bonds. See "Plan of Refunding" below. See also "City Indebtedness—Special Obligation Debt" in the Information Statement. To the extent required for the payment of any such secured indebtedness, the revenues pledged to their payment would not be available to pay the Bonds.

Except to the extent specifically pledged to the payment of certain indebtedness, state aid distributions to the City are generally available for the payment of bonds or notes of the City, but, under certain circumstances, they may be unavailable to the extent such distributions are applied to the payment of "qualified bonds" issued by the City (none of which bonds have been issued), or to the extent that such distributions may be applied under state law to the satisfaction of unpaid assessments due the Commonwealth from the City for debt issued by the Massachusetts Bay Transportation Authority, or for obligations of the City or of the Boston Water and Sewer Commission issued to the Massachusetts Water Pollution Abatement Trust. See "City Indebtedness—Classification of City Debt" in the Information Statement.

State statutes also provide that certain parking meter receipts may be used only for parking and related purposes and, accordingly, monies derived from this source may be unavailable to pay general obligation bonds and notes issued for other purposes. In addition, subject to certain limits, the City may annually authorize the establishment of one or more revolving funds in connection with the use of certain revenues for programs that produce those revenues. If it accepts certain statutory provisions, the City may also establish enterprise funds for certain purposes, including for a health care, solid waste, recreational or transportation facility, and for police or fire services. Under those provisions any surplus in the fund is restricted to use for capital expenditures or reduction of user charges. The City has not established any such revolving funds or enterprise funds.

Section 19A of Chapter 44 of the General Laws provides, in part, that if the City is or is likely to be unable to pay principal of or interest on any of its bonds or notes when due, it shall notify the state Commissioner of Revenue. The Commissioner shall certify such inability to the State Treasurer. The State Treasurer shall pay the due or overdue amount by the later of three days after the certification or one business day prior to the due date. This payment is limited, however, to the estimated amounts distributable by the Commonwealth to the City during the remainder of the fiscal year. If, for any reason, any portion of the certified sum has not been paid at the end of the fiscal year, the State Treasurer shall pay it as soon as practicable in the next fiscal year to the extent of the estimated distributions for such fiscal year. The sums so paid shall be charged with interest and administrative costs against the distributions to the City. The foregoing provisions are not a pledge of the faith and credit of the Commonwealth. The Commonwealth has not agreed to maintain existing levels of state distributions and the law requiring the Commonwealth to use estimated distributions to pay debt service may be subject to repeal by future legislation. Moreover, adoption of the state's annual appropriation act is often delayed beyond the beginning of the fiscal year, and estimated distributions which are subject to appropriation may be unavailable to pay local debt service until they are appropriated.

The rights of the holders of the Bonds and the enforceability of payment of the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases. Massachusetts municipalities are not currently authorized by the Massachusetts General Laws to file a petition for bankruptcy under Federal Bankruptcy laws.

## **THE BONDS**

### **Description**

The Series A Bonds will be dated the date of delivery thereof, expected to be April 2, 2012, and will mature on April 1 of the years, and in the amounts, and will bear interest calculated on the basis of 30-day months and a 360-day year at the rates, shown on the inside cover of this Official Statement. Interest on the Series A Bonds will be payable on October 1, 2012 and semiannually thereafter on each April 1 and October 1, provided that if such day is not a business day, interest will be payable on the next business day.

The Series B Bonds will be dated the date of delivery thereof, expected to be April 2, 2012, and will mature on February 1 of the years, and in the amounts, and will bear interest calculated on the basis of 30-day months and a 360-day year at the rates, shown on the inside cover of this Official Statement. Interest on the Series B Bonds will be payable on August 1, 2012 and semiannually thereafter on each February 1 and August 1, provided that if such day is not a business day, interest will be payable on the next business day.

The Series C Bonds will be dated the date of delivery thereof, expected to be May 4, 2012, and will mature on August 1 of the years, and in the amounts, and will bear interest calculated on the basis of 30-day months and a 360-day year at the rates, shown on the inside cover of this Official Statement. Interest on the Series C Bonds will be payable on August 1, 2012 and semiannually thereafter on each February 1 and August 1, provided that if such day is not a business day, interest will be payable on the next business day.

The Bonds will be issued by means of a book-entry system, with bond certificates immobilized at The Depository Trust Company, New York, New York ("DTC"). Bond certificates will not be available for distribution to the public and will evidence ownership of the Bonds in principal amounts of \$5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures established by DTC and its participants. Interest on the Bonds will be paid on the interest payment dates or upon redemption, and principal of the Bonds will be paid at maturity or upon redemption, to DTC or its nominee as registered owner of the Bonds. Transfer of principal or redemption price and interest payments to participants of DTC will be the responsibility of DTC; transfer of principal or redemption price and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The record date for principal or redemption price and interest payments will be the fifteenth day of the month next preceding a debt service payment date or, if such day is not a business day, the next succeeding business day. The City will not be responsible or liable for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants.

U.S. Bank National Association, Boston, Massachusetts, will act as paying agent for the Bonds (the "Paying Agent").

### **Authorization and Purpose**

The Bonds will be issued pursuant to Chapter 643 of the Acts of 1983 of the Commonwealth, as amended, and various loan orders of the City Council approved by the Mayor. The Series A Bonds will be issued to finance various capital projects of the City. The Series B Bonds will be issued for the purpose of current and advance refunding certain outstanding general obligation bonds of the City and the Series C Bonds will be issued for the purpose of current refunding certain outstanding special obligation bonds of the City, as more fully described under "Plan of Refunding," below.

### **Redemption Prior To Maturity**

#### *Optional Redemption*

The Series A Bonds maturing on or before April 1, 2022 will not be subject to redemption prior to maturity. The Series A Bonds maturing after April 1, 2022 will be subject to redemption prior to maturity at the option of the City, on or after April 1, 2022, as a whole or in part at any time, in such order of maturity as the City may determine and by lot within each maturity as selected by DTC and its participants, at a redemption price equal to the principal amount of the Series A Bonds to be redeemed, plus accrued interest to the redemption date.

The Series B Bonds maturing on or before February 1, 2022 will not be subject to redemption prior to maturity. The Series B Bonds maturing after February 1, 2022 will be subject to redemption prior to maturity at the option of the City, on or after February 1, 2022, as a whole or in part at any time, in such order of maturity as the City may determine and by lot within each maturity as selected by DTC and its participants, at a redemption price equal to the principal amount of the Series B Bonds to be redeemed, plus accrued interest to the redemption date.

The Series C Bonds are not subject to optional redemption prior to their stated dates of maturity.

### *Notice of Redemption*

Notice of redemption of Bonds, specifying the numbers, series and maturities of the Bonds or portions thereof to be redeemed and the redemption date, will be given by the Paying Agent not less than 30 days prior to the redemption date by notice mailed to DTC or its nominee, as registered owner of the Bonds to be redeemed. The City will not be responsible for mailing notices of redemption to anyone other than DTC or its nominee. Notice having been given, the Bonds or portions thereof called for redemption will become due and payable on the designated redemption date. If on the redemption date monies are available for the redemption of the Bonds or portions thereof to be redeemed, together with interest accrued to the redemption date, then interest on such Bonds or portions thereof shall thereafter cease to accrue.

### **Book-Entry Transfer System**

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of each series of the Bonds, each in the aggregate principal amount of that maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions, in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National, and Securities Clearing Corporation, and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated securities. Access to the DTC system is also available to others as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity of a series are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.



Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal or redemption price and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or the Paying Agent on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or, its nominee, the Paying Agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal or redemption price and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or the Paying Agent, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the City or the Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered to DTC.

The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

## PLAN OF REFUNDING

### Series B Bonds

The Series B Bonds are being issued to: (i) current refund, at par, the City's outstanding general obligation 2002 Series A Bonds and 2002 Series B Bonds (together, the "Current Refunded Bonds"), as further described below; and (ii) advance refund, at par, the City's outstanding general obligation 2003 Series A Bonds, 2004 Series A Bonds and 2005 Series A Bonds (collectively, the "Advance Refunded Bonds" and with the Current Refunded Bonds, the "Refunded Bonds"), as further described below:

<b>Bond Series</b>	<b>Maturity Date</b>	<b>Interest Rate</b>	<b>Principal Amount to be Refunded*</b>	<b>Redemption Date</b>	<b>CUSIP <sup>(1)</sup></b>
2002 Series A	02/01/2013	4.25%	\$4,500,000	05/02/2012	1008523U4
2002 Series B	02/01/2013	4.00	6,935,000	05/02/2012	1008524Q2
	02/01/2014	4.00	4,440,000	05/02/2012	1008524R0
	02/01/2015	4.00	4,380,000	05/02/2012	1008524S8
	02/01/2016	4.20	4,065,000	05/02/2012	1008524T6
	02/01/2017	4.25	4,010,000	05/02/2012	1008524U3
	02/01/2018	4.375	3,955,000	05/02/2012	1008524V1
	02/01/2019	4.50	3,900,000	05/02/2012	1008524W9
	02/01/2020	4.50	3,850,000	05/02/2012	1008524X7
2003 Series A	02/01/2014	5.00	6,285,000	02/01/2013	1008525T5
2004 Series A	01/01/2015	5.00	3,000,000	01/01/2014	1008526P2
	01/01/2016	4.00	3,000,000	01/01/2014	1008526Q0
	01/01/2017	4.00	3,000,000	01/01/2014	1008526R8
	01/01/2018	4.00	3,000,000	01/01/2014	1008526S6
	01/01/2019	4.00	3,000,000	01/01/2014	1008526T4
	01/01/2020	4.00	2,570,000	01/01/2014	1008526U1
	01/01/2021	4.125	2,570,000	01/01/2014	1008526V9
	01/01/2022	4.125	2,570,000	01/01/2014	1008526W7
	01/01/2023	4.125	2,570,000	01/01/2014	1008526X5
	01/01/2024	4.25	2,570,000	01/01/2014	1008526Y3
2005 Series A	01/01/2018	4.00	2,995,000	01/01/2015	1008527V8
	01/01/2019	4.00	2,995,000	01/01/2015	1008527W6
	01/01/2020	4.00	2,995,000	01/01/2015	1008527X4
	01/01/2021	4.00	2,660,000	01/01/2015	1008527Y2
	01/01/2022	4.00	2,660,000	01/01/2015	1008527Z9
	01/01/2023	4.00	2,660,000	01/01/2015	1008528A3

- (1) Copyright, American Bankers Association. CUSIP data herein are provided by Standard & Poor's, CUSIP Service Bureau, a division of The McGraw-Hill Companies, Inc. The CUSIP numbers listed above are being provided solely for the convenience of bondholders only at the time of issuance of the Bonds and the City does not make any representation with respect to such numbers or undertake any responsibility for their accuracy now or at any time in the future.

Upon delivery of the Series B Bonds, the City will enter into a Refunding Escrow Agreement (the “Escrow Agreement”) with U.S. Bank National Association, Boston, Massachusetts, as escrow agent (the “Escrow Agent”) to provide for the refunding of the Advance Refunded Bonds. Upon receipt of the proceeds of the Series B Bonds, the City will transfer a portion of such proceeds to the Escrow Agent for deposit in a Refunding Escrow Fund established under the Escrow Agreement. The Escrow Agent will invest such amount in direct obligations of the United States of America or obligations unconditionally guaranteed by the United States of America (“Governmental Obligations”) maturing in amounts and on dates, and bearing interest at rates, sufficient without reinvestment to pay when due the interest on, and upon redemption, the outstanding principal of, the Advance Refunded Bonds. The Refunding Escrow Fund, including the interest earnings on the Government Obligations, is pledged for the benefit of the holders of the Advance Refunded Bonds. The portion of the proceeds of the Series B Bonds to be applied to the refunding of the Current Refunded Bonds will be deposited by the City into the General Fund until used to redeem the Current Refunded Bonds.

### Series C Bonds

The proceeds of the Series C Bonds, together with other funds available to the City, will be applied on the date of delivery of the Series C Bonds to current refund the City’s outstanding \$127,800,000 Special Obligation Refunding Bonds, Boston City Hospital Issue, maturing on August 1 in the years and in the principal amounts, bearing interest at the rates and otherwise as described in the following table (the “Refunded BCH Bonds”). The Refunded BCH Bonds maturing on August 1, 2012 will be paid on that date. All other Refunded BCH Bonds will be redeemed at par on August 1, 2012.

<b>Maturity Date August 1</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>CUSIP <sup>(1)</sup></b>
2012	\$8,140,000	4.00%	10102PAK6
2013	8,465,000	4.00	10102PAL4
2014	8,805,000	5.00	10102PAM2
2015	9,245,000	5.00	10102PAN0
2016	9,705,000	5.00	10102PAP5
2017	10,190,000	5.00	10102PAQ3
2018	10,700,000	5.00	10102PAR1

(1) Copyright, American Bankers Association. CUSIP data herein are provided by Standard & Poor’s, CUSIP Service Bureau, a division of The McGraw-Hill Companies, Inc. The CUSIP numbers listed above are being provided solely for the convenience of bondholders only at the time of issuance of the Bonds and the City does not make any representation with respect to such numbers or undertake any responsibility for their accuracy now or at any time in the future.

Upon delivery of the Series C Bonds, the City will enter into a Refunding Trust Agreement (the “BCH Refunding Trust Agreement”) with U.S. Bank National Association, Boston, Massachusetts, as trustee (the “BCH Trustee”) to provide for the refunding of the Refunded BCH Bonds. Upon receipt of the proceeds of the Series C Bonds, the City will transfer a portion of such proceeds to the BCH Trustee for deposit in a Refunding Trust Fund established under the BCH Refunding Trust Agreement. The BCH Trustee will invest such amount in direct obligations of the United States of America or obligations unconditionally guaranteed by the United States of America (“Governmental Obligations”) maturing in amounts and on dates, and bearing interest at rates, sufficient without reinvestment to pay when due the interest on, and upon redemption, the outstanding principal of, the Refunded BCH Bonds. The Refunding Trust Fund, including the interest earnings on the Government Obligations, is pledged for the benefit of the holders of the Refunded BCH Bonds. Upon deposit of the proceeds of the Series C Bonds with the BCH Trustee and entering into the BCH Refunding Trust Agreement, the Refunded BCH Bonds will be defeased in accordance with their terms and payable thereafter solely from moneys in the Refunding Trust Fund.

### *Verification of Mathematical Accuracy*

Robert Thomas CPA, LLC will verify from information provided to them the mathematical accuracy as of the date of the closing on the Series B Bonds and the Series C Bonds, respectively, of (i) the computation contained in the provided schedules to determine that the anticipated receipts from the Government Obligations and cash deposits, to be held in escrow, will be sufficient to pay, when due, the principal of and interest on the Advance Refunded Bonds and the Refunded BCH Bonds, respectively, and (ii) the computation of yield on the Government Obligations contained in provided schedules used by Bond Counsel in its determination that the interest on such Bonds is excluded from gross income for federal income tax purposes. Robert Thomas CPA, LLC will express no opinion on the assumptions provided to them, nor as to the exemption from taxation of the interest on the respective Bonds.

## DEBT SERVICE REQUIREMENTS

The following table sets forth the gross debt service requirements for the City's outstanding general obligation bonds as of March 1, 2012, the gross debt service requirements on the Bonds, the portion of such gross debt service requirements that are related to the Refunded Bonds, and the resulting net gross debt service requirements on the general obligation bonds of the City following the issuance of the Bonds.

### Schedule of Debt Service Payments (\$ in thousands)\*

Fiscal	Bonds/Notes Outstanding As of March 2012		The Bonds		Refunded Bonds		Total Principal and Interest
	Principal	Interest	Principal	Interest	Principal	Interest	
2012	\$ 32,485	\$12,454	\$ —	\$ —	\$ —	\$ —	\$ 44,939
2013	92,015	40,399	19,555	9,107	(11,435)	(3,837)	145,804
2014	84,035	36,409	22,640	9,604	(10,725)	(3,369)	138,594
2015	78,560	32,643	19,575	8,735	(7,380)	(2,877)	129,256
2016	74,065	29,133	19,845	7,817	(7,065)	(2,552)	121,243
2017	68,980	25,714	20,500	6,819	(7,010)	(2,261)	112,742
2018	65,285	22,490	21,015	5,788	(9,950)	(1,970)	102,658
2019	60,410	19,577	20,280	4,833	(9,895)	(1,558)	93,647
2020	54,800	16,805	16,080	3,994	(9,415)	(1,142)	81,123
2021	49,825	14,324	12,850	3,191	(5,230)	(746)	74,214
2022	53,075	11,987	13,270	2,548	(5,230)	(534)	75,116
2023	49,395	10,264	8,590	1,885	(5,230)	(322)	64,582
2024	42,680	8,287	6,330	1,494	(2,570)	(109)	56,112
2025	60,595	6,430	4,145	1,217	—	—	72,387
2026	38,470	4,643	4,310	1,051	—	—	48,474
2027	24,795	2,930	4,480	879	—	—	33,084
2028	17,670	1,840	3,435	744	—	—	23,689
2029	11,350	998	3,575	607	—	—	16,530
2030	6,845	464	3,715	464	—	—	11,488
2031	3,105	132	3,865	315	—	—	7,417
2032	—	—	4,020	161	—	—	4,181
Totals	<u>\$968,440</u>	<u>\$297,924</u>	<u>\$232,075</u>	<u>\$71,254</u>	<u>(\$91,135)</u>	<u>(\$21,277)</u>	<u>\$1,457,281</u>

\* Rows and columns may not add due to rounding.

Source: City of Boston Auditing Department.

### Rate of Principal Retirement

The City will retire the following amounts of its outstanding general obligation bonds over the following respective periods. This table is stated in two ways, with scheduled principal retirement prior to the issuance of the Bonds, and then subsequent to the issuance of the Bonds.

Term of Retirement	Debt Outstanding as of March 1, 2012 to be Retired (in thousands)	Percentage of Debt Outstanding as of March 1, 2012 to be Retired	Debt Outstanding After Issuance of the Bonds to be Retired (in thousands)	Percentage of Debt Outstanding After Issuance of the Bonds to be Retired
<b>Fiscal 2012-2017</b>	\$430,140	44.4%	\$488,640	44.0%
<b>Fiscal 2018-2022</b>	283,395	29.3	327,170	29.5
<b>Fiscal 2023-2027</b>	215,935	22.4	235,990	21.4
<b>Fiscal 2028-2032</b>	<u>38,970</u>	<u>4.0</u>	<u>57,580</u>	<u>5.1</u>
<b>Total</b>	<u>\$968,440</u>	<u>100.0%</u>	<u>\$1,109,380</u>	<u>100.0 %</u>

Source: City of Boston Auditing Department.

## **LITIGATION**

No litigation is pending or, to the knowledge of the City's Corporation Counsel, threatened (a) seeking to restrain or enjoin the issuance or delivery of the Bonds, (b) contesting or affecting any authority for or the validity of the Bonds, (c) contesting the power of the City to issue the Bonds or the power of the City to offer and sell the Bonds to the Underwriter, (d) contesting the power of the City to levy and collect taxes to pay the Bonds (e) contesting the corporate existence or boundaries of the City, or (f) contesting the title of officials of the City who have acted with respect to the proceedings for the issuance and sale of the Bonds to their respective offices.

There are pending in courts within the Commonwealth various suits in which the City is a defendant. No litigation is pending or threatened which is likely to result, either individually or in the aggregate, in final judgments against the City which would affect materially its ability to pay the principal of and interest on the Bonds when due or which would affect materially its financial condition.

## **TAX EXEMPTION**

In the opinion of Edwards Wildman Palmer LLP, Bond Counsel to the City ("Bond Counsel"), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code"). Bond Counsel is of the further opinion that interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Bond Counsel observes that such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Bond Counsel expresses no opinion regarding any other federal tax consequences arising with respect to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

The Code imposes various requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Bonds. Failure to comply with these requirements may result in interest on the Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Bonds. The City has covenanted to comply with such requirements to ensure that interest on the Bonds will not be included in federal gross income. The opinion of Bond Counsel assumes compliance with these requirements.

Bond Counsel is also of the opinion that, under existing law, interest on the Bonds is exempt from Massachusetts personal income taxes, and the Bonds are exempt from Massachusetts personal property taxes. Bond Counsel has not opined as to other Massachusetts tax consequences arising with respect to the Bonds. Prospective Bondholders should be aware, however, that the Bonds are included in the measure of Massachusetts estate and inheritance taxes, and the Bonds and the interest thereon are included in the measure of certain Massachusetts corporate excise and franchise taxes. Bond Counsel expresses no opinion as to the taxability of the Bonds or the income therefrom or any other tax consequences arising with respect to the Bonds under the laws of any state other than Massachusetts.

A complete copy of the proposed form of the opinion of Bond Counsel with respect to the Bonds is set forth in Appendix B hereto.

To the extent the issue price of any maturity of the Bonds is less than the amount to be paid at maturity of such Bonds (excluding amounts stated to be interest and payable at least annually over the term of the Bonds), the difference constitutes "original issue discount," the accrual of which, to the extent properly allocable to each owner thereof, is treated as interest on such Bonds which is excluded from gross income for federal income tax purposes and is exempt from Massachusetts personal income taxes. For this purpose, the issue price of a particular maturity of the Bonds is the first price at which a substantial amount of such maturity of the Bonds is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Bonds accrues daily over the term to maturity of such Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Bonds to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Bonds. Bondholders should consult their own tax advisors with respect to the tax consequences of ownership of the Bonds with original issue discount, including the treatment of purchasers who do not purchase such Bonds in the original offering to the public at the first price at which a substantial amount of such Bonds is sold to the public.

Bonds purchased, whether at original issuance or otherwise, for an amount greater than the stated principal amount to be paid at maturity of such Bonds, or, in some cases, at the earlier redemption date of such Bonds ("Premium Bonds"), will be treated as having amortizable bond premium for federal income tax purposes and

Massachusetts personal income tax purposes. No deduction is allowable for the amortizable bond premium in the case of obligations, such as the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, a Bondholder's basis in a Premium Bond will be reduced by the amount of amortizable bond premium properly allocable to such Bondholder. Holders of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Bonds may adversely affect the value of, or the tax status of interest on, the Bonds.

Prospective Bondholders should be aware that from time to time legislation is or may be proposed which, if enacted into law, could result in interest on the Bonds being subject directly or indirectly to federal income taxation, or otherwise prevent Bondholders from realizing the full benefit provided under current federal tax law of the exclusion of interest on the Bonds from gross income. To date, no such legislation has been enacted into law. However, it is not possible to predict whether any such legislation will be enacted into law. Further, no assurance can be given that any pending or future legislation, including amendments to the Code, if enacted into law, or any proposed legislation, including amendments to the Code, or any future judicial, regulatory or administrative interpretation or development with respect to existing law, will not adversely affect the market value and marketability of, or the tax status of interest on, the Bonds. Prospective Bondholders are urged to consult their own tax advisors with respect to any such legislation, interpretation or development.

Although Bond Counsel is of the opinion that interest on the Bonds is excluded from gross income for federal income tax purposes and is exempt from Massachusetts personal income taxes, the ownership or disposition of, or the accrual or receipt of interest on, the Bonds may otherwise affect the federal or state tax liability of a Bondholder. Among other possible consequences of ownership or disposition of, or the accrual or receipt of interest on, the Bonds, the Code requires recipients of certain social security and certain railroad retirement benefits to take into account receipts or accruals of interest on the Bonds in determining the portion of such benefits that are included in gross income. The nature and extent of all such other tax consequences will depend upon the particular tax status of the Bondholder or the Bondholder's other items of income, deduction or exclusion. Bond Counsel expresses no opinion regarding any such other tax consequences and Bondholders should consult with their own tax advisors with respect to such consequences.

### **CREDIT RATINGS**

Moody's Investors Service Inc., ("Moody's"), 7 World Trade Center at 250 Greenwich Street, New York, New York, and Standard & Poor's Rating Services, a division of the McGraw-Hill companies ("Standard & Poor's"), 55 Water Street, New York, New York, have assigned the ratings of "Aaa" and "AA+," respectively, to the Bonds, reflecting the City's capacity to pay debt service. Such ratings reflect only the views of such organizations and any desired explanation of the significance of such ratings should be obtained from the rating agency furnishing the same. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that any such ratings will continue for any given period of time or that such ratings will not be revised downward or withdrawn entirely by the rating agency concerned, if in the judgment of such rating agency, circumstances so warrant. Any such downward revision or withdrawal of any such ratings may have an adverse effect on the market price of the Bonds.

### **COMPETITIVE SALE OF BONDS**

The Bonds were offered for sale by the City on March 14, 2012, in accordance with the Official Notice of Sale dated March 7, 2012 (the "Official Notice of Sale").

Bank of America Merrill Lynch ("Bank of America") was the successful bidder for the Series A Bonds and the Series C Bonds. Information provided by Bank of America regarding the interest rates and reoffering yields of the Series A Bonds and the Series C Bonds is set forth on pages i and ii of this Official Statement. The Series A Bonds are being purchased from the City by Bank of America at an aggregate price of \$138,445,352.56, reflecting the principal amount of \$121,975,000.00, plus net original issue premium of \$16,896,838.15, less underwriter's discount of \$426,485.59. The Series C Bonds are being purchased from the City by Bank of America at an aggregate price of \$30,856,508.63, reflecting the principal amount of \$26,945,000.00, plus net original issue premium of \$3,972,614.50, less underwriter's discount of \$61,105.87.

J.P. Morgan Securities LLC ("J.P. Morgan") was the successful bidder for the Series B Bonds. Information provided by J.P. Morgan regarding the interest rates and reoffering yields of the Series B Bonds is set forth on page i of this Official Statement. The Series B Bonds are being purchased from the City by J.P. Morgan at an aggregate price of \$96,012,385.97, reflecting the principal amount of \$83,155,000.00, plus net original issue premium of \$13,016,203.70, less underwriter's discount of \$158,817.73.

Bank of America and J.P. Morgan and any of their respective associates underwriting the Bonds may offer to sell the Bonds to certain dealers and others at prices other than the initial offering prices, and the public offering prices may be changed from time to time by the underwriters.

### **LEGAL MATTERS**

All legal matters incidental to the authorization and issuance of the Bonds are subject to the approval of Edwards Wildman Palmer LLP, Boston, Massachusetts, Bond Counsel to the City. Reference should be made to the form of opinions of Bond Counsel set forth in Appendix B for the matters to be covered therein. In addition, Corporation Counsel of the City will certify as to the accuracy of the statements contained in the first paragraph under the caption "Litigation."

### **INDEPENDENT AUDITORS**

The financial statements of the City of Boston included as Exhibit I to Appendix A of this Official Statement have been audited by KPMG LLP, independent certified public accountants, to the extent and for the period indicated in their report thereon.

### **FINANCIAL ADVISOR**

Public Financial Management, Inc. ("PFM") has served as financial advisor to the City for the issuance of the Bonds. PFM is not obligated to undertake, and has not undertaken, either to make an independent verification of or to assume responsibility for, the accuracy, completeness, or fairness of the information contained in this Official Statement. PFM is an independent financial advisory firm and is not engaged in the business of underwriting, trading, or distributing securities or other public securities.

### **CONTINUING DISCLOSURE**

In order to assist the underwriter in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission (the "Rule"), the City will covenant for the benefit of owners of the Bonds to provide certain financial information and operating data relating to the City by not later than 365 days after the end of each fiscal year (the "Annual Report"), and to provide notices of occurrence of certain enumerated events, if material. The covenants will be contained in a Continuing Disclosure Certificate, the proposed form of which is provided in Appendix C (the "Certificate"). The Certificate will be executed on the delivery date of the Bonds and incorporated by reference in the Bonds. The City has executed previous undertakings to provide annual reports or notices of material events in accordance with the Rule and has never failed to comply in all material respects with any such undertaking, except that, due to an administrative oversight, the annual reports required to be filed for fiscal years 2002, 2003 and 2004 were not filed within the time periods required under certain of such undertakings. The City has since filed a report to comply with such continuing disclosure undertakings, and it has implemented procedures to ensure timely filing of all future annual reports and notices of material events required thereunder.

In order to assist the City in carrying out its obligations under the Certificate and under its other continuing disclosure undertakings, the City has entered into an agreement with Digital Assurance Certification, L.L.C. ("DAC") pursuant to which DAC serves as dissemination agent for the City with respect to the continuing disclosure filings required to satisfy such obligations.

### **MISCELLANEOUS**

This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or holders of any of the Bonds. Any statements made in this Official Statement involving matters of opinion are intended merely as opinion and not as representation of fact. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale of the Bonds shall, under any circumstances, create any implication that there has been no change in the affairs of the City, or its agencies and authorities, since the date hereof.

CITY OF BOSTON, MASSACHUSETTS

By: /s/ Meredith Weenick  
*Chief Financial Officer and Collector-Treasurer*

Dated: March 14, 2012

CITY OF  
BOSTON, MASSACHUSETTS



INFORMATION STATEMENT  
Dated March 1, 2012

This Information Statement contains certain general and financial information concerning the City of Boston, Massachusetts (the "City"). The information is authorized by the City to be distributed to prospective purchasers in connection with bonds or notes offered for sale by the City, and to the Municipal Securities Rulemaking Board through the Electronic Municipal Market Access System (EMMA) for purposes of Rule 15c2-12 promulgated by the Securities and Exchange Commission. This Information Statement may not be reproduced or used in whole or in part for any other purpose without the express written consent of Meredith Weenick, Chief Financial Officer and Collector-Treasurer, Boston, Massachusetts.



Any statements in this Information Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinion and not as representations of fact. The information and expressions of opinions herein are subject to change without notice and neither the delivery of this Information Statement nor any sale made pursuant to any official statement or offering memorandum to which it is appended, in which it is included by reference or with which it is distributed shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof.

This Information Statement contains forecasts, projections and estimates that are based on expectations and assumptions which existed at the time such forecasts, projections and estimates were prepared. In light of the important factors that may materially affect economic conditions of the City, the inclusion in this Information Statement of such forecasts, projections and estimates should not be regarded as a representation of the City that such forecasts, projections and estimates will occur. Such forecasts, projections and estimates are not intended as representations of fact or guarantees of results.

If and when included in this Information Statement, the word "expects," "forecasts," "projects," "intends," "anticipates," "estimates" and analogous expressions are intended to identify forward-looking statements and any such statements inherently are subject to a variety of risks and uncertainties that could cause actual results to differ materially from those projected. Such risks and uncertainties include, among others, general economic and business conditions, changes in political, social and economic conditions, regulatory initiatives and compliance with governmental regulations, litigation and various other events, conditions and circumstances, many of which are beyond the control of the City. These forward-looking statements speak only as of the date of this Information Statement. The City disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statements contained herein to reflect any change in the City's expectations with regard thereto or any change in events, conditions or circumstances on which any such statement is based.

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## THE CITY

The City, incorporated as a town in 1630 and as a city in 1822, exists under Chapter 486 of the Acts of 1909 and Chapter 452 of the Acts of 1948 of The Commonwealth of Massachusetts (the “Commonwealth”) which, as amended, constitute the City’s Charter.

The Mayor is the chief executive officer of the City. Thomas M. Menino, the Mayor of the City, was reelected to serve a fifth four-year term from January 2010 through January 2014. The Mayor has general supervision of and control over the City’s boards, commissions, officers, and departments. The portion of the City budget covering appropriations for all departments and operations of the City, except the School Department and the Boston Public Health Commission, is prepared under the direction of the Mayor. Prior to his service as Mayor, the Mayor served on the City Council. He served as Chairman of the City Council’s Ways and Means Committee from 1988 to 1992, and was elected President of the City Council in 1993.

The legislative body of the City is the thirteen-member City Council. The City Council enacts ordinances and adopts orders, which the Mayor may either approve or veto. Ordinances and orders, except for orders for the borrowing or appropriation of money and the reorganization of City departments, may be enacted by the City Council over the Mayor’s veto by a two-thirds vote. The City Council may reject or reduce a budget submitted to it by the Mayor, but the City Council may not increase a budget. For a description of the budget process, see “Financial Operations—Budget Process” herein.

The members of the City Council, all of whose current terms will end in January 2014, are set forth below.

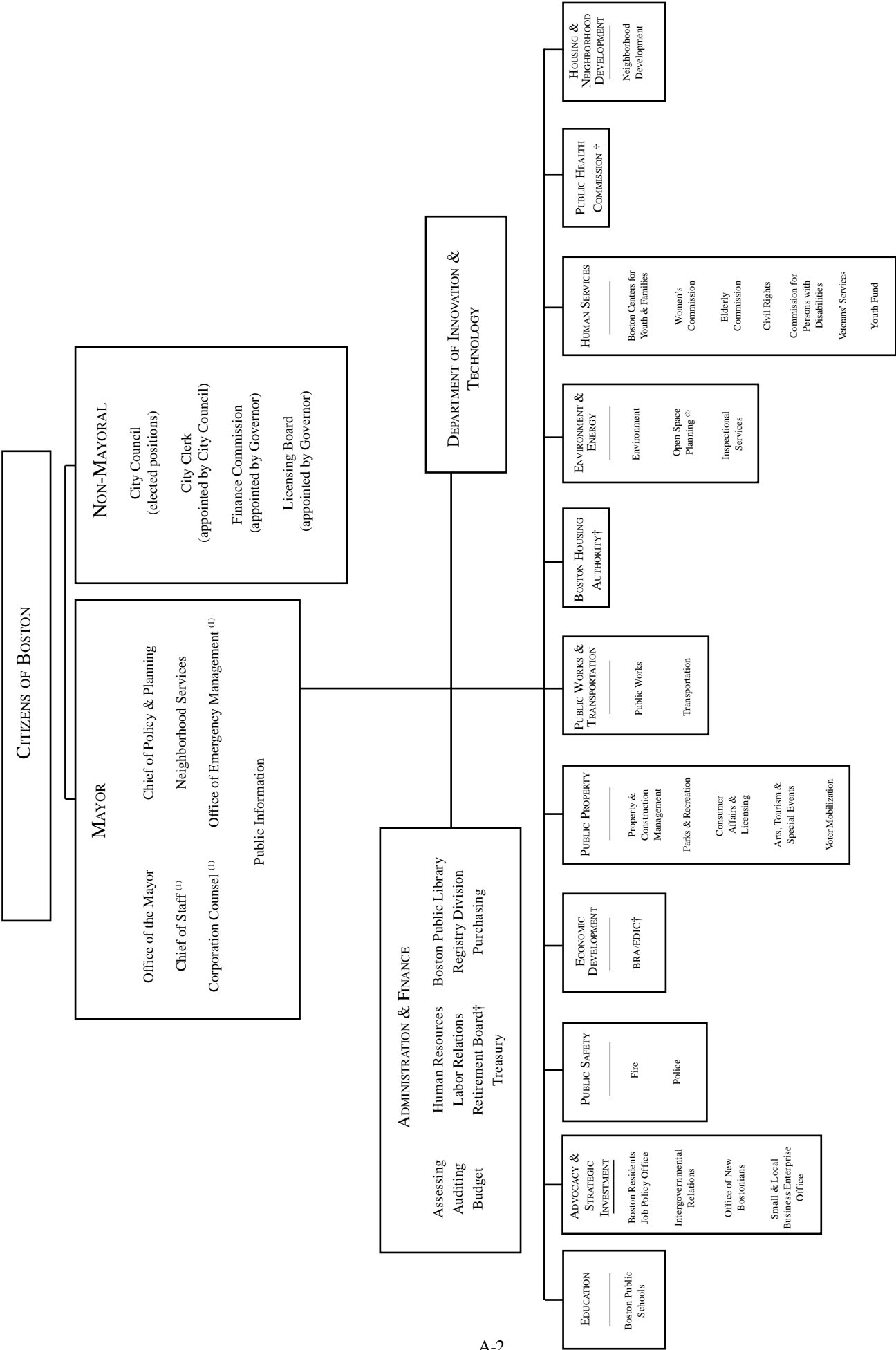
Stephen J. Murphy (President) .....	At Large
Felix G. Arroyo. ....	At Large
John R. Connolly.....	At Large
Ayanna Pressley .....	At Large
Salvatore J. LaMattina .....	District 1
William P. Linehan .....	District 2
Frank Baker.....	District 3
Charles C. Yancey.....	District 4
Robert J. Consalvo .....	District 5
Matthew J. O’Malley .....	District 6
Tito H. Jackson .....	District 7
Michael P. Ross.....	District 8
Mark B. Ciommo .....	District 9

### Organization of City Government

Mayor Menino established a cabinet form of government to recognize the major functional responsibilities of City government, to facilitate improvements in the conduct of the executive and administrative business of the City, and to eliminate duplication and waste.

The structure of the Mayor’s cabinet is set forth in the organizational chart on the following page.

ORGANIZATION OF CITY GOVERNMENT



<sup>†</sup> For a description of the activities of the Retirement Board, see "Employee Benefits-Retirement Systems," herein.  
The Boston Redevelopment Authority, Economic Development Industrial Corporation, Boston Housing Authority and Boston Public Health Commission are bodies politic and corporate and political subdivisions of the Commonwealth. For a description of such entities, see "City Indebtedness - Debt of Agencies Related to the City."  
<sup>(1)</sup> Has cabinet rank.  
<sup>(2)</sup> Programatically within this cabinet; financially in Parks & Recreation.

With the exception of the Superintendent of Schools, the City officials profiled below serve at the pleasure of the Mayor.

#### *Chief of Staff*

Mitchell Weiss was appointed Chief of Staff in January 2010. From 2006 to 2009, Mr. Weiss was Executive Director of the Tobin Project, a virtual research center based in Cambridge, Massachusetts. Before joining the Tobin Project in 2006, Mr. Weiss was a Service Leadership Fellow in Mayor Menino's office. Prior to his transition to the public sector, Mr. Weiss worked at Merrill Lynch & Co. where he focused primarily on mergers and acquisitions for many well-recognized food companies. The Chief of Staff is a member of the Mayor's cabinet, and has an advisory role over all operations of City government. The Chief of Staff is also charged with supervising and directing the operations of the Mayor's office, including scheduling, security, policy and planning, press, constituent services and intergovernmental relations.

#### *Chief of Policy and Planning*

Michael J. Kineavy was appointed Chief of Policy and Planning in August 2004. Prior to his appointment, Mr. Kineavy served as Director of the Mayor's Office of Neighborhood Services. The Chief of Policy and Planning oversees the development and implementation of all policy initiatives for the City.

#### *Chief Information Officer*

William G. Oates was appointed Chief Information Officer in June 2006. Prior to his appointment Mr. Oates served as Senior Vice President and Chief Information Officer of Starwood Hotels and Resorts, Worldwide, Inc. The Chief Information Officer oversees the Department of Innovation and Technology, which is responsible for leveraging the use of technology and information, as well as working to improve the business of government and delivery of service.

#### *Chief of Personnel and Labor Relations*

John Dunlap was appointed Chief of Personnel and Labor Relations in May 2011. Prior to his appointment, Mr. Dunlap was Director of Labor Relations since joining the City in 2005. Previously, Mr. Dunlap held similar positions in other Massachusetts towns since 1996.

#### *Chief Financial Officer and Collector-Treasurer*

Meredith Weenick was appointed Chief Financial Officer ("CFO") and Collector-Treasurer in May 2011. Prior to her appointment, Ms. Weenick served as the Acting Director of Administration and Finance and prior to that, as Associate Director of Administration and Finance from 2007 until 2010. Ms. Weenick also served as Policy Advisor in the Mayor's office from 2002 to 2007.

The CFO oversees all of the City's financial matters, including the functions of the Treasury, Assessing, Auditing, and Purchasing Departments, as well as the Office of Budget Management. In her capacity as Collector-Treasurer, Ms. Weenick is responsible for the supervision of the City's Treasury Department, including the collection of revenues due to the City and management and payment of all amounts due from the City, including amounts due on account of borrowings by the City. The Collector-Treasurer is also the custodian of over 300 City trust funds and is an ex-officio member of the Massachusetts Convention Center Authority Board.

The City officials with principal responsibility for the City's finances are as follows:

#### *Budget Director*

Karen A. Connor was appointed Budget Director in December 2005. Prior to her appointment, Ms. Connor served, respectively, as Acting Budget Director and as a Deputy Budget Director. The Budget Director is responsible for the supervision of the Office of Budget Management ("OBM"), which develops and oversees the operating budget for all departments and operations of the City except the School Department. OBM is also responsible for the City's Capital Plan. OBM prepares and monitors the City's capital budget and coordinates strategic and long-range capital planning for City departments.

#### *City Auditor*

Sally D. Glora was appointed Acting City Auditor in March 1990 and City Auditor in December 1990. Prior to her appointment as Acting City Auditor, Ms. Glora served as the Deputy City Auditor. The Auditor is responsible for monitoring the internal controls, managing grant funds, providing financial reports, maintaining the books and records for the City, and for approving all payments made by the City. Ms. Glora is an *ex officio* member of the State-Boston Retirement Board.

### *Commissioner of Assessing*

Ronald W. Rakow was appointed Commissioner of Assessing in March 1993. Prior to his appointment, Mr. Rakow served as the Acting Commissioner of Assessing in September 1992. Previously, Mr. Rakow served as the Director of Research and Standards and Director of Tax Policy for the City's Assessing Department. The Commissioner of Assessing is responsible for supervision of the City's Assessing Department and the valuation for purposes of the tax levy of real and personal property located in the City. Commissioner Rakow has been appointed by the Collector-Treasurer to serve on the Massachusetts Convention Center Authority Board. He also serves as the City's Deputy Chief Financial Officer.

### *Chief Economic Development Officer*

Peter Meade was appointed Chief Economic Development Officer and Director of the Boston Redevelopment Authority (the "BRA") in April 2011. Prior to his appointment, Mr. Meade was the President and CEO of the Edward M. Kennedy Institute for the United States Senate. The Chief Economic Development Officer is responsible for planning, zoning, and economic development for the City. The Economic Development Cabinet is comprised of the BRA, the Economic Development and Industrial Corporation ("EDIC"), including the EDIC's office of Jobs and Community Services, the Office of Small and Local Business Enterprises, and the Office of Boston Residents Job Policy.

### *Chief of Education*

Dr. Carol R. Johnson was named Superintendent of the Boston Public Schools by the Boston School Committee in June 2007, and her term extends to June 2012. Prior to her appointment by the Boston School Committee, Dr. Johnson served as Superintendent of the Memphis City Schools in Memphis, Tennessee, the largest district in the state. Dr. Johnson previously served as Superintendent of the Minneapolis Public Schools, where she was named Minnesota Superintendent of the Year. The Education Cabinet is responsible for managing the Boston Public Schools. Among the Education Cabinet's responsibilities is the development of a plan for schools and other City and non-City agencies to develop cooperative programs to guarantee that the best possible resources are available to Boston's children. For a description of the student population, staffing, curricula, and governance of the Boston Public Schools, see "The City—Principal Government Services—Schools" below.

### *Chief of Advocacy and Strategic Investment*

Marie St. Fleur was appointed Chief of Advocacy and Strategic Investment in June 2010. Prior to her appointment, Ms. St. Fleur served for over a decade in the Massachusetts House of Representatives for the 5th Suffolk District. The Chief of Advocacy and Strategic Investment oversees the Mayor's Circle of Promise Initiative and other collaborative funding and programmatic partnerships in Boston's neighborhoods, as well as diversity and re-entry initiatives. The Advocacy and Strategic Investment Cabinet is comprised of the Department of Intergovernmental Relations, the Office of New Bostonians, and the Small and Local Business/Boston Jobs for Boston Residents Policy Offices.

### *Chiefs of Public Safety*

Edward F. Davis, III, the City's Police Commissioner, and Roderick J. Fraser, Jr., the City's Fire Commissioner, are the Chiefs of the Public Safety Cabinet. Commissioner Davis, a veteran with more than 30 years of law enforcement experience, was appointed Police Commissioner in October 2006. Commissioner Fraser, a 20-year Navy veteran finishing as the Commanding Officer of the USS Underwood, and who had also served as Director of Engineering, Damage Control and Firefighting Training at the Surface Warfare Officers School Command in Newport, Rhode Island, was appointed Fire Commissioner in September 2006. The City's Police and Fire Departments provide and promote public safety and protection services, firefighting and fire prevention services. For a description of Police and Fire Department resources and personnel see "The City—Principal Governmental Services—Public Safety" below.

### *Director of the Office of Emergency Preparedness*

Rene Fielding was appointed Acting Director of the City's Office of Emergency Management in February 2012. Prior to her appointment Ms. Fielding previously served as Deputy Director of OEM. The Office of Emergency Management is responsible for obtaining, allocating and managing state and federal funds designated for emergency preparedness initiatives, and to facilitate communication and cooperation across towns and cities in specific disciplines, such as law enforcement, fire service, emergency management, emergency medical services, public health, healthcare, and government administration.

### *Chief of Public Health*

Dr. Barbara Ferrer was named Executive Director of the Boston Public Health Commission by its Board in March 2007. In that capacity, Dr. Ferrer joined the Mayor's cabinet as the Chief of Public Health. Prior to her appointment Dr. Ferrer served for five years as the Commission's Deputy Director where she played a key role in developing strategies to improve Boston's infant mortality rate and end racial and ethnic health disparities. The Commission, an independent agency, is a body politic and corporate and political subdivision of the Commonwealth. The Commission is responsible for the implementation of public health programs in the City and serves as the board of health of the City. The Commission is divided into six programmatic areas, including: the Emergency Medical Service, which includes the City's ambulances, EMTs and paramedics responding to the "911" emergency system; Homeless Services; Communicable Disease Control; Substance Abuse Services; Community Health; and Child and Family Health. For additional information concerning the Boston Public Health Commission see "The City—Principal Government Services—Public Health" below.

### *Chief of Public Property*

Michael Galvin was appointed Chief of Public Property in August 1994. Prior to his appointment, Mr. Galvin was employed by NYNEX and had previously served as the City's first "Executive on Loan." The Public Property Cabinet consists of the Parks and Recreation Department (except for the department's planning function, which falls under the Environmental and Energy Services Cabinet), the Election Department, the Office of Arts, Tourism and Special Events, the Office of Consumer Affairs and Licensing, and the Property and Construction Management Department, of which Mr. Galvin is Commissioner and Director of Public Facilities, and which includes Capital Construction, the Animal Control Unit, and Building Maintenance and Systems. The Cabinet's charge includes investigating opportunities to apply technological innovations to reduce costs or improve the delivery of basic services.

### *Chief of Environmental and Energy Services*

James W. Hunt, III, was appointed Chief of Environmental and Energy Services in March 2005. Prior to his appointment, Mr. Hunt served as Assistant Secretary for the Commonwealth's Executive Office of Environmental Affairs and was responsible for administering the Massachusetts Environmental Policy Act. The Chief of Environmental and Energy Services is responsible for environmental and energy policies for the City and serves as chair of the City's Energy Management Board. The Environmental and Energy Services Cabinet is comprised of the Environment Department, Inspectional Services Department, the Parks and Recreation Department's Open Space Planning, Olmsted Park Revitalization, and Boston's Recycling Program. The Chief of Environmental and Energy Services also serves as a liaison to the Boston Water and Sewer Commission, and as a Board member of the Massachusetts Water Resources Authority, the Boston Groundwater Trust, the Boston Harbor Islands Partnership and is co-chair of the City/State Groundwater Working Group.

### *Chief of Housing and Neighborhood Development*

Evelyn Friedman was appointed Chief of Housing and Neighborhood Development in February 2008. Prior to her appointment, Ms. Friedman served for seventeen years as the Executive Director of Nuestra Comunidad Development Corporation of Roxbury. In her capacity as Chief of Housing and Neighborhood Development, Ms. Friedman is the Director of the Department of Neighborhood Development and is responsible for overseeing the Rental Housing Resource Center ("RHRC"). The Department of Neighborhood Development is responsible for business development, homeowner/homebuyer programs, housing development, surplus land and building management and disposition, and certain City capital construction projects. The RHRC provides a variety of services to tenants and owners of the City's residential housing stock.

### *Chief of Human Services*

Daphne Griffin was appointed Chief of Human Services in February 2011. The Human Services Cabinet is responsible for providing human and other support services for all of Boston's residents through its seven departments: Boston Centers for Youth and Families, the Boston Youth Fund, the Elderly Commission, the Emergency Shelter Commission, the Women's Commission, the Veteran's Services Department, and the Office of Civil Rights, which is comprised of the Fair Housing Commission, the Commission for People with Disabilities, and the Human Rights Commission.

### *Chief of Public Housing*

William E. McGonagle was appointed Chief of Public Housing by virtue of his appointment by Mayor Menino as Interim Administrator of the Boston Housing Authority (the “BHA”) in June 2009. Mayor Menino elevated the position of Administrator of the BHA to the level of a cabinet post in December 1996. Prior to his appointment as Interim Administrator of the BHA, Mr. McGonagle has been an employee of the BHA since 1970 in increasingly responsible positions including that of Housing Manager, Area Director for Operations, and Deputy Administrator. The BHA is a public body established under the laws of the Commonwealth of Massachusetts. It is responsible for the financing, construction, operation, and management of public housing for low-income families and individuals.

### *Corporation Counsel*

William F. Sinnott was appointed Corporation Counsel in March 2006. Prior to his appointment Mr. Sinnott served as an Assistant U.S. Attorney, and had been assigned to the District of Massachusetts in Boston. The Corporation Counsel has supervisory authority over all City attorneys and legal affairs. The Law Department provides a comprehensive array of legal services including formal and informal opinions and advice to the Mayor, the City Council, the Boston School Committee and other officials in matters relating to their official duties, and also represents all of the foregoing entities and individuals in litigation of all types. In addition, the Law Department reviews all City contracts, pursues claims on behalf of the City through affirmative litigation, and pursues foreclosure proceedings on tax delinquent property.

### **Principal Government Services**

The following table shows the distribution of the City’s fiscal 2012 appropriations by primary government functions and departments.

**Purposes of City Appropriations—Fiscal 2012 <sup>(1)</sup>**  
**(Budgetary Accounting Basis) <sup>(2)</sup>**  
**(\$ in thousands)**

	<u>Amount</u>	<u>Percent of Total Appropriations</u>
General Government .....	\$ 81,342	3.4%
Public Safety .....	502,786	21.0
Public Works .....	100,699	4.2
Property and Development .....	27,359	1.1
Parks and Recreation .....	16,429	0.7
Library .....	30,139	1.3
Human Services.....	30,062	1.3
Schools .....	830,908	34.7
Boston Public Health Commission.....	72,903	3.0
Judgments and Claims .....	3,500	0.1
Employee Benefits .....	264,341	11.0
Current Period Retirement Contributions .....	130,746	5.5
Debt Requirements .....	136,987	5.7
State and District Assessments.....	<u>166,485</u>	<u>7.0</u>
<b>Total .....</b>	<b><u>\$2,394,686</u></b>	<b><u>100.0%</u></b>

(1) Represents the fiscal 2012 Budget amended by Mayoral Reallocations through February 14, 2012.

(2) See “Financial Operations—Operating Budgets” for a definition of budgetary accounting basis.

Source: City of Boston Auditing Department and Office of Budget Management.

A description of certain City principal governmental services follows:

#### *Schools*

The City’s School Department provides both basic education and college preparatory curricula as well as specialized vocational educational programs. The school system enrolled 56,748 students for the 2010-2011 school year, an increase of 408 students from the preceding school year.

Pursuant to Chapter 108 of the Acts of 1992, the City’s public schools are under the control of a School Committee, which consists of seven members appointed by the Mayor. Members of the School Committee have staggered four-year terms. In addition to appointing the Superintendent of Schools, the Boston School Committee approves the School Department budget for submission to the Mayor, and by and through the Superintendent, determines educational policy, makes all contracts for the purchase of

materials for the operations of the schools, and maintains and operates school properties. The Superintendent of Schools has exclusive authority to make appointments and promotions for all teachers and other School Department personnel except for the positions of Community Superintendent, Chairman, Secretary, or Treasurer of the School Committee, School Committee Administrative Assistants, and Special Assistant Corporation Counsels. The School Committee appoints these excepted positions.

#### *Public Safety*

The Public Safety Cabinet is continuing to improve citywide service-delivery through consolidated and shared resources to provide more effective and efficient public safety services to Boston's communities.

The Police Department maintains eleven neighborhood police stations and one headquarters building. It also maintains ten support programs, consisting of the Charlestown sub-station, Police Academy, Firearms Training Range, Harbor Patrol Unit, Fleet Management Unit, Telecommunications Unit, Evidence and Property Management Facility, Special Operations Division, Stress Support Unit and Sexual Assault Unit.

The Fire Department maintains 40 facilities consisting of 34 neighborhood fire stations, one marine unit, a training academy, a fire prevention division, a fire alarm division, headquarters/maintenance division/fire investigation building, and a high-pressure pumping station.

The Mayor's Office of Emergency Management coordinates and directs Boston's interdepartmental and multi-jurisdictional homeland security activities by advising the Mayor on issues and obtaining and managing outside funding. See "Director of the Office of Emergency Management," above.

#### *Public Health*

The Boston Public Health Commission, successor to the City's Department of Health and Hospitals, is a body politic and corporate separate from the City created in 1996 when the operations of the City's former acute-care hospital, Boston City Hospital, were consolidated with the operations of Boston University Medical Center Hospital under the control of the Boston Medical Center Corporation ("BMCC"), a private, Massachusetts non-profit corporation. The Commission is governed by a seven-member board, six of whom are appointed by the Mayor, subject to confirmation by the City Council, and one of whom, as the chief executive officer of BMCC, serves *ex-officio*. The Commission functions as the City's board of health and operates a wide range of public health programs throughout the City funded from public and private grants and City appropriations. The Commission is a discretely presented component unit for GAAP reporting purposes in the City's annual audited financial statements. See "City Indebtedness—Debt of Agencies Related to the City—Boston Public Health Commission."

#### *Public Works*

The Public Works Department constructs and maintains highways, sidewalks, street lighting and bridges, and oversees snow removal, street cleaning, refuse removal and recycling. The Boston Water and Sewer Commission ("BWSC"), an independent agency, is responsible for the operation and maintenance of the City's water, sewer, and storm water drainage systems, the construction of improvements to those systems, and the collection of user charges for its services. See "City Indebtedness—Debt of Agencies Related to the City—Boston Water and Sewer Commission" below.

#### *Other Services*

The Boston Public Library Department operates a central library, 26 neighborhood branch libraries, and two service buildings. The Parks and Recreation Department manages approximately 2,200 acres of active, passive and historic parkland. The 2,200 acres of land include 272 parks, playgrounds, squares, malls, plazas, and other miscellaneous sites; 16 historic and three active cemeteries; one greenhouse facility; and approximately 33,600 street trees.

#### *Suffolk County*

While existing state law provides that the Mayor and City Council serve as the Commissioners of Suffolk County, which includes the Cities of Boston, Chelsea and Revere and the Town of Winthrop, all of the functions and costs of county government, (including the county courts, registry of deeds and the Office of the Suffolk County Sheriff) have been assumed by the Commonwealth, other than an annual assessment by the Commonwealth for the purpose of funding the unfunded portion of pension liability for retirees of the Office of the Suffolk County Sheriff who retired prior to January 1, 2010. This annual assessment can be no greater than the City's fiscal 2009 appropriation to support the Office of the Suffolk County Sheriff



of approximately \$4.0 million, and will terminate when the pension liability of these retirees is fully funded.

### City Employees

The following table shows the number of full-time equivalent City employees by department as of January 1 of each of the indicated years.

<b>Full-Time Equivalent City Employees by Department <sup>(1)</sup></b>			
	<b>2010</b>	<b>2011</b>	<b>2012</b>
<i>City Funded:</i>			
Public Safety <sup>(2)</sup> .....	4,431	4,476	4,446
Public Works.....	378	359	350
Other City Departments <sup>(3)</sup> .....	2,712	2,596	2,565
Boston Public Health Commission .....	797	794	803
Subtotal .....	<u>8,318</u>	<u>8,225</u>	<u>8,164</u>
Schools.....	<u>8,211</u>	<u>8,047</u>	<u>8,052</u>
Total City Funded .....	<u>16,529</u>	<u>16,272</u>	<u>16,216</u>
<i>Grant Funded:</i>			
Schools .....	754	792	759
All Others .....	<u>378</u>	<u>292</u>	<u>307</u>
Total.....	<u>17,661</u>	<u>17,356</u>	<u>17,282</u>

(1) All data are as of January 1 in the year stated. The methodology used in compiling these data was established jointly by the City and the Boston Municipal Research Bureau.

(2) Public Safety includes both the Police Department and the Fire Department.

(3) Includes State-Boston Retirement System employees.

Source: City of Boston Office of Budget Management.

### Employee Relations

Under Massachusetts General Laws Chapter 150E, most municipal employees in the Commonwealth enjoy the right to join labor unions and bargain collectively over wages and other terms and conditions of employment. The Office of Labor Relations represents the Mayor and the City in all collective bargaining matters with all unions of City employees except School Department employee unions. The School Department's labor relations personnel similarly represent the School Committee and consult with the Office of Labor Relations regarding contract negotiations and other general labor matters. Additionally, the Office of Labor Relations has actively assisted the Boston Public Health Commission in collective bargaining negotiations with its 11 bargaining units and regularly interfaces with the Boston Public Health Commission on labor and employment matters.

Nearly all of the City's non-school department employees are organized into bargaining units represented by various unions. Most of these unions are affiliated with the AFL-CIO. Three large unions, the American Federation of State, County, and Municipal Employees ("AFSCME") Council 93 (laborer employees), the Service Employees International Union ("SEIU") Local 285 (clerical employees), and the Salaried Employees of North America ("SENA") Local 9158 (middle manager employees) represent the majority of the City's non-public safety employees.

Police officers are represented by four distinct unions, the Boston Police Patrolmen's Association ("BPPA"), the Boston Police Superior Officers Federation ("Federation"), the Boston Police Detectives Benevolent Society ("Detectives") and the Boston Police Detectives Benevolent Society, Superior Officers Unit ("Detective Superiors"). Firefighters and Fire Chiefs are divided into two bargaining units represented by a single union: the International Association of Firefighters ("IAFF") Local 718.

Boston teachers, teacher aides, school nurses, and substitutes are in a collective bargaining unit represented by the Boston Teachers Union ("BTU"), an affiliate of the AFL-CIO.

The table below represents a summary of the bargaining units representing City employees, the number of City employees represented by each bargaining unit, and the status of the City's contract with each bargaining unit.

### Collective Bargaining Units (City and Schools)

Union	Department	Number of Employees Represented <sup>(1)</sup>	Contract Expiration Date
Boston Patrolmen's Association	Police	1,489	6/30/10
Boston Police Superior Officers	Police	240	6/30/10
Boston Police Detectives Benevolent Society	Police	271	6/30/10
Superior Detective Benevolent Society	Police	134	6/30/10
Forensic Group (BPD)	Police	21	9/30/10
School Traffic Supervisors Assoc.	Police	197	8/31/10
International Association of Firefighters, Local 718	Fire	1,496	6/30/11
Municipal Police Patrolmen's Association	Property & Construction Mgmt	53	6/30/10
Municipal Police Superior Officers Association	Property & Construction Mgmt	7	6/30/10
SEIU, Local 888	Citywide	1,046	9/30/10
SENA, Locals 9158 and 9158E	Citywide	655	9/30/10
AFSCME C93 (Citywide & various locals)	Citywide	1,135	6/30/10
AFSCME Local 1526	Library	218	6/30/10
Professional Staff Association (BPL)	Library	136	9/30/10
Park Rangers <sup>(2)</sup>	Parks	10	N/A
Typographical Union	Police	3	9/30/10
OPEIU AFL-CIO L16 (Housing Inspectors)	Inspectional Services	22	6/30/10
Other City Unions	Inspectional Services and Property & Construction Mgmt	16	6/30/10
Boston Teachers Union	School	7,413	8/31/10
BASAS (School Administrators & Supervisors)	School	225	8/31/10
Administrative Guild	School	290	8/31/10
Planning & Engineering	School	32	8/31/10
Boston School Police	School	52	8/31/10
School Police Superior Officers Assoc.	School	20	6/30/10
School Custodians Local 1952, Painters & Allied	School	459	8/31/10
Trades District Council #35	School	11	8/31/10
Plant Administrators Association	School	407	6/30/10
School Bus Monitors USWA Local 8751	School	364	8/31/10
Lunch Hour Monitors Association	School	357	8/31/10
AFSCME C93, Local 230 Cafeteria Workers	School	<u>10</u>	8/31/10
AFSCME C93, Storekeepers & Deliverymen	School	16,789	

(1) Number of members (not Full-Time Equivalents) as of January 1, 2012.

(2) New association; an initial contract has not been agreed to at this time.

Source: Office of Budget Management, Boston Administrative Information Systems/Human Capital Management (BAIS/HCM) and Boston School Department.

Nearly all of the collective bargaining agreements between the City and the unions expired during calendar year 2010. The terms of such agreements remain in effect until execution of successor contracts. The current agreement with the International Association of Firefighters, Local 718, was the result of a binding arbitration award that was modified and approved by the City Council in June, 2010. That contract expired on June 30, 2011. The City is currently in active negotiations with all of the unions in an effort to reach mutual agreement on successor collective bargaining contracts which would be retroactive to the expiration dates of the prior contracts and which may include provisions for payment of increased wages from such dates, payable in the first year of the new contract. In addition to providing modest, affordable wage increases, the City seeks changes to attain uniform, citywide personnel policies that will increase efficiency and productivity.

## FINANCIAL OPERATIONS

### Budget Process

#### *Program-Based Budgeting*

The City of Boston maintains a program-based budgeting system to track expenditures and service levels by major functions or “programs.” This budgeting system complies with the standards of the Government Finance Officers Association, which has consistently recognized the City’s efforts with its Distinguished Budget Presentation Award.

The City’s fiscal year begins July 1 and ends on June 30 of the following calendar year. Pursuant to state law, the Mayor must submit an operating budget to the City Council by the second Wednesday in April for its review and approval. Proposed appropriations for all departments and operations of the City (except for the public schools and public health services) are prepared under the direction of the Mayor in the Office of Budget Management (“OBM”). The Superintendent of Schools must submit a budget to the School Committee by the first Wednesday in February. The School Committee must approve a budget by the fourth Wednesday in March and forward this budget to the Mayor who may approve or reduce the total recommended budget. The Mayor then submits the school budget to the City Council for appropriation by the second Wednesday in May. In practice, the School Department appropriation request has been presented to the City Council in coordination with the Mayor’s operating budget request in April. The Boston Public Health Commission must submit a revenue and expenditure budget for public health services to the Mayor by the second Wednesday in March. If the proposed budget provides for expenditures in excess of the Commission’s projected revenues from non-City sources, the Mayor may either approve or reject the budget. If the Mayor accepts the budget, the amount required to fund the revenue deficiency (the “net cost of public health services”) is included in the annual budget for the City submitted to the City Council in April of each year. The Commission must adopt its public health services budget by the second Wednesday in June.

The City Council may reduce or reject any item in the Mayor’s budget but may not, except upon the recommendation of the Mayor, increase or add an item. The City, Boston Public Health Commission and School Department operating budgets for fiscal 2012 were approved by the City Council on June 29, 2011. See “Financial Operations—Fiscal 2012 Budget.” After approval of the budget and until the property tax rate is officially determined in mid-December, the Mayor may submit to the City Council such supplementary appropriation requests as are deemed necessary, including supplemental amounts for the School Department and the Boston Public Health Commission. The Mayor may also submit to the City Council supplementary appropriation requests subsequent to the setting of the property tax rate provided that an available source of revenue is identified. Under certain circumstances, the Mayor may, by executive order, require expenditures to be limited to an amount less than the appropriated level.

In the event that the City enters a fiscal year without an approved operating budget, the City continues departmental operations on a “one-twelfth” budget, as provided in the City Charter. Under the one-twelfth budget process, (a) payrolls for regular employees cannot exceed the average monthly expenditure of the last three months of the preceding fiscal year, (b) total liabilities incurred in any month cannot exceed amounts spent for similar purposes during any one month of the preceding fiscal year, and (c) monthly expenditures for new departments cannot exceed one-twelfth of their current fiscal year’s estimated costs.

By law, the City must establish its property tax rate each year so that the resulting property tax levy complies with the requirements of Proposition 2½. (For a discussion of Proposition 2½, see “City Revenues—Property Taxes—Proposition 2½.”) The amount raised in the tax levy equals the sum of (a) the aggregate of all amounts appropriated, granted or lawfully expended since the last annual tax levy and not provided for, plus (b) all debt and interest charges on general obligation debt of the City maturing during the fiscal year and not otherwise provided for, plus (c) all amounts necessary to satisfy final judgments, plus (d) provision for certain prior years’ deficits, less (e) the aggregate of all non-property tax revenues projected to be received in the City’s General Fund in amounts certified or approved by the Commonwealth for tax rate purposes. In general, the City is required to raise in the tax levy a deficit incurred on a statutory accounting basis in the prior year’s operating budget, or a deficit incurred in the property tax abatement reserves.

#### *Capital Budgeting*

The Office of Budget Management manages the City’s capital plan, including evaluating the condition of the City’s capital assets, forecasting the timing and financial requirements of new

construction and rehabilitation, and assessing the allocation of current and future resources to meet the City's infrastructure needs. Through an annually updated five-year capital plan, the City refines its capital needs and resources each fiscal year. In April 2011, the Mayor released the fiscal 2012-2016 capital plan and initiated loan orders for City Council consideration. There is no statutory time frame for requesting or approving such orders. All fiscal 2012 capital authorizations were approved by the City Council.

OBM also provides ongoing project oversight during the implementation phase of capital projects. The City reviews and approves all capital contracts and monitors project costs and schedules to ensure the adequacy of available funding sources in accordance with the capital plan.

#### **Summary and Comparison of Operating Results (Budgetary Basis)—Fiscal 2008-2011 and Fiscal 2012 Budget**

The table below shows the City's General Fund budget for fiscal 2012, together with budgetary actual results for fiscal 2008 through 2011. In accordance with state law and regulations, the City's General Fund budget as shown below is prepared on a "budgetary basis" instead of accounting principles generally accepted in the United States of America ("GAAP"). Among the key differences between these two sets of accounting principles are that "budgetary" records property tax as it is levied while GAAP records it as it becomes susceptible to accrual, "budgetary" records certain activities and transactions in the General Fund that GAAP records in separate funds, and "budgetary" records as an expenditure any amount raised to cover a prior year deficit, and as a revenue any available funds raised from prior year surpluses, while GAAP ignores these impacts from prior years. The difference in accounting principles inevitably leads to varying results in excess or deficiency of revenues over expenditures.

All financial information for fiscal year 2012 and any period after June 30, 2011 is not audited, preliminary and subject to change. Except as otherwise specifically noted all financial information for years ending on or prior to June 30, 2011 is based upon or derived from audited financial statements of the City.

**Fiscal 2012 Budget Compared to  
Fiscal 2008, Fiscal 2009, Fiscal 2010 and Fiscal 2011 Actual Results  
General Fund—Budgetary Basis  
(\$ in millions)\***

	<b>Fiscal 2008 Actual Results</b>	<b>Fiscal 2009 Actual Results</b>	<b>Fiscal 2010 Actual Results</b>	<b>Fiscal 2011 Actual Results</b>	<b>Fiscal 2012 Budget <sup>(1)</sup></b>
Revenues:					
Recurring Revenue:					
Property Taxes	\$ 1,334.6	\$ 1,400.7	\$ 1,475.9	\$ 1,541.9	\$ 1,614.0
Overlay Reserve <sup>(2)</sup>	(39.1)	(35.4)	(35.7)	(37.4)	(38.7)
Excises	92.3	106.9	103.4	125.2	131.9
Fines	67.7	70.4	70.7	65.3	64.4
Interest on Investments	39.5	17.8	3.2	1.4	1.2
Payments in Lieu of Taxes	31.4	34.0	34.9	35.5	40.3
Urban Redevelopment Chapter 121A	64.5	65.5	66.6	70.3	58.4
Misc. Department Revenue <sup>(3)</sup>	59.5	71.6	64.5	139.0	48.7
Licenses and Permits	47.6	41.0	30.6	39.9	33.8
Penalties & Interest	8.5	7.8	8.0	9.2	7.8
Available Funds	12.1	14.2	17.1	17.1	17.1
State Aid	493.3	454.4	413.2	395.2	385.9
Teachers' Pension Reimbursement <sup>(4)</sup>	105.4	118.8	-	-	-
Total Recurring Revenue	\$ 2,317.4	\$ 2,367.6	\$ 2,252.3	\$ 2,402.7	\$ 2,364.7
Non-Recurring Revenues <sup>(5)</sup>	25.7	35.0	51.0	27.0	30.0
Total Revenues	\$ 2,343.1	\$ 2,402.6	\$ 2,303.3	\$ 2,429.7	\$ 2,394.7
Expenditures:					
Departmental Expenditures					
City Departments	\$ 979.0	\$ 1,002.4	\$ 1,006.0	\$ 1,018.3	\$ 1,014.6
Boston Public Health Commission	68.2	69.4	70.0	69.8	72.9
School Department	795.5	810.0	817.8	821.4	830.9
Collective Bargaining Reserve	11.8	16.9	-	8.6	10.7
OPEB Stabilization Fund/Trust	20.0	25.0	20.0	35.0	35.0
Total Department Expenditures	\$ 1,874.5	\$ 1,923.7	\$ 1,913.8	\$ 1,953.1	\$ 1,964.1
Fixed Costs					
Pensions <sup>(3, 4, 6)</sup>	\$ 202.9	\$ 213.2	\$ 108.5	\$ 191.9	\$ 126.5
Debt Service <sup>(7)</sup>	115.9	119.4	125.5	126.7	137.5
State Assessments	128.3	137.7	141.9	147.7	162.6
Suffolk County Sheriff	4.5	4.3	4.5	4.3	3.9
Reserve	1.1	0.0	0.1	0.2	0.0
Total Fixed Costs	\$ 452.7	\$ 474.7	\$ 380.3	\$ 470.7	\$ 430.6
Total Recurring Expenditures	\$ 2,327.3	\$ 2,398.5	\$ 2,294.2	\$ 2,423.8	\$ 2,394.7
Excess of Revenues Over Expenditures	\$ 15.8	\$ 4.1	\$ 9.1	\$ 5.9	\$ 0.0

\* Columns may not add due to rounding.

- (1) Represents the budget at the time of the approval of the tax rate on December 12, 2011 plus any supplemental appropriations or transfers from that date.
- (2) If the City's reserves for abatements prove at the end of the fiscal year to be insufficient to cover the City's abatement liability, the City is required to raise in the following year's tax rate an amount sufficient to generate additional reserves to cover the shortfall. In fiscal 2012, the City has reserved 2.5% of the net levy for abatements.
- (3) In fiscal 2011, the City applied a one-time \$82 million payment from a reserve account and from an expiring revenue source to its pension liability.
- (4) On May 22, 2010, Chapter 112 of the Acts of 2010 removed the City from any involvement in teacher pensions (as is the case in all other municipalities in Massachusetts). The budgetary effects of such a change are the elimination of the Teacher's Pension Reimbursement and a reduction to the Pension line-item appropriation for the liability of teacher's pensions beginning in fiscal 2010. See "Employee Benefits—Retirement Systems."
- (5) Non-recurring revenue in fiscal 2008 and 2010 represent a portion of the proceeds from the Surplus Property Fund (\$5.7 million and \$6.0 million, respectively) and in fiscal 2008, 2009, 2010, 2011 and 2012 Budgetary Fund Balance (\$20.0 million, \$35 million, \$45 million, \$27 million and \$30 million respectively).
- (6) Excludes noncontributory pensions and annuities that are included in departmental expenditures. The amount of such non-contributory pensions and annuities equaled \$4.1 million each year in fiscal 2008, 2009, 2010 and 2011, and 2012 (estimated).
- (7) The debt service amount is derived from principal and interest, less certain offsetting revenues. The revenues utilized to offset debt for budgetary and tax rate setting purposes vary from those used in the table "Debt Service Requirements-Fiscal 2007-2011. See "City Indebtedness-Debt Service Requirements."

Source: City of Boston Office of Budget Management and Auditing Department.

## **Fiscal 2008-2011 Actual Results**

During the period of fiscal 2008 to 2011, the City maintained its pattern of the past two decades and produced budget surpluses in each year. Revenues grew in 2008, but slowed with the recession in fiscal 2009 and 2010. State aid revenue to the City increased in fiscal 2008 only to decrease in each succeeding year thereafter. The City responded to the reduction in resources with a mix of tools that included slowing the growth of departmental expenditures and the use of reserves. Reserves were needed to address structural deficits between fiscal 2008 and 2010, but since that time the budget has stabilized and recently, local revenues have begun to grow again.

During this period, the local revenue base expanded from the addition of a local option tax on restaurant meals and an increase in the existing room occupancy tax. Both were implemented in October 2009 with fiscal 2011 representing the first full year of additional revenue collections. The tax changes resulted in nearly \$40 million in new annual revenue to the City. Also during this period, new growth in the property tax increased when several large properties moved from exempt to taxable status adding nearly \$15 million in additional property tax revenue.

In fiscal 2010, the City and the Commonwealth moved forward with a change to the mechanism for funding Boston teachers' pensions. This change relieved the City from any responsibility for the funding of teachers' pensions through the elimination of those pension costs from the City's funding schedule, a transfer of teachers' pension assets from the State-Boston Retirement System to the Commonwealth's Pension Reserves Investment Trust ("PRIT") fund, and ending the annual pay-as-you-go reimbursement to the City from the Commonwealth. For additional information on pension-related issues, see "Employee Benefits – Retirement Systems." Also related to pension funding, in fiscal 2011, the City made a one-time payment into the pension fund in addition to its scheduled payment. The City would have been required to adopt a new pension funding schedule for fiscal year 2012 that would take into account the substantial investment losses experienced in 2008 during the stock market fall. In order to avoid the large increases in pension appropriations that would be required starting in fiscal 2012, the City elected to make a one-time payment from reserves of approximately \$82 million into the system in fiscal 2011 that substantially reduced the future payments required by a new schedule. The revenue supporting this payment was derived from a pension reserve and from the accumulation of many years of the City's share of deeds excise funds, a revenue source that is no longer available to the City. See "Employee Benefits – Retirement Systems."

## **Fiscal 2012 Budget**

The following is a summary of the City's fiscal 2012 budget on a budgetary accounting basis. The figures cited are from the fiscal 2012 tax rate budget at the time of certification of both the aggregate amount of and the rates of tax for the City's fiscal 2012 property tax levy by the Massachusetts Department of Revenue, plus supplemental appropriations and transfers. This certification was completed on December 12, 2011.

### *Expenditures*

In fiscal 2012, the City's budgeted expenditures total \$2.39 billion including direct expenditures for departmental services and fixed expenses, representing a decrease of \$29.1 million or 1.2% from fiscal 2011 actual expenditures. The decrease is directly related to the extraordinary one-time fiscal 2011 pension payment described below. Budgeted fiscal 2012 departmental expenditures compare with actual fiscal 2011 expenditures as follows: City Departments decreased \$3.7 million or 0.4%; the Public Health Commission increased \$3.1 million or 4.4%; the School Department increased \$9.5 million or 1.2%; the Collective Bargaining Reserve increased \$2.2 million and the appropriation to the Other Post Employment Benefit (OPEB) Trust Fund was level funded. Budgeted fixed expenses for fiscal 2012 compare with fiscal 2011 actual expenses as follows: Pensions decreased \$65.3 million or 34.0% due to factors described above; Debt Service increased \$10.9 million or 8.6%; and State Assessments increased \$14.9 million or 10.1%.

Despite an expected increase in health insurance costs, budgeted fiscal year 2012 expenses for City departments are lower than fiscal 2011 actual expenditures. Deficits in public safety overtime and snow removal occurred in fiscal 2011 that are not reflected in the fiscal 2012 budget, i.e., the budgets for public safety overtime and snow removal were not increased to the higher level of actual spending in fiscal 2011 resulting in a decrease in fiscal 2012 when the two years are compared. Fiscal 2011 actual expenditures also reflect a deficit in the Execution of Courts account, resulting from a reserve set aside to pay for possible adverse legal rulings. The fiscal year 2012 budget for Execution of Courts is level with the budgeted amount in fiscal year 2011. The increase in the School Department largely reflects health insurance increases.

The decrease in pension costs is due to an extraordinary one-time payment made by the City in fiscal 2011 in addition to the amount originally required by the pension funding schedule as described above. Pension expenses are mandated by the City's pension funding schedule as approved by the state actuary and are a legal obligation of the City. The City's current pension schedule is expected to fully fund the system by the end of fiscal 2025, fifteen years earlier than the maximum allowed by law. See "Employee Benefits—Retirement Systems," below. State Assessments are also mandatory; the amounts are determined by the Commonwealth. All but a small portion of the increase in State Assessments is the result of increases in the assessment to the City for Massachusetts Bay Transportation Authority ("MBTA") service and for charter school tuition.

### *Revenues*

Budgeted revenues for fiscal 2012 equal \$2.39 billion, a decrease of \$35.0 million or 1.5% from fiscal 2011 actual revenues. Selected fiscal 2012 budgeted revenues compare with fiscal 2011 actual revenues as follows: the Gross Property Tax Levy (including new growth) increased \$72.1 million or 4.5%; Excises increased \$6.7 million or 5.1%; Interest on Investments decreased \$.2 million or 21.0%; Licenses and Permits decreased \$6.1 million or 18.2%; Misc. Department Revenues decrease by \$90.3 million or 185.2%; Chapter 121A revenues decreased \$11.9 million or 20.5%; State Aid decreased \$9.3 million or 2.4%; and Non-Recurring Revenue increased by \$3.0 million or 10.0%.

The Property Tax, the City's largest source of revenue, has become increasingly important to the City's revenue growth given the recent decreases in the City's second largest single source of revenue: state aid from the Commonwealth ("State Aid") See p. A-24. Property tax revenues are expected to increase in fiscal 2012, but while growth from new development is expected to remain slow in coming years, the current levy remains below its statutory limit.

The increase in Excises is due almost solely to the increase in Hotel excise revenues which, with the refunding of special obligation debt in fiscal 2011, is no longer split between the general fund and an enterprise fund. The decrease in Miscellaneous Departmental Revenue reflects the extraordinary one-time payment of \$82.0 million in fiscal 2011 to the City's pension liability described above. The decrease in Chapter 121A revenues is due to the movement of one large property from exempt to taxable status in fiscal 2010. A one-time payment reflecting the gap period between exempt and taxable status for this property was received in fiscal 2011. The decrease in Interest on Investment revenue is based on the continued action of the Federal Reserve to maintain its target federal funds rate at between 0.0% and .25% and thus limiting returns on the City's already historically conservative investment policies. The decrease in Licenses & Permits is due to a conservative estimate of building permit revenue which reflected uncertainty in the commercial building sector at the time of estimation. The decrease in State Aid is largely due to a reduction in unrestricted general government aid and continues the trend of declining state support to all Massachusetts municipalities. For more detailed information regarding State Aid, see "City Revenues—State Aid." Nonrecurring revenue of \$30.0 million, consisting solely of Budgetary Fund Balance, will be used to fund the majority of the \$35 million appropriation to the OPEB Trust Fund. Budgetary Fund Balance is available for appropriation after certification of its value by the Massachusetts Department of Revenue. Fiscal 2012 becomes the eighth year of use of this source of funds since fiscal 1992.

### **Financial Statements**

The City engages independent certified public accountants to audit and report on its financial statements in accordance with auditing standards generally accepted in the United States of America. An external Audit Committee, appointed by the Mayor, monitors the progress of the annual audit, reviews the recommendations of the firm and reports the Committee's activities and recommendations to the Mayor and the City Council.

The City's audited financial statements are prepared in accordance with generally accepted accounting principles in the United States of America ("GAAP"). The accounts of the City are organized on the basis of funds. The operations of each fund are accounted for with a set of self-balancing accounts that comprise its assets, liabilities, net assets/fund balance, revenues and expenditures/expenses. For a discussion of the significant accounting policies employed in preparing the City's fiscal 2011 audited financial statements, see Note 2 of such audited financial statements, which are attached hereto as Exhibit I. The City's fiscal 2011 financial statements received an unqualified opinion.

GAAP accounting differs from the "statutory" accounting or "budgetary" accounting basis prescribed by the Bureau of Accounts of the Commonwealth, for the annual budget and property tax certification

process. The major differences are explained in Note 4 of the fiscal 2011 audited financial statements, attached hereto as Exhibit I.

Attached hereto as Exhibit II are Comparative Balance Sheets and Statements of Revenues, Expenditures, Transfers and Equity for the fiscal years ended June 30, 2011, 2010, 2009, 2008 and 2007, which have been prepared by the City's Auditing Department based on information taken from the City's audited financial statements for those fiscal years.

#### **Summary and Comparison of Operating Results (GAAP Basis)—Fiscal 2007-2011**

The following table is a summary of the City's General Fund operating results as derived from the City's audited financial statements for fiscal years 2007 through 2011, which were prepared by the City and audited by KPMG LLP, an independent certified public accounting firm, in accordance with the GAAP basis of accounting.

#### **Summary of Statements of Revenues, Expenditures, Other Financing Sources and Changes in Fund Equity Fiscal Years 2007-2011 (GAAP Basis) (\$ in millions)\***

	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
Total revenues.....	\$2,116.3	\$2,213.2	\$2,230.7	\$2,242.3	\$2,288.1
Total expenditures .....	<u>2,068.8</u>	<u>2,184.0</u>	<u>2,245.2</u>	<u>2,416.7</u>	<u>2,459.9</u>
Excess (deficiencies) of revenues over (under) expenditures.....	47.5	29.2	(14.5)	(174.6)	(171.8)
Total other financing (uses) sources .....	<u>23.1</u>	<u>40.8</u>	<u>41.2</u>	<u>53.1</u>	<u>117.5</u>
Excess of revenues and other financing sources over expenditures and other financing uses .....	<u>70.6</u>	<u>70.0</u>	<u>26.7</u>	<u>(121.5)</u>	<u>(54.3)</u>
Fund balance, beginning of year as previously reported.....	<u>661.4</u>	<u>732.0</u>	<u>802.0</u>	<u>828.7</u>	<u>707.2</u>
Fund balance, end of year <sup>(1) (2)</sup> .....	<u>\$ 732.0</u>	<u>\$ 802.0</u>	<u>\$ 828.7</u>	<u>\$ 707.2</u>	<u>\$ 652.9</u>

\* Columns may not add due to rounding.

- (1) The undesignated fund balances for the General Fund for fiscal 2007, 2008, 2009, and 2010 were \$495.3 million, \$553.1 million, \$550.3 million, and \$547.3 million, respectively.
- (2) Due to implementation of GASB 54 in fiscal 2011, the classification of fund balances has changed. The unassigned fund balance for the General Fund for fiscal 2011 was \$551.0 million.

Source: City of Boston Auditing Department.

The following is a summary analysis of the City's financial operations on a GAAP basis over the period fiscal 2009 through fiscal 2011. The figures appearing in this section for the period are derived from the City's audited annual financial statements. The analyses of revenues and expenditures in the text that follows are stated using data derived from the audited financial statements. For an explanation of the differences between the GAAP basis and Budgetary basis of accounting, see the audited financial statements at Exhibit I, Note 4, "Budgetary Data."

The City's major recurring revenue sources during this period were real and personal property taxes, state aid, payments in lieu of taxes ("PILOTs"), local excise taxes and departmental revenues, and other intergovernmental sources. The principal expenditures were for public safety, debt requirements, retirement costs, and the School Department. Reference is made to Exhibits I and II attached hereto for a detailed presentation of the City's financial operations.

#### *Fiscal 2009*

During fiscal 2009, the City's revenues increased by 0.8% from fiscal 2008. The City's largest sources of revenue were property taxes, excise taxes and fines totaling \$1.58 billion, or 70.7% of total revenue. Property taxes increased \$76.6 million, representing a positive change of 5.8% from fiscal 2008. Departmental and other revenue increased by \$3.1 million, or 3.9% from the prior fiscal year. This growth was primarily caused by an increase in Medicare Part D and an increase in affirmative recovery receipts from the law department. Revenues from investment income and licenses and permits totaled \$59.1 million, a combined decrease of \$24.7 million from fiscal year 2008. The primary factor for the decrease in investment income was lower returns on the City's investments. The decrease in licenses and permits was due to a decline in the amount of building permits issued, a side effect of the slow real estate market.



In fiscal 2009, expenditures increased by a total of \$61.2 million, or 2.8% from fiscal 2008. The City's largest expenses were for schools (\$818.3 million), public safety (\$521.9 million), other employee benefits (\$191.6 million), state and district assessments (\$142.1 million), debt service (\$119.3 million), public works (\$112.2 million), and retirement costs (\$82.3 million). Schools experienced an expenditure increase of \$35.8 million (4.6%) while public safety realized an increase of \$12.6 million (2.5%). The cause of the increase in both schools and public safety was due to a continued growth in payroll and payroll related costs. State and district assessments realized a \$9.3 million (7.0%) increase due to Commonwealth assessments for charter school tuition and MBTA assessments. The \$3.3 million (3.1%) increase in public works expenditures was primarily due to snow removal costs.

The General Fund's equity balance as of June 30, 2009 was \$828.7 million, as compared to \$802.0 million in fiscal 2008. The increase of \$26.7 million, or 3.3%, was primarily due to continued increases in Real and Personal Property Tax revenues.

#### *Fiscal 2010*

In fiscal 2010, the City's General Fund revenue increased by 0.5% from fiscal 2009. The City's largest sources of revenues were property taxes, excise taxes and fines of \$1.66 billion or 74% of total revenue. Property taxes increased \$74.2 million, representing a positive change of 5.3% from fiscal 2009. Departmental and other revenue, investment income and licenses and permits had a combined revenue decrease of \$30.1 million or 21.4% from fiscal 2009. Lower returns on City investments and a decline in building permits continue to be the major factors for this decrease in revenue.

Fiscal 2010 General Fund expenditures increased by \$171.6 million, or 7.6% from fiscal year 2009. The City's largest expenditures were for schools (\$815.7 million), public safety (\$511.4 million), retirement costs (\$235.3 million), other employee benefits (\$224.2 million), and state and district assessments (\$146.3 million). Schools experienced a decrease in expenditures of \$2.6 million (0.3%), while Public Safety saw an expenditure decrease of \$10.5 million (2.0%). Other employee benefits and state and district assessments experienced increases of \$32.6 million (17.0%) and \$4.3 million (3.0%), respectively. Retirement costs increased \$153.0 million in 2010. This extraordinary increase is attributable to the aforementioned change in the funding of Boston Teachers' Pensions. As a direct result of the change in the funding mechanism between the City and the Commonwealth, the City did not receive \$118.8 million in state reimbursement for the Teachers' Pension contribution it made in fiscal year 2009. This change caused a notable, one-time impact to the City's retirement costs, as well as General Fund equity. Consequently, the City's General Fund equity balance as of June 30, 2010 was \$707.2 million, a decrease of \$121.5 million from fiscal 2009.

#### *Fiscal 2011*

During fiscal 2011, General Fund revenue increased by 2.0% from fiscal year 2010. The City's largest sources of revenues were property taxes, excise taxes and fines of \$1.72 billion or 75% of total revenue. Property taxes increased \$58.8 million, representing a positive change of 4.0% from fiscal 2010. Licenses and permits increased by \$8.8 million or 26.6%. Departmental and other revenue decreased by \$9.4 million or 12.5% since fiscal year 2010. This was due to a decrease in Muni Medicaid reimbursements for fiscal 2011.

Fiscal 2011 General Fund expenditures increased by \$43.1 million, or 1.8% from fiscal 2010. The City's largest expenditures were for schools (\$812.9 million), public safety (\$516.7 million), other employee benefits (\$294.2 million), retirement costs (\$196.0 million), and state and district assessments (\$152.0 million). Schools experienced a decrease in expenditures of \$2.7 million (0.3%), while public safety saw a \$5.4 million increase (1.0%) in expenditures. Other employee benefits and state and district assessments experienced increases of \$70.0 million (31.2%) and \$5.7 million (3.9%) respectively. Retirement costs decreased by \$39.3 million in 2011.

The General Fund's equity balance as of June 30, 2011 was \$652.9 million, a decrease of \$54.3 million from fiscal year 2010. The decrease in equity balance is partly due to the City's decision to make a one-time payment totaling \$82.0 million to the Employee Retirement Fund, which will help lower the amounts otherwise required to fund the pension liability in fiscal 2012 and the years to follow.

#### **Cash Balances**

The following table represents the end-of-month unaudited cash balances for the City's General Fund commencing with fiscal 2009 and ending with the most recent month for which data is available.

The cash balances presented do not necessarily reconcile with revenue and expenditures for similar accounts calculated on a budgetary accounting basis or on a GAAP basis.

**General Fund End-of-Month Cash Balances for Fiscal 2009-2012**  
**(\$ in thousands)**

	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>
July .....	\$914,382	\$1,055,772	\$979,209	\$892,903
August .....	873,859	1,037,852	954,515	888,874
September .....	870,116	966,445	940,787	772,519
October .....	809,804	977,341	890,839	845,824
November .....	842,027	927,851	923,062	890,134
December .....	896,395	781,347	725,861	761,995
January .....	901,785	902,410	829,575	869,822
February .....	929,254	982,327	790,116	915,249
March .....	929,342	805,402	769,059	—
April .....	1,029,689	923,559	903,443	—
May .....	1,036,455	918,114	921,453	—
June .....	998,855	1,005,930	956,680	—

Source: City of Boston Treasury Department.

### **Financial Administration**

Pursuant to state law mandates and policy initiatives, the City has established a system of internal management controls. These controls are designed to maximize revenue collections, monitor operating and capital spending, evaluate infrastructure needs, and enhance the City's internal control in business procedures. Major components of the City's system of financial management controls include:

#### *Revenue Collections*

The City has implemented a comprehensive accounts receivable management program that coordinates the collection of departmental revenues. The City has afforded taxpayers the ability to remit payment for licenses, permits, fees, and fines with credit and debit cards and has given taxpayers an alternative choice in paying real estate taxes by use of online direct debit. The City secures its statutory lien for delinquent real estate taxes with instruments recorded at the Suffolk County Registry of Deeds ("tax takings"). For more information concerning tax takings and collection of delinquent real estate taxes, see "City Revenues—Property Taxes—Delinquent Taxes and Tax Title."

#### *Debt Management*

The City uses a comprehensive, interactive debt capacity model that assists debt management administrators in evaluating the potential impact of debt issues on cash flow, credit and statutory debt capacity.

The Treasury Department manages all City borrowings. The Treasury Department focuses on the timing of borrowings to take advantage of favorable market conditions and manages the City's cash flows to help obviate the need for short-term borrowings for operating purposes. The Treasury Department has established a series of debt management guidelines and has instituted a debt policy that direct the City's approach toward its debt management activities, including rapid debt repayment, the use of a debt capacity model for establishing debt affordability, limitations on the level of variable rate debt the City will employ, maintenance of the relationship between debt and repayment sources, target savings for refundings, and responding to and communicating with the financial community and the rating agencies.

#### *Financial Management*

Financial management is supported through the use of the Boston Administrative Information Systems (BAIS). BAIS is an integrated financial and human resources management system that is designed to track and control daily activities and report the financial position of the City. BAIS performs the specialized functions of encumbrance control, budget control, position management, payroll allotment reporting, fund accounting, and capital project and grant management. Real time edits prohibit excessive commitments and overspending, while on-line access to information, including monthly revenue and expenditure reports, allows department managers to evaluate directly the financial status of individual programs and the entire department. The utilization of these systems supports the rigorous monitoring and reporting requirements enforced by the City.

The City of Boston has consistently received unqualified opinions on the audit of its Basic Financial Statements and has been presented with a Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association for its Comprehensive Annual Financial Report.

### *Investment Policy*

The City has enacted and annually reviews and updates its investment policy statement that dictates the types of investments made by the City Treasury. The policy also focuses on the appropriate balance of liquidity and the rate of return on investments. Bond proceeds, in conformance with the City's policy, are invested in highly liquid, fully collateralized investments.

### *Performance Management and Program Evaluation*

Boston About Results (BAR) is the City's performance management and evaluation program. At its core, BAR aims to create a sustainable and reliable performance management system which captures the core functions of City departments and citywide strategic goals, assists in the decision-making process, identifies areas of improvement, and effectively communicates performance results to a broad range of stakeholders.

Using performance management as its foundation, BAR encourages organization changes and operational improvements that increase the effectiveness and productivity of City departments. The program does this by providing reliable, objective, and independent information and reports to City managers about department performance and operations.

### *Risk Management*

The City of Boston's Risk Management Program focuses on a planned strategy of self-insurance supported by strong prevention and cost reduction efforts, financial reserves and catastrophic insurance.

The citywide program first focuses on limiting unnecessary asset losses due, for example, to third party legal liability claims, property losses, workplace injuries, employee healthcare and unemployment compensation. The City's Corporation Counsel defends the City in any lawsuits that arise from the normal course of operations. Assets and losses are tracked and quantified and areas are targeted for improvement efforts.

The City budgets for and funds the costs described above through the general fund, except for self-insured healthcare costs, which are managed by Blue Cross Blue Shield, and financed through an employee/employer trust fund established in compliance with Section 3A of Chapter 32B of the General Laws.

To protect the City's assets from adverse loss, commercial insurance is purchased strategically for certain exposures. A catastrophic property insurance policy provides \$100 million all risk protection after a \$10.0 million deductible; boiler and machinery losses are insured up to \$25 million. For unexpected large losses, the City maintains a catastrophic risk reserve, the available balance of which equaled \$13.4 million at the end of fiscal 2011.

### *Energy Management*

The Mayor's Energy Management Board is charged with making decisions regarding the City's procurement, use, and conservation of energy as well as the minimization of the impact of fossil fuel consumption on public health. The Energy Management Board is comprised of the City's Chief Financial Officer, Chief of Environmental and Energy Services, Chief of Public Property, and Chief of Public Health.

The Energy Management Board commissioned an Integrated Energy Management Plan that is intended to assure progress toward the fulfillment of its mission. In calendar 2011 the City retrofitted more than 12,800 streetlights with more efficient light emitting diode (LED) fixtures, and completed energy efficiency projects in City Hall and the Central Branch of the Boston Public Library Department. These three projects together eliminated 10.9 million kilowatt (kW) hours from the City's electricity requirement. In addition, the City has begun construction on two photovoltaic arrays that will generate electricity to power municipal operations: a 50 kW array at its Central Maintenance Facility in South Boston, and a 123 kW array at its Archival Center in West Roxbury.

Since March 2005, the City has independently contracted with third party electricity suppliers to meet all of the City's electricity supply requirements. To date, the supply costs the City has paid to its third party electricity supplier have been less than the default supply costs offered by the City's local electricity distribution company, NSTAR - Boston Edison Company.

## CITY REVENUES

The principal sources of City revenue available to meet operating expenditures are property taxes, state aid, excise revenues, departmental revenues, and federal and state grants, all of which are described below. Except as specifically noted, all amounts are stated on a budgetary accounting basis. References to fiscal 2012 are unaudited.

### Property Taxes

Real and personal property taxes are the largest single source of the City's revenue. The City's gross property tax levy for fiscal 2012 equals \$1.61 billion, or 67.4% of City General Fund revenues of \$2.39 billion budgeted for such period. Certain properties are subject to arrangements that suspend the imposition of real property taxes at normal rates in order to encourage development. See "City Revenues—Property Taxes—Revenues from Chapter 121A Properties" below.

As discussed below, Proposition 2½ limits the level of property taxation in the City. In fiscal 2012, the City will again levy taxes below the 2.5% ceiling on the overall effective tax rate. The City is not expected to reach the levy ceiling in the foreseeable future due to previous growth in the real estate market.

#### *Proposition 2½*

Proposition 2½ is a statewide tax limitation subject to amendment or repeal by the legislature that imposes two separate limits on the annual tax levy of a city or town. The primary limitation of Proposition 2½ is that the property tax levy in any city or town in the Commonwealth cannot exceed 2.5% of the full and fair cash valuation of the taxable real estate and personal property in that city or town (the "2½ ceiling"). The only exception is the temporary exclusion of debt service or capital costs from the levy ceiling restrictions, as described below.

Within the limits of the 2½ ceiling, the Growth Levy Limit is a secondary limitation imposed by Proposition 2½. The Growth Levy Limit prohibits the levy in a fiscal year from exceeding an amount equal to 102.5% of the maximum allowable limit for the preceding year, subject to exceptions for the following: property newly added to the tax rolls and valuation increases other than as a result of a general revaluation ("new growth"); temporary exclusions from the tax levy limitation to pay for capital costs or debt service on indebtedness; and "overrides," which are permanent increases in the tax levy for general expenditures of the city or town. Exclusions and overrides must be approved by a referendum of the voters of the city or town. The levy is permanently increased by the addition of new growth and overrides, except that any override to fund a stabilization fund will not be taken into account in calculating the maximum levy limit in subsequent fiscal years unless the City Council votes to appropriate such increased amount in such subsequent year to the stabilization fund. The exclusion of debt service by referendum temporarily increases the levy amount and the duration of the specific debt excluded. The Growth Levy Limit may be exceeded by an override in any year by a majority vote of the voters. An increase in the Growth Levy Limit under this procedure, however, does not permit a tax levy in excess of the 2½ ceiling, since the two limitations apply independently. The applicable tax limits may also be reduced in any year by a majority vote of the voters. The City's gross levy in fiscal 2012 equals \$1.61 billion. In fiscal 2012, the allowable 2.5% increase is \$38.5 million, and "new growth" is \$36.4 million.

In order to mitigate its adverse impact on local government revenues, Proposition 2½ limits the annual rate of increase of aggregate, statewide assessments made upon cities and towns by the Commonwealth and certain of its governmental entities, such as assessments made upon the City and certain other cities and towns for the MBTA, to 2.5% of the prior year's assessment. Proposition 2½ also limits the motor vehicle excise tax rate to 2.5%.

Notwithstanding the provisions of Proposition 2½ described above, the City's Bond Procedure Act of 1983 mandates assessment of taxes in excess of the Proposition 2½ levy limits to the extent that the debt service on City obligations is not otherwise provided for in the tax levy or from other sources, with no allowance made for any other expenditures of the City. See "City Indebtedness—Classification of City Debt."

**Proposition 2½ Property Tax Levy Limits, Fiscal 2008-2012<sup>(1)</sup>**  
(\$ in thousands)

	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>
Total Assessed Valuation .....	\$90,067,297	\$90,387,171	\$87,256,532	\$86,800,583	\$88,500,410
Growth Levy Limit <sup>(2)</sup> .....	1,334,309	1,400,631	1,465,230	1,539,709	1,614,744
Levy Ceiling.....	2,251,682	2,259,679	2,181,413	2,170,015	2,212,510
Tax Levy <sup>(3)</sup> .....	1,334,278	1,400,015	1,465,058	1,539,680	1,614,029
Under Levy Ceiling .....	917,404	859,664	716,355	630,335	598,481

- (1) Represents amounts assessed on January 1, and subsequently certified by the Massachusetts Department of Revenue in December of each fiscal year and does not include Omitted Assessments.
- (2) The Growth Levy Limit is the maximum allowable levy as determined by Proposition 2½.
- (3) For each fiscal year, the amount of the actual Tax Levy is the largest amount possible. The Growth Levy Limit would be exceeded if the tax rate were raised an additional cent (\$0.01).

Source: City of Boston Assessing Department.

**Revaluation**

State law mandates a revaluation of all taxable property every three years. These revaluations are reviewed and certified by the Commonwealth. In the years between revaluations, the Commonwealth requires municipalities to establish new values on the basis of market changes, using the most recent revaluation as a basis. The City has adjusted certified property values in accordance with this procedure in years when market conditions indicated such adjustment was necessary.

In November 2009, the City concluded work on its tenth triennial revaluation for fiscal 2010, with an assessment date of January 1, 2009. For fiscal 2012, assessments were based on market activity leading up to the assessment date of January 1, 2011. Fiscal 2012 assessments for many homeowners were level with the prior year, while some neighborhoods experienced moderate increases in property value due to recovering real estate market conditions. As of the assessment date, the commercial market experienced modest increases in total value. See “City Revenues—Property Taxation—Taxes by Use; Tax Rates.”

**Certified Triennial Revaluations**

<b>Assessment Date</b>	<b>Real and Personal Property Value</b>	<b>Applicable Years</b>
January 1, 2009	\$87.26 billion	fiscal 2010 through 2012
January 1, 2006	86.52 billion	fiscal 2007 through 2009
January 1, 2003	66.14 billion	fiscal 2004 through 2006
January 1, 2000	50.49 billion	fiscal 2001 through 2003

Source: City of Boston Assessing Department.

### *Taxation by Use; Tax Rates*

The property tax base in the City consists of personal property and classes of real estate. The following table shows the classes of taxable real property assessed as of January 1, 2011. The fiscal 2012 tax rates were applied to the January 1, 2011 valuation to determine levy and tax liability for fiscal 2012.

#### **Assessed Valuation of Taxable Real Property by Real Estate Classes, Assessment Dated January 1, 2011**

<b>Real Estate Classes</b>	<b>Land Area (Square feet)</b>	<b>Land Valuation</b>	<b>Building Valuation</b>	<b>Total Valuation</b>
Apartments	34,458,062	\$ 1,253,743,311	\$ 3,260,689,452	\$ 4,514,432,763
Agricultural	1,439,267	74,000	177,600	251,600
Commercial	98,617,156	5,695,023,495	15,794,294,848	21,489,318,343
Commercial Condominium	11,246,344	3,421,400	2,149,943,100	2,153,364,500
Residential Condominium	59,856,115	—	24,101,299,115	24,101,299,115
Commercial Land	27,096,976	460,908,341	323,749,414	784,657,755
Condominium Main <sup>(1)</sup>	60,017,723	—	—	—
Condominium Parking	228,128	—	84,696,500	84,696,500
Industrial	19,001,717	298,086,666	296,717,520	594,804,186
Residential & Commercial	21,445,802	1,309,036,954	3,181,631,742	4,490,668,696
Residential Land	32,907,637	249,186,418	12,099,942	261,286,360
1-Family	156,304,174	4,204,640,825	7,368,826,411	11,573,467,236
2-Family	86,190,169	2,311,968,482	4,269,323,679	6,581,292,161
3-Family	52,582,747	1,662,823,551	3,862,515,902	5,525,339,453
4-Family (4-6 units)	<u>9,338,787</u>	<u>566,203,816</u>	<u>1,262,862,063</u>	<u>1,829,065,879</u>
<b>TOTAL</b>	<b>670,730,804</b>	<b>\$18,015,329,959</b>	<b>\$65,968,614,588</b>	<b>\$83,983,944,547</b>

(1) Condominium Main represents the legal structure that holds individual condominium units.

Source: City of Boston Assessing Department.

#### **Tax Rates, Fiscal 2008-2012 (per \$1,000 of assessed value)**

<b>Fiscal Year</b>	<b>Commercial, Industrial and Personal Property</b>	<b>Residential Property</b>
2012 .....	\$31.92	\$13.04
2011 .....	31.04	12.79
2010 .....	29.38	11.88
2009 .....	27.11	10.63
2008 .....	25.92	10.97

Source: City of Boston Assessing Department.

The City utilizes five classes of property for taxation purposes: (i) residential, (ii) open space land, (iii) commercial, (iv) industrial and (v) personal property. Within limits under state law, the City may determine the share of the annual levy to be borne by each of the categories. Under these statutory limits, the residential tax rate cannot be given a discount greater than 50%, while the tax rate on the remaining business classes of property cannot exceed 175% of the overall effective tax rate.

The City may also exempt a portion of the assessed valuation of residential real property when used as the taxpayer's principal residence. The amount of the residential exemption can equal up to 30% of the average assessed value of all residential property in the City. In fiscal 2012, qualifying residents who receive the residential exemption have their taxable assessed values reduced by \$126,095. The residential exemption has no impact on the overall tax rate.

#### *Tax Base*

The following table shows, for purposes of year-to-year comparison, the assessed valuations with respect to all property in the City subject to taxation, used for determining the tax levies and tax rates in fiscal years 2008 through 2012.

**Assessed Valuations—Fiscal Years 2008-2012<sup>(1)</sup>**  
**(\$ in thousands)\***

<b>Fiscal Years</b>	<b>Value of Taxable Land</b>	<b>Value of Taxable Buildings</b>	<b>Total Value Taxable Land and Buildings</b>	<b>Value of Taxable Personal Property</b>	<b>Total Assessed Taxable Value</b>
2012.....	\$18,015,330	\$65,968,615	\$83,983,945	\$4,516,466	\$88,500,410
2011.....	17,893,175	64,520,726	82,413,901	4,386,682	86,800,583
2010.....	17,936,674	65,072,740	83,009,414	4,247,118	87,256,532
2009.....	19,412,075	67,060,992	86,473,068	3,914,103	90,387,171
2008.....	18,745,434	67,529,364	86,274,798	3,792,499	90,067,297

\* Rows may not add due to rounding.

(1) Represents assessed values determined as of January 1 in the prior fiscal year. For example, fiscal 2012 assessed values are as of January 1, 2011.

Source: City of Boston Assessing Department.

The following table is a list of all of the taxpayers in the City that had an aggregate tax liability in excess of \$10.0 million for fiscal 2012. Assessed valuations and fiscal 2012 taxes reflect the valuation of property as of January 1, 2011 and the tax liability using applicable tax rates.

**Largest Taxpayers: City of Boston, Fiscal 2012<sup>(1)</sup>**

<b>Name</b>	<b>Personal Property Value <sup>(2)</sup></b>	<b>Real Property Value</b>	<b>Total Assessed Value</b>	<b>Fiscal 2012 Tax Liability</b>
Blackstone Real Estate Partners	\$810,200	\$2,619,142,500	\$2,619,952,700	\$83,628,890
Boston Properties <sup>(3)</sup>	4,624,430	2,112,459,900	2,117,084,330	67,577,332
NSTAR / Boston Edison Company	1,615,969,760	67,397,661	1,683,367,421	53,733,088
Tishman Speyer Properties	270,400	872,557,500	872,827,900	27,860,667
Fort Hill Associates	39,190	665,123,900	665,163,090	21,232,006
Brookfield Properties Corporation <sup>(4)</sup>	239,010	633,076,500	633,315,510	20,215,431
Teachers Insurance And Annuity Association <sup>(5)</sup>	—	588,725,000	588,725,000	18,792,102
National Grid	422,302,120	35,457,100	457,759,220	14,611,674
UIDC Of Massachusetts, Inc.	367,600	438,087,500	438,455,100	13,995,487
One Hundred Federal Street, LPS	9,371,610	406,502,500	415,874,110	13,274,702
Fortis Property Group	140,080	398,495,400	398,635,480	12,724,445
John Hancock Financial <sup>(6)</sup>	630,060	395,017,000	395,647,060	12,629,054
Dewey Square Tower Associates	262,060	390,000,000	390,262,060	12,457,165
	<u>\$2,055,026,520</u>	<u>\$9,622,042,461</u>	<u>\$11,677,068,981</u>	<u>\$372,732,042</u>

(1) The methodology used in creating the table involves the search of the title holder, or holders, of all major parcels of property in the city. This methodology does not necessarily locate all parcels owned by affiliates nor does it differentiate between percentage ownership in a particular parcel.

(2) Pursuant to Chapter 59 of the General Laws, Section 4, personal property consists of movable physical items not permanently attached to real estate. Many items of personal property are exempt from taxation in Massachusetts. There are three general types of personal property that are taxable: business and professional furnishings, household furnishings in property other than the principal residence (for example, a summer house), and personal property of public utilities.

(3) Boston Properties purchased the Hancock Tower from Normandy Real Estate in December 2010. The Hancock Tower was reflected in Normandy's real estate figure last year since they were the owner of record as of the fiscal 2011 assessment date of January 1, 2010. For fiscal 2012, the Hancock Tower is reflected in Boston Properties' real estate figure. This move lowered Normandy's fiscal 2012 tax liability below \$10 million.

(4) Brookfield Properties sold Exchange Place to 53 State Street Investors LLC in December 2011. Exchange Place is reflected in Brookfield Properties' real estate figures since they were the owner of record as of the fiscal 2012 assessment date of January 1, 2011.

(5) Teachers Insurance and Annuity Association purchased 33 Arch Street in August 2011. The taxes associated with this property will be reflected in fiscal 2013 since the property was purchased after the fiscal 2012 assessment date of January 1, 2011.

(6) In prior years, properties owned by John Hancock Financial were attributed to Manulife Financial, a related corporate entity.

Source: City of Boston Assessing and Treasury Departments.

***Real Estate Tax Levies and Collections***

The following table shows the level of property tax levies, tax levies net of budgeted reserves for abatements ("Net % Gross"), the gross amount and proportion of each levy collected during the year of levy, the cumulative amount (net of refunds) and proportion of each levy collected as of June 30, 2011 and the total amount (net of refunds) of taxes (current and all prior levies) collected during fiscal 2007 through 2011. Excluded from the following table are receipts from PILOTs and receipts on account of Chapter 121A corporations.

**Tax Collections In Relation To Property Tax Levies Fiscal 2007-2011**  
**(Statutory Accounting Basis)**  
**(\$ in millions)**

Fiscal Year	Tax Levy			Tax Levy Collected Within Year of Levy			Tax Levy Net of Refunds Collected as of June 30, 2011		
	Gross <sup>(1)</sup>	Net	Net % Gross	Gross Amount	% Gross Levy	% Net Levy	Net Amount	% Gross Levy	% Net Levy
2011	\$1,541.1	\$1,503.8	97.6%	\$1,531.8	99.4%	101.9%	\$1,523.5	98.9%	101.3%
2010	1,465.5	1,429.8	97.6	1,456.6	99.4	101.9	1,447.2	98.8	101.2
2009	1,400.7	1,365.3	97.5	1,392.7	99.4	102.0	1,383.2	98.8	101.3
2008	1,334.6	1,295.5	97.1	1,338.8	100.3	103.3	1,317.5	98.7	101.7
2007	1,270.8	1,223.9	96.3	1,260.2	99.2	103.0	1,252.6	98.6	102.3

(1) Includes additional assessments billed in June of each fiscal year, as well as subsequently deducted residential exemptions.

Source: City of Boston Treasury Department.

The City's property tax bills are mailed quarterly in July, October, December, and April. The bills mailed in July and October represent preliminary tax bills each equal to one quarter of the previous fiscal year's liability. The fair cash value of the property or assessment for the purpose of determining the new fiscal year tax liability is reflected in the third and fourth quarter bills, which are mailed in December and April. See "City Revenues—Property Taxes—Taxation by Use; Tax Rates."

*Delinquent Taxes and Tax Titles*

Real and personal property taxes (not including motor vehicle, the room occupancy and the aircraft fuel excises) are based on values established by the Assessing Department as of each January 1, and are due in quarterly payments every August, November, February and May. Delinquent real estate and personal property taxes are subject to a 14% per annum interest charge. Subsequent to the end of the fiscal year in which real estate taxes become delinquent, the City secures its lien for such taxes by taking legal title to all delinquent properties, subject to the owners' right of redemption. After this process, known as a "tax taking," is complete, interest accrues on outstanding amounts of delinquent real estate taxes at the rate of 16% per annum. If the taxes remain unpaid for a period of six months from the tax taking, the City may petition the Land Court to foreclose the equity owner's right of redemption. Upon foreclosure, the City may then sell the property in order to liquidate the tax liability. The City estimates that the value of the properties to which such tax titles are attached is substantially less than the amount of delinquent taxes, charges, and interest owed.

Tax title receipts were \$16.2 million, \$14.9 million and \$16.3 million, respectively, in fiscal 2009, 2010 and 2011.

*Revenues from Chapter 121A Corporations*

A local government in cooperation with its redevelopment authorities may suspend the imposition of real property taxes at normal levels on properties determined to be "blighted" in order to encourage redevelopment of such properties by special corporations organized under Chapter 121A ("Chapter 121A Corporations"). The City receives three forms of revenue from Chapter 121A Corporations. The first consists of excise PILOTs for each Chapter 121A Corporation that are collected by the Commonwealth and distributed to the City. The second form of revenue is contract payments resulting from agreements that may be entered into between the Chapter 121A Corporation and the City relating to City services available to the development. A third form of revenue does not generate significant payments.

Revenue received by the City from Chapter 121A Corporations for the last three fiscal years are shown in the following table.

**Revenues to the City from Chapter 121A Corporations**  
**(\$ in thousands)**

Fiscal Year Ended June 30	Excise Payments In Lieu of Taxes (Section 10)	Contracts Payments (Section 6A) <sup>(1)</sup>	Total
2011 <sup>(2)</sup>	\$33,808	\$36,497	\$70,305
2010	40,616	25,978	66,594
2009	42,923	22,540	65,464

(1) Contract Payments (Section 6A) include Chapter 121B, Section 16 payments.

(2) Fiscal 2011 Section 6A payments include a one-time "gap" payment of approximately \$6.5 million from a property moving to taxable status. 121B payments increased in this year and going forward due to an accounting change.

Source: Office of Budget Management.



## State Aid

State aid from the Commonwealth comprises the second largest revenue source to the City's General Fund. Over the course of the previous decade, support to municipalities from the Commonwealth has been reduced dramatically.

The Governor's fiscal 2013 budget proposes no reduction in the major categories of local aid to municipalities compared with fiscal 2012 levels (excluding a fiscal 2012 supplemental appropriation restoring general government aid to fiscal 2010 levels). The Legislature, however, has not yet released its budget proposals and has not acted on the Governor's plan. Therefore, no assurance can be given that state aid to municipalities will not be further reduced as the state budget process continues.

The effects of the recent recession and ongoing recovery on the City's state aid include reductions in actual state aid revenue totaling \$38.9 million, or 7.9% in fiscal 2009, \$41.2 million or 9.1%, in fiscal year 2010, and \$18.0 million or 4.2%, in fiscal 2011. A further reduction of \$9.3 million or 2.4%, is budgeted for fiscal 2012. In total, over the last four fiscal years the City has lost \$107.4 million or nearly 22% of its support from the Commonwealth.

Under the Massachusetts Constitution and state finance law, the State Treasurer has the authority to delay the allotment of state aid appropriations under certain circumstances. In addition, the statute governing the distribution of school aid provides that such payments are due only to the extent that sufficient funds are available. The State Treasurer is also empowered to deduct from state aid amounts appropriated to the City the amount of "charges" or "assessments." The largest of these assessments are those for MBTA service and tuition for students attending charter schools. Assessments also include smaller charges for various state-provided services, which may include debt service paid by the Commonwealth on "qualified bonds" and any sums allocable to the Boston Water and Sewer Commission or the City that are due and unpaid on debt issued to the Massachusetts Water Pollution Abatement Trust ("MWPAT"). The City has no "qualified bonds" outstanding and has never been assessed for unpaid amounts due the MWPAT. Total state assessments are expected to amount to \$162.6 million in fiscal 2012. State assessments totaled \$147.7 million and \$141.9 million in fiscal years 2011 and 2010, respectively.

Total state aid net of assessments, or "net state aid," is expected to decrease \$24.2 million, or 9.8%, to \$223.3 million to the City in fiscal 2012. Net state aid totaled \$247.5 million in fiscal 2011 and \$271.3 million in fiscal 2010. Since fiscal 2008, the City has lost \$141.7 million or nearly 39% of its net state aid.

### *State School Building Assistance*

Under its school building assistance program, the Commonwealth provides grants to cities, towns and regional school districts for school construction projects. Until July 26, 2004, the State Board of Education was responsible for approving grants for school projects and otherwise administering the program. Grant amounts ranged from 50% to 90% of approved project costs. Municipalities generally issued bonds to finance the entire project cost, and the Commonwealth disbursed the grants in equal annual installments over the term of the related bonds. Approved project costs included the interest expense incurred on debt issued by a municipality to finance the school project.

Due to demand for school building assistance grants far exceeding available funds, the state legislature created the Massachusetts School Building Authority (the "MSBA") in 2004 to finance and administer the school building assistance program. The MSBA has assumed all powers and obligations of the State Board of Education with respect to the program. In addition to certain other amounts, the legislation dedicates a portion of Commonwealth sales tax receipts to the MSBA to finance the program.

Projects previously approved for grants by the State Board of Education are entitled to receive grant payments from the MSBA based on the approved project cost and reimbursement rate applicable under the prior law. As of March 1, 2012, the City had approximately \$42.5 million of bonds outstanding for school projects approved for grants under the prior law at a reimbursement rate of 90% of approved project costs. The MSBA has paid and is expected to continue to pay the remaining amounts of the grants for such projects in annual installments to reimburse debt service on bonds issued by the City to finance such projects.

Projects on the State Board of Education's project priority waiting list as of July 1, 2004 are also entitled to receive grant payments from the MSBA based on the eligible project costs and reimbursement rates applicable under the prior law. In 2005, the MSBA approved grants at a reimbursement rate of 90% of approved project costs for three City projects on the priority waiting list as of July 1, 2004. In January 2009, the City and the MSBA executed a project funding agreement for Burke High School, the last City school project on the priority waiting list as of July 1, 2004, that will provide up to \$42.4 million in

Commonwealth support for the project. As of March 2012, the City has received approximately \$40.6 million.

The MSBA in 2008 promulgated regulations with respect to the application and approval process for new projects. The range of reimbursement rates for such projects has been reduced to between 40% and 80% of approved project costs. In addition, the MSBA expects to pay grants for such projects as project costs are incurred pursuant to a project funding agreement between the MSBA and the municipality. In most cases, the receipt of these progress payments from the MSBA will eliminate the need for the municipality to borrow on a temporary basis to finance the MSBA's share of project costs. However, none of the interest expense incurred on debt issued by municipalities to finance their portion of the costs of new projects will be included in the approved project costs eligible for reimbursement.

Currently, two City school projects have been approved by the MSBA for the feasibility study phase to determine the most appropriate, cost effective solution for the projects. During the feasibility stage of each project, the City will be reimbursed by the MSBA for 75% of feasibility study costs. The ongoing analysis and consideration of the City's project proposal by the MSBA does not represent or imply a commitment by the MSBA to fund the project. The MSBA's financial commitment to a project is only determined through the project funding agreement after careful analysis and the development of architectural and engineering documents.

### **Excise Revenues**

In addition to the major sources of revenue described above, the City receives various other types of revenues. See "Financial Operations—Summary and Comparison of Operating Results (Budgetary Basis)—Fiscal 2008-2011 and Fiscal 2012 Budget" above. In fiscal 2010 the City gained one new significant excise revenue source (meals excise) and expanded an existing source (room occupancy excise). The following is a description of those and other significant excise revenue sources of the City.

#### *Room Occupancy Excise*

In accordance with state law, the City historically imposed a 4.0% local room occupancy excise upon the transfer of occupancy of any room in a hotel, lodging house or motel. The Commonwealth granted authority to municipalities in 2009 to increase the local option room occupancy excise to 6.0%. The City adopted the increased local option room occupancy excise of 6.0%, effective October 1, 2009. The Massachusetts Department of Revenue is responsible for collecting and remitting local option room occupancy excise receipts to the City on a quarterly basis in arrears. The City's room occupancy excise receipts totaled \$36.6 million, \$43.9 million, and \$58.5 million, respectively, in fiscal 2009, 2010 and 2011. See "Summary and Comparison of Operating Results (Budgetary Basis) - Fiscal 2007-2010 and Fiscal 2011 Budget—Fiscal 2011 Budget—Revenues."

Prior to fiscal 2012, pursuant to Chapter 152 of the Acts of 1997, as amended (the "Convention Center Act"), the City established the City of Boston Room Occupancy Excise Fund (the "Excise Fund"), to provide for the payment of the principal and interest on indebtedness issued by the City to fund the City's share of costs of the Boston Convention and Exhibition Center Project (the "BCEC Project"). The Convention Center Act authorizes the City to retain in the Excise Fund any portion of the excise receipts not applied to such principal and interest or to transfer all or a portion of such amount to the City's General Fund. The City transferred \$27.0 million, \$30.0 million and \$34.5 million, respectively, in fiscal 2009, 2010 and 2011, from the Excise Fund to the General Fund. All such debt was refunded with general obligation debt issued in fiscal 2011. Accordingly, the Excise Fund has been eliminated and since the beginning of fiscal 2012 all room occupancy excise receipts have been credited directly to the General Fund.

#### *Aircraft Fuel Excise*

The City also assesses an aircraft fuel excise upon the sale of jet fuel. The Commonwealth collects this tax and distributes it to the City quarterly. The City's aircraft fuel excise receipts totaled \$34.5 million, \$22.9 million, and \$23.2 million respectively, in fiscal 2009, 2010 and 2011. See "Summary and Comparison of Operating Results (Budgetary Basis)—Fiscal 2008-2011 and Fiscal 2012 Budget."

#### *Motor Vehicle Excise*

The Commonwealth assesses an excise on the registration of motor vehicles, the proceeds of which are received by the municipality where the vehicle is principally garaged. The excise is a uniform rate of \$25 per \$1,000 of vehicle valuation. The City's annual motor vehicle excise receipts totaled \$44.6 million,

\$40.1 million, and \$46.9 million respectively, in fiscal 2009, 2010 and 2011. See “Summary and Comparison of Operating Results (Budgetary Basis) —Fiscal 2008-2011 and Fiscal 2012 Budget.”

#### *Meals Excise*

The Commonwealth granted authority to municipalities in 2009 to levy a .75% excise on locally sold prepared food and beverages at local option. The Massachusetts Department of Revenue is responsible for collecting and remitting meals excise receipts to the City on a quarterly basis. The City’s annual meals excise receipts totaled \$10.0 million for the 7 months of FY10 when the tax was in effect. In fiscal 2011, the first full year of tax collections, the City received \$20.2 million. See “Summary and Comparison of Operating Results (Budgetary Basis)—Fiscal 2008-2011 and Fiscal 2012 Budget—Revenues.”

#### *Vehicular Rental Surcharge*

The Commonwealth imposes a \$10 surcharge on each vehicular rental transaction contract in the City. In fiscal 2011 and prior years, one dollar of each surcharge was paid to the City for deposit in the City’s Excise Fund to provide for the payment of the principal of and interest on indebtedness issued by the City to fund the City’s share of costs of the BCEC Project. The City’s annual share of vehicular rental surcharges totaled \$1.1 million, \$1.1 million, and \$1.2 million respectively, in fiscal 2009, 2010 and 2011. See “City Indebtedness—Special Obligation Debt.”

### **Departmental Revenues**

Several City departments generate significant revenues from fees and charges.

#### *Parking Fines*

The City’s annual parking fine receipts totaled \$65.9 million, \$66.3 million, and \$61.1 million respectively, in fiscal 2009, 2010 and 2011.

#### *Building Permit Fees*

The Inspectional Services Department performs a variety of functions for which fees are imposed such as the granting of building permits. The City’s annual building permit fees totaled \$27.0 million, \$14.8 million and \$23.5 million respectively, in fiscal 2009, 2010 and 2011.

#### *Municipal Medicaid Reimbursement*

The Office of Budget Management oversees a vendor contract to collect federal reimbursements for Medicaid eligible services provided through the Boston Public Schools. The City’s annual municipal Medicaid reimbursement revenue totaled \$14.7 million, \$18.7 million and \$7.8 million respectively, in fiscal 2009, 2010 and 2011.

### **Other Available Revenues**

Under state law, proceeds of the sale of City facilities must be applied to the Surplus Property Disposition Fund to be used to finance capital projects, unless the City Council, with the approval of the Mayor, votes to credit to the General Fund the difference between the sale proceeds and the amount of debt (both principal and interest) incurred in acquiring or improving the sold facility. As of June 30, 2011, there was \$25.1 million remaining in the Surplus Property Disposition Fund.

### **Grants**

The City receives both federal and state grant funds, some of which are determined according to formulas, and others that are awarded competitively. These moneys are recorded in special revenue funds.

#### *Federal Grants*

Some major sources of federal grant funds in fiscal 2011 included: a Community Development Block Grant (CDBG) Entitlement Program award of \$21.3 million; a Home Investment Partnership Program (HOME) award of \$8.5 million; a Housing Opportunities for Persons with AIDS Program (HOPWA) award of \$1.8 million. The City also received \$59.6 million in American Recovery and Reinvestment Act grant awards from the federal government and federal pass-through awards from the Commonwealth.

Major sources of federal grant funds for programs of the Boston Public Schools included: a Title I Elementary & Secondary Education Act of 1965 award of \$45.8 million; Special Education Entitlement Grant awards of \$19.6 million; and School Lunch Program awards of \$27.9 million. The Boston Public Schools were also awarded \$23.3 million from a variety of other federal grant sources during the 2011 fiscal year.

### *State Grants*

In addition to State Aid, the City also received state grants. In fiscal year 2011, the Police Department received Community Services grant awards that totaled \$4.5 million from the Commonwealth's Office of Public Safety. Boston Public Schools were awarded approximately \$7.3 million. Furthermore, two major programs were supported by state education grants, the Special Education Student 50/50 Program totaling \$7.3 million and the Quality Full-Day Kindergarten Grant totaling \$2.2 million.

## CITY INDEBTEDNESS

### Classification of City Debt

Direct general obligation debt of the City is debt for which the City's full faith and credit are pledged and for the payment of which all taxable property in the City is subject to ad valorem taxation without limit as to rate or amount. General obligation bonds of the City may also be secured in certain circumstances by a pledge of specific City revenues. The special obligation debt of the City is debt, which may be secured solely by a pledge of specific revenues derived from a revenue-producing facility of the City or for the payment of which the City's obligation is subject to annual appropriation.

### General Obligation Debt

On June 30, 2011, the City had outstanding approximately \$1.033 billion of general obligation long-term bonds, all of which bear fixed rates of interest. On March 1, 2012 the City had approximately \$968.4 million of general obligation long-term bonds outstanding.

The City is authorized to secure any of its general obligation indebtedness by a pledge of all or any part of any revenues of the City including, without limitation, any tax, such as real property taxes, any fees payable to or for the account of the City, and certain receipts, distributions and reimbursements held or to be received by the City from the Commonwealth. The City currently has no general obligation bonds or notes outstanding secured by such a pledge.

#### *Debt Limits*

All debt of the City requires the authorization of the City Council and approval of the Mayor. If the Mayor vetoes a loan order passed by the City Council, the charter of the City provides that the loan order is void and may not be passed over the Mayor's veto. Authorization of bonds under a loan order of the City Council includes, unless otherwise provided, the authorization to issue temporary notes in anticipation of such bonds.

The statutory debt limit for the City consists of a debt limit and a double debt limit. The debt limit is 5%, and the double debt limit is 10%, of the valuation of taxable property in the City as last equalized by the State Department of Revenue. Biennially, prior to January 31st, the Commissioner of Revenue establishes a final equalized valuation which is the basis for determining the debt limit for the following two-year period or until another equalization has been established. The equalized valuation of taxable property in the City established by the Commissioner of Revenue in January 2011 equals \$106.0 billion. Based on the current equalized valuation, the City's debt limit equals approximately \$5.30 billion, and its double debt limit equals \$10.60 billion as of March 1, 2012.

The City may authorize debt up to its debt limit without state approval. The City may authorize debt over the debt limit up to the double debt limit with the approval of the Municipal Finance Oversight Board, composed of the State Treasurer and Receiver-General, the State Auditor, the Attorney General and the Director of Accounts. As of June 30, 2011, the City had outstanding debt of \$844.6 million subject to the debt limit, and authorized but unissued debt subject to the debt limit of \$480.4 million. As of March 1, 2012, the City had outstanding debt of \$797.0 million subject to the debt limit, and authorized but unissued debt subject to the debt limit of \$634.1 million. Based on the City's current debt limit of \$5.30 billion, the City had the capacity to authorize an additional \$3.87 billion of debt as of March 1, 2012.

#### **Debt Incurring Capacity As of March 1, 2012 (\$ in thousands)**

	<b>Debt Limit</b>
Normal Debt Limit as of June 30, 2011 .....	\$5,301,711
Debt Outstanding as of June 30, 2011 .....	(844,578)
Debt Authorized but Unissued as of June 30, 2011 .....	<u>(480,421)</u>
Available Debt Incurring Capacity under the Debt Limit as of June 30, 2011 .....	<u>3,976,712</u>
Authorization Adjustments approved through March 1, 2012 .....	0
New Authorization approved through March 1, 2012 .....	(153,709)
Principal Paid through March 1, 2012 .....	<u>47,567</u>
<u>Available Debt Incurring Capacity under Debt Limit as of March 1, 2012 .....</u>	<u>\$3,870,570</u>

Source: City of Boston Office of Budget Management

There are many categories of general obligation debt which are not subject to the debt limit and are therefore not included in the Debt Incurring Capacity table above. Some such debt is, however, subject to

other debt limits, dollar limitations or state approval. As of March 1, 2012, the City had a total of \$968.4 million in long-term debt outstanding, of which \$171.4 million was exempt from the debt limit. As of that date the City also had \$85.5 million of long-term debt that was authorized but unissued and exempt from the debt limit.

**Summary of Authorized but Unissued Within and Outside Debt Limit**  
**As of June 30, 2011 and March 1, 2012 <sup>(1)</sup>**

	Authorized / Unissued 6/30/11	New Authorizations and Adjustments 7/1/11 through 3/1/12	Issuance 7/1/11 through 3/1/12	Authorized / Unissued 3/1/12
"Within" Debt Limit	\$480,421,207	\$153,708,913	–	\$634,130,120
"Outside" Debt Limit	79,509,309	6,035,000	–	85,544,309
<b>TOTAL:</b>	<b><u>\$559,930,516</u></b>	<b><u>\$159,743,913</u></b>	<b><u>–</u></b>	<b><u>\$719,674,429</u></b>

(1) Some columns may not add due to rounding.

Source: City of Boston Office of Budget Management.

*Debt Statement*

The following table sets forth the City's outstanding general obligation debt as of March 1, 2012.

**Debt Statement as of March 1, 2012**  
**General Obligation Debt <sup>(1)</sup>**

Purpose for Which Issued	Principal Outstanding as of 6/30/11	Retired in Fiscal 2012 as of 3/1/12	Principal Outstanding as of 3/1/12	Deemed Payable from Related Revenues <sup>(2)</sup>	Net Principal Amount
General Purpose	\$746,140,040	\$(37,338,252)	\$708,801, 788	\$ (3,417,625)	\$705,384,163
MWPAT	6,915,000	(680,000)	6,235,000	(1,831,015)	4,403,985
Economic Development	1,714,806	(373,288)	1,341,518	–	1,341,518
State Urban Development Relocation	12,897,191	(1,452,712)	11,444, 479	–	11,444,479
Schools	72,332,075	(7,882,069)	64,450,006	(42,709,366)	21,740,640
Public Buildings	51,195,425	(6,779,120)	44, 416,305	(19,909,792)	24,506,513
Public Works	141,795,297	(10,229,450)	131,565, 847	–	131,565,846
Cemeteries	230,166	(45,109)	185,057	–	185,057
<b>Totals</b>	<b><u>\$1,033,220,000</u></b>	<b><u>\$(64,780,000)</u></b>	<b><u>\$968, 440,000</u></b>	<b><u>\$(67,867,797)</u></b>	<b><u>\$900,572,202</u></b>

(2) Columns may not add due to rounding.

(3) Includes revenues related to, or derived from facilities for which the debt was incurred. Such revenues include:

- a. Receipts from the Boston Public Health Commission for debt attributable to projects undertaken on behalf of the former Department of Health and Hospitals, and from the Fund for Parks and Recreation and rental income from a City-owned building at 1010 Massachusetts Avenue;
- b. Debt service subsidies on City debt issued to the MWPAT; and
- c. Grants from the MSBA for school construction projects.

Source: City of Boston Auditing Department.

## Debt Service Requirements

The following table sets forth the City's debt service requirements for general obligation debt for each year from June 30, 2008 through 2011. The debt service requirements table shows the gross Debt Service Requirements, offset by revenues received from related sources.

### Debt Service Requirements—Fiscal 2008-2011 <sup>(1)</sup>

	Ended June 30, 2008	Ended June 30, 2009	Ended June 30, 2010	Ended June 30, 2011
<b>Gross Debt Service Requirements Bonded Debt:</b>				
Principal.....	\$ 84,072,086	\$ 88,327,660	\$ 91,783,669	\$ 92,350,000
Interest .....	39,010,908	41,408,662	41,298,634	41,434,163
Total.....	123,082,994	129,736,322	133,082,303	133,784,163
<b>Less Revenue Deemed Available From Related Sources:</b> <sup>(2)</sup>				
Boston Medical Center and Public Health Commission.....	1,185,666	1,433,847	1,409,115	1,392,624
Fund for Parks & Recreation/Irrigation Project .....	262,125	253,959	246,810	239,661
1010 Massachusetts Ave Project .....	1,652,301	1,707,466	1,754,534	1,753,636
Pension Management System.....	—	1,432,247	1,432,247	1,432,246
Premium and Subsidies .....	4,212,014	6,314,331	3,896,932	3,784,994
Accrued Interest.....	—	—	—	—
<b>Plus Interest On Temporary Loan Notes and Additional Items:</b>				
Revenue Anticipation .....	—	—	—	—
Cost of Issuance.....	149,621	314,503	648,273	248,079
QSCB of 11/09 Sinking Fund .....	—	—	—	727,272
Dudley Square Site/Sec. 108 .....	—	505,000	505,000	505,000
<b>Total Debt Service/Budget Summary .....</b>	<b>\$115,920,509</b>	<b>\$119,413,977</b>	<b>\$125,495,938</b>	<b>\$126,661,353</b>
<b>Additional Adjustments:</b> <sup>(2)</sup>				
Plus:				
Convention Center Special Obligation Bonds <sup>(3)</sup> .....	8,268,938	8,269,363	8,270,863	2,273,831
Less:				
School Construction Assistance .....	13,711,961	13,198,866	12,956,404	11,157,748
Room Occupancy Excise Fund .....	8,268,938	8,269,363	8,270,863	2,273,831
<b>Total Net Debt Service Requirements .....</b>	<b>\$ 102,208,548</b>	<b>\$106,215,111</b>	<b>\$112,539,534</b>	<b>\$115,503,605</b>

(1) Columns may not add due to rounding.

(2) Includes revenues related to, or derived from facilities for which the debt was incurred. Such revenues include: receipts from the Boston Public Health Commission for debt attributable to projects undertaken on behalf of the former Department of Health and Hospitals; the Fund for Parks and Recreation; rental income from a City-owned building at 1010 Massachusetts Avenue; the Retirement Board; Debt Service Subsidies relative to prior City issuances; and grants from the MSBA for school construction projects.

(3) Redeemed in full on April 1, 2011 with proceeds of general obligation refunding bonds.

Source: City of Boston Auditing Department and Office of Budget Management.

The related revenues shown in the foregoing Debt Statement and table of Debt Service Requirements are not pledged to the payment of specific indebtedness. However, such revenues may substantially reduce the amount of tax or other revenues of the City that must be raised to pay debt service on the related debt.

### Certain Debt Ratios

The following table sets forth information as of March 1, 2012 with respect to the approximate ratio of the City's long-term general obligation debt to certain economic factors.

### Debt Ratios As of March 1, 2012

	Amount	Per Capita <sup>(1)</sup>	Ratio to Assessed Property Value <sup>(2)</sup>	Debt Per Capita as a % of Personal Income Per Capita <sup>(3)</sup>
Gross General Obligation Long-Term Debt	\$968,440,000	\$1,568.05	1.09%	3.13%
Net General Obligation Long-Term Debt <sup>(4)</sup>	900,572,202	1,458.19	1.02	2.91

(1) U.S. Census Bureau as of November 2011—Boston's Estimated 2010 Population equaled 617,594.

(2) Assessed Property Value equaled \$88.50 billion as of January 1, 2011. State law requires that property be assessed at fair cash value. See "City Revenues—Property Taxes—Revaluation."

(3) U.S. Department of Commerce, Bureau of Economic Analysis, February, 2011, Revised Series-Suffolk County's 2010 Per Capita Personal Income.

(4) As represented in "Debt Statement as of March 1, 2012."

Source: City of Boston Auditing Department and Boston Redevelopment Authority.

### *Three-Year Debt Summary*

The following table sets forth a three-year summary of the status of the City's outstanding general obligation debt as of June 30th of each respective fiscal year and certain information concerning the City's debt service requirements for such fiscal periods.

#### **Debt Summary, Fiscal 2009 - 2011** **(\$ in thousands)**

	<u>2009</u>	<u>2010</u>	<u>2011</u>
Outstanding General Obligation Debt .....	\$925,039	\$960,405	\$1,033,219
Authorized But Unissued Debt, Budgetary Basis.....	<u>\$620,070</u>	<u>\$548,196</u>	<u>\$559,931</u>
Debt Service, Budgetary Basis.....	\$119,294	\$124,848	\$126,410
Debt Service as a % of Total General Fund Revenues, and Other			
Available Funds, Budgetary Basis.....	5.0%	5.4%	5.2%
Debt Service as a % of Total General Fund Expenditures, Budgetary			
Basis .....	5.0%	5.4%	5.2%
Debt Service as a % of Total Net			
Tax Levy, Budgetary Basis .....	8.7%	8.7%	8.4%
Bonds Issued			
General Obligation – New Money.....	\$100,000	\$125,000	\$127,810
General Obligation – Refunding Bonds.....	<u>40,425</u>	<u>68,345</u>	<u>52,720</u>
Total Bonds Issued .....	<u>\$140,425</u>	<u>\$193,345</u>	<u>\$180,530</u>

Source: City of Boston Auditing Department.

### *Short-Term Borrowings*

Although the City is authorized to borrow for operating purposes through the issuance of short-term notes in anticipation of revenue receipts, it has not done so in several years. In addition, the City is authorized to issue short-term debt obligations or bond anticipation notes ("BANs") in anticipation of the issuance of long-term bonds. Currently, no BANs are outstanding.

### **Special Obligation Debt**

In addition to general obligation indebtedness, the Bond Procedure Act of 1983 and various other special acts authorize the City to incur indebtedness which is secured by and payable solely from certain revenues of the City which are pledged for the payment of such indebtedness or which are subject to annual appropriation by the City for such purpose. The only special obligation indebtedness of the City outstanding as of March 1, 2012 was \$65.2 million Special Obligation Refunding Bonds, Boston City Hospital Issue (the "BCH Bonds"). The BCH Bonds were issued in 2002 in connection with the restructuring of debt originally incurred by the City in 1990 (and refunded in 1993) to finance a major construction and renovation program for the City's former acute-care hospital then known as Boston City Hospital ("BCH"). On July 1, 1996, the operations of BCH and Boston University Medical Center Hospital were consolidated into Boston Medical Center, which is owned and operated by the Boston Medical Center Corporation ("BMCC"), a private Massachusetts non-profit corporation. Simultaneously with the consolidation, all other public health operations of the City's Department of Health and Hospitals, as well as title to BCH, were transferred to the Boston Public Health Commission (the "Commission"), and the BCH campus was leased to BMCC for an initial term of 50 years.

The BCH Bonds are special obligations of the City payable from, and secured solely by, a pledge and assignment of amounts payable on a promissory note issued to the City by the Commission. The promissory note is in turn a special obligation of the Commission secured by an assignment and pledge of rents payable by BMCC to the Commission under the lease of the BCH campus and, upon any failure of BMCC to pay all or any part of such rent, the proceeds of certain assistance grants payable by the City to BMCC. The payment of assistance grants to BMCC is subject to annual appropriation by the City and the payment of rent by BMCC is contingent upon the appropriation and payment of such assistance grants. The rent payments and the assistance grants are each at least equal, in amount and terms of payment, to the principal and interest payable on the BCH Bonds. The City has also covenanted and agreed, subject to appropriation, to meet any deficiency in the amounts otherwise pledged for the payment of the BCH Bonds. The BCH Bonds do not constitute general obligations of the City and the full faith and credit of the City are not pledged to the payment of the principal of and interest on the BCH Bonds.



The City expects to issue general obligation refunding bonds for the purpose of refunding in whole all outstanding BCH Bonds. See “Plan of Refunding.”

### **Debt of Agencies Related to the City**

In addition to general obligation and special obligation indebtedness of the City, the City and certain agencies related to the City are authorized to issue debt which is solely an obligation of the agency or which, although issued by the City, are payable solely from revenues derived from projects financed by such debt. Except as described below, such obligations do not constitute a debt of the City.

#### *Boston Water and Sewer Commission*

The Boston Water and Sewer Commission (the “Commission”) is an independent body politic and corporate and a political subdivision of the Commonwealth created in July 1977. The Commission, among its other powers, is authorized to operate and maintain the water and sewer systems of the City, construct improvements to the systems, collect user charges for its services, and finance its activities and its borrowing through its revenues. The City is not obligated on debt issued by the Commission. The Commission’s user charges, as required by statute, are designed to produce revenues to the Commission sufficient to pay all of its current operating expenses. These user charges are anticipated to increase moderately. The City’s property tax base is not used to subsidize water and sewer services.

#### *Economic Development and Industrial Corporation of Boston*

The Economic Development and Industrial Corporation of Boston (“EDIC”) is a body politic and corporate and an instrumentality of the Commonwealth with a board of five members, also appointed as the members of the Boston Redevelopment Authority (“BRA”). EDIC has a variety of powers to assist industrial development projects in the City including the power to issue special obligation revenue bonds to finance economic development projects in the City, which are solely the obligation of EDIC, or the owner or lessee of the financed project. The City is also authorized to appropriate or borrow monies in aid of EDIC development projects within certain urban renewal debt limitations.

#### *Boston Redevelopment Authority*

The BRA is a public body politic and corporate constituting the City’s redevelopment authority. It acts as the City’s planning board and exercises certain powers of the state Department of Housing and Community Development. The BRA board consists of four members appointed by the Mayor, subject to confirmation by the City Council, and one appointed by the state Department of Housing and Community Development. The staff includes architects, economists, engineers, lawyers and urban planners, as well as management personnel and administrative support. The BRA provides the planning support for major construction, development and redevelopment activity in the City. Although the BRA is authorized to issue revenue bonds and notes which would not constitute indebtedness of the City, BRA projects have traditionally been financed through a combination of federal and state grants, the proceeds of general obligation bonds issued by the City and revenues from the lease or sale of land.

#### *Boston Public Health Commission*

The Boston Public Health Commission is a body politic and corporate and a political subdivision of the Commonwealth created in June 1996 as the successor to the City’s Department of Health and Hospitals. See “The City—Principal Government Services—Public Health.” The Commission is responsible for the implementation of public health programs in the City and serves as the board of health of the City. In addition to its other powers, the Commission is authorized by its enabling act, with the approval of the City Council and the Mayor, to borrow money for any of its corporate purposes from the City or from the Massachusetts Health and Educational Facilities Authority. Debt of the Commission is not a debt or other obligation of the City. Other than the promissory note described below, no debt of the Commission is currently outstanding.

Pursuant to agreements between the City, the Commission, BMCC and a trustee for the benefit of the registered owners of the BCH Bonds, the Commission has agreed to apply rents received from BMCC to the payment of a promissory note issued by the Commission to the City and assigned by the City as security for the BCH Bonds. Payments made by the Commission on the note are applied by the City to pay the principal of and interest on the BCH Bonds. See “City Indebtedness—Special Obligation Debt.”

The Commission is also obligated to reimburse the City for debt service paid on all outstanding general obligation bonds of the City issued for public health and hospital purposes, which was \$2.8 million aggregate principal amount outstanding as of March 1, 2012. The Commission has required, and can be

expected to continue to require, substantial financial support from the City to maintain its public health mission and programs, including satisfaction of its obligations described above.

#### *Other Agencies and Corporations*

Two other public bodies are empowered, either by themselves or through the City, to issue special obligation revenue bonds. The BHA is responsible for the construction, financing and operation of residential housing for low-income persons. While the City provides certain municipal services to BHA developments, and capital expenditures for City infrastructure related to those developments, the City is not directly or indirectly liable for operating or debt service expenses of the BHA. The City, acting by and through the Boston Industrial Development Financing Authority, is authorized to issue revenue bonds to finance the construction of industrial, commercial and pollution-control facilities. The City has also traditionally provided financial assistance to a number of nonprofit corporations organized to provide and conduct civic and charitable functions for residents and visitors to the City and to stimulate the economic development of the City.

#### **Major Contractual Obligations**

In addition to its debt obligations, the City has substantial contractual obligations. Included in this category are the City's obligation for pension benefit payments to its contributory retirement system for City employees and other post employment benefits which is included in the annual tax levy (see "Employee Benefits"); agreements for the provision of sanitation, solid waste collection and disposal services (see "The City—Principal Government Services—Public Works"); and agreements with BMCC for the provision of operating assistance and capital grants (see "City Indebtedness—Special Obligation Debt" and "Debt of Agencies Related to the City—Boston Public Health Commission" above). The City has also executed several equipment lease agreements in order to finance the acquisition of departmental equipment. As of March 1, 2012, the amount outstanding under the lease agreements equaled \$39.6 million. Lease payments are subject to annual appropriation and are not included in the City's debt limit.

#### **Capital Planning and Borrowing Program**

##### *Capital Planning Process*

The capital planning process coincides with the annual budget cycle and provides an opportunity for City departments to identify their facility, equipment, infrastructure, technology and planning needs in a systematic manner and to forward their proposals to the Office of Budget Management ("OBM") for funding consideration. The first phase concludes with the release of an updated five-year capital plan published as part of the City's annual budget document. The process allows for a continuing reassessment of capital needs. On April 12, 2011, the Mayor submitted his fiscal 2012 budget to the City Council and filed \$157.1 million in new capital authorizations which were approved. In the fall of 2011, an additional \$2.6 million in capital authorizations were approved by City Council for a total of \$159.7 million in new capital authorizations supporting the fiscal 2012-2016 capital plan.

##### *Capital Funding Plan*

The City funds its capital plan primarily through general obligation bonds and external grants. The City awards construction contracts and incurs capital outlay costs based upon appropriations to be funded from bond proceeds and grant receipts. In circumstances where project expenditures occur prior to the receipt of bond proceeds or grant reimbursements, the City temporarily pays such costs from available funds.

##### *Current Capital Investment Plans*

The City's fiscal 2012-2016 capital plan proposes long-term investments over the next five years. In all, \$1.7 billion from City and non-City sources are proposed to be spent on capital projects. These expenditures will be used for improvements to schools, libraries, parks, community centers, roads, bridges, street lights and other City-owned facilities and infrastructure.

The fiscal 2012-2016 capital plan includes projects that improve the physical condition of schools, parks, community centers, libraries, public safety facilities and equipment across the City. The plan also includes the design and construction of a new municipal building in Dudley Square. In addition, construction for a new branch library in East Boston will begin in the spring. Significant investment in the City's technology infrastructure and business applications is also underway including data center consolidations, server virtualization, implementation of a new computer-aided-dispatch system for public safety departments and an implementation of an enterprise asset management system. In July 2011, a new

LEED-Silver police station in Dudley Square was opened and last fall major renovations on two community center facilities were completed.

The maintenance of the City's roadways and sidewalks is a significant part of the capital plan. In fiscal 2011, 23.8 miles of roads were reconstructed or resurfaced. Nearly 17 miles of bike lanes were added. The City continued replacing mercury vapor street lights with LED street lights, installing over 9,000 lights in fiscal 2011, with plans to finish replacing the mercury lights (18,880 in total) in fiscal 2012. In addition, \$43 million in road and traffic signal improvements funded by the American Recovery and Reimbursement Act are ongoing including 27 miles of roadway resurfacing and upgrading traffic signal communications and major reconstruction of Dorchester Avenue.

In view of the economic and social benefits of consistent, long-range capital planning, the City remains committed to implementing its capital program.

## EMPLOYEE BENEFITS

### Retirement Systems

The City's employees are not participants in the federal social security system. The City participates in a contributory defined benefit retirement system that is administered by the State-Boston Retirement System ("SBRs"). The SBRs provides pension benefits to retired City employees under a state contributory retirement statute, and is administered by a Retirement Board comprised of five members: the City Auditor, who serves *ex-officio*; two individuals elected by members of the system; an individual chosen by the Mayor; and an individual chosen by the other four members or appointed by the Mayor if the other four members do not agree on a selection within 30 days of a vacancy. All retirement allowances are primarily paid by employer and employee contributions and the resulting investment earnings. Employee contributions in the form of a mandatory deduction from regular compensation constitute an annuity fund from which the annuity portion of the retirement allowance is paid.

On December 4, 2008, the City, the SBRs, the Commonwealth and the Public Employee Retirement Administration Commission ("PERAC"), the state commission established to oversee all 106 Massachusetts public retirement systems, entered into a Memorandum of Agreement for transfer of the direct responsibility for funding Boston teachers' pension liabilities to the Commonwealth effective in fiscal year 2010. Legislation mirroring this agreement was signed into law on May 22, 2010. The legislation eliminated the City's role in the funding of teachers' pension allowances, eliminated the state reimbursement to the City for teachers' pensions on a "pay-as-you-go" basis, and transferred pension fund assets held by the SBRs allocable to teachers' pension liabilities to the Commonwealth's Pension Reserve Investment Trust ("PRIT") fund. While the Commonwealth is now directly responsible for funding Boston teachers' pension liabilities, the SBRs continues to administer pension services for Boston teacher employees and retirees.

Chapter 61 of the Acts of 2009, as amended, transferred approximately 1,000 employees of the Suffolk County Sheriff's Department to the Commonwealth effective January 1, 2010. In addition, the same employees changed their membership from the SBRs to the state retirement system, their annuity accounts were transferred to the state system, and the Commonwealth is now responsible for the pension liability for all such employees retiring on or after January 1, 2010. Former employees of the Suffolk County Sheriff's Department who retired prior to January 1, 2010 remain with the SBRs and the City will be annually assessed for any unfunded portion of their pension liability.

In addition to the SBRs, the Boston Retirement System, the predecessor system to the SBRs, is funded by the City. This predecessor system has as its members only those active and retired employees whose employment commenced prior to 1946 and who have not elected coverage under the SBRs program. This system is funded on a "pay-as-you-go" basis. In addition to the SBRs and its predecessor system, the City also provides noncontributory retirement benefits to certain former employees whose employment predates the SBRs and its predecessor system, certain veterans who meet certain state law requirements, those former employees retired under Massachusetts Special Acts, or families receiving killed-in-the-line-of-duty benefits. The City is currently providing such benefits to approximately 127 pensioners.

Amounts expended or estimated to be expended by the City for pension and annuity contributions to SBRS and its predecessor system in the most recent fiscal periods (net of state reimbursements for teacher retirement costs) are as set forth below.

**City of Boston Pensions and Annuities Costs**  
(Budgetary Accounting Basis)  
(\$ in millions)

<b>Fiscal Year Ending June 30</b>	<b>SBRS Contributory System</b>	<b>Predecessor/ Noncontributory System</b>	<b>Teachers Pension Reimbursement</b>	<b>Net Pension Cost</b>
2012 Budgeted .....	\$126.5	\$4.2	\$0.0	\$130.7
2011 <sup>(1)</sup> .....	191.9	4.1	0.0	196.0
2010 <sup>(2)</sup> .....	108.5	4.1	0.0	112.6
2009 .....	213.2	4.1	(118.8)	98.5
2008 .....	202.9	4.1	(105.4)	101.6

(1) Includes an extraordinary contribution for one year only of \$82.0 million. See “Financial Operations—Fiscal 2011 Budget” above.

(2) Reflects change in the funding mechanism by the Commonwealth for Boston teachers’ pension liability beginning in 2010.

Source: City of Boston Office Retirement Board.

The actuarial accrued liability of the SBRS exceeds the actuarial value of the SBRS’s assets. As part of the change in the funding of Boston teachers’ pension liability described above, the last two SBRS actuarial valuations included separate valuations for Boston teachers and for “All Other” SBRS members. The “All Other” category includes all non-teacher City employees and retirees plus all non-teacher employees of the Boston Redevelopment Authority, the Boston Housing Authority, the Boston Water and Sewer Commission, and the Boston Public Health Commission. While the City’s annual operating budget includes amounts to be expended for pension and annuity contributions to SBRS and its predecessor system on account of employees of the Boston Public Health Commission, the City is not responsible for such contributions on account of employees of the Boston Redevelopment Authority, the Boston Housing Authority and the Boston Water and Sewer Commission.

The following table summarizes the results of the actuarial valuations as of January 1, 2008 and 2010 for SBRS – All Other. The most recent actuarial valuation as of January 1, 2010 is incorporated herein by reference and is available at: <http://www.cityofboston.gov/retirement>.



**Summary of Actuarial Valuation – SBRS – All Other**  
(\$ in thousands)

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)</b>	<b>Actuarial Accrued Liability (AAL) (b)</b>	<b>Unfunded AAL (UAAL) (b - a)</b>	<b>Funded Ratio (a / b)</b>	<b>Covered Payroll (c)</b>	<b>UAAL as a Percentage of Covered Payroll ((b - a) / c)</b>
January 1, 2010	\$3,181,966	\$4,552,070	\$1,370,103	69.9%	\$849,629	161.3%
January 1, 2008	3,254,342	4,205,966	951,624	77.4	860,089	110.6

(1) An interim actuarial valuation performed as of January 1, 2011 for SBRS – All Other shows the following: Actuarial Value of Assets of \$3,429,327,000; Actuarial Accrued Liability of \$4,761,850,000; Unfunded AAL of \$1,332,523,000; Funded Ratio of 72.02%; Covered Payroll of \$892,110,000; and UAAL as a Percentage of Covered Payroll of 149.37%.

Source: City of Boston Retirement Board.

Recent SBRS valuations assume a long-term rate of return of 8.0% for SBRS – All Other assets. The actuarial valuation of assets is determined by annually recognizing 20% of gains or losses, and in addition, to the extent necessary, by also recognizing any additional portion of gains or losses which keeps the actuarial valuation of assets between 80% to 120% of market value of assets. The net effect is to smooth the trend of annual pension funding during volatile short-term periods of asset gains and losses. The market value of assets of the SBRS – All Other as of January 1, 2010 was \$2.960 billion. The actuarial value of assets as of January 1, 2010 was 107.5% of the market value.

For additional information concerning a comparison of the market value of assets to the actuarial value of assets for the period 2000 through 2009, see Chart 2-8 in the January 1, 2010 actuarial valuation referenced above. As of December 31, 2011, the estimated market value of assets was approximately \$3.1 billion. This amount is an estimate based upon then current market values of certain assets held by SBRS and prior period values for certain other assets for which the current market value is not readily ascertainable. This amount is unaudited and subject to change. It should be noted that the annual required contribution of the City is based, in part, upon the actuarial value of assets, not market values. This is

commonly done in computing annual funding requirements in order to prevent extreme fluctuations that might otherwise arise from temporary or cyclical economic and market conditions.

The following market rates of return are based on information provided from SBRS to PERAC, and reported in the PERAC annual 2010 report. The long-term average annualized return for the whole SBRS (measuring since January 1, 1985) is equal to 9.3%. The SBRS recorded a five-year average annualized return (January 1, 2006 through December 31, 2010) equal to 5.5% due largely to the rate of return for the SBRS of minus 24.2% in 2008. In calendar year 2010 investment rate of return result was 13.6%. The resulting increase during 2009 and 2010 in asset value partially mitigated the decrease in asset value experienced in 2008.

In accordance with Chapter 68 of the Act of 2007, PERAC annually reviews investment performance and funded ratio of systems as of January 1st. If a system is: (i) less than 65% funded, and (ii) has trailed the investment performance of the PRIT fund by 2% or more on an average annualized basis over the previous ten year period, PERAC will declare the system underperforming and the system shall transfer its assets to the PRIT fund. Such transfer and control would be permanent. As of December 31, 2010, the SBRS has trailed the PRIT fund by approximately four-tenths of 1% on an average annualized rate of return basis over the previous ten year period.

The City is currently committed to a funding schedule for fiscal 2012, 2013, and 2014 that is based upon the actuarial valuation incorporating asset and liability data as of January 1, 2010. The funding schedule is calculated in accordance with the entry age actuarial cost method and includes paying the current year's estimated present value of benefits earned during the year ("normal cost") and an annual contribution (currently assumed to increase by 4.5% per year) toward reducing the unfunded liability of the SBRS to zero by 2025, fifteen years prior to the legally required funding date of 2040. The funding schedule also takes into account cost of living adjustments ("COLAs") set by the SBRS each year since 1999 and assumes a similar COLA will be approved in future years. The schedule will be further updated by the SBRS, in consultation with the City, with each new valuation at least every three years, subject to approval by PERAC.

### **Other Postemployment Benefits**

In addition to the pension benefits described above, the City provides postemployment health care and life insurance benefits on a pay-as-you-go basis in accordance with state statute to approximately 14,200 City and Boston Public Health Commission participating retirees and their beneficiaries.

The City currently pays 73.75% of Blue Cross/Blue Shield of Massachusetts premiums and 83.75% of HMO premiums for most retirees and their beneficiaries. The City also pays 50% of the premiums for \$5,000 of life insurance for each eligible retiree. Expenditures for such purposes are projected to be approximately \$150 million in fiscal 2012.

GASB Statement No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, and GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, became effective June 30, 2007, and June 30, 2008, respectively. These statements require the City to account for and report the value of its future other postemployment benefit ("OPEB") obligations currently, rather than on a pay-as-you-go basis.

An independent actuarial valuation of the City's OPEB obligations at June 30, 2011, estimated that the total OPEB actuarial accrued liability of the City and the Boston Public Health Commission as of that date on account of then current retirees, beneficiaries and dependents and current active members was \$2.934 billion on a partially funded basis based on current City and the Public Health Commission funding policies. The City's annual actuarially required contribution to OPEB for fiscal year 2012 is projected to be approximately \$188 million under a partially funded policy. The actuarial accrued liability of the City and the Commission decreased significantly after consideration of the actions described below. According to the most recent valuations, the annual required contribution is expected to remain relatively level as a percentage of payroll, as long as the ARC is fully funded each year. If not fully funded, the ARC may increase as a percentage of payroll over time.

In 2010 the City adopted MGL Chapter 32B, Section 18A requiring future Medicare-eligible retirees to enroll in a Medicare supplemental plan on a prospective basis. In addition, the City completed transitioning all employees, including retirees, to an increased HMO premium share. In April 2011, the City and its unions signed a four year agreement through June 30, 2015, establishing a Public Employee Committee ("PEC") pursuant to MGL Chapter 32B, Section 19, also known as "coalition bargaining." The PEC agreed to a phased-in 2.5% increase in contribution for active employees and non-Medicare retirees, plan design changes, and a 1% increase in retiree contribution to Medicare plans that will be effective at the

expiration of the agreement. Additionally, legislation passed in the summer of 2011 (Chapter 69 of the Acts of 2011), revised Section 18A of Chapter 32B requiring that all Medicare-eligible retirees currently enrolled in non-Medicare plans move to Medicare plans effective July 1, 2012.

Due to the absence of legal authority to establish a trust fund for the purpose of prefunding OPEB liabilities when the GASB statements became effective, in fiscal 2008, the City established an OPEB Stabilization Fund for this purpose. An appropriation of \$20 million and \$25 million to the OPEB Stabilization Fund was included in the fiscal 2008 budget and fiscal 2009 budgets, respectively. In June 2009, the City accepted Chapter 479 of the Acts of 2008 (“Chapter 479”) authorizing the City to establish a separate trust fund and to appropriate amounts to the fund in accordance with a schedule developed by an actuary retained by the City and approved by the state actuary in order to reduce the City’s unfunded actuarial OPEB liability and to meet the normal cost of future OPEB benefits. In February 2010, in accordance with Chapter 479, the City established an irrevocable Other Post Employment Benefits Trust Fund under a Trust Agreement between the City and the City’s Collector-Treasurer as trustee and custodian. Appropriations of \$20 million, \$35 million, and \$35 million to the City’s OPEB Trust Fund were included in the fiscal 2010, fiscal 2011, and fiscal 2012 budgets respectively. In April 2011, the City transferred the balance of the OPEB Stabilization Fund to the irrevocable OPEB Trust Fund. A separate OPEB trust fund has also been established by the Boston Public Health Commission and the Commission invested \$1.25 million in the fund in fiscal 2011 and fiscal 2012. The City has procured investment consulting services in order to optimize investment of the OPEB Trust Funds. The aggregate amount on deposit in the OPEB Trust Funds as of January 31, 2012 was approximately \$147 million.

Additional information regarding the City’s OPEB obligations may be found in the “Actuarial Valuation & Review of OPEB as of June 30, 2011,” available at <http://www.cityofboston.gov/AdministrationFinance>.



## **AVAILABILITY OF OTHER INFORMATION**

The City's Auditing Department prepares a Comprehensive Annual Financial Report (CAFR) with respect to each fiscal year ended June 30 which generally becomes available in December of the following fiscal year. The CAFR is presented in three sections: (1) an Introductory Section which includes general information about the City and summarizes financial activity for the fiscal year; (2) a Financial Section which includes the Independent Auditors' Report on the City's Basic Financial Statements for the fiscal year, Management's Discussion and Analysis, the Basic Financial Statements for the fiscal year and the Combining and Individual Fund Financial Statements and Schedules for the various funds of the City, including required supplemental information; and (3) a Statistical Section which includes financial data, debt computations, and a variety of demographic, economic and supplemental statistical information concerning the City. Specific reference is made to the City's CAFR for the year ended June 30, 2011, which is available from the City. A copy of the CAFR has been filed with each Nationally Recognized Municipal Securities Information Repository currently recognized by the Securities and Exchange Commission and is also posted at the City's internet site at [www.cityofboston.gov/auditing](http://www.cityofboston.gov/auditing).

Questions regarding this Information Statement and requests for additional financial information concerning the City of Boston should be directed to Sally D. Glora, City Auditor, Boston City Hall, Room M-4, One City Hall Square, Boston, Massachusetts 02201-1020, telephone (617) 635-4671. Questions regarding legal matters relating to this Information Statement should be directed to Walter J. St. Onge III, Edwards Wildman Palmer LLP, 111 Huntington Avenue, Boston, Massachusetts 02199, telephone (617) 239-0389.



# *City of Boston*

Massachusetts



## ***Basic Financial Statements and Required Supplementary Information***

**Fiscal Year Ended June 30, 2011**

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*Thomas M. Menino, Mayor*

*Meredith Weenick, Chief Financial Officer & Collector Treasurer*

*Sally D. Glora, City Auditor*

*Prepared by the City of Boston Auditing Department*



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KPMG LLP  
Two Financial Center  
60 South Street  
Boston, MA 02111

## Independent Auditors' Report

The Honorable Mayor and City Council  
City of Boston, Massachusetts:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Boston (the City), Massachusetts, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of certain entities, which represent 1.4% and 0.4% of the assets and revenues of the governmental activities, respectively, 4.6% and 18.6% of the assets and revenues of the aggregate remaining fund information, respectively, and 23.6% and 16.4% of the assets and revenues of the discretely presented component units, respectively. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for these entities, are based on the reports of the other auditors. The prior year Statement of Revenues and Expenditures Budgetary Basis General Fund – Budget and Actual partial comparative information has been derived from the City's 2010 financial statements and, in our report dated November 19, 2010, we expressed an unqualified opinion on the Statement of Revenues and Expenditures Budgetary Basis General Fund – Budget and Actual.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the permanent funds, private-purpose trust funds and OPEB trust fund were not audited in accordance with *Government Auditing Standards*. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Boston, Massachusetts, as of June 30, 2011, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2011 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

As described in note 2(n) of the financial statements, the City adopted the provisions of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, as of July 1, 2010.

Management's Discussion and Analysis on pages A-3 through A-14 and the schedules of funding progress and employer contributions on page A-64 are not required parts of the basic financial statements, but are supplementary information required by U.S. generally accepted accounting principles. We have applied certain limited procedures which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

KPMG LLP

Boston, Massachusetts  
December 21, 2011

## MANAGEMENT'S DISCUSSION AND ANALYSIS

*(Unaudited)*

The City of Boston (the City) provides this Management's Discussion and Analysis to present additional information to the readers of the City's basic financial statements. This narrative overview and analysis of the financial activities of the City is for the fiscal year ended June 30, 2011. Readers are encouraged to consider this information in conjunction with the additional information that is furnished in the City's Comprehensive Annual Financial Report (CAFR).

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's financial statements. The City's basic financial statements include three components: 1) Government-wide Financial Statements, 2) Fund Financial Statements, and 3) Notes to the Financial Statements. This report also contains required supplementary information regarding historical pension information and other postemployment benefit (OPEB) plan information. The components of the financial statements are described in the following sections.

#### Basic Financial Statements

The basic financial statements include two types of financial statements that present different views of the City – the *Government-wide Financial Statements* and the *Fund Financial Statements*. The *Notes to the Basic Financial Statements* supplement the financial statement information and clarify line-items that are part of the financial statements.

#### Government-wide Financial Statements

The *Government-wide Financial Statements* provide a broad view of the City's operations in a manner similar to a private sector business. The statements provide both short-term and long-term information about the City's financial position, which assists in assessing the City's economic condition at the end of the fiscal year. These are prepared using the economic resources measurement focus and the accrual basis of accounting. This basically means they follow methods that are similar to those used by most businesses. They take into account all revenues and expenses connected with the fiscal year even if cash involved has not been received or paid. The Government-wide Financial Statements include two statements:

- The *Statement of Net Assets* presents all of the government's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.
- The *Statement of Activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods (such as uncollected taxes and earned but unused vacation leave). This statement also presents a comparison between direct expenses and program revenues for each function of the City.

Both the above financial statements have separate sections for the three different types of city programs or activities. These three types of activities are:

- *Governmental Activities* – The activities in this section are mostly supported by taxes and intergovernmental revenues (federal and state grants). Most services normally associated with city government fall into this category, including general government, human services, public safety, public works, property and development, parks and recreation, library, schools, public health programs, state and district assessments, and debt service.
- *Business-type Activities* – These functions normally are intended to recover all or a significant portion of their costs through user fees and charges to external users of goods and services. These business-type activities of the City include the activities related to the City's Convention Center Bond Fund and Hospital Bond Fund.
- *Discretely Presented Component Units* – These are legally separate entities for which the City has financial accountability but function independent of the City. For the most part, these entities operate similar to private sector businesses and the business-type activities described above. The City's four discretely presented component units are the Boston Public Health Commission, the Boston Redevelopment Authority, the Economic Development Industrial Corporation, and the Trustees of the Boston Public Library.

Complete financial statements of the individual component units can be obtained from their respective administrative offices. Additional information about the City's component units is presented in the Notes to the Financial Statements.

The Government-wide Financial Statements can be found immediately following this discussion and analysis.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The *Fund Financial Statements* focus on individual parts of the City government, reporting the City's operations in more detail than the Government-wide Financial Statements. All of the funds of the City can be divided into three categories. It is important to note that these fund categories use different accounting approaches and should be interpreted differently. The three categories of funds are:

**Governmental Funds** – Most of the basic services provided by the City are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the Government-wide Financial Statements. However, unlike the Government-wide Financial Statements, the Governmental Fund Financial Statements focus on near term inflows and outflows of spendable resources. They also focus on the balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the government's near term financing requirements. This approach is known as using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under this approach, revenues are recorded when cash is received or when susceptible to accrual. Expenditures are recorded when liabilities are incurred and due. These statements provide a detailed short term view of the City's finances to assist in determining whether there will be adequate financial resources available to meet the current needs of the City.

Because the focus of governmental funds is narrower than that of the Government-wide Financial Statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the Government-wide Financial Statements. By doing so, readers may better understand the



long term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and the governmental activities. These reconciliations are presented on the page immediately following each governmental fund financial statement.

The City presents four columns in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances. The City's three major governmental funds are the General Fund, the Special Revenue Fund, and the Capital Projects Fund. All non-major governmental funds are combined in the "Other Governmental Funds" column on these statements. The Governmental Fund Financial Statements can be found immediately following the Government-wide Financial Statements.

Of the City's governmental funds, the General Fund is the only fund for which a budget is legally adopted. The *Statement of Revenues and Expenditures* – Budgetary Basis is presented after the governmental fund financial statements. This statement provides a comparison of the original and final budget and the actual expenditures for the current and prior year.

In accordance with state law and regulations, the City's legally adopted General Fund budget is prepared on a "budgetary" basis instead of U.S. generally accepted accounting principles (GAAP). Among the key differences between these two sets of accounting principles are that "budgetary" records property tax as it is levied, while GAAP records it as it becomes susceptible to accrual, "budgetary" records certain activities and transactions in the General Fund that GAAP records in separate funds, and "budgetary" records any amount raised that covers a prior year deficit as an expenditure and any available funds raised from prior year surpluses as a revenue, while GAAP ignores these impacts from prior years. The difference in accounting principles inevitably leads to varying results in excess or deficiency of revenues over expenditures. Additional information and a reconciliation of "budgetary" to GAAP statements is provided in note 4 to the financial statements.

**Proprietary Funds** – These funds are used to show activities that operate more like those of commercial enterprises. Like the Government-wide Financial Statements, Proprietary Fund Financial Statements use the economic resources measurement focus and accrual basis of accounting. No reconciliation is needed between the Government-wide Financial Statements for business-type activities and the Proprietary Fund Financial Statements. There are two types of proprietary funds – enterprise funds and internal service funds. Enterprise funds charge fees for services provided to outside customers including local governments. Enterprise Funds provide the same type of information as the Business-type activities of the Government-wide Financial Statements within governmental activities, only in more detail. The internal service fund provides health insurance services predominantly to other funds, departments or agencies of the City. Therefore, its activities are included in the Government-wide financial statements within governmental activities. The Proprietary Funds Financial Statements can be found immediately following the Governmental Fund Financial Statements.

**Fiduciary Funds**– These funds are used to account for resources held for the benefit of parties outside the City government. Fiduciary funds are not reflected in the Government-wide Financial Statements because the resources of these funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. They use the economic resources measurement focus and accrual basis of accounting.

The City's fiduciary funds are the Employee Retirement Fund (the State-Boston Retirement System), which accounts for the transactions, assets, liabilities, and net assets of the City employees' pension plan; the Other Postemployment Benefits (OPEB) Liability Trust Fund, which is an irrevocable trust established for the accumulation of assets to reduce the unfunded actuarial liability associated with the City's obligation for other postemployment benefits; and the Private Purpose Trust Funds, which includes money held and administered by the City on behalf of third parties.

The Fiduciary Funds Financial Statements can be found immediately following the Proprietary Fund Financial Statements.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the Government-wide and the Fund Financial Statements. The Notes to the Financial Statements can be found immediately following the Fiduciary Funds Financial Statements.

### **Required Supplementary Information**

The basic financial statements are followed by a section of required supplementary information, which includes a schedule of funding progress and a schedule of employer contributions for the State-Boston Retirement System and the City's OPEB Trust Fund.

## **CURRENT YEAR FINANCIAL IMPACTS**

- In fiscal year 2011, the City made an additional one-time payment totaling \$82.0 million to the Employee Retirement Fund. The decision to make the payment in FY11 was one of two pension decisions made with FY12 and beyond in mind. The City's legal requirement to update its pension schedule resulted in a new schedule that recognized the large asset losses that occurred in 2008. The additional payment in FY11, along with extending the schedule two years, helped lower the amounts required to fund the pension liability in FY12 and the years to follow. The additional payment was incorporated into the City's annual appropriation bill from the State-Boston Retirement System.
- The City of Boston's OPEB obligation significantly impacts the government-wide financial results. Each year, the City is required to recognize an additional portion of its unfunded actuarial accrued liability, which will continue to add to the deficit in unrestricted net assets. In FY11, a payment of \$35.0 million was made to the OPEB Trust Fund along with the transfer of assets totaling \$50.1 million from the stabilization fund to the OPEB Trust Fund. This appropriation is a fraction of the FY11 \$262.9 million annual required contribution (ARC) to fund the City's total liability for retiree health benefits. The City anticipates appropriating an additional \$35.0 million toward reducing this liability in FY12.
- In March 2011, the City sold \$38.3 million of Convention Center Advance Refunding Bonds. These bonds, combined with the appropriation of \$45.0 million from the City's Room Occupancy Excise Funds and \$10.2 million in other available funds refunded all of the City's \$93.5 million outstanding 2002 Convention Center Bonds. The decision to refund the Convention Center Bonds will reduce the City's debt service costs in the future, providing a total savings of \$5.0 million for the life of the bond. The refunding of the Convention Center Bonds eliminates the Convention Center enterprise fund. In 2011, the City has reported the final activity of the fund.

- In FY2011, the City was ordered by the Commonwealth of Massachusetts Division of Labor Relations to allocate a damage payment totaling \$16.5 million for members of the Boston Police Patrolmen's Association (BPPA) who were employed from October 1994 to September 2003. The unfair labor practice filed with the Division of Labor Relations was for overtime wrongly assigned to employees outside of the BPPA.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

This analysis is based on the Statement of Net Assets and the Statement of Activities found directly after Management's Discussion and Analysis.

### Government-wide Highlights

*Net Assets – Primary Government* – The total assets of the City exceeded its liabilities at fiscal year ended June 30, 2011 by \$465.7 million (presented as net assets). At year end, the City had a deficit in governmental activities unrestricted net assets in the amount of \$110.5 million. This represents the City's election to fund certain long-term liabilities as they come due, rather than as they are incurred.

*Changes in Net Assets – Primary Government* – The City's total net assets decreased by \$89.5 million in fiscal year 2011. Net assets of governmental activities decreased by \$141.5 million, while net assets of the business-type activities increased by \$52.0 million.

### Net Assets

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The City's combined net assets (governmental and business type activities) totaled \$465.7 million at the end of 2011, compared to \$555.1 million at the end of the previous year.

The components of net assets comprise the following: the investment in capital assets such as land, buildings, equipment, and infrastructure (road, bridges, and other immovable assets), less any related debt used to acquire that asset that is still outstanding – this amount is \$402.6 million indicating that the net book value of the City's capital assets exceeds the amount of capital debt outstanding. The City uses these capital assets to provide services to citizens; consequentially, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A portion of the City's governmental activities net assets, \$158.7 million or 35.2%, represents restricted net assets, or resources that are subject to external restrictions on how they may be used. Internally imposed designations of resources are not presented as restricted net assets. The remaining balance of net assets represents the deficit in unrestricted net assets. The deficit in unrestricted net assets increased \$41.4 million from 2010.

At the end of the current fiscal year, the City is reporting a positive net asset balance for the government as a whole. The positive balance in business-type activities is a result of the defeasance of Convention Center Bonds in part with general obligation bonds reported in governmental activities.

## Net Assets (Deficit) – Primary Government

*(In thousands)*

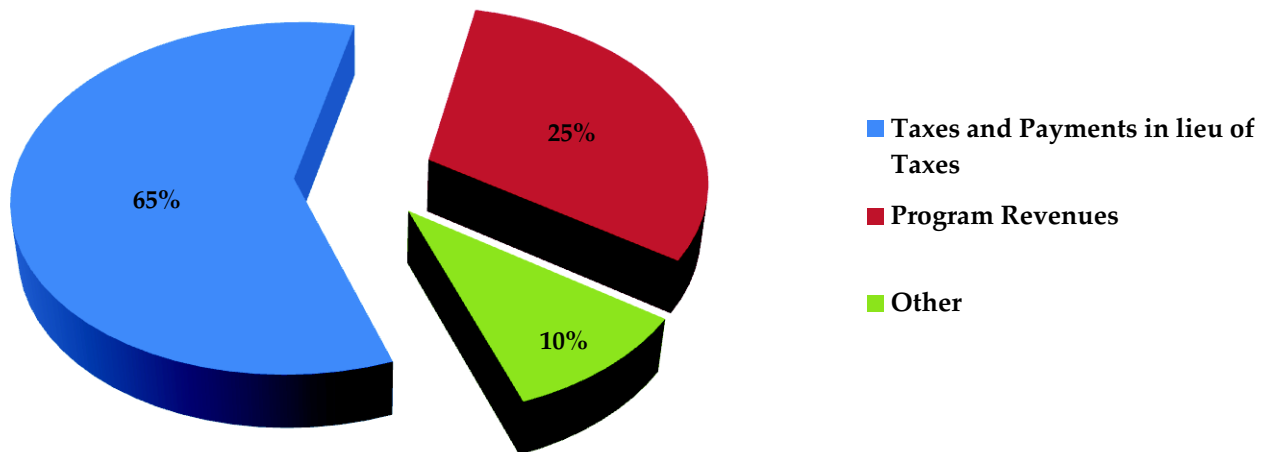
	Governmental Activities		Business-type Activities		Total Primary Government	
	2011	2010	2011	2010	2011	2010
<b>ASSETS:</b>						
Current assets.....	\$ 1,348,075	\$ 1,423,188	\$ 31,807	\$ 66,457	\$ 1,379,882	\$ 1,489,645
Capital assets.....	1,364,414	1,348,199	-	-	1,364,414	1,348,199
Other assets.....	119,766	129,424	59,094	74,581	178,860	204,005
<b>Total assets.....</b>	<b>2,832,255</b>	<b>2,900,811</b>	<b>90,901</b>	<b>141,038</b>	<b>2,923,156</b>	<b>3,041,849</b>
<b>LIABILITIES:</b>						
Noncurrent liabilities.....	1,795,736	1,685,794	66,818	164,652	1,862,554	1,850,446
Current liabilities.....	585,664	622,705	9,251	13,554	594,915	636,259
<b>Total liabilities.....</b>	<b>2,381,400</b>	<b>2,308,499</b>	<b>76,069</b>	<b>178,206</b>	<b>2,457,469</b>	<b>2,486,705</b>
<b>NET ASSETS:</b>						
Invested in capital assets, net of related debt.....	402,646	427,097	-	-	402,646	427,097
Restricted .....	156,989	234,339	14,832	14,901	171,821	249,240
Unrestricted.....	(108,780)	(69,124)	-	(52,069)	(108,780)	(121,193)
<b>Total net assets (deficit).....</b>	<b>\$ 450,855</b>	<b>\$ 592,312</b>	<b>\$ 14,832</b>	<b>\$ (37,168)</b>	<b>\$ 465,687</b>	<b>\$ 555,144</b>

## Changes in Net Assets (Deficit) – Primary Government

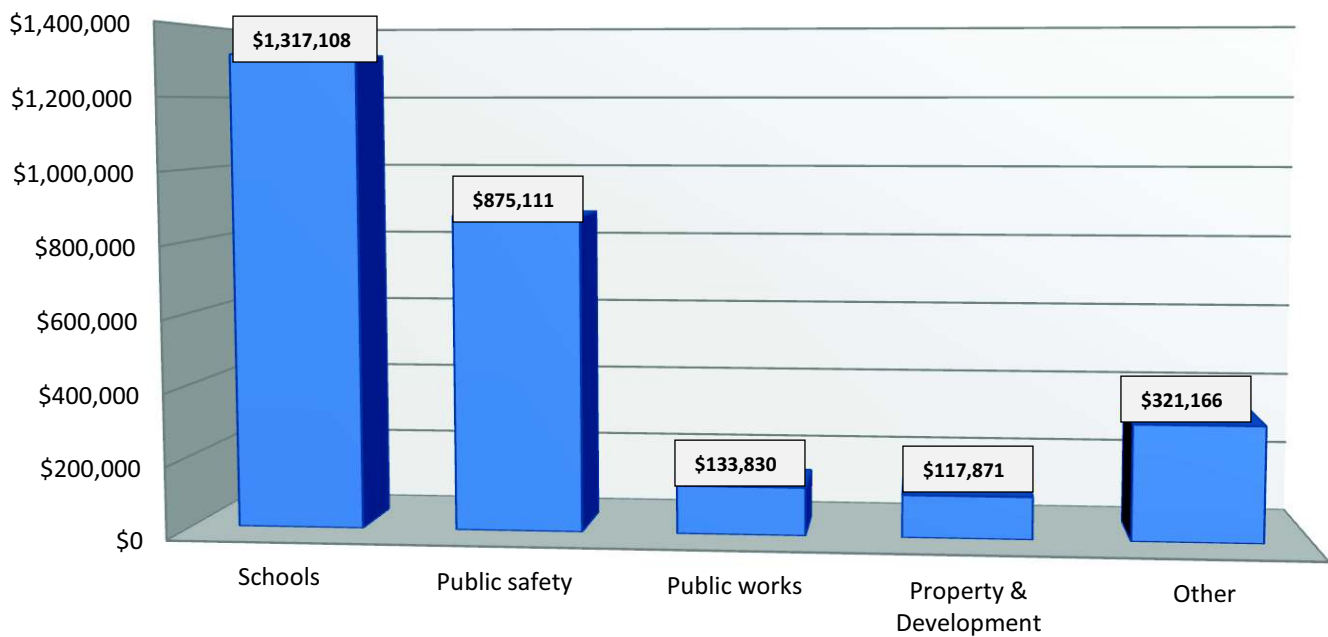
(In thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2011	2010	2011	2010	2011	2010
<b>Revenues:</b>						
Program revenues:						
Charges for services.....	\$ 144,375	\$ 157,049	\$ -	\$ -	\$ 144,375	\$ 157,049
Operating grants and contributions.....	501,441	547,812	1,172	5,567	502,613	553,379
Capital grants and contributions.....	33,338	12,555	-	-	33,338	12,555
General revenues:						
Taxes.....	1,713,354	1,658,726	58,508	43,887	1,771,862	1,702,613
Grants and contributions not restricted.....	187,322	171,174	-	-	187,322	171,174
Investment income.....	21,724	17,221	3,561	3,567	25,285	20,788
Miscellaneous.....	23,195	21,901	-	-	23,195	21,901
<b>Total revenues.....</b>	<b>2,624,749</b>	<b>2,586,438</b>	<b>63,241</b>	<b>53,021</b>	<b>2,687,990</b>	<b>2,639,459</b>
<b>Program expenses:</b>						
General government.....	80,968	106,435	-	-	80,968	106,435
Human services.....	49,974	52,310	-	-	49,974	52,310
Public safety.....	875,111	930,779	-	-	875,111	930,779
Public works.....	133,830	131,883	-	-	133,830	131,883
Property and development.....	117,871	118,456	-	-	117,871	118,456
Parks and recreation.....	31,956	31,204	-	-	31,956	31,204
Library.....	47,320	50,050	-	-	47,320	50,050
Schools.....	1,317,108	1,314,601	-	-	1,317,108	1,314,601
Public health programs.....	70,619	71,453	-	-	70,619	71,453
Interest on long-term debt.....	40,329	39,832	-	-	40,329	39,832
Convention center.....	-	-	9,025	13,751	9,025	13,751
Hospital.....	-	-	3,336	3,635	3,336	3,635
<b>Total program expenses.....</b>	<b>2,765,086</b>	<b>2,847,003</b>	<b>12,361</b>	<b>17,386</b>	<b>2,777,447</b>	<b>2,864,389</b>
<b>Excess (deficiency) before transfers.....</b>	<b>(140,337)</b>	<b>(260,565)</b>	<b>50,880</b>	<b>35,635</b>	<b>(89,457)</b>	<b>(224,930)</b>
Transfers.....	(1,120)	30,000	1,120	(30,000)	-	-
<b>Change in net assets.....</b>	<b>(141,457)</b>	<b>(230,565)</b>	<b>52,000</b>	<b>5,635</b>	<b>(89,457)</b>	<b>(224,930)</b>
<b>Net assets (deficit) – beginning of year.....</b>	<b>592,312</b>	<b>822,877</b>	<b>(37,168)</b>	<b>(42,803)</b>	<b>555,144</b>	<b>780,074</b>
<b>Net assets (deficit) – end of year.....</b>	<b>\$ 450,855</b>	<b>\$ 592,312</b>	<b>\$ 14,832</b>	<b>\$ (37,168)</b>	<b>\$ 465,687</b>	<b>\$ 555,144</b>

## Revenues - Governmental Activities Fiscal Year 2011



## Expenses - Governmental Activities FY11 (in thousands)



## Governmental Activities

The City's governmental activities net assets decreased by \$141.5 million over the prior fiscal year. The following net changes occurred during the course of operations in fiscal year 2011: In the assets accounts, cash and investments decreased by \$35.8 million, receivables increased by \$107.4 million, and capital assets increased by \$16.2 million. In the liability accounts, there were decreases in warrants and accounts payable of \$30.7 million, unearned revenue of \$5.4 million, and accrued liabilities of \$9.6 million. Additionally, an increase of \$40.9 million was recorded relative to the City's other postemployment obligation in 2011.

During fiscal year 2011, the City's revenues increased by 1.5%. The City's largest sources of revenues were property taxes, excise taxes, and payment in lieu of taxes of \$1.71 billion (65.3% of total revenue) and \$679.1 million of program revenues (25.8% of total revenue). Taxes increased by \$54.6 million from the previous year. Program revenues decreased by \$38.2 million for fiscal year 2011. This is largely due to decreases in MSBA reimbursements.

The City's expenses cover a range of services. The largest expenses were for schools (\$1.31 billion), public safety (\$875.1 million), public works (\$133.8 million), property and development (\$117.8 million), general government (\$81.0 million), public health programs (\$70.6 million), and human services (\$50.0 million). The City was aggressive in containing costs in 2011 as a result of decreases in state funding, cutting expenses by \$81.9 million.

In 2011, governmental activities expenses exceeded program revenues (i.e., user charges, operating grants, and capital grants) by \$2.08 billion. This shortfall was covered primarily through taxes (\$1.71 billion) and unrestricted grants and contributions (\$187.3 million).

Comparative data on these revenues and expenses is itemized in the reporting of the Changes in Net Assets (Deficit) – Primary Government earlier in this Management Discussion and Analysis.

## Business type Activities

Net assets from business-type activities increased \$52.0 million during fiscal year 2011. This change in net assets resulted primarily from the defeasance of Convention Center Bonds in part with general obligation bonds reported in governmental activities.

## FINANCIAL ANALYSIS OF THE CITY'S FUND STATEMENTS

This analysis is based on the Governmental and Proprietary Fund Financial Statements. As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

### Fund Highlights

**Governmental Funds – Fund Balances** – As of the close of fiscal year 2011, the City's governmental funds reported a combined ending fund balance of \$934.2 million, a decrease of \$29.0 million from the prior year. Of this total amount, \$511.0 million represents the unassigned fund balance. This amount is comparable to the prior year's "unreserved and undesignated" fund balance of \$606.0 million. The decrease in fund balance is largely due to the one-time additional payment to the Employee Retirement Fund.

## Governmental Funds

The focus of the City's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a government's financial position at the end of the fiscal year.

**General Fund – Fund Balance** – The General Fund is the chief operating fund of the City. The City's General Fund – Fund Balance Policy states in part to maintain a GAAP unassigned fund balance in the General Fund that is 10%, or higher, of GAAP General Fund operating expenditures for the fiscal year. The GAAP unassigned fund balance at the end of fiscal year 2011 was \$511.0 million, which represents approximately 20.8% of GAAP General Fund operating expenditures.

However, because the City is required to follow the statutory basis of accounting rather than GAAP for determining the amount of unassigned fund balance that can be appropriated, it is the statutory (not the GAAP) fund balance that is used to calculate "free cash." Free cash is the amount of statutory fund balance in the General Fund, as certified by the Commonwealth of Massachusetts' Department of Revenue, which is available for appropriation and is generated when actual revenues, on a cash basis, exceed budgeted amounts and encumbrances are less than appropriations, or both.

The City has established the General Fund-Fund Balance Policy to ensure that the City maintains adequate levels of fund balance to mitigate current and future risks (i.e., revenue shortfalls and unanticipated expenditures). The policy in full states that the City shall maintain a GAAP unassigned fund balance in the General Fund that is 10% or higher than the current fiscal year's GAAP General Fund operating expenditures; and that the City shall only consider the certification of free cash (as defined by the Commonwealth of Massachusetts' Department of Revenue) in years where the appropriation of free cash shall not cause the fiscal year's GAAP unassigned fund balance to go below 10% of the fiscal year's GAAP General Fund expenditures while maintaining a budgetary undesignated fund balance between 5% and 10% of budgetary operating expenditures.

The City shall only consider the appropriation of certified free cash to offset: (1) certain fixed costs such as pension contributions and related postemployment health benefits and/or (2) to fund extraordinary and nonrecurring events as determined and certified by the City Auditor.

**Special Revenue Fund – Fund Balance** – The Special Revenue Fund accounts for the proceeds of specific revenue sources that are restricted or committed to expenditures for predefined purposes. The fiscal year 2011 Special Revenue Fund balance is reported at \$172.3 million, an \$864 thousand decrease from fiscal year 2010. This decrease is due to a decrease in state aid.

**Capital Projects Fund – Fund Balance** – The Capital Projects Fund accounts for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds and trust funds. The fiscal year 2011 Capital Projects Fund balance is \$68.4 million, a \$23.1 million increase from fiscal year 2010. The increase in fund balance is attributable to the excess balance of unspent bond proceeds from the issuance of general obligation bonds to fund capital projects.

**Other Governmental Funds – Fund Balance** – Other Governmental Funds account for assets held by the City in permanent trust funds. The fiscal year 2011 Other Governmental Funds fund balance is \$40.6 million, a \$3.0 million increase from fiscal year 2010. The increase in fund balance is largely due to investment returns during fiscal year 2011.



## Enterprise Funds

The City's enterprise funds provide the same type of information found in the Government-wide Financial Statements for business-type activities. This information is presented on the same basis of accounting, but in more detail.

The City's enterprise funds net surplus for fiscal year 2011 was \$14.8 million. The net surplus in the enterprise funds is a result of the defeasance of the Convention Center Bonds in part with general obligation bonds reported in governmental activities.

## Budgetary Highlights

General Fund budgetary highlights include ending fiscal year 2011 with a \$5.9 million surplus. This represents the City's 26th consecutive year with a balanced budget. One significant change from the final budget to actual budget was in the area of judgments and claims. The final amended budget reflects additional amounts reserved to fund a possible positive judgment on a lawsuit filed by the City's police unions.

Favorable results were reported for General Fund revenue sources, including an \$18.7 million increase in excises, \$14.7 million in Pilots, \$7.3 million in Departmental and other revenue, and \$7.4 million in licenses and permits.

The overall expenditure deficit of \$14.2 million is a result of a reserve for anticipated settlements in judgments and claims. Additionally, public works and public safety saw deficits of \$5.2 million and \$5.5 million, respectively. The deficit in public safety was a result of the expense for educational benefits for uniformed police officers.

## CAPITAL ASSETS AND LONG-TERM OBLIGATIONS

### Capital Assets

The City's investment in capital assets for its governmental activities, as of June 30, 2011, has a net book value of \$1.36 billion, made up of costs totaling \$2.8 billion less accumulated depreciation of \$1.4 billion. This investment in capital assets includes land, buildings, improvements, equipment, infrastructure, and construction in progress. Infrastructure assets are items that are normally immovable and have value only to the City, such as roads, bridges, streets, sidewalks, drainage systems, lighting systems, and similar items.

The total increase in the City's investment in capital assets for the current fiscal year was approximately 1.2% in terms of net book value. However, actual expenditures to purchase or construct capital assets were \$92.4 million for the year. Most of this amount was used for the purpose of constructing or reconstructing buildings and building improvements. Depreciation charges for the year totaled \$75.3 million. Additional information on the City's capital assets can be found in note 8 of the Notes to the Financial Statements.

### Long Term Obligations

**Debt Administration** – The authority of the City to incur debt is governed by federal and state laws that restrict the amounts and purposes for which a municipality can incur debt. At year end, the City had \$1.03 billion in General Obligations Bonds principal outstanding – an increase of \$73.5 million over last year.

The key factor in this increase was the issuance of the April 1, 2011 Series A general obligation bonds totaling \$86.1 million which were issued to finance various capital projects in the City. Further, \$38.3 million Series B were issued for the purpose of advance refunding the City's Convention Center Bonds. Additionally, the City took advantage of Federal programs made available by the American Recovery and Reinvestment Act (ARRA) of 2009, by issuing the 2011 QSCB

Series C bonds. Also, \$14.4 million Series D Bonds were issued for the purpose of currently refunding certain outstanding general obligation bonds of the City.

In March 2011, in conjunction with the City's annual bond offering, the rating service bureaus Moody's Investors Service and Standard & Poor's assigned the City's bond ratings at Aaa and AA+, respectively. General Obligation Bonds are backed by the full faith and credit of the City, including the City's power to levy additional taxes to ensure repayment of the debt. Accordingly, all general obligation debt currently outstanding has been approved by a vote of the City Council.

**Notes and Leases Payable and Other Long Term Obligations** – The City's general long term notes and leases and other long term obligations increased by \$31.9 million, or 3.5%, during the current fiscal year. As in 2010, the key factor for this increase is the recognition of additional OPEB liability of \$40.9 million.

Additional information on the City's long term debt obligations can be found in note 10 of the Notes to the Financial Statements.

## NEW ACCOUNTING STANDARDS

GASB has issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The objective of this pronouncement is to enhance the usefulness of fund balance information and provide clearer fund balance classifications. Previously, fund balance was reported as reserved, unreserved – designated and unreserved - undesignated. Effective for fiscal year 2011 reporting, fund balance will be reported as restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent. Additional information on GASB Statement No. 54 can be found in the notes to the financial statements.

## FUTURE PRONOUNCEMENTS

GASB has issued Statement No. 64, which is effective for the City's fiscal year ending June 30, 2012. The City does not anticipate this statement to impact the City's financial statements.

## REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances for all of the City's citizens, taxpayers, customers, investors, and creditors. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: City of Boston, Auditing Department, Boston City Hall, Room M 4, Boston, MA 02201. Alternatively, these requests may also be made through email, by contacting the Auditing Department at [CityAuditor@cityofboston.gov](mailto:CityAuditor@cityofboston.gov).

## Statement of Net Assets

June 30, 2011

(Amounts in thousands)

	Primary Government			
	Governmental	Business-type		Component
	Activities	Activities	Total	Units
ASSETS:				
Current Assets:				
Cash and investments.....	\$ 1,094,675	\$ -	\$ 1,094,675	\$ 81,711
Cash and investments held by trustees.....	42,251	23,472	65,723	52,322
Receivables, net:				
Property and other taxes.....	23,261	-	23,261	-
Intergovernmental.....	138,414	-	138,414	
Other.....	36,750	-	36,750	57,002
Other assets.....	9,742	-	9,742	12,929
Due from primary government.....	-	-	-	195
Due from component units.....	2,982	8,335	11,317	-
Total current assets.....	1,348,075	31,807	1,379,882	204,159
Noncurrent Assets:				
Intergovernmental receivables.....	53,836	-	53,836	-
Notes and other receivables.....	63,463	-	63,463	99,169
Other assets.....	-	871	871	86,708
Capital assets:				
Nondepreciable.....	84,501	-	84,501	30,468
Depreciable, net.....	1,279,913	-	1,279,913	52,263
Due from component units.....	2,467	58,223	60,690	-
Total noncurrent assets.....	1,484,180	59,094	1,543,274	268,608
Total assets	2,832,255	90,901	2,923,156	472,767
LIABILITIES:				
Current Liabilities:				
Warrants and accounts payable.....	94,469	-	94,469	24,039
Accrued liabilities - current:				
Tax abatement liability.....	28,000	-	28,000	-
Compensated absences.....	49,745	-	49,745	-
Judgments and claims.....	64,244	-	64,244	-
Payroll and related costs.....	128,093	-	128,093	-
Deposits and other.....	80,496	1,421	81,917	3,807
Current portion of long-term debt and leases.....	111,330	7,830	119,160	1,429
Due to component units.....	195	-	195	-
Due to BMC.....	-	-	-	2,099
Due to primary government.....	-	-	-	11,317
Unearned revenue.....	29,092	-	29,092	8,185
Total current liabilities.....	585,664	9,251	594,915	50,876
Noncurrent Liabilities:				
Bonds due in more than one year.....	972,540	66,818	1,039,358	19,606
Notes and leases payable due in more than one year.....	49,980	-	49,980	-
Other noncurrent liabilities.....	195,922	-	195,922	141,526
Other postemployment benefits obligation.....	577,294	-	577,294	56,851
Unearned revenue.....	-	-	-	40,648
Due to primary government.....	-	-	-	60,690
Total noncurrent liabilities.....	1,795,736	66,818	1,862,554	319,321
Total liabilities.....	2,381,400	76,069	2,457,469	370,197
NET ASSETS:				
Investment in capital assets, net of related debt.....	402,646	-	402,646	51,873
Restricted for:				
Capital projects.....	25,080	-	25,080	-
Nonexpendable trust.....	4,974	-	4,974	-
Expendable trust.....	34,915	-	34,915	59,226
Debt service.....	727	14,832	15,559	-
Federal and state grants.....	91,293	-	91,293	-
Unrestricted.....	(108,780)	-	(108,780)	(8,529)
Total net assets.....	\$ 450,855	\$ 14,832	\$ 465,687	\$ 102,570

See accompanying notes to the basic financial statements

## Statement of Activities

Year Ended June 30, 2011

(Amounts in thousands)

		Program Revenues		
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government:				
Governmental activities:				
General government.....	\$ 80,968	\$ 26,784	\$ 2,155	\$ 15,691
Human services.....	49,974	45	8,369	-
Public safety.....	875,111	89,485	26,741	1,697
Public works.....	133,830	12,029	115	12,811
Property and development.....	117,871	5,471	79,537	494
Parks and recreation.....	31,956	756	2,561	1,549
Library.....	47,320	354	2,312	-
Schools.....	1,317,108	9,451	379,651	1,096
Public health programs.....	70,619	-	-	-
Interest on long-term debt.....	40,329	-	-	-
Total governmental activities.....	2,765,086	144,375	501,441	33,338
Business-type activities:				
Convention center.....	1,516	-	1,172	-
Hospital bonds.....	3,336	-	-	-
Total business-type activities.....	4,852	-	1,172	-
Total primary government.....	\$ 2,769,938	\$ 144,375	\$ 502,613	\$ 33,338
Component Units:				
Boston Public Health Commission.....	201,008	79,136	45,408	429
Boston Redevelopment Authority.....	19,654	7,696	4,852	-
Trustees of the Public Library of the City of Boston.....	9,355	1,452	4,285	-
Economic Development and Industrial Corporation of Boston.....	31,637	15,960	14,651	-
Total component units .....	\$ 261,654	\$ 104,244	\$ 69,196	\$ 429

### General Revenues:

#### Taxes:

Property taxes, levied for general purposes.....

Excises.....

Payments in lieu of taxes.....

Grants and contributions not restricted.....

Investment income.....

City Appropriation.....

Miscellaneous.....

Special item.....

Loss on extinguishment of debt.....

Transfers.....

**Total general revenues and transfers.....**

**Change in net assets.....**

**Net assets (deficit) - beginning of year.....**

**Net assets - end of year.....**

**Net (Expense) Revenue and Changes in Net Assets****Primary Government**

<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	<b>Component Units</b>
\$ (36,338)	\$ -	\$ (36,338)	\$ -
(41,560)	-	(41,560)	-
(757,188)	-	(757,188)	-
(108,875)	-	(108,875)	-
(32,369)	-	(32,369)	-
(27,090)	-	(27,090)	-
(44,654)	-	(44,654)	-
(926,910)	-	(926,910)	-
(70,619)	-	(70,619)	-
(40,329)	-	(40,329)	-
<u>(2,085,932)</u>	<u>-</u>	<u>(2,085,932)</u>	<u>-</u>
-	(344)	(344)	-
-	(3,336)	(3,336)	-
-	(3,680)	(3,680)	-
<u>(2,085,932)</u>	<u>(3,680)</u>	<u>(2,089,612)</u>	<u>-</u>
-	-	-	(76,035)
-	-	-	(7,106)
-	-	-	(3,618)
-	-	-	(1,026)
-	-	-	<u>(87,785)</u>
1,525,494	-	1,525,494	-
122,399	58,508	180,907	-
65,461	-	65,461	-
187,322	-	187,322	-
21,724	3,561	25,285	12,331
-	-	-	69,808
23,195	-	23,195	19,809
-	-	-	4,250
-	(7,509)	(7,509)	-
(1,120)	1,120	-	-
<u>1,944,475</u>	<u>55,680</u>	<u>2,000,155</u>	<u>106,198</u>
<u>(141,457)</u>	<u>52,000</u>	<u>(89,457)</u>	<u>18,413</u>
<u>592,312</u>	<u>(37,168)</u>	<u>555,144</u>	<u>84,157</u>
<u>\$ 450,855</u>	<u>\$ 14,832</u>	<u>\$ 465,687</u>	<u>\$ 102,570</u>

See accompanying notes to the basic financial statements

## Balance Sheet

### Governmental Funds

June 30, 2011

(Amounts in thousands)

	General	Special Revenue	Capital Projects	Other Governmental funds	Total Governmental Funds
<b>ASSETS</b>					
Cash and investments.....	\$ 823,210	\$ 128,083	\$ 88,394	\$ 946	\$ 1,040,633
Cash and investments held by trustees.....	-	-	1,838	40,413	42,251
Receivables, net:					
Property and other taxes.....	23,261	-	-	-	23,261
Intergovernmental.....	63,689	117,942	10,619	-	192,250
Departmental and other.....	26,172	73,752	-	125	100,049
Total Receivables.....	113,122	191,694	10,619	125	315,560
Due from other funds.....	1,973	6,709	1,457	-	10,139
Due from component units.....	5,449	-	-	-	5,449
<b>Total Assets.....</b>	<b>\$ 943,754</b>	<b>\$ 326,486</b>	<b>\$ 102,308</b>	<b>\$ 41,484</b>	<b>\$ 1,414,032</b>
<b>LIABILITIES</b>					
Warrants and accounts payable.....	\$ 51,773	\$ 20,921	\$ 20,907	\$ 868	\$ 94,469
Accrued liabilities:					
Payroll and related costs.....	126,222	1,871	-	-	128,093
Deposits and other.....	20,133	45,129	2,827	-	68,089
Deferred revenue.....	86,477	81,751	10,176	-	178,404
Due to other funds.....	6,023	4,546	-	-	10,569
Due to component unit.....	195	-	-	-	195
<b>Total liabilities.....</b>	<b>290,823</b>	<b>154,218</b>	<b>33,910</b>	<b>868</b>	<b>479,819</b>
<b>FUND BALANCES</b>					
Nonspendable.....	-	-	-	4,974	4,974
Restricted.....	-	91,293	68,398	35,642	195,333
Assigned.....	141,891	80,975	-	-	222,866
Unassigned.....	511,040	-	-	-	511,040
<b>Total fund balances.....</b>	<b>652,931</b>	<b>172,268</b>	<b>68,398</b>	<b>40,616</b>	<b>934,213</b>
<b>Total liabilities and fund balances.....</b>	<b>\$ 943,754</b>	<b>\$ 326,486</b>	<b>\$ 102,308</b>	<b>\$ 41,484</b>	<b>\$ 1,414,032</b>

## Reconciliation of the Balance Sheet

### Governmental Funds to the Statement of Net Assets

#### June 30, 2011

(Amounts in thousands)

<b>Total fund balance - governmental funds.....</b>	<b>\$ 934,213</b>
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds	1,364,414
Adjust deferred revenues to record revenues on an accrual basis.....	146,062
Internal service funds are included in the government-wide statements.....	49,971
Bond issuance costs are capitalized in the government-wide statements.....	9,742
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:	
General obligation bonds and notes.....	(1,062,907)
Capital leases.....	(28,123)
Bond issue premiums/discounts, net.....	(55,032)
Deferred bond gains (losses).....	12,212
Accrued interest on bonds.....	(10,842)
Compensated absences.....	(176,673)
Landfill.....	(8,693)
Judgments and claims.....	(117,695)
Other postemployment benefits.....	(577,294)
Tax abatements.....	(28,000)
Pollution remediation.....	(500)
	<u>(2,053,547)</u>
<b>Net assets of governmental activities.....</b>	<b>\$ 450,855</b>

## Statement of Revenues, Expenditures and Changes in Fund Balances

### Governmental Funds Year Ended June 30, 2011

(Amounts in thousands)

	General	Special Revenue	Capital Projects	Other Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>					
Real and personal property taxes.....	\$ 1,526,361	\$ -	\$ -	\$ -	\$ 1,526,361
Excises.....	124,214	-	-	-	124,214
Payments in lieu of taxes.....	65,461	-	-	-	65,461
Fines.....	64,751	21	-	-	64,772
Investment income.....	4,733	33	-	7,190	11,956
Licenses and permits.....	41,676	74	-	-	41,750
Departmental and other.....	65,498	34,659	-	2,846	103,003
Intergovernmental.....	395,374	283,658	28,722	-	707,754
<b>Total revenues.....</b>	<b>2,288,068</b>	<b>318,445</b>	<b>28,722</b>	<b>10,036</b>	<b>2,645,271</b>
<b>EXPENDITURES:</b>					
Current:					
General government.....	65,459	7,492	-	5,622	78,573
Human services.....	29,233	6,775	-	-	36,008
Public safety.....	516,725	9,607	-	-	526,332
Public works.....	105,318	4,317	-	-	109,635
Property and development.....	35,138	76,469	-	-	111,607
Parks and recreation.....	16,634	3,132	-	-	19,766
Library.....	30,532	3,024	-	-	33,556
Schools.....	812,949	161,883	-	-	974,832
Public health programs.....	70,092	288	-	-	70,380
Judgments and claims.....	811	-	-	-	811
Retirement costs.....	195,976	-	-	-	195,976
Other employee benefits.....	294,200	-	-	-	294,200
State and district assessments.....	152,042	-	-	-	152,042
Capital outlays.....	2,588	2,383	135,434	-	140,405
Debt service.....	132,156	1,626	-	-	133,782
<b>Total expenditures.....</b>	<b>2,459,853</b>	<b>276,996</b>	<b>135,434</b>	<b>5,622</b>	<b>2,877,905</b>
<b>Excess (deficiency) of revenues over (under) expenditures.....</b>	<b>(171,785)</b>	<b>41,449</b>	<b>(106,712)</b>	<b>4,414</b>	<b>(232,634)</b>
<b>OTHER FINANCING SOURCES (USES):</b>					
Long-term debt and capital leases issued.....	-	1,366	154,743	-	156,109
Refunding bonds issued.....	-	-	52,720	-	52,720
Payments to escrow agents.....	-	(1,118)	(14,372)	-	(15,490)
Premiums on long-term debt issued.....	-	11,401	-	-	11,401
Transfers in (out).....	117,523	(53,962)	(63,299)	(1,382)	(1,120)
<b>Total other financing sources (uses).....</b>	<b>117,523</b>	<b>(42,313)</b>	<b>129,792</b>	<b>(1,382)</b>	<b>203,620</b>
<b>Net change in fund balances.....</b>	<b>(54,262)</b>	<b>(864)</b>	<b>23,080</b>	<b>3,032</b>	<b>(29,014)</b>
<b>Fund balance - beginning of year.....</b>	<b>707,193</b>	<b>173,132</b>	<b>45,318</b>	<b>37,584</b>	<b>963,227</b>
<b>Fund balance - end of year.....</b>	<b>\$ 652,931</b>	<b>\$ 172,268</b>	<b>\$ 68,398</b>	<b>\$ 40,616</b>	<b>\$ 934,213</b>

See accompanying notes to the basic financial statements



## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities

### Governmental Funds Year Ended June 30, 2011

(Amounts in thousands)

<b>Net change in fund balances - total governmental funds.....</b>	<b>\$</b>	<b>(29,014)</b>
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is depreciated over their estimated useful lives. Capital outlays (\$92,395) exceeded depreciation expense (\$75,296) and disposals (\$884).....		16,215
Tax revenues in the statement of activities that are not reported as revenues in the governmental funds.....		(4,909)
Proceeds of long-term debt (\$207,464) increase long-term liabilities in the statement of net assets, but are included in the operating statement of the governmental funds. Repayment of bond, note, and lease principal (\$129,563) and payment to the escrow agent (\$15,490) are expenditures in the governmental funds, but reduce long-term liabilities in the statement of net assets. This is the amount by which proceeds exceed repayments and escrow payments.....		(62,411)
Bond premiums net (\$7,135) increase the long-term liabilities in the statement of net assets, but are included in the operating statement of the governmental funds. Deferred losses on refunding (\$2,222) decrease long-term liabilities in the statement of net assets, but are included in the operating statement of the governmental funds. Bond issuance costs, net (\$542) are expenditures in the governmental funds, but are deferred assets in the statement of assets. This is the amount by which premiums and deferred losses on refundings exceeded issuance costs.....		(8,815)
Intergovernmental revenues decrease receivables on the statement of net assets, but are included in the operating statement of governmental funds.....		(8,882)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. This amount represents the increase in liabilities for judgments and claims (\$1,957), compensated absences (\$193), other postemployment benefits (\$40,942) offset by a decrease in liabilities for Landfill closure and post closure costs (\$102) and interest payable (\$1,151). .....		(41,839)
Net loss from the internal service fund, which is presented in the statement of activities, but not in the governmental funds.....		(1,802)
<b>Change in net assets of governmental activities.....</b>	<b>\$</b>	<b>(141,457)</b>

## Statement of Revenues and Expenditures

### Budgetary Basis

#### General Fund – Budget and Actual

#### Year Ended June 30, 2011 (with comparative actual amounts for 2010)

(Amounts in thousands)

	2011				
	Original Budget	Final Budget	Actual	Favorable (Unfavorable) Variance	2010 Actual
<b>REVENUES AND OTHER AVAILABLE FUNDS:</b>					
Real and personal property taxes, net.....	\$ 1,502,324	\$ 1,502,324	\$ 1,504,566	\$ 2,242	\$ 1,440,193
Excises.....	140,345	140,345	159,041	18,696	144,034
Commonwealth of Massachusetts.....	395,700	395,700	395,201	(499)	413,209
Departmental and other revenue.....	137,094	137,094	144,438	7,344	68,706
Fines.....	70,133	70,133	65,051	(5,082)	70,376
Payments in lieu of taxes.....	57,303	57,303	71,999	14,696	60,920
Investment income.....	2,000	2,000	1,392	(608)	3,182
Licenses and permits.....	32,490	32,490	39,887	7,397	30,558
Other available funds.....	72,139	72,139	48,139	(24,000)	72,088
<b>Total revenues and other available funds.....</b>	<b>2,409,528</b>	<b>2,409,528</b>	<b>2,429,714</b>	<b>20,186</b>	<b>2,303,266</b>
<b>EXPENDITURES:</b>					
General government.....	77,442	77,806	75,879	1,927	70,932
Human services.....	29,304	29,670	29,377	293	29,466
Public safety.....	498,541	499,243	504,759	(5,516)	507,558
Public works.....	100,567	101,032	106,239	(5,207)	97,138
Property and development.....	27,676	30,205	30,145	60	29,485
Parks and recreation.....	16,517	16,838	16,747	91	16,916
Library.....	30,369	30,378	30,378	-	29,862
Schools.....	821,383	821,382	821,375	7	817,830
Boston Public Health Commission.....	69,793	69,808	69,808	-	70,000
Judgments and claims.....	3,500	3,500	21,022	(17,522)	15,970
Other employee benefits.....	252,784	249,481	243,624	5,857	225,242
Retirement costs.....	196,207	196,207	195,998	209	112,608
Debt requirements.....	132,412	130,930	126,410	4,520	124,848
State and district assessments.....	153,033	153,048	152,043	1,005	146,323
<b>Total expenditures.....</b>	<b>2,409,528</b>	<b>2,409,528</b>	<b>2,423,804</b>	<b>(14,276)</b>	<b>2,294,178</b>
<b>Excess of revenues and other available funds over expenditures.....</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 5,910</b>	<b>\$ 5,910</b>	<b>\$ 9,088</b>

## Statement of Net Assets

### Proprietary Funds

June 30, 2011

(Amounts in thousands)

	Enterprise Fund			
	Convention Center Bonds	Hospital Revenue Bonds	Total	Internal Service
<b>ASSETS:</b>				
Current assets:				
Cash and investments.....	\$ -	\$ -	\$ -	\$ 54,042
Cash and investments held by trustees – restricted.....	-	23,472	23,472	-
Receivables, net.....	-	-	-	164
Due from component units – restricted.....	-	8,335	8,335	-
<b>Total current assets.....</b>	<b>-</b>	<b>31,807</b>	<b>31,807</b>	<b>54,206</b>
Noncurrent assets:				
Due from other funds.....	-	-	-	430
Due from component units – restricted.....	-	58,223	58,223	-
Other assets – restricted.....	-	871	871	1,885
<b>Total noncurrent assets.....</b>	<b>-</b>	<b>59,094</b>	<b>59,094</b>	<b>2,315</b>
<b>Total assets.....</b>	<b>-</b>	<b>90,901</b>	<b>90,901</b>	<b>56,521</b>
<b>LIABILITIES:</b>				
Current liabilities:				
Accrued liabilities .....	-	-	-	6,550
Accrued interest payable.....	-	1,421	1,421	-
Current portion of long-term debt.....	-	7,830	7,830	-
<b>Total current liabilities.....</b>	<b>-</b>	<b>9,251</b>	<b>9,251</b>	<b>6,550</b>
Noncurrent liabilities:				
Revenue bonds.....	-	66,818	66,818	-
<b>Total noncurrent liabilities.....</b>	<b>-</b>	<b>66,818</b>	<b>66,818</b>	<b>-</b>
<b>Total liabilities.....</b>	<b>-</b>	<b>76,069</b>	<b>76,069</b>	<b>6,550</b>
<b>NET ASSETS:</b>				
Restricted for debt service.....	-	14,832	14,832	-
Unrestricted.....	-	-	-	49,971
<b>Total net assets.....</b>	<b>\$ -</b>	<b>\$ 14,832</b>	<b>\$ 14,832</b>	<b>\$ 49,971</b>

## Statement of Revenues, Expenses and Changes in Net Assets

### Proprietary Funds

Year Ended June 30, 2011

(Amounts in thousands)

	Enterprise Funds			
	Convention Center Bonds	Hospital Revenue Bonds	Total	Internal Service
<b>OPERATING REVENUES:</b>				
Contributions.....	\$ -	\$ -	\$ -	\$ 83,249
State aid - pledged for debt service.....	58,508	-	58,508	-
<b>Total operating revenues.....</b>	<b>58,508</b>	<b>-</b>	<b>58,508</b>	<b>83,249</b>
<b>OPERATING EXPENSES:</b>				
Health benefits.....	-	-	-	85,051
<b>Total operating expenses.....</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>85,051</b>
<b>Operating income (loss).....</b>	<b>58,508</b>	<b>-</b>	<b>58,508</b>	<b>(1,802)</b>
<b>NONOPERATING REVENUE (EXPENSE):</b>				
Intergovernmental - state grants.....	1,172	-	1,172	-
Investment earnings - pledged for debt service.....	294	3,267	3,561	-
Interest expense.....	(1,516)	(3,336)	(4,852)	-
Loss on extinguishment of debt.....	(7,509)	-	(7,509)	-
<b>Total nonoperating revenue (expense).....</b>	<b>(7,559)</b>	<b>(69)</b>	<b>(7,628)</b>	<b>-</b>
<b>Income (loss) before transfers.....</b>	<b>50,949</b>	<b>(69)</b>	<b>50,880</b>	<b>(1,802)</b>
Transfer to general fund.....	(39,569)	-	(39,569)	-
Transfer from capital projects.....	38,219	-	38,219	-
Transfer from special revenue.....	2,470	-	2,470	-
<b>Change in net assets.....</b>	<b>52,069</b>	<b>(69)</b>	<b>52,000</b>	<b>(1,802)</b>
<b>Total net assets (deficit) - beginning of year.....</b>	<b>(52,069)</b>	<b>14,901</b>	<b>(37,168)</b>	<b>51,773</b>
<b>Total net assets - end of year.....</b>	<b>\$ -</b>	<b>\$ 14,832</b>	<b>\$ 14,832</b>	<b>\$ 49,971</b>

## Statement of Cash Flows

### Proprietary Funds

Year Ended June 30, 2011

(Amounts in thousands)

	Enterprise Funds			
	Convention Center Bonds	Hospital Revenue Bonds	Total	Internal Service
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>				
Cash received from other governments.....	\$ 58,508	\$ -	\$ 58,508	\$ -
Cash received from employees and employer.....	-	-	-	83,210
Cash paid to vendors.....	-	-	-	(85,876)
Net cash provided by (used in) operations.....	58,508	-	58,508	(2,666)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>				
Grants received from state.....	1,172	-	1,172	-
Interest paid on debt.....	(1,216)	(3,560)	(4,776)	-
Transfers from other funds.....	40,689	-	40,689	-
Transfers to other funds.....	(69,569)	-	(69,569)	-
Repayment of long-term debt.....	(101,014)	(7,525)	(108,539)	-
Net cash used in noncapital financing activities.....	(129,938)	(11,085)	(141,023)	-
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>				
Investment income.....	294	538	832	-
Principal received on note.....	-	8,021	8,021	-
Interest received on note.....	-	2,729	2,729	-
Net cash provided by investing activities.....	294	11,288	11,582	-
Increase (decrease) in cash and cash equivalents.....	(71,136)	203	(70,933)	(2,666)
Cash and cash equivalents - beginning of year.....	71,136	23,269	94,405	56,708
Cash and cash equivalents - end of year.....	\$ -	\$ 23,472	\$ 23,472	\$ 54,042
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:</b>				
Operating income (loss).....	\$ 58,508	\$ -	\$ 58,508	\$ (1,802)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Changes in operating assets and liabilities:				
Accounts receivable .....	-	-	-	(30)
Other assets.....	-	-	-	(843)
Due from component units.....	-	-	-	(9)
Accounts payable and accrued liabilities.....	-	-	-	18
Net cash provided by (used in) operating activities.....	\$ 58,508	\$ -	\$ 58,508	\$ (2,666)

See accompanying notes to the basic financial statements

## Statement of Fiduciary Net Assets

### Fiduciary Funds

Year Ended June 30, 2011

(Except Employee Retirement Plan, which is year ended December 31, 2010)

(Amounts in thousands)

	Employee Retirement Plan	OPEB Trust Fund	Private- Purpose Trusts	Agency Funds
<b>ASSETS:</b>				
Cash and cash equivalents.....	\$ 114,716	\$ -	\$ 89,384	\$ 5,801
Receivables:				
Interest and dividends.....	20,624	-	-	-
Securities sold.....	90,340	-	-	-
Employer contributions.....	140,642	-	-	-
Other.....	-	-	1,358	-
Total receivables.....	251,606	-	1,358	-
Investments, at fair value:				
Short-term:				
Domestic.....	67,958	-	-	-
International.....	7,577	-	-	-
Equity:				
Domestic.....	1,037,245	60,024	-	-
International.....	742,532	13,031	-	-
Fixed-income:				
Domestic.....	504,879	38,023	-	-
International.....	178,939	-	-	-
PRIT Pooled Fund.....	1,145,318	-	-	-
Real estate.....	272,659	-	-	-
Venture capital funds.....	440,475	-	-	-
Total investments.....	4,397,582	111,078	-	-
Securities lending short-term collateral investment pool.....	214,410	-	-	-
Other assets.....	-	-	30	-
<b>Total assets.....</b>	<b>4,978,314</b>	<b>111,078</b>	<b>90,772</b>	<b>5,801</b>
<b>LIABILITIES:</b>				
Accounts payable, accrued expenses and other liabilities.....	26,754	40	3,546	5,801
Securities purchased.....	114,507	-	-	-
Collateral held on securities lending.....	216,333	-	-	-
<b>Total liabilities.....</b>	<b>357,594</b>	<b>40</b>	<b>3,546</b>	<b>\$ 5,801</b>
<b>NET ASSETS</b>				
Held in trust for pension benefits and other purposes.....	<b>\$ 4,620,720</b>	<b>\$ 111,038</b>	<b>\$ 87,226</b>	<b>\$ -</b>

## Statement of Changes in Fiduciary Net Assets

### Fiduciary Funds

Year Ended June 30, 2011

(Except Employee Retirement Plan, which is year ended December 31, 2010)

(Amounts in thousands)

	Employee Retirement Plan	OPEB Trust Fund	Private- Purpose Trusts
<b>ADDITIONS:</b>			
<b>Contributions:</b>			
Employers.....	\$ 463,656	\$ 232,667	\$ -
Employees.....	126,450	-	-
Donations and other.....	-	-	20,084
<b>Total contributions.....</b>	<b>590,106</b>	<b>232,667</b>	<b>20,084</b>
<b>Investment earnings:</b>			
Realized and unrealized gains on investments.....	440,862	5,696	6,684
Investment income.....	-	2,689	1,140
Interest and dividends.....	94,165	-	-
Less investment expenses.....	(15,648)	(300)	-
<b>Net investment earnings.....</b>	<b>519,379</b>	<b>8,085</b>	<b>7,824</b>
<b>Securities lending activities:</b>			
Securities lending income.....	1,814	-	-
Less borrower rebates and fees.....	(685)	-	-
<b>Net income from securities lending activities.....</b>	<b>1,129</b>	<b>-</b>	<b>-</b>
<b>Total net investment income.....</b>	<b>520,508</b>	<b>8,085</b>	<b>7,824</b>
Intergovernmental.....	12,850	-	-
<b>Total additions.....</b>	<b>1,123,464</b>	<b>240,752</b>	<b>27,908</b>
<b>DEDUCTIONS:</b>			
Benefits.....	444,535	149,674	-
Reimbursements.....	9,533	-	-
Refunds of contributions.....	42,627	-	-
Administrative expenses and other.....	5,835	-	24,107
<b>Total deductions.....</b>	<b>502,530</b>	<b>149,674</b>	<b>24,107</b>
<b>Change in net assets.....</b>	<b>620,934</b>	<b>91,078</b>	<b>3,801</b>
Net assets - beginning of year.....	3,999,786	19,960	83,425
Net assets - end of year.....	<b>\$ 4,620,720</b>	<b>\$ 111,038</b>	<b>\$ 87,226</b>

## NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2011

### 1. The Financial Reporting Entity

The accounting policies followed in preparing the accompanying basic financial statements are as follows:

#### a. Primary Government

The City of Boston (the City), incorporated as a town in 1630 and as a city in 1822, now exists under Chapter 486 of the Act of 1909 and Chapter 452 of the Acts of 1948 of the Commonwealth of Massachusetts (the Commonwealth), which, as amended, constitute the City's Charter. The Mayor is elected to a four-year term and serves as chief executive officer of the City. The Mayor has general supervision of and control over the City's boards, commissions, officers, and departments. The legislative body of the City is the City Council, which consists of 13 elected members serving two-year terms.

The accompanying basic financial statements present the City and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationships with the City.

#### b. Retirement System

The State-Boston Retirement System (SBRS) is a defined benefit contributory retirement system created under state statute. It is administered by a Retirement Board comprising five members: the City Auditor, who serves *ex officio*; two individuals elected by participants in the system; a fourth member appointed by the Mayor; and a fifth member chosen by the other members. The SBRS provides pension benefits to retired City, Boston Redevelopment Authority, Boston Housing Authority, Boston Water and Sewer Commission, and the Boston Public Health Commission employees. Although legally separate, the SBRS provides services entirely, or almost entirely, to the City and thus has been reported as if it were part of the primary government; a method of inclusion known as blending. The financial statements of SBRS are included for its fiscal year end which is December 31, 2010.

#### c. Discretely Presented Component Units Disclosure

These component units are reported in a separate column to emphasize that they are legally separate from the City but are included because the City is financially accountable for and is able to impose its will on the organizations. Unless otherwise indicated, the Notes to the Financial Statements pertain only to the primary government because certain disclosures of the component units are not significant relative to the total component units and to the primary government. A description of the component units, criteria for inclusion, and their relationship with the City are as follows:

- i. **Boston Redevelopment Authority (BRA)** – The BRA is a public body politic and corporate constituting the City's redevelopment authority and exercising the powers of a planning board for the City. The BRA is governed by a five-member board, four of whom are appointed by the Mayor. Its purpose is to provide planning support for major construction and redevelopment activity in the City.
- ii. **Economic Development and Industrial Corporation of Boston (EDIC)** – The EDIC is a body politic and corporate and an instrumentality of the Commonwealth. It is governed by the same persons appointed as members of the BRA board. The EDIC has various powers to assist industrial



development projects in the City and, together with the BRA, assists the City with its economic development function.

- iii. **Boston Public Health Commission (PHC)** – The PHC is a body politic and corporate and public instrumentality of the Commonwealth, established by Chapter 147 of the Acts of 1995. PHC is governed by a seven-member board, six of whom are appointed by the Mayor and confirmed by the City Council, and one of whom is the chief executive officer of the Boston Medical Center (BMC). The PHC is responsible for the implementation of public health programs in the City.
- iv. **Trustees of the Public Library of the City of Boston (TPL)** – The TPL is a nonprofit organization qualified as a tax-exempt entity under Section 501(c)(3) of the Internal Revenue Code. Trustees of TPL are appointed by the Mayor. The TPL was established to benefit the public library system of the City.

The financial statements of the discretely presented component units are included for their respective fiscal year ends, which is June 30, 2011.

Complete financial statements of these discretely presented component units can be obtained through the City Auditor's office, Room M-4, City Hall Plaza, Boston, Massachusetts 02201. In addition, condensed financial statements for the discretely presented component units are included in note 19.

#### **d. Related Organizations**

The Mayor is also responsible for appointing members of the governing bodies of the Boston Housing Authority, Boston Industrial Development Finance Authority, and Boston Water and Sewer Commission; however, the City's accountability for these organizations does not extend beyond making these appointments.

## **2. Summary of Significant Accounting Policies**

The accounting policies of the City conform to U.S. generally accepted accounting principles as applicable to governmental units as prescribed by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies followed by the City:

### **a. Government-wide and Fund Financial Statements**

The Government-wide Financial Statements (i.e., the Statement of Net Assets and the Statement of Changes in Net Assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for Governmental Funds, Proprietary Funds, and Fiduciary Funds, even though the latter are excluded from the Government-wide Financial Statements. Major individual Governmental Funds and major individual Enterprise Funds are reported as separate columns in the Fund Financial Statements.

**b. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

**i. Government-wide Financial Statements**

The Government-wide Financial Statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the Proprietary Fund and Fiduciary Fund Financial Statements. The Agency Fund within the Fiduciary Fund has no measurement of results. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements for recognition have been met.

**ii. Governmental Fund Financial Statements**

Governmental Fund Financial Statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are “susceptible to accrual” (i.e., both measurable and available). Revenues not considered to be available are recorded as deferred revenue.

The City applies the susceptible to accrual criteria to property and other taxes and intergovernmental revenues. In applying the susceptible to accrual concept to intergovernmental revenues, there are essentially two types of revenues. In one, resources must be expended on the specific purpose or project before any amounts will be reimbursed to the City; therefore, revenues are recognized based upon the amount of expenditures incurred subject to availability requirements. In the other, resources are virtually unrestricted and are usually revocable by the grantor only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met. Property and other taxes are recognized as revenue in the year for which taxes have been levied or earned, provided they are collected within 60 days after year-end. Generally, intergovernmental revenues are recognized as revenue provided they are earned during the year and collected within one year after year-end.

Expenditures generally are recorded when a liability is incurred. However, debt service expenditures, as well as expenditures related to long-term liabilities including compensated absences, other postemployment benefits, workers’ compensation and judgments and claims, are recorded only when payment is mature and due.

### iii. Proprietary Fund Financial Statements

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 generally are followed in both the Government-wide and Proprietary Fund Financial Statements to the extent that those standards do not conflict with or contradict guidance of GASB. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from the collection of revenue pledged to repay debt. The principal operating revenues of the City's enterprise funds are excise taxes. The principal operating revenues of the City's internal service funds are receipts from employer and employee for health insurance premiums. Operating expenses for enterprise funds and internal service funds include administrative expenses, vendor payments, and health benefits. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### iv. Description of Major Funds

*Governmental funds* – The City reports the following major governmental funds:

1. The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
2. The *Special Revenue Fund* accounts principally for the activities funded by federal and state grant revenue sources and certain other revenues that are legally restricted to expenditures for specified purposes.
3. The *Capital Projects Fund* accounts for bond proceeds and grant revenues used for the acquisition or construction of the City capital facilities.

*Proprietary Funds* – The City reports the following major Proprietary Funds:

4. The *Convention Center Bond Fund* accounted for the City activities related to the financing for the construction of a state-owned convention center. In 2011, the City refunded the Convention Center debt, thereby eliminating the Convention Center Bond Fund. As of the end of 2011, the fund had no net assets.
5. The *Hospital Revenue Bond Fund* accounts for the activities related to the Boston City Hospital Revenue Bonds. These Bonds are payable solely from the mortgage note payments received from the PHC. These Bonds are repaid from a pledged revenue source from PHC.

*Fiduciary Funds* – The City reports the following fiduciary fund types:

6. The *Private-Purpose Trust Funds* are used to account for resources legally held in trust for the benefit of individuals, private organizations, or other governments. The City operates four pools used for the improvement of the City's parks and cemeteries, educational scholarships and sporting equipment, creation of public utility and beauty, and co-mingled nontestamentary trusts.
7. The *Pension Trust Fund* accounts principally for the activities of the State-Boston Retirement System, a blended component unit, which accumulates resources for pension benefit payments to retired employees of the City and other entities.
8. The *OPEB Trust Fund* is an irrevocable trust fund established for other postemployment benefits. The assets are appropriated from the General Fund and accumulate to reduce the

unfunded actuarial liability of health care and other postemployment benefits. The assets of the trust are currently not used for direct payments of benefits.

9. The *Agency Funds* are used to report funds held by the City in a purely custodial capacity. The City currently operates a drug evidence account for proceeds from property seized from illegal drug-related activities. These funds are then used to offset the costs of technical equipment or expertise and investigations.

The City also uses an internal service fund to account for its self-insured health costs. Although the fund is presented in a separate column in the accompanying proprietary fund financial statements, it is not considered a major fund.

**c. *Cash Equivalents***

For purposes of the statement of cash flows, investments with original maturities of three months or less when purchased are considered to be cash equivalents.

**d. *Basis of Investment Valuation***

Investments are presented in the accompanying basic financial statements at fair value. Where applicable, fair values are based on quotations from national securities exchanges, except for certain investments of SBRS, which are described in notes 5 and 11. Further, income from investments is recognized in the same fund as the related investments.

The City invests in the Massachusetts Municipal Depository Trust (MMDT), which is an external investment pool and is not SEC-registered. The fund is state-regulated and is valued at current share price.

**e. *Interfund Receivables and Payables***

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the Government-wide Financial Statements as “internal balances.”

**f. *Uncollectible Tax and Other Receivables***

All receivables are shown net of an allowance for uncollectibles. Amounts considered to be uncollectible are based on the type and age of the related receivable.

**g. *Capital Assets***

Capital assets include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and intangible assets such as easements, land use rights, computer software, trademarks and patents. Capital assets are reported in the applicable governmental or business-type activities columns in the Government-wide Financial Statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$25,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Any significant construction commitments are encumbered at year-end in the City’s Capital Project Fund.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' useful lives are not capitalized.

Capital assets of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

<b>Assets</b>	<b>Years</b>
Buildings	30
Building improvements	30
Infrastructure	30
Land improvements – major	30
Land improvements – playgrounds	15
Computer upgrades	10
Equipment and machinery	10
Intangible assets, computer software and licenses	5
Computers and related equipment	3
Furniture and fixtures	3
Motor vehicles	3

#### ***h. Compensated Absences***

Employees are granted sick and vacation leave in varying amounts. Upon retirement, termination, or death, certain employees are compensated for unused sick and vacation leave (subject to certain limitations) at their then current rates of pay. The portion of the liability related to unused sick and vacation time that has matured or is due as of June 30, 2011 is recorded in the Governmental Fund Financial Statements. The entire amount of the liability is reported in governmental activities in the Government-wide financial statements. The liability for vacation leave is based on the amount earned but not used; for sick leave, it is based on the amount accumulated at the balance sheet date that would be paid upon termination (vesting method). The liability for both amounts is calculated based on the pay or salary rates in effect at the balance sheet date.

#### ***i. Long-Term Obligations and Related Costs***

In the Government-wide Financial Statements, and proprietary fund types in the Fund Financial Statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. The unamortized portion is presented in the Government-wide and Proprietary Fund Statement of Net Assets. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges.

The Governmental Fund Financial Statements recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**j. Net Assets and Fund Balance**

In the Government-wide and Proprietary Fund Financial Statements, net assets are reported in the following categories:

*Invested in capital assets, net of related debt:* Capital assets, net of accumulated depreciation, and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets.

*Restricted:* Net assets the use of which is subject to constraints imposed by external parties, including creditors, grantors, and laws and regulations of other governments, or imposed by City Charter or enabling legislation. Nonexpendable amounts are required to remain intact under such constraints.

*Unrestricted:* Remaining net assets not considered invested in capital assets, net of related debt or restricted.

For purposes of net asset classification, when both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

In the Governmental Fund Financial Statements, fund balance is reported in the following categories:

*Nonspendable:* Amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to remain intact.

*Restricted:* Amounts the use of which is subject to constraints imposed by external parties, including creditors, grantors, and laws and regulations of other governments, or imposed by City Charter or enabling legislation.

*Committed:* Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. For the City, this formal action takes the form of statutes which are passed by the City Council and approved by the Mayor.

*Assigned:* Amounts that are constrained by the City's intent for use for specific purposes, but are considered neither restricted or committed. Under M.G.L. Chapter 190, Acts of 1982, the City Auditor has the authority to assign amounts to be used for specific purposes on behalf of the City.

*Unassigned:* Amounts in the general fund that are not otherwise constrained for a specific purpose more narrow than the general operations of the City. The City maintains a formal policy that unassigned fund balance in the General Fund be at least 10 percent of the current year's General Fund GAAP basis operating expenditures.

For purposes of fund balance classification, when both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed. When unrestricted resources are used, committed resources are used first, followed by assigned and unassigned resources, respectively.

**k. Tax Abatement Refunds**

Matured tax abatement refunds that are due and payable at June 30 have been recorded as a liability in the General Fund. A liability for estimated future tax abatement refunds have been recorded in the Government-wide Statement of Net Assets.

**l. Landfill Closure and Postclosure Care Costs**

State and federal regulations require the City to place a final cover on its Gardner Street landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. At June 30, 2011, 100% of the Gardner Street landfill site had been used and had not accepted solid waste for several years. While most of the landfill closure construction was completed in prior years, there still remains 12 acres of the landfill to be capped as of June 30, 2011.

The total current cost of landfill closure and postclosure care is an estimate, subject to changes resulting from inflation, deflation, technology, or other changes in applicable laws or regulations. Such costs are recognized as expenditures in the General Fund to the extent that they are due or matured and are expected to be paid with expendable available financial resources. The total liability is reported in the Government-wide Statement of Net Assets. Expenditures related to the Gardner Street landfill site postclosure care in fiscal year 2011 were \$102 thousand.

**m. Use of Estimates**

The preparation of the accompanying basic financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**n. Fund Balance Classification Policies and Procedures**

For the fiscal year ended June 30, 2011, the City implemented GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB 54). GASB 54 requires the use of new fund balance classifications that compose a hierarchy primarily based upon the extent to which the government is bound to follow constraints on the use of governmental fund resources. These classifications are described in note 2(j). GASB 54 also clarified the definitions of the governmental fund types. The effect of implementation of GASB 54 on the City's financial statements was limited to the use of the new fund balance classifications. Implementation did not result in a change in beginning fund balances nor did it affect the types of governmental funds reported by the City.

**3. Short-Term Debt**

During fiscal year 2011, the City had no short-term debt issued or outstanding.

**4. Budgetary Data**

The General Fund is the only fund for which a budget is legally adopted. The budgets for all departments included in the General Fund of the City, except the School Department, are prepared under the direction of the Mayor and City Council. The School Department budget is prepared under the direction of the School Committee.

Original and supplemental appropriations are submitted by the Mayor, approved by the City Council, and lapse at year-end unless encumbered. The legal level of control over appropriations is at the department level. Amendments to the original budget must be approved by the City Council, except for a reallocation of appropriations of up to \$3 million, which the Mayor may approve. Further, the City Auditor, with the approval of the Mayor, may make transfers from any appropriation to any other appropriation for purposes of eliminating deficits before closing the books for the fiscal year. After the close of the fiscal year, the City Auditor may, with the approval of the Mayor, apply any income, taxes, and funds not disposed of and make transfers from any appropriation to any other appropriation for the purpose of closing the accounts for the fiscal year. There were no supplemental appropriations in fiscal year 2011.

The City must establish its property tax rate each year so that the resulting property tax levy will comply with the limits required by Proposition 2-1/2 (note 6). The tax levy must equal the sum of (a) the aggregate of all annual appropriations for expenditures; plus (b) the reserve accounts described in the following paragraph; plus (c) provision for the prior fiscal years' deficits, if any; less (d) the aggregate of all nonproperty tax revenues projected to be received by the City, including available funds, in amounts certified or approved by the Commonwealth for tax rate purposes.

In accordance with the 1986 amendments to the Funding Loan Act of 1982, the City has established two reserve funds. The first is a budget reserve fund, which is required to be funded in stages to a final level of 2-1/2% of the prior year's overall departmental appropriations, except the School Department, by the beginning of fiscal year 1990. It is available to be applied to extraordinary and unforeseen expenditures. The second is a separate reserve fund of 1% to 2-1/2% of the current year appropriation of the School Department to be applied to over expenditures in that department.

The City's General Fund budget is prepared on a basis other than accounting principles generally accepted in the United States of America (GAAP). The "actual" results column in the Statement of Revenues and Expenditures – Budgetary Basis – General Fund is presented on a "budgetary basis" to provide a meaningful comparison of actual results with the budget. The major differences between the budget and GAAP basis, where applicable, are that:

- i. Revenues are recorded when cash is received, except for real estate and personal property taxes, which are recorded as revenue when levied (budget), as opposed to when susceptible to accrual (GAAP).
- ii. Encumbrances and continuing appropriations are recorded as the equivalent of expenditures (budget) but have no effect on GAAP expenditures.
- iii. Certain activities and transactions are presented in separate funds (GAAP), rather than as components of the General Fund (budget).
- iv. Amounts raised for the prior years' deficits and available funds from prior years' surpluses are recorded as revenue items (budget), but have no effect on GAAP revenues.



In addition, there are certain differences in classifications between revenues, expenditures, and transfers. The following reconciliation summarizes the differences between budgetary and GAAP basis accounting principles for the year ended June 30, 2011 (in thousands):

	Revenue	Expenditures	Other financing sources, net	Excess (deficiency) of revenue and other financing sources
As reported on a budgetary basis	\$ 2,429,714	2,423,804	-	5,910
Adjustments:				
Revenues to modified accrual basis	(24,123)	-	-	(24,123)
Expenditures, encumbrances, and accruals, net	-	36,049	-	(36,049)
Reclassifications:				
Convention Center fund transfer	(39,569)	-	39,569	-
Other transfers	(77,954)	-	77,954	-
As reported on a GAAP basis	\$ 2,288,068	2,459,853	117,523	(54,262)

## 5. Deposits and Investments

State and local statutes place certain limitations on the nature of deposits and investments available to the City. Deposits, including demand deposits, money markets, and certificates of deposit in any one financial institution, may not exceed 60% of the capital and surplus of such institution unless collateralized by the financial institution involved. Investments may be made in unconditionally guaranteed U.S. government obligations having maturities of a year or less from the date of purchase, or through repurchase agreements with maturities of no greater than 90 days in which the underlying securities consist of such obligations. Other allowable investments include authorized bonds of all states, bankers' acceptances, commercial paper rated within the three highest classifications established by rating agencies, and units in the MMDT. The highest commercial paper classifications for Moody's and Standard & Poor's (S&P) are as follows:

Commercial Paper Credit Ratings		
	Moody's	S&P
Superior	P1	A1+ or A1
Satisfactory	P2	A2
Adequate	P3	A3

The Treasurer of the Commonwealth of Massachusetts oversees the financial management of the MMDT, a local investment pool for cities, towns, and other state and local agencies within the Commonwealth. The City's fair value of its investment in the MMDT represents the value of the pool's shares.

### Primary Government (except the pension trust fund)

#### a. Custodial Credit Risk

Custodial credit risk is the risk that in the event of bank failure, the City's deposits or investments may not be returned. The City carries deposits that are fully insured by FDIC insurance or collateralized, and deposits that are not collateralized and are uninsured. As of June 30, 2011, the bank balances of uninsured and uncollateralized deposits totaled approximately \$237 thousand. All of the City's investments are held by third parties in the City's name.

**b. Investment Policy**

The City's primary concern in connection with its investment activities is a concern shared by all municipal governments: the preservation of capital. The City's investment policy establishes a domain in which all of the City's investment activities may be safely conducted while it strives to use its capital resources as efficiently as possible. The frontiers of that domain are fixed by Massachusetts General Laws (M.G.L.) c. 44, sec. 55, which prohibits Massachusetts communities from investing in certain categories of high-risk investments; limits the amount of the City's bank deposits in any one financial institution; and establishes qualifying criteria for banking institutions. Further, all investments held by third parties are to be held in the City's name.

**c. Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The following is a listing of the City's fixed income investments (in thousands) and related maturity schedule (in years) as of June 30, 2011:

Investment type	Fair value	Less than 1	1 – 5
External investment pool	\$ 507,520	507,520	-
Mutual funds	65,034	65,034	-
U.S. Treasury notes and bonds	6,861	-	6,861
Domestic corporate	3,809	-	3,809
Repurchase agreements	423,538	423,538	-
	<u>\$ 1,006,762</u>	<u>996,092</u>	<u>10,670</u>

**d. Credit Risk**

It is the City of Boston Trust Funds' policy that there shall be no specific limitation in regard to credit worthiness of securities, except the overall average quality of each fixed income portfolio shall be AA or better. The City's fixed income investments as of June 30, 2011 were rated by S & P and/or an equivalent national rating organization, and the ratings are presented below using the S & P rating scale (in thousands):

Investment type	Fair value	Rating
Mutual funds	\$ 65,034	Not Rated
External investment pool	507,520	Not Rated
Domestic corporate	3,809	AAA to B
	<u>\$ 576,363</u>	

**e. Concentration Risk**

The City adheres to the provisions of M.G.L. c. 44, sec. 55 when managing concentration risk. M.G.L. c. 44, sec. 55 contains several restrictions limiting where and under what circumstances the City may deposit its funds.

**f. Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. As of June 30, 2011 the City held one international equity mutual fund valued at \$13.0 million. Although this investment is not denominated in a foreign currency, the underlying securities are denominated in various foreign currencies.

## State-Boston Retirement System (SBRS or the System)

### a. Custodial Credit Risk

Custodial credit risk is the risk that in the event of bank failure, the System's deposits may not be returned. The System carries deposits that are fully insured by the Federal Deposit Insurance Corporation (FDIC) insurance or collateralized with securities held by the System or the System's agent in the System's name. As of December 31, 2010, all of the System's deposits were insured or collateralized.

### b. Investment Policy

The provisions of M.G.L. C. 32, Sec 23(2) govern the System's investment practice. Diversification is attained through varied investment management styles that comply with Massachusetts state law. This is accomplished through the retention of investment managers that adhere to M.G.L. C. 32, Sec. 3(3), the "Prudent Person" rule.

The System has retained an investment consultant to work with the Retirement Board in a fiduciary capacity to assure that strategic investment diversification is attained, to employ investment managers with expertise in their respective asset classes, and to closely monitor the implementation and performance of the respective investment strategies.

The System is currently invested in stocks (domestic and foreign), fixed income securities (domestic and foreign), real estate, private equity, and hedge funds.

### c. Interest Rate Risk

The following is a listing of the System's fixed income investments (in thousands) and related maturity schedule (in years) as of December 31, 2010:

Investment type	Fair value	Less than 1	1 – 5	6 – 10	More than 10
U.S. Treasury notes and bonds	\$ 29,742	-	9,700	4,410	15,632
U.S. agencies	26,657	-	2,459	4,872	19,326
Domestic corporate	340,434	13,873	146,814	147,635	32,112
Municipal	2,134	-	-	-	2,134
International corporate	56,066	1,234	18,995	15,056	20,781
International government	122,873	-	60,818	43,314	18,741
Short-term investment funds	75,535	75,535	-	-	-
Asset-backed:					
CMOs	31,689	-	525	362	30,802
Mortgage-backed	57,660	1	-	2,849	54,810
Other	16,563	-	7,426	4,637	4,500
	<u>\$ 759,353</u>	<u>90,643</u>	<u>246,737</u>	<u>223,135</u>	<u>198,838</u>

The System's guidelines do not specifically address limits on maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The manager of each fixed income portfolio is responsible for determining the maturity and commensurate returns of their portfolio.

The collateralized mortgage obligations (CMOs) held by the System as of December 31, 2010 are highly sensitive to changes in interest rates.

**d. Credit Risk**

The System allows investment managers to apply discretion under the “Prudent Person” rule. Investments are made, as a prudent person would be expected to act with discretion and intelligence, to seek reasonable income, preserve capital, and, in general, avoid speculative investments.

The System’s fixed income investments as of December 31, 2010 were rated by S & P and/or an equivalent national rating organization and the ratings are presented below (in thousands) using the S & P rating scale:

Investment type	Fair value	AAA	AA	A	BBB	BB	B	CCC	Not rated
U.S. agencies	\$ 26,657	19,353	1,057	1,144	391	-	-	-	4,712
Domestic corporate	340,434	3,928	23,775	93,002	32,831	43,485	70,616	748	72,049
Municipal	2,134	-	688	1,446	-	-	-	-	-
International corp.	56,066	21,525	477	3,961	12,787	6,243	4,592	-	6,481
International gov’t	122,873	64,363	31,329	11,488	2,348	1,623	953	-	10,769
Short-term investment funds	75,535	75,535	-	-	-	-	-	-	-
Asset-backed:									
CMOs	31,689	22,655	1,856	1,341	36	-	-	-	5,801
Mortgage-backed	57,660	49,691	-	-	-	-	-	-	7,969
Other	16,563	15,446	-	-	-	38	55	-	1,024
	<u>\$ 729,611</u>	<u>272,496</u>	<u>59,182</u>	<u>112,382</u>	<u>48,393</u>	<u>51,389</u>	<u>76,216</u>	<u>748</u>	<u>108,805</u>

In addition to the above schedule, the System has approximately \$29.7 million invested in U.S. government securities, which are not rated as they are explicitly guaranteed by the U.S. government.

**e. Concentration Risk**

The System has no investments, at fair value, except for pooled funds, that exceed 5% of the System’s total investments as of December 31, 2010.

The System adheres to the provisions of M.G.L. c. 32, sec. 23(2) when managing concentration risk.

**f. Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. Similar to the investments in domestic equities, the System employs or encourages its investment advisor to employ diversification, asset allocation, and quality strategies.

Risk of loss arises from changes in currency exchange rates. The System’s exposure to foreign currency risk is presented on the following table (in thousands).

Currency	Cash and short-term investments	Fixed income	Equity	Alternative	Total
Australian dollar	\$ 322	1,205	35,078	-	36,605
Brazilian real	1,066	428	15,081	-	16,575
Canadian dollar	765	6,463	9,048	-	16,276
Danish krone	121	3,279	3,287	-	6,687
Euro currency	589	40,412	181,193	5,732	227,926
Hong Kong dollar	279	-	26,254	-	26,533
Indian rupee	3	657	13,850	-	14,510
Indonesian rupiah	18	2,495	4,687	-	7,200
Israeli Shekel	8	-	706	-	714
Japanese yen	1,313	45,080	115,192	-	161,585
Malaysian ringgit	223	1,693	2,921	-	4,837
Mexican peso	91	2,232	4,549	-	6,872
New Taiwan dollar	275	-	1,663	-	1,938
New Zealand dollar	30	1,029	250	-	1,309
Norwegian krone	392	3,233	6,452	-	10,077
Pakistan rupee	1	-	913	-	914
Peruvian Nouveau Sol	-	855	-	-	855
Philippine Peso	-	893	-	-	893
Polish zloty	3	1,894	467	-	2,364
Pound sterling	354	11,212	94,274	-	105,840
Singapore dollar	292	8,760	12,515	-	21,567
South African rand	57	-	8,728	-	8,785
South Korean won	88	3,327	9,481	-	12,896
Swedish krona	614	4,007	19,186	-	23,807
Swiss franc	46	2,052	38,529	-	40,627
Turkish Lira	-	-	3,213	-	3,213
Total securities subject to foreign currency risk	\$ 6,950	141,206	607,517	5,732	761,405
U.S. dollars (securities held by international investment managers)*	7,563	37,733	135,015	-	180,311
Total international investment securities	\$ 14,513	178,939	742,532	5,732	941,716

\* Short-term investments include cash of approximately (\$14).

#### g. PRIT Pooled Fund

The Commonwealth enacted Chapter 112, Section 17 of the Acts of 2010 that requires the System to invest all assets, current and future, related to Boston Teachers in the Pension Reserves Investment Trust (PRIT) fund. The PRIT fund is an external investment pool that is not registered with the Securities Exchange Commission.

The fair value of the PRIT fund is based on unit value as reported by management of the PRIT fund. The PRIT fund issues separately available audited financial statements with a year end of June 30.

On July 1, 2010, the System transferred 27% of its assets, or \$1.1 billion, to the PRIT Fund. As of December 31, 2010, the System had \$1.1 billion invested in the PRIT pooled fund.

#### h. Derivatives

The System trades financial instruments with off-balance-sheet risk in the normal course of its investing activities to assist in managing exposure to market risks. The System uses forward foreign currency contracts to hedge against the risk of future foreign currency fluctuations.

### 6. Property Taxes

Real and personal property taxes are based on values assessed as of each January 1. By law, all taxable property must be assessed at 100% of fair cash value. Also by law, property taxes must be levied at least 30 days prior to their due date. Once levied, these taxes are recorded as receivables, net of estimated uncollectible balances. Property tax revenues have been recorded using the accrual and modified accrual basis of accounting as described in note 2.

The City bills and collects its property taxes on a quarterly basis following the January 1 assessment. The due dates for those quarterly tax billings are August 1, November 1, February 1, and May 1. Property taxes that remain unpaid after the respective due dates are subject to penalties and interest charges.

Based on the City's experience, most property taxes are collected during the year in which they are assessed. Liening of properties on which taxes remain unpaid occurs annually. On December 15, 2010, all properties with unpaid fiscal year 2010 property taxes were lienied. The City ultimately has the right to foreclose on all properties where the taxes remain unpaid.

A statewide property tax limitation known as "Proposition 2-1/2" limits the amount of increase in the property tax levy in any fiscal year. Generally, Proposition 2-1/2 limits the total levy to an amount not greater than 2-1/2% of the total assessed value of all taxable property within the City. Secondly, the tax levy cannot increase by more than 2-1/2% of the prior year's levy plus the taxes on property newly added to the tax rolls. Certain provisions of Proposition 2-1/2 can be overridden by a citywide referendum.

### 7. Receivables

Receivables as of year-end for the government's individual major funds, nonmajor funds, and internal service fund, including the applicable allowances for uncollectible accounts, are as follows (in thousands):

	General	Special revenue	Capital projects	Other nonmajor funds	Internal service	Total
Receivables:						
Property taxes	\$ 18,277	-	-	-	-	18,277
Other taxes	140,944	-	-	-	-	140,944
Intergovernmental	63,684	117,942	10,619	-	-	192,245
Other	33,258	73,752	-	125	164	107,299
Gross receivables	256,163	191,694	10,619	125	164	458,765
Less allowance for uncollectibles	(143,041)	-	-	-	-	(143,041)
Net total receivables	\$ 113,122	191,694	10,619	125	164	315,724

**a. Long-Term Receivable**

The City participates in the Commonwealth's school building assistance program, which is administered by the Massachusetts School Building Authority (MSBA). The MSBA provides financial assistance (up to 90% of total costs) to the City to build and/or renovate schools. As of June 30, 2011, under this program, the City was due funds totaling \$63.7 million.

In the General Fund, the receivable is offset by deferred revenue because the revenue is not considered available. The following is a schedule of the five-year paydown (in thousands) as of June 30, 2012 through 2016, and in five-year increments thereafter:

Fiscal year(s):	Anticipated revenue
2012	\$ 9,848
2013	8,833
2014	8,475
2015	8,176
2016	7,344
2017 – 2020	21,008
Total	<u>\$ 63,684</u>

**b. Notes Receivable**

Section 108 is the loan guarantee provision of the Community Development Block Grant (CDBG) program. Section 108 provides communities with a source of financing for economic development, housing rehabilitation, public facilities, and large-scale physical development projects. Housing and Urban Development (HUD) provides grants to local governments, which in turn provides loans to developers. As of June 30, 2011, under this program, the City determined that \$63.4 million was collectible. This amount is recorded in the City's Special Revenue fund.

**c. Deferred Revenue**

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows (in thousands):

	Unavailable	Unearned	Total
Delinquent taxes receivable (General Fund)	\$ 17,612	-	17,612
Due from component units	-	3,693	3,693
Section 108 receivable	63,463	-	63,463
School building assistance receivable	63,684	1,233	64,917
Chapter 90	-	8,943	8,943
Other	4,553	15,223	19,776
Total unavailable/unearned revenue for governmental funds	<u>\$ 149,312</u>	<u>29,092</u>	<u>178,404</u>

## 8. Capital Assets

Capital asset activity for the year ended June 30, 2011 was as follows (in thousands):

### a. Primary Government

	<u>Beginning balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending balance</u>
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 25,128	-	-	25,128
Construction in progress	50,969	79,258	(70,854)	59,373
Total capital assets not being depreciated	<u>76,097</u>	<u>79,258</u>	<u>(70,854)</u>	<u>84,501</u>
Capital assets being depreciated:				
Land improvements	159,016	6,368	-	165,384
Buildings and improvements	1,720,283	39,539	-	1,759,822
Furniture and equipment	257,865	18,164	(3,760)	272,269
Infrastructure	475,567	19,920	-	495,487
Total capital assets being depreciated	<u>2,612,731</u>	<u>83,991</u>	<u>(3,760)</u>	<u>2,692,962</u>
Less accumulated depreciation for:				
Land improvements	38,697	8,323	-	47,020
Buildings and improvements	941,895	31,907	-	973,802
Furniture and equipment	194,142	19,631	(2,876)	210,897
Infrastructure	165,895	15,435	-	181,330
Total accumulated depreciation	<u>1,340,629</u>	<u>75,296</u>	<u>(2,876)</u>	<u>1,413,049</u>
Total capital assets being depreciated, net	<u>1,272,102</u>	<u>8,695</u>	<u>(884)</u>	<u>1,279,913</u>
Governmental activities capital assets, net	<u>\$ 1,348,199</u>	<u>87,953</u>	<u>(71,738)</u>	<u>1,364,414</u>

Depreciation expense was charged to functions of the primary government as follows (in thousands):

Governmental activities:	
General government	\$ 3,162
Human services	1,859
Public safety	14,576
Public works, including depreciation of general infrastructure assets	15,954
Property and development	3,949
Parks and recreation	7,273
Library	3,526
Schools	24,758
Public health	239
Total depreciation expense – governmental activities	<u>\$ 75,296</u>



## 9. Interfund Receivable and Payable Balances

Individual fund and discrete component unit receivable and payable balances at June 30, 2011 are as follows (in thousands):

<u>Interfund balances</u>	<u>Receivable</u>	<u>Payable</u>
General	\$ 1,973	6,023
Special revenue	6,709	4,546
Capital projects	1,457	-
Internal service	430	-
Balances at June 30, 2011	<u>\$ 10,569</u>	<u>10,569</u>

<u>Discrete component unit balances</u>	<u>Receivable</u>	<u>Payable</u>
Primary government:		
General	\$ 5,449	195
Hospital revenue bond	66,558	-
	<u>72,007</u>	<u>195</u>
Discretely presented component units:		
TPL	-	878
PHC	195	71,129
	<u>195</u>	<u>72,007</u>
Balances at June 30, 2011	<u>\$ 72,202</u>	<u>72,202</u>

The purpose of the internal balances is to fund cash flows due to timing differences between receipts and disbursements and to record the amount due from PHC for the hospital revenue bond debt service.

## 10. Long-Term Obligations

### Governmental Activities

The following is a summary of the long-term obligations of the governmental activities of the City as of June 30, 2011 (in thousands):

	Interest rates	Outstanding, beginning of year	Additions	Reductions	Outstanding, end of year	Due within one year
<b>Bonds Payable:</b>						
General Obligation Bonds	2.0 - 5.75%	\$ 470,835	127,810	43,145	555,500	45,785
General Obligation Refunding Bonds	.125-5.0%	481,995	52,720	63,910	470,805	50,800
Total governmental general obligation bonds payable		\$ 952,830	180,530	107,055	1,026,305	96,585
Add (deduct):						
Unamortized bond premiums/discounts net					55,032	
Unamortized excess of reacquisition price over net carrying amount of defeased bonds					(12,212)	
Current portion of long-term debt					(96,585)	
					<u>\$ 972,540</u>	
	Interest rates	Outstanding, beginning of year	Additions	Reductions	Outstanding, end of year	Due within one year
<b>Notes, Leases and Other long-term obligations:</b>						
Notes payable	4.25-7.18%	\$ 40,285	-	3,683	36,602	3,231
Leases payable		35,504	26,934	34,315	28,123	11,514
Judgments and claims		18,465	-	3,230	15,235	14,445
Workers' compensation		97,273	31,003	25,816	102,460	43,249
Health and life claims		6,527	85,074	85,051	6,550	6,550
Compensated absences		176,480	67,516	67,323	176,673	49,745
Landfill closure and postclosure care costs		8,795	-	102	8,693	200
Pollution remediation		500	-	-	500	-
Other postemployment benefits		536,352	291,056	250,114	577,294	-
Total notes, leases, and other long-term obligations		\$ 920,181	501,583	469,634	952,130	128,934

The payment of long term obligations of the governmental activities, except for health and life claims, is the responsibility of the City's General Fund. Health and life claims are the responsibility of the City's Internal Service Fund.

The annual debt service requirements of the City's general obligation bonds, notes and leases payable as of June 30, 2011, including subsidies to be received for Build America Bonds and Qualified School Construction Bonds, are as follows (in thousands):

General obligation bonds:	Principal	Interest	Subsidy	Total
Year(s) ending June 30:				
2012	\$ 96,585	43,923	(3,527)	136,981
2013	91,315	40,091	(3,527)	127,879
2014	83,310	36,128	(3,527)	115,911
2015	77,815	32,414	(3,527)	106,702
2016	73,300	28,944	(3,527)	98,717
2017-2021	296,000	98,576	(16,738)	377,838
2022-2026	244,215	41,610	(9,956)	275,869
2027-2031	63,765	6,364	(690)	69,439
	<u>\$ 1,026,305</u>	<u>328,050</u>	<u>(45,019)</u>	<u>1,309,336</u>

Notes Payable:

Year(s) ending June 30:				
2012	\$ 3,231	1,667	-	4,898
2013	3,745	1,477	-	5,222
2014	4,016	1,285	-	5,301
2015	2,110	1,117	-	3,227
2016	2,038	1,019	-	3,057
2017-2021	10,213	3,372	-	13,585
2022-2026	4,355	1,913	-	6,268
2027-2030	6,894	881	-	7,775
	<u>\$ 36,602</u>	<u>12,731</u>	<u>-</u>	<u>49,333</u>

Leases Payable:

Year(s) ending June 30:				
2012	\$ 11,514	422	-	11,936
2013	7,218	275	-	7,493
2014	4,501	166	-	4,667
2015	2,419	97	-	2,516
2016	1,697	51	-	1,748
2017	774	17	-	791
	<u>\$ 28,123</u>	<u>1,028</u>	<u>-</u>	<u>29,151</u>

On April 1, 2011, the City issued \$166.1 million of general obligation and refunding bonds, \$127.8 million for various municipal capital projects, and \$38.3 million for the purpose of refunding the Convention Center Fund Special Obligation Bonds (along with other funds available to the City) totaling \$93.5 million. Interest on the bonds are payable semiannually each April 1 and October 1 until maturity in fiscal years 2031, 2027 and 2018, respectively.

Included in the \$127.8 million issuance noted above, are \$41.6 million of Qualified School Construction Bonds (QSCBs) offered under the American Recovery and Reinvestment Act (ARRA), which allows the City to issue the bonds at reduced net interest rates. In this program, the City receives reimbursement from the federal government for some or all of the interest expense.

On May 4, 2011, the City issued \$14.4 million of refunding bonds for the purpose of refunding certain outstanding general obligation bonds of the City totaling \$15.4 million. Interest on these bonds are payable semiannually each April 1 and October 1 until maturity in fiscal year 2026.

The cash flow difference and economic gain (the difference between the present value of the debt service payments on old and new debt) obtained from the April 1, 2011 refunding were \$26.2 million and \$6.5 million, respectively. For the May 4, 2011 Series D refunding, the cash flow difference and economic gain were \$1.3 million and \$1.3 million, respectively.

The City has entered into various capital lease agreements for equipment acquisition. Payments under these agreements are subject to annual appropriation and, by statute, are not included in the City's debt limit calculations. The remaining principal payments for these leases as of June 30, 2011 are \$28.1 million. The gross amount of assets acquired under the equipment lease agreements totals \$102.7 million as of June 30, 2011. The City's commitment under operating leases is not significant.

### *Business-type activities*

The following is a summary of the long-term obligations of the business-type activities of the City as of June 30, 2011 (in thousands):

Bonds payable:	Interest rates	Outstanding, beginning of year	Additions	Reductions	Outstanding, end of year	Due within one year
Convention Center Fund:						
Special Obligation Bonds dated 4/1/02 4.0% – 5.25%		\$ 93,505	-	93,505	-	-
Hospital Bond Fund:						
Special Obligation Refunding Bonds, Boston City Hospital, dated 8/1/02	2.0 – 5.0	80,605	-	7,525	73,080	7,830
Total business-type obligations		\$ 174,110	-	101,030	73,080	7,830
Add (deduct):						
Unamortized bond premiums					1,806	
Unamortized excess of reacquisition price over net carrying amount of defeased bonds					(238)	
Current portion of long-term debt					(7,830)	
					\$ 66,818	

The annual debt service requirements of the Boston City Hospital, Series B, revenue bonds outstanding as of June 30, 2011 are as follows (in thousands):

	Principal	Interest	Total
Year(s) ending June 30:			
2012	\$ 7,830	3,253	11,083
2013	8,140	2,934	11,074
2014	8,465	2,602	11,067
2015	8,805	2,212	11,017
2016	9,245	1,761	11,006
2017-2021	30,595	2,344	32,939
	\$ 73,080	15,106	88,186

The revenue refunding bonds for the Boston City Hospital (BCH) do not constitute general obligations of the City and the annual debt service of these bonds has been assumed by PHC. PHC expects to meet its obligation on the bonds through application of a portion of the rent payable to the PHC by the Boston

Medical Center (BMC) for its lease of the former BCH. Under certain circumstances, including a default by BMC under the lease, City revenues may be required to satisfy the debt service requirements on the Series B bonds.

The City has pledged future mortgage note payments from the PHC, to repay the principal and interest on the revenue refunding bonds for BCH. Annual principal and interest payments on the bonds are expected to require 100 percent of the mortgage note repayments. The total principal and interest remaining to be paid on the bonds is \$88.2 million. Principal and interest paid for the current year and mortgage note repayments received from PHC were \$11.1 million and \$11.3, respectively.

The proceeds of the 2011 Series B bonds issued in April 2011, together with other funds available to the City, were applied to advance refund the City's outstanding \$93.5 million Convention Center loan. The defeasance of the Convention Center Fund bonds also resulted in the close-out of the Convention Center Fund, which was included in business-type activities.

#### *No Obligation Debt*

The City has outstanding industrial, commercial, and housing development bonds payable solely from revenues of the respective enterprises that do not constitute an indebtedness of the City and are not charged against its general credit. This aggregate amount is immaterial to the financial statements.

#### *Defeased Debt*

The principal amount of debt refunded through in-substance defeasance transactions for both governmental and business-type activities and still outstanding at June 30, 2011 was approximately \$227.1 million.

#### *Debt Capacity*

The City is subject to a dual general debt limit: the normal debt limit and the double debt limit. Such limits are equal to 5% and 10%, respectively, of the valuation of taxable property in the City as last equalized by the State Department of Revenue. Debt may be authorized up to the normal debt limit without state approval. Authorizations under the double debt limit, however, require the approval of the Commonwealth's Secretary of Administration and Finance. Additionally, there are many categories of general obligation debt, which are exempt from the debt limit but are subject to other limitations.

As of June 30, 2011, the City may issue \$3.96 billion of additional general obligation debt under the debt limit. General obligation debt of \$480.4 million, subject to the debt limit, and \$79.5 million, exempt from the debt limit, are authorized but unissued as of June 30, 2011.

## **11. Retirement Plans**

### *a. Plan Description*

The City contributes to the SBRS, a cost sharing multiple employer defined benefit pension plan. The System provides retirement, disability, and death benefits to plan members and beneficiaries of the following government units:

- (1) City of Boston
- (2) Boston Redevelopment Authority
- (3) Boston Housing Authority
- (4) Boston Water and Sewer Commission

- (5) Boston Public Health Commission
- (6) Suffolk County Sheriff Department

On January 1, 2010, in accordance with Chapter 61 of the Acts of 2009, the Suffolk County Sheriff's Department and their respective retirement annuity savings funds were transitioned to the Commonwealth. Furthermore, retirees who retired as employees of the Suffolk County Sheriff's Department prior to January 1, 2010, will remain members of the System and the respective pension liability will remain the obligation of the City. Due to a collective bargaining agreement, a limited number of employees retain the ability to retire as members of the System until November 1, 2010.

Chapter 32 of the M.G.L assigns authority to establish and amend benefit provisions of the plan to the state legislature.

The System is administered by a five person Board of Retirement consisting of the City Auditor, who serves as a member *ex officio*, two members who are elected by the participants, in or retired from the service of the System, a fourth member appointed by the Mayor, and a fifth member chosen by the other members. A complete set of financial statements for SBRS for the fiscal year ended December 31, 2010 can be obtained through the SBRS, Boston City Hall, Room 816, Boston, MA 02201.

**b. Basis of Accounting**

The System's financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

Investments of the System are stated as follows:

- (1) Bonds are stated at quoted market value.
- (1) Equity securities are stated at quoted market value.
- (2) Real estate funds are stated at appraised value or partner's account value, whichever is more readily determinable.
- (3) Venture capital funds are stated at contributed cost or fair market value, whichever is more readily determinable.
- (4) International investments are stated at quoted market value and are included in equities and fixed income categories.
- (5) Cash is stated at carrying amount, which is reconciled book balance.

**c. Membership**

Membership in the System consisted of the following at December 31, 2010, the date of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	14,067
Terminated plan members entitled to but not receiving benefits	14,551
Active plan members	19,663
Total membership	48,281
Total number of participating employers	6

**d. Contributions**

Plan members are required to contribute to the System. Depending on their employment date, active members must contribute a range of 5% – 9% of their regular gross compensation. Members hired after January 1, 1979 must contribute an additional 2% of regular compensation in excess of \$30,000. Participating employers are required to pay into the System their share of the remaining System-wide actuarially determined contribution, which is apportioned among the employers based on active covered payroll. The contributions of plan members and the participating employers are governed by Chapter 32 of the M.G.L. For the year ended December 31, 2010, the System was due \$336.8 million from all employers but received \$463.7 million in employer contributions. The excess of \$126.8 million was a one-time contribution from the City to help reduce the unfunded liability of the System. For year ended June 30, 2009 the City's required and actual contribution was \$213.0 million, or \$108.0 million, net of teachers' retirement. For the years ended June 30, 2010 and 2011, the City's required and actual contributions were \$116.0 million and 190.9 million, respectively.

On May 22, 2010, the Commonwealth enacted Chapter 112 of the Acts of 2010 which resulted in significant changes in the funding of pension benefits and related assets held for the benefit of City of Boston Teachers (Boston Teachers) employee group and how that group is administered. The Legislation stipulated that the Commonwealth is now responsible for the Boston Teachers pension liability and the funding requirements thereto required. Further, the Legislation stipulated that the System was to continue administering the membership and retiree activities related to the Boston Teachers.

The Legislation also stipulated that the assets attributable to the Boston teachers would be invested in the Commonwealths Pension Reserves Investment Trust (PRIT) Fund. However, that investment would be considered an asset of the System. In order to fund this asset, the System was required to liquidate certain positions, rebalance the portfolio as necessary, and remit approximately \$1.1 billion to PRIT.

During the fall of 1997, the System's Retirement Board, the City Council, and the Mayor approved the option for local funding of cost-of-living adjustments. As a result, a locally funded cost-of-living adjustment of 3.0% on the first \$12,000 of a retiree's annual payment was awarded first in fiscal year 2001 and each year following. These cost-of-living adjustments will be awarded by the Retirement Board each year, except in years in which the Retirement Board determines that such an adjustment would substantially impair the funding schedule.

**e. Legally Required Reserve Accounts**

The balance in the System's legally required reserves (on the statutory basis of accounting) at December 31, 2010 is as follows (in thousands):

Description	Amount	Purpose
Annuity savings fund	\$ 1,396,967	Active members' contribution balance
Annuity reserve fund	451,582	Retired members' contribution account
Military service credit	50	Members' contribution account while on military leave
Pension reserve fund	2,445,990	Amounts appropriated to fund future retirement benefits
Pension fund	326,131	Remaining net assets
	<u>\$ 4,620,720</u>	

All reserve accounts are funded at levels required by state statute.

**f. Securities Lending**

The Public Employment Retirement Administration Commission of Massachusetts (PERAC) has issued supplemental regulations that permit the System to engage in securities lending transactions. These transactions are conducted by the System's custodian, which lends certain securities owned by the System to other broker dealers and banks pursuant to a form of loan agreement. The System and the borrowers maintain the right to terminate all securities lending transactions on demand.

At the System's direction, the custodian lends the System's securities and receives cash (including both U.S. and foreign currency), U.S. government securities, sovereign debt of foreign countries, and irrevocable bank letters of credit as collateral. The custodian does not have the ability to pledge or sell collateral unless the borrower defaults. Borrowers are required to deliver cash collateral in amounts equal to not less than 100% of the market value of the loaned securities.

The System does not impose any restrictions on the amount of securities lent on its behalf by the custodian. There were no failures by any borrowers to return loaned securities or pay distributions thereon and there were no losses from a default of the borrowers or the custodian for the year ended December 31, 2010. The cash collateral received by the custodian on each loan was invested, together with the cash collateral of other qualified tax-exempt plan lenders, in a collective investment pool. The relationship between the average maturities of the investment pool and loans was affected by the maturities of the loans made by other plans that invested cash collateral in the collective investment pool, which the System could not determine. At December 31, 2010, the System had no credit risk exposure to borrowers because the amounts the System owed the borrowers exceeded the amounts owed to the System.



At December 31, 2010, the fair value of securities loaned by the System amounted to \$255.0 million, against which was held collateral of \$262.0 million as follows (in thousands):

Short-term collateral investment pool	\$	216,307
Noncash collateral		<u>45,721</u>
Total	\$	<u><u>262,028</u></u>

**g. Commitments**

At December 31, 2010, the System had contractual commitments to provide \$58.0 million of additional funding to private equity funds, and \$56.0 million to real estate funds.

**h. Funded Status and Funding Progress**

The funded status of the System as of January 1, 2011 is as follows (in thousands):

Actuarially accrued liability (AAL)	\$	7,382,907
Actuarial value of plan assets		<u>4,592,675</u>
Unfunded AAL (UAAL)	\$	<u><u>2,790,232</u></u>
Funded ratio (actuarial value of plan assets/AAL)		62.2%
Covered payroll (active plan members)	\$	1,371,363
UAAL as a percentage of covered payroll		203.5%

In the January 1, 2011 actuarial valuation, the individual entry age normal actuarial cost method was used. The actuarial assumptions included an 8.0% investment rate of return, projected salary increases of 5.0%, and cost-of-living adjustments of 3.0% up to \$12,000 annually. The actuarial value of assets was determined using the fair value of investments. The System's unfunded actuarial accrued liability is being amortized as a level percentage of pay on an open basis. The remaining amortization period at January 1, 2011 was 15 years.

The schedule of funding progress, presented as Required Supplementary Information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

## 12. Other Postemployment Benefits (OPEB)

GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, requires governments to account for OPEB, primarily healthcare, on an accrual basis. The effect is the recognition of an actuarially required contribution as an expense on the Government-wide Statement of Activities when a future retiree earns their postemployment benefit. To the extent that an entity does not fund their actuarially required contribution, a postemployment benefit liability is recognized on the Government-wide Statement of Net Assets over time. OPEB benefits are reported as expenditures on a pay-as-you-go basis in the governmental funds.

In addition to the pension benefits described in note 11, the City provides postemployment healthcare and life insurance benefits, in accordance with state statute and City ordinance, to participating retirees and their beneficiaries. Participating retirees are City retirees. As of June 30, 2009, the most recent actuarial valuation date, approximately 14,000 retirees and 15,000 active members meet the eligibility requirements as put forth in Chapter 32B of M.G.L. The City sponsors and participates in an agent multi-employer defined benefit OPEB plan. The Boston Public Health Commission, a discretely presented component unit, also participates and contributes to the plan. The OPEB plan is administered by the City and does not issue a stand-alone financial report.

Medical and prescription drug benefits are provided to all eligible retirees not enrolled in Medicare through a variety of plans offered by Blue Cross Blue Shield of Massachusetts, Harvard Pilgrim HealthCare, and Neighborhood Health Plan. Medical and prescription drug benefits are provided to retirees enrolled in Medicare through supplemental and Medicare Advantage plans offered by Blue Cross Blue Shield of Massachusetts, Harvard Pilgrim HealthCare, and Tufts Health Plan.

Groups 1 and 2 retirees, including teachers, with at least 10 years or 20 years of creditable service are eligible at age 55 or any age, respectively. Group 4 retirees with at least 10 years or 20 years of creditable service are eligible at age 45 or any age, respectively. Retirees on accidental disability retirement are eligible at any age, while ordinary disability requires 10 years of creditable service. The surviving spouse is eligible to receive pre and postretirement death benefits, as well as medical and prescription drug coverage.

**a. Funding Policy**

Employer and employee contribution rates are governed by the respective collective bargaining agreements. The OPEB Plan is currently funded on a pay-as-you-go basis plus periodic advance funding contributions as amounts are available. The employers and plan members share the cost of benefits. As of June 30, 2009, the valuation date, the plan members contribute 10% to 25% of the monthly premium cost, depending on the plan in which they are enrolled. The plan members contribute the balance of the premium cost.

**b. Basis of Accounting**

The OPEB Trust Fund is prepared using the accrual basis of accounting. Employer contributions to the plan are recognized when made. Benefits are recognized when due and payable in accordance with the terms of each plan.

Investments of the OPEB Trust fund are stated as follows:

- (1) Bonds are stated at quoted market value.
- (2) Equity securities are stated at quoted market value.
- (3) Comingling funds are reported at net asset value.
- (4) Cash is stated at carrying amount, which is reconciled book balance.

**c. Annual OPEB Cost and Net OPEB Obligation**

The City's annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liability over a period of 30 years. The following table shows the components of the City's annual OPEB cost for the year ended June 30, 2011, the amount actually contributed to the plan, and the change in the City's net OPEB obligation based on an actuarial valuation as of June 30, 2009 (in thousands):

ARC	\$	262,899
Interest on net OPEB obligation		28,157
Adjustment to ARC		(20,307)
Annual OPEB cost		270,749
Contributions made		(229,807)
Change in net OPEB obligation		40,942
Net OPEB obligation – beginning of year		536,352
Net OPEB obligation – end of year	\$	577,294

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation were as follows (in thousands):

Fiscal Year Ended	Annual OPEB Cost	Percentage of OPEB Cost Contributed	Net OPEB Obligation
2011	\$ 270,749	85%	\$ 577,294
2010	258,991	59%	536,352
2009	346,425	37%	430,794

**d. Funded Status and Funding Progress of the Plan**

The funded status of the OPEB plan in the aggregate and the City's individual OPEB Plan as of June 30, 2011, based on an actuarial valuation as of June 30, 2009, was as follows (in thousands):

	Plan	City
AAL	\$ 4,684,972	4,553,816
Actuarial value of plan assets	-	-
UAAL	\$ 4,684,972	4,553,816
Funded ratio (actuarial value of plan assets/AAL)	0%	0%
Covered payroll (active plan members)	\$ 1,060,919	1,008,004
UAAL as a percentage of covered payroll	442%	452%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the City are subject to

continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the Notes to Basic Financial Statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

In January 2009, the Commonwealth adopted Chapter 479, which amends Chapter 32B and allows local municipalities to establish an OPEB liability trust fund and a funding schedule for the trust fund. On October 1, 2009, the City Council approved the establishment of a irrevocable OPEB trust fund and \$20.0 million was transferred to the fund. In FY11, the City Council approved the transfer of the stabilization fund totaling \$50.1 million from the General Fund to the OPEB trust fund and an additional appropriation of \$35.0 million for a total of \$85.1 million.

**e. Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the City and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the City and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The City also adopted M.G.L. Chapter 32B, Section 18A for future retirees effective July 1, 2010. This provision requires Medicare eligible retirees to enroll in a Medicare supplement plan upon reaching age 65. As a result, the actuarial assumptions for participation and coverage election changed, as presented in the following table, reducing the City's OPEB AAL by \$937.0 million from the previous actuarial valuation.

<b>Participation and Coverage Election Assumptions</b>					
	<b>Medicare Plans</b>			<b>Non-Medicare Plans</b>	
	<b>BCBS Master Medical Carveout Plan</b>	<b>Medicare Supplement Plan</b>	<b>Medicare Advantage Plan</b>	<b>Non-Medicare plan</b>	<b>Non-Medicare Master Medical</b>
<b><u>June 30, 2009 Valuation</u></b>					
future retirees hired prior to 1986 and current retirees under age 65	65.0%	7.5%	7.5%	15.0%	5.0%
future retirees hired after 1986	80.0%	10.0%	10.0%	0.0%	0.0%
<b><u>June 30, 2007 Valuation</u></b>					
all future retirees and current retirees under age 65	50.0%	5.0%	5.0%	30.0%	10.0%

The most recent actuarial valuation was performed as of June 30, 2009. The projected unit credit cost method was used. The actuarial assumptions included a 5.25% investment rate of return and an annual healthcare cost trend rate of 10.0% to 11.0% initially, reduced by decrements to an ultimate rate of 5.0% after 5 – 6 years. The healthcare cost trend rate differs between the master medical and other

healthcare plans. The City's UAAL is being amortized as a level percentage of pay on an open basis. The remaining amortization period at July 1, 2009 was 30 years.

### 13. Transfers

Transfers and their purposes during the year ended June 30, 2011 were as follows (in thousands):

	Governmental funds				Proprietary fund
	General	Special revenue	Capital projects	Other governmental	Convention center
Primary government:					
Excess hotel/motel excise taxes	\$ 39,569	-	-	-	(39,569)
Cemetery fees/fund appropriation	2,109	-	-	(2,109)	-
Parking meter fees/fund appropriation payment	15,000	(15,000)	-	-	-
Retirement Costs	22,437	(22,437)	-	-	-
Unrestricted amounts	14,055	(14,055)	-	-	-
Sale of surplus property balance	25,080	-	(25,080)	-	-
Convention Center Defeasance	-	(2,470)	(38,219)	-	40,689
Debt Service	(727)	-	-	727	-
Total	\$ 117,523	(53,962)	(63,299)	(1,382)	1,120

### 14. Excess of Expenditures over Budgets

The City had expenditures in excess of their budgeted amounts for the year ended June 30, 2011 in the following categories (in thousands):

Public safety:	
Police Department	\$ 4,904
Fire Department	1,589
Public Works:	
Snow Removal	5,517
Judgments and Claims:	
Execution of Courts	17,522
	\$ 29,532

The excess expenditures reported above are allowed under the budgetary laws governing the City.

## 15. Fund Balance Classification Details

The components of fund balance for the City's governmental funds as of June 30, 2011 are as follows (in thousands):

	<b>General</b>	<b>Special revenue</b>	<b>Capital projects</b>	<b>Other governmental funds</b>
Fund Balances				
Nonspendable				
Permanent fund principal	\$ -	-	-	4,974
Restricted for:				
General Government	-	5,223	2,872	691
Human Services	-	2,590	-	-
Property and development	-	28,198	25,372	-
Parks and recreation	-	330	1,804	33,671
Library	-	-	2,659	-
Schools	-	54,952	35,691	1,280
Subtotal	-	91,293	68,398	35,642
Assigned to:				
General Government	28,543	5,548	-	-
Human Services	403	274	-	-
Public Safety	11,621	46,749	-	-
Public Works	1,108	24,121	-	-
Property and development	736	676	-	-
Parks and recreation	172	1,331	-	-
Library	1,178	117	-	-
Schools	11,520	2,159	-	-
Catastrophic Loss	13,410	-	-	-
Housing Initiative	25,080	-	-	-
Debt Service	6,938	-	-	-
Designated for subsequent year expense	41,182	-	-	-
Subtotal	141,891	80,975	-	-
Unassigned	511,040	-	-	-
Total fund balances	\$ 652,931	172,268	68,398	40,616

## 16. Commitments and Contingencies

The City has committed \$220.6 million in encumbrances for purchase orders and contracts.

## 17. Public Health System

Effective July 1, 1996, the City's Department of Health and Hospitals and Trustees of Health and Hospitals were abolished. Substantially all their assets and liabilities, including title to the City's two hospitals, BCH and Boston Specialty and Rehabilitation Hospital (BSRH), were transferred to and assumed by PHC.

Also effective July 1, 1996, the operations of BCH and BSRH were consolidated with the operations of the Boston University Medical Center under the licensure and control of the BMC.

The PHC receives the majority of its funding from federal and state grants, lease agreements with BMC, and a City appropriation. During fiscal year 2011, the City appropriated \$69.8 million to the PHC. As described below, the PHC uses the appropriation to pay debt service on certain general obligation bonds and base assistance grant payments to BMC. The remainder of the appropriation is used for administrative purposes.

and to support the various public health programs run by the PHC. The City has budgeted \$72.9 million for the PHC for fiscal year 2012.

#### *Due from PHC/BMC*

On July 1, 1996, in connection with the consolidation transaction described above, the PHC assumed a liability of \$149.8 million for a mortgage note due to the City. In August 2002, this note was refinanced such that the stream of payments made by the PHC on the new note will be used to pay the outstanding balance of \$122.9 million of the City's Special Obligation Refunding Bonds dated August 2002. The PHC receives funding for the note payments from the BMC under a lease agreement whereby the BMC leases portions of the former BCH for an initial period of 50 years. Rental payments received under this lease are equal to the debt service costs on the new note and on all City general obligation bonds allocable to BCH. In fiscal year 2011, the City received \$7.5 million in principal and \$3.6 million in interest for a total of \$11.1 million from PHC in payments for this note.

General obligation bonds issued by the City between December 1967 and October 1995 total \$4.1 million as of June 30, 2011. These bonds pertain to the property and operations of the BCH Campus, South Block Campus, BSRH Campus, Emergency Medical Services Operations, and the Long Island Campus.

In addition, the PHC and BMC are also responsible for reimbursing the City for health insurance, equipment lease payments, workers' compensation, and other miscellaneous expenses paid for by the City.

#### *Payments to BMC*

PHC is obligated to make future base assistance grant payments to BMC of \$10.8 million each year through fiscal year 2019.

## **18. Risk Management**

The Risk Management Program focuses on a planned strategy of self-insurance, supported by strong prevention and cost reduction efforts, financial reserves and catastrophic insurance. The City is self-insured in most areas of risk including general liability, property and casualty, workers' compensation, certain employee health care costs and unemployment compensation.

The City's legal liabilities are capped per M.G.L. Chapter 258, and Corporation Counsel defends the City in any lawsuits that arise from the normal course of operations. For workers' compensation, the City is exempt from state insurance requirements per M.G.L. Chapter 152 Section 25B. The City's Workers' Compensation Division, as well as the Police and Fire Departments, manage employee injury claims internally. The City budgets for and funds legal claims and employee injury costs through the General Fund, charging specific departments for their share of costs in order to promote awareness and prevention efforts.

The City purchases health insurance coverage for employees and retirees through a variety of health maintenance organizations (HMO's), in addition to offering three self-insured indemnity plans, which are administered by Blue Cross and Blue Shield of Massachusetts (BC/BS). HMO costs are funded through the General Fund, and the self-insured plans are financially managed through an internal service fund established in compliance with M.G.L Chapter 32B Section 3A.

For unexpected large losses, the City maintains a catastrophic risk reserve, which has an available balance of \$13.4 million at the end of fiscal 2011. To further protect the City's assets and finances from adverse loss, commercial insurance is purchased strategically for certain exposures. A catastrophic property insurance

policy provides \$100.0 million for all risk protection after a \$10.0 million deductible. Boiler and machinery losses are insured up to \$10.0 million per incident, after a \$50 thousand deductible.

The City has established a liability based on historical trends of previous years and attorney's estimates of pending matters and lawsuits in which the City is involved. Changes in the self-insurance liability for the fiscal years ended June 30, 2011 and 2010 are as follows (in thousands):

		<b>Internal service fund</b>	
		<b>2011</b>	<b>2010</b>
Health and life claims, beginning of year	\$	6,527	6,507
Incurred claims		85,074	86,140
Payments of claims attributable to events of both the current and prior fiscal years:			
Health and life		(85,051)	(86,120)
Health and life claims, end of year	\$	<u>6,550</u>	<u>6,527</u>
		<b>Government-wide statements</b>	
		<b>2011</b>	<b>2010</b>
Judgments and claims, beginning of year	\$	115,738	79,068
Incurred claims		36,610	88,263
Payments of claims attributable to events of both the current and prior fiscal years:			
Workers' compensation		(25,816)	(32,023)
Unemployment compensation		(5,607)	(6,666)
Court judgments		(3,230)	(12,904)
Judgments and claims, end of year	\$	<u>117,695</u>	<u>115,738</u>

The liabilities above have not been discounted to their present value. Incurred claims represent the total of a provision for events of the current fiscal year and any change in the provision for events of the prior fiscal years.

There are numerous pending matters and lawsuits in which the City is involved. The City attorneys estimate that the potential claims against the City not recorded in the accompanying basic financial statements resulting from such litigation would not materially affect the basic financial statements.



## 19. Discretely Presented Component Units

The following presents condensed financial statements for each of the discretely presented component units:

<b>Condensed Statements of Net Assets</b>					
<b>June 30, 2011</b>					
<b>(In thousands)</b>					
	<b>PHC</b>	<b>BRA</b>	<b>TPL</b>	<b>EDIC</b>	<b>Total</b>
<b>Assets:</b>					
Current assets:					
Cash and investments	\$ 23,151	41,193	8,162	9,205	81,711
Cash and investments held by trustee	-	-	50,902	1,420	52,322
Receivables, net:					
Other	46,459	4,146	1,430	4,967	57,002
Other assets	10,256	163	2,026	484	12,929
Due from primary government	195	-	-	-	195
Total current assets	<u>80,061</u>	<u>45,502</u>	<u>62,520</u>	<u>16,076</u>	<u>204,159</u>
Noncurrent assets:					
Notes receivable	5,742	93,427	-	-	99,169
Other assets	60,023	26,685	-	-	86,708
Capital assets:					
Nondepreciable	13,448	14,919	-	2,101	30,468
Depreciable	17,725	3,499	620	30,419	52,263
Total noncurrent assets	<u>96,938</u>	<u>138,530</u>	<u>620</u>	<u>32,520</u>	<u>268,608</u>
Total assets	<u>\$ 176,999</u>	<u>184,032</u>	<u>63,140</u>	<u>48,596</u>	<u>472,767</u>

**Condensed Statements of Net Assets****June 30, 2011****(In thousands)**

	<b>PHC</b>	<b>BRA</b>	<b>TPL</b>	<b>EDIC</b>	<b>Total</b>
<b>Liabilities:</b>					
<b>Current liabilities:</b>					
Warrants and accounts payable	\$ 18,514	1,893	1,250	2,382	24,039
Accrued liabilities:					
Other	1,098	-	647	2,062	3,807
Current portion of long-term debt and leases	274	-	-	1,155	1,429
Due to BMC	2,099	-	-	-	2,099
Due to primary government	10,439	-	878	-	11,317
Deferred revenue	5,903	2,175	-	107	8,185
<b>Total current liabilities</b>	<b>38,327</b>	<b>4,068</b>	<b>2,775</b>	<b>5,706</b>	<b>50,876</b>
<b>Noncurrent liabilities:</b>					
Bonds notes and leases due in more than one year	664	1,475	-	17,467	19,606
Other noncurrent liabilities	3,641	137,265	-	620	141,526
OPEB	52,716	4,135	-	-	56,851
Deferred Revenue	6,875	33,773	-	-	40,648
Due to primary government	60,690	-	-	-	60,690
<b>Total noncurrent liabilities</b>	<b>124,586</b>	<b>176,648</b>	<b>-</b>	<b>18,087</b>	<b>319,321</b>
<b>Total liabilities</b>	<b>162,913</b>	<b>180,716</b>	<b>2,775</b>	<b>23,793</b>	<b>370,197</b>
<b>Net assets:</b>					
Invested in capital assets, net of related debt	29,486	6,448	620	15,319	51,873
Restricted	-	-	58,522	704	59,226
Unrestricted	(15,400)	(3,132)	1,223	8,780	(8,529)
<b>Total net assets</b>	<b>\$ 14,086</b>	<b>3,316</b>	<b>60,365</b>	<b>24,803</b>	<b>102,570</b>

**Condensed Statements of Revenues, Expenses, and Changes in Net Assets****Year ended June 30, 2011****(In thousands)**

	<b>PHC</b>	<b>BRA</b>	<b>TPL</b>	<b>EDIC</b>	<b>Total</b>
Expenses	\$ 201,008	19,654	9,355	31,637	261,654
Program revenues:					
Charges for services	79,136	7,696	1,452	15,960	104,244
Operating grants and contributions	45,408	4,852	4,285	14,651	69,196
Capital grants and contributions	429	-	-	-	429
Total program revenues	124,973	12,548	5,737	30,611	173,869
Net expenses	(76,035)	(7,106)	(3,618)	(1,026)	(87,785)
General revenues:					
Investment income	160	2,873	9,258	40	12,331
Sale of property	-	3,936	-	-	3,936
City appropriation	69,808	-	-	-	69,808
Miscellaneous income	13,540	1,924	-	409	15,873
Special item	4,250	-	-	-	4,250
Total general revenues	87,758	8,733	9,258	449	106,198
Change in net assets	11,723	1,627	5,640	(577)	18,413
Net assets – beginning of year	2,363	1,689	54,725	25,380	84,157
Net assets – end of year	\$ 14,086	3,316	60,365	24,803	102,570

**Schedule 1**  
**Required Supplementary Information**  
**(Unaudited)**  
(Amounts in thousands)

Schedules of Funding Progress

Actuarial valuation date	Actuarial value of assets (a)	Actuarial accrued liability (AAL) (b)	Unfunded AAL (UAAL) (b – a)	Funded ratio (a/b)	Covered payroll (c)	UAAL as a percentage of covered payroll ((b-a)/c)
<b>Pension - Plan</b>						
01/01/11*	\$ 4,592,675	7,382,907	2,790,232	62.2%	\$ 1,371,363	203.5%
01/01/10	4,292,504	7,212,669	2,920,165	59.5	1,425,451	204.9
01/01/09*	4,089,989	6,900,229	2,810,240	59.3	1,364,068	206.0
01/01/08	4,458,002	6,596,148	2,138,146	67.6	1,299,112	164.6
01/01/07*	4,138,146	6,223,154	2,085,008	66.5	1,221,404	170.7
01/01/06	3,836,807	5,957,373	2,120,566	64.4	1,168,808	181.4
<b>OPEB - City</b>						
06/30/09	—	4,553,816	4,553,816	—	1,008,004	451.8%
06/30/07	—	5,490,836	5,490,836	—	919,662	597.0
<b>OPEB - Plan</b>						
06/30/09	—	4,684,972	4,684,972	—	1,060,919	441.6%
06/30/07	—	5,654,817	5,654,817	—	967,584	584.4

\*Liability and payroll estimated from prior year's valuations.

Schedule of Employer Contributions

	Annual required contribution	Percentage contributed
<b>Pension Plan</b>		
December 31, 2010	\$ 336,784	138 %
December 31, 2009	253,996	100
December 31, 2008	239,039	100
December 31, 2007	221,865	100
December 31, 2006	217,088	100
December 31, 2005	191,132	100
<b>OPEB - Plan</b>		
June 30, 2011	283,577	82 %
June 30, 2010	270,882	57
June 30, 2009	364,303	36
<b>OPEB - City</b>		
June 30, 2011	270,749	85 %
June 30, 2010	258,991	59
June 30, 2009	346,425	37

## **EXHIBIT II**

### **Schedules of Comparative Financial Statements for Fiscal Years 2007 - 2011**

The following schedules of Comparative Balance Sheets and Statements of Revenues, Expenditures, Transfers and Fund Equity for the fiscal years ended June 30, 2011, 2010, 2009, 2008, and 2007 have been prepared by the City of Boston Auditing Department based on information taken from the City's audited financial statements.

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**City of Boston**

**General Fund**

**Balance Sheets**

**Fiscal Years Ended June 30, 2011, 2010, 2009, 2008, and 2007**  
(in thousands)

	<b>2011</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>	<b>2007</b>
<b>ASSETS:</b>					
Cash and investments.....	\$ 823,210	\$ 880,912	\$ 863,606	\$ 756,652	\$ 738,650
Receivables :					
Property taxes.....	18,277	18,550	17,724	19,774	20,694
Motor vehicle excise.....	49,994	64,446	62,415	63,706	74,520
Intergovernmental.....	63,689	86,549	231,096	237,443	218,856
Departmental and other.....	33,253	34,039	15,256	66,398	42,999
Tax title and possession.....	90,950	87,869	85,052	81,437	78,105
Total receivables.....	<u>256,163</u>	<u>291,453</u>	<u>411,543</u>	<u>468,758</u>	<u>435,174</u>
Allowance:					
Abatement res/property tax allow.....	-	-	-	-	(823)
Tax title and possession.....	(90,950)	(87,869)	(85,034)	(81,437)	(78,105)
Motor vehicle excise.....	(45,010)	(57,647)	(57,617)	(58,690)	(58,280)
Other.....	(7,081)	(11,158)	(15,144)	(19,151)	(20,279)
Total allowances.....	<u>(143,041)</u>	<u>(156,674)</u>	<u>(157,795)</u>	<u>(159,278)</u>	<u>(157,487)</u>
Net receivable.....	113,122	134,779	253,748	309,480	277,687
Due from other funds.....	1,973	30,000	27,000	27,703	22,773
Due from component units.....	5,449	5,909	6,653	7,829	8,279
Total assets.....	<u>\$ 943,754</u>	<u>\$ 1,051,600</u>	<u>\$ 1,151,007</u>	<u>\$ 1,101,664</u>	<u>\$ 1,047,389</u>
<b>LIABILITIES:</b>					
Warrants and accounts payable.....	\$ 51,773	\$ 63,593	\$ 57,124	\$ 48,356	\$ 39,735
Accrued liabilities:					
Payroll and related costs.....	126,222	151,554	125,527	103,737	106,741
Other.....	20,133	22,468	23,655	15,073	8,278
Due to other funds.....	6,023	6,054	3,675	4,382	6,989
Due to component units.....	195	542	292	250	256
Deferred revenue.....	86,477	100,196	112,047	127,817	153,341
Total liabilities.....	<u>\$ 290,823</u>	<u>\$ 344,407</u>	<u>\$ 322,320</u>	<u>\$ 299,615</u>	<u>\$ 315,340</u>
<b>FUND BALANCE:</b>					
Assigned.....	141,891	-	-	-	-
Unassigned.....	511,040	-	-	-	-
Reserved for:					
Encumbrances.....	-	36,808	37,534	32,519	38,617
Unreserved:					
Designated for subsequent year expenditures.....	-	123,103	240,824	216,429	198,098
Undesignated.....	-	547,282	550,329	553,101	495,334
Total fund balance.....	<u>652,931</u>	<u>707,193</u>	<u>828,687</u>	<u>802,049</u>	<u>732,049</u>
Total liabilities and fund balance.....	<u>\$ 943,754</u>	<u>\$ 1,051,600</u>	<u>\$ 1,151,007</u>	<u>\$ 1,101,664</u>	<u>\$ 1,047,389</u>

**City of Boston**

**General Fund**

**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**Fiscal Years Ending June 30, 2011, 2010, 2009, 2008, and 2007**  
(in thousands)

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
<b>REVENUES:</b>					
Local:					
Real and personal property taxes, net.....	\$ 1,526,361	\$ 1,467,605	\$ 1,393,371	\$ 1,316,734	\$ 1,258,878
Excises.....	124,214	121,120	115,454	115,809	99,816
Payments in lieu of taxes.....	65,461	67,265	56,686	56,667	56,146
Fines.....	64,751	70,627	69,711	67,940	67,546
Investment income.....	4,733	3,246	18,289	37,822	43,068
Licenses and permits.....	41,676	32,907	40,822	45,989	40,694
Departmental and other revenue.....	65,498	74,861	82,087	79,030	65,661
Total local revenues.....	<u>1,892,694</u>	<u>1,837,631</u>	<u>1,776,420</u>	<u>1,719,991</u>	<u>1,631,809</u>
Intergovernmental:					
Intergovernmental.....	<u>395,374</u>	<u>404,619</u>	<u>454,252</u>	<u>493,227</u>	<u>484,510</u>
Total intergovernmental revenues.....	<u>395,374</u>	<u>404,619</u>	<u>454,252</u>	<u>493,227</u>	<u>484,510</u>
Total revenues.....	<u>2,288,068</u>	<u>2,242,250</u>	<u>2,230,672</u>	<u>2,213,218</u>	<u>2,116,319</u>
<b>EXPENDITURES:</b>					
Current:					
General government.....	65,459	70,514	69,524	66,927	65,223
Human services.....	29,233	29,324	29,722	29,093	26,475
Public safety.....	516,725	511,365	521,898	509,293	477,403
Public works.....	105,318	96,641	112,168	108,831	97,897
Property and development.....	35,138	30,247	28,959	29,876	35,506
Parks and recreation.....	16,634	16,818	17,571	17,418	17,000
Library.....	30,532	29,853	31,268	27,089	31,225
Schools.....	812,949	815,694	818,338	782,500	743,848
Public Health Programs.....	70,092	70,000	69,985	67,694	64,559
Judgments and claims.....	811	10,181	9,946	1,967	2,257
Retirement costs.....	195,976	235,282	82,332	95,193	92,873
Other employee benefits.....	294,200	224,156	191,597	190,167	175,862
State and district assessments.....	152,042	146,323	142,055	132,792	124,243
Capital outlays.....	2,588	734	566	9,417	1,200
Debt Service.....	<u>132,156</u>	<u>129,670</u>	<u>119,294</u>	<u>115,771</u>	<u>113,212</u>
Total expenditures.....	<u>2,459,853</u>	<u>2,416,802</u>	<u>2,245,223</u>	<u>2,184,028</u>	<u>2,068,783</u>
Excess (deficiencies) of revenues over (under) expenditures.....	<u>(171,785)</u>	<u>(174,552)</u>	<u>(14,551)</u>	<u>29,190</u>	<u>47,536</u>
<b>OTHER FINANCING SOURCES (USES):</b>					
Payments to escrow agent to refund debt.....	-	-	-	-	(105)
Transfers in.....	<u>117,523</u>	<u>53,058</u>	<u>41,189</u>	<u>40,810</u>	<u>23,221</u>
Total other financing uses, net.....	<u>117,523</u>	<u>53,058</u>	<u>41,189</u>	<u>40,810</u>	<u>23,116</u>
Net change in fund balances.....	<u>(54,262)</u>	<u>(121,494)</u>	<u>26,638</u>	<u>70,000</u>	<u>70,652</u>
Fund balance, beginning of year.....	<u>707,193</u>	<u>828,687</u>	<u>802,049</u>	<u>732,049</u>	<u>661,397</u>
Fund balance, end of year.....	<u>\$ 652,931</u>	<u>\$ 707,193</u>	<u>\$ 828,687</u>	<u>\$ 802,049</u>	<u>\$ 732,049</u>



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**City of Boston**

**General Fund - Budgetary Basis**

**Statement of Revenues, Transfers, Available Funds, Expenditures,  
Encumbrances and Prior Years' Deficit Raised - Budget to Actual  
Fiscal Years Ending June 30, 2011, 2010, 2009, 2008, and 2007**

(in thousands)

	2011			2010		
	Budget	Actual	Variance Fav. (Unfav.)	Budget	Actual	Variance Fav. (Unfav.)
<b>Revenues, Transfers and Other Available Funds:</b>						
Real and personal property taxes, net.....	\$1,502,324	\$1,504,566	\$ 2,242	\$1,429,325	\$1,440,193	\$ 10,868
Motor vehicle excise.....	33,570	46,977	13,407	36,025	40,134	4,109
Other excises.....	106,775	112,064	5,289	92,629	103,900	11,271
Commonwealth of Massachusetts.....	395,700	395,201	(499)	545,126	413,209	(131,917)
Departmental and other revenue.....	137,094	144,438	7,344	64,120	68,706	4,586
Fines.....	70,133	65,051	(5,082)	73,015	70,376	(2,639)
Payments in lieu of taxes.....	57,303	71,999	14,696	57,350	60,920	3,570
Investment income.....	2,000	1,392	(608)	6,500	3,182	(3,318)
Licenses and permits.....	32,490	39,887	7,397	31,260	30,558	(702)
Transfers from other available funds.....	72,139	48,139	(24,000)	72,088	72,088	-
Sale of property.....	-	-	-	-	-	-
Total revenues, transfers and other available funds.....	<u>2,409,528</u>	<u>2,429,714</u>	<u>20,186</u>	<u>2,407,438</u>	<u>2,303,266</u>	<u>(104,172)</u>
<b>Expenditures and Encumbrances:</b>						
General government.....	77,806	75,879	1,927	92,096	90,932	1,164
Human services.....	29,670	29,377	293	29,468	29,466	2
Public safety.....	499,243	504,759	(5,516)	497,269	507,558	(10,289)
Public works.....	101,032	106,239	(5,207)	101,419	97,138	4,281
Property and development.....	30,205	30,145	60	29,485	29,485	-
Parks and recreation.....	16,838	16,747	91	16,945	16,916	29
Library.....	30,378	30,378	-	29,862	29,862	-
Schools.....	821,382	821,375	7	817,882	817,830	52
Boston Public Health Commission.....	69,808	69,808	-	70,000	70,000	-
Judgments and claims.....	3,500	21,022	(17,522)	3,500	15,970	(12,470)
Other employee benefits.....	249,481	243,624	5,857	205,322	205,242	80
Retirement costs.....	196,207	195,998	209	239,035	112,608	126,427
State and district assessments.....	153,048	152,043	1,005	150,307	146,323	3,984
Debt requirements.....	130,930	126,410	4,520	124,848	124,848	-
Total expenditures.....	<u>2,409,528</u>	<u>2,423,804</u>	<u>(14,276)</u>	<u>2,407,438</u>	<u>2,294,178</u>	<u>113,260</u>
Excess of revenues available for appropriation over expenditures.....	<u>\$ -</u>	<u>\$ 5,910</u>	<u>\$ 5,910</u>	<u>\$ -</u>	<u>\$ 9,088</u>	<u>\$ 9,088</u>

(continued)

**City of Boston**

**General Fund - Budgetary Basis**

**Statement of Revenues, Transfers, Available Funds, Expenditures,  
Encumbrances and Prior Years' Deficit Raised - Budget to Actual  
Fiscal Years Ending June 30, 2011, 2010, 2009, 2008, and 2007**

(in thousands)

2009			2008			2007		
Budget	Actual	Variance Fav. (Unfav.)	Budget	Actual	Variance Fav. (Unfav.)	Budget	Actual	Variance Fav. (Unfav.)
\$ 1,364,580	\$ 1,365,272	\$ 692	\$ 1,295,152	\$ 1,295,460	\$ 308	\$ 1,223,656	\$ 1,224,171	\$ 515
39,545	44,676	5,131	40,075	49,632	9,557	38,050	34,500	(3,550)
92,450	105,100	12,650	84,500	81,926	(2,574)	75,860	85,734	9,874
610,018	573,278	(36,740)	591,739	598,747	7,008	572,332	576,372	4,040
64,051	75,661	11,610	52,987	67,379	14,392	44,761	62,676	17,915
75,075	70,053	(5,022)	67,760	67,391	(369)	66,010	66,975	965
56,100	56,493	393	52,956	56,667	3,711	47,554	56,146	8,592
18,500	17,835	(665)	37,500	39,512	2,012	32,800	43,471	10,671
40,585	41,008	423	42,329	47,577	5,248	32,727	41,432	8,705
59,219	53,219	(6,000)	43,810	38,818	(4,992)	29,202	10,721	(18,481)
		-		-	-		-	-
2,420,123	2,402,595	(17,528)	2,308,808	2,343,109	34,301	2,162,952	2,202,198	39,246
115,628	113,114	2,514	104,150	102,837	1,313	79,011	78,366	645
29,888	29,734	154	29,118	29,116	2	26,413	26,394	19
500,058	504,717	(4,659)	478,915	495,425	(16,510)	456,705	477,595	(20,890)
105,027	112,420	(7,393)	103,016	107,629	(4,613)	98,792	98,748	44
31,178	31,178	-	31,519	31,453	66	34,096	33,991	105
17,693	17,490	203	17,461	17,374	87	16,972	16,707	265
31,230	31,211	19	29,603	29,601	2	28,607	28,550	57
833,299	810,006	23,293	795,498	795,488	10	747,486	747,462	24
69,446	69,446	-	68,195	68,195	-	63,798	63,798	-
3,500	4,806	(1,306)	3,500	3,500	-	3,500	7,107	(3,607)
195,666	195,612	54	191,070	191,032	38	176,391	177,087	(696)
217,430	217,378	52	207,105	207,049	56	197,574	197,574	-
147,458	142,055	5,403	133,353	132,792	561	124,243	124,243	-
122,622	119,294	3,328	116,305	115,771	534	109,364	109,364	-
2,420,123	2,398,461	21,662	2,308,808	2,327,262	(18,454)	2,162,952	2,186,986	(24,034)
\$ -	\$ 4,134	\$ 4,134	\$ -	\$ 15,847	\$ 15,847	\$ -	\$ 15,212	\$ 15,212

**City of Boston**

**Special Revenue Fund**

**Balance Sheets**  
**June 30, 2011, 2010, 2009, 2008, and 2007**  
(in thousands)

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
<b>ASSETS:</b>					
Cash and investments.....	\$ 128,083	\$ 132,917	\$ 168,216	\$ 157,774	\$ 153,759
Receivables, net:					
Intergovernmental.....	117,942	119,160	67,976	95,246	102,359
Departmental and other.....	73,752	65,831	61,528	59,167	55,264
Total receivables.....	191,694	184,991	129,504	154,413	157,623
Due from other funds.....	6,709	3,787	1,181	2,510	4,863
Total assets.....	<u>\$ 326,486</u>	<u>\$ 321,695</u>	<u>\$ 298,901</u>	<u>\$ 314,697</u>	<u>\$ 316,245</u>
<b>LIABILITIES:</b>					
Warrants and accounts payable.....	\$ 20,921	\$ 32,203	\$ 24,679	\$ 22,802	\$ 14,549
Accrued liabilities:					
Payroll and related costs.....	1,871	1,941	4,160	7,586	1,345
Other.....	45,129	34,716	33,120	30,757	21,963
Deferred revenue.....	81,751	79,703	56,142	58,884	55,264
Due to other funds.....	4,546	-	-	4,603	2,792
Total liabilities.....	<u>154,218</u>	<u>148,563</u>	<u>118,101</u>	<u>124,632</u>	<u>95,913</u>
<b>FUND BALANCES:</b>					
Restricted.....	91,293	-	-	-	-
Assigned.....	80,975	-	-	-	-
Reserved for:					
Encumbrances.....	-	49,418	42,206	46,022	65,928
Unreserved:					
Undesignated.....	-	123,714	138,594	144,043	154,404
Total fund balance.....	172,268	173,132	180,800	190,065	220,332
Total liabilities and fund balance.....	<u>\$ 326,486</u>	<u>\$ 321,695</u>	<u>\$ 298,901</u>	<u>\$ 314,697</u>	<u>\$ 316,245</u>

**City of Boston**

**Special Revenue Fund**

**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**Fiscal Years Ending June 30, 2011, 2010, 2009, 2008, and 2007**  
(in thousands)

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
<b>REVENUES:</b>					
Local:					
Fines.....	\$ 21	\$ 22	\$ 12	\$ 150	\$ 11
Investment income.....	33	25	194	545	482
Licenses and permits.....	74	-	308	60	65
Departmental and other revenue.....	34,659	14,381	21,931	29,596	48,699
Total local revenues.....	<u>34,787</u>	<u>14,428</u>	<u>22,445</u>	<u>30,351</u>	<u>49,257</u>
Intergovernmental:					
Intergovernmental.....	283,658	327,213	365,102	342,464	348,816
Total intergovernmental revenues.....	<u>283,658</u>	<u>327,213</u>	<u>365,102</u>	<u>342,464</u>	<u>348,816</u>
Total revenues.....	<u>318,445</u>	<u>341,641</u>	<u>387,547</u>	<u>372,815</u>	<u>398,073</u>
<b>EXPENDITURES:</b>					
Current operations:					
General government.....	7,492	3,165	9,021	10,084	7,394
Human services.....	6,775	8,690	7,585	9,482	8,556
Public safety.....	9,607	12,150	7,527	21,086	28,578
Public works.....	4,317	8,482	9,254	13,207	9,042
Parks and recreation.....	3,132	716	624	510	354
Libraries.....	3,024	3,578	5,366	4,962	5,166
Schools.....	161,883	147,009	154,989	149,069	154,774
County.....	-	69,040	129,603	121,180	114,218
Public health.....	288	1,214	1,408	700	774
Property & development.....	76,469	87,147	64,449	72,806	66,893
Capital outlays.....	2,383	5,485	1,151	2,993	2,353
Debt service.....	1,626	3,414	-	-	-
Total expenditures.....	<u>276,996</u>	<u>350,090</u>	<u>390,977</u>	<u>406,079</u>	<u>398,102</u>
Excess (deficiency) of revenues over expenditures.....	<u>41,449</u>	<u>(8,449)</u>	<u>(3,430)</u>	<u>(33,264)</u>	<u>(29)</u>
<b>OTHER FINANCING SOURCES (USES):</b>					
Long-term debt and capital leases issued.....	1,366	11,360	-	5,050	76
Premiums on long-term debt issued.....	11,401	9,805	8,087	8,402	4,378
Payments to escrow agents.....	(1,118)	(5,384)	(1,922)	(455)	-
Transfers out, net.....	(53,962)	(15,000)	(12,000)	(10,000)	(1,000)
Total other financing sources (uses), net.....	<u>(42,313)</u>	<u>781</u>	<u>(5,835)</u>	<u>2,997</u>	<u>3,454</u>
Net change in fund balances.....	<u>(864)</u>	<u>(7,668)</u>	<u>(9,265)</u>	<u>(30,267)</u>	<u>3,425</u>
Fund balance, beginning of year.....	<u>173,132</u>	<u>180,800</u>	<u>190,065</u>	<u>220,332</u>	<u>216,907</u>
Fund balance, end of year.....	<u>\$ 172,268</u>	<u>\$ 173,132</u>	<u>\$ 180,800</u>	<u>\$ 190,065</u>	<u>\$ 220,332</u>

**City of Boston**

**Capital Projects Fund**

**Balance Sheets**

**June 30, 2011, 2010, 2009, 2008, and 2007**

**(in thousands)**

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
<b>ASSETS:</b>					
Cash and investments.....	\$ 88,394	\$ 62,006	\$ 38,017	\$ 20,979	\$ 25,926
Cash and investments held by trustees.....	1,838	2,341	4,914	2,346	2,828
Intergovernmental receivable.....	10,619	11,674	12,755	53,482	11,578
Due from other funds.....	1,457	1,846	2,031	1,379	1,591
Total assets.....	<u>\$ 102,308</u>	<u>\$ 77,867</u>	<u>\$ 57,717</u>	<u>\$ 78,186</u>	<u>\$ 41,923</u>
<b>LIABILITIES:</b>					
Warrants and accounts payable.....	\$ 20,907	\$ 18,948	\$ 13,206	\$ 30,001	\$ 11,677
Other accrued liabilities.....	2,827	2,427	1,693	192	6,352
Deferred revenue.....	10,176	11,174	12,754	48,974	11,578
Total liabilities.....	<u>33,910</u>	<u>32,549</u>	<u>27,653</u>	<u>79,167</u>	<u>29,607</u>
<b>FUND BALANCES:</b>					
Restricted.....	68,398	-	-	-	-
Reserved for:					
Encumbrances and other.....	-	86,234	74,145	79,677	121,437
Future appropriations.....	-	24,108	30,087	30,087	35,756
Unreserved:					
Undesignated (deficit).....	-	(65,024)	(74,168)	(110,745)	(144,877)
Total fund balance.....	<u>68,398</u>	<u>45,318</u>	<u>30,064</u>	<u>(981)</u>	<u>12,316</u>
Total liabilities and fund balance.....	<u>\$ 102,308</u>	<u>\$ 77,867</u>	<u>\$ 57,717</u>	<u>\$ 78,186</u>	<u>\$ 41,923</u>

**City of Boston**

**Capital Projects Fund**

**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**Fiscal Years Ending June 30, 2011, 2010, 2009, 2008, and 2007**  
(in thousands)

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
<b>REVENUES:</b>					
Departmental and other revenue.....	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental.....	28,722	10,632	56,558	14,701	10,177
Total revenues.....	<u>28,722</u>	<u>10,632</u>	<u>56,558</u>	<u>14,701</u>	<u>10,177</u>
<b>EXPENDITURES:</b>					
Capital outlays.....	135,434	120,449	139,592	170,834	127,860
Debt Service.....	-	-	-	-	-
Total expenditures.....	<u>135,434</u>	<u>120,449</u>	<u>139,592</u>	<u>170,834</u>	<u>127,860</u>
Excess (deficiency) of revenues over expenditures.....	<u>(106,712)</u>	<u>(109,817)</u>	<u>(83,034)</u>	<u>(156,133)</u>	<u>(117,683)</u>
<b>OTHER FINANCING SOURCES (USES):</b>					
Long-term debt and capital leases issued.....	154,743	133,132	113,962	148,460	114,975
Refunding bonds issued.....	52,720	68,345	40,425	28,155	85,425
Payments to escrow agent.....	(14,372)	(68,256)	(40,308)	(28,110)	(85,245)
Premiums on long-term debt issued.....	-	(2,171)	-	-	-
Transfers in (out).....	<u>(63,299)</u>	<u>(5,979)</u>	<u>-</u>	<u>(5,669)</u>	<u>-</u>
Total other financing sources, net.....	<u>129,792</u>	<u>125,071</u>	<u>114,079</u>	<u>142,836</u>	<u>115,155</u>
Net change in fund balances.....	23,080	15,254	31,045	(13,297)	(2,528)
Fund balance, beginning of year.....	45,318	30,064	(981)	12,316	14,844
Fund balance, end of year.....	<u>\$ 68,398</u>	<u>\$ 45,318</u>	<u>\$ 30,064</u>	<u>\$ (981)</u>	<u>\$ 12,316</u>

**City of Boston**

**Internal Service Fund**

**Balance Sheets**  
**June 30, 2011, 2010, 2009, 2008, and 2007**  
(in thousands)

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
<b>ASSETS:</b>					
Cash and cash equivalents.....	\$ 54,042	\$ 56,708	\$ 55,761	\$ 51,640	\$ 43,417
Receivables, net.....	164	134	170	317	283
Due from other funds and sources.....	430	421	463	493	554
Due from component units.....	-	-	-	-	115
Other assets.....	1,885	1,042	1,503	4,856	3,910
Total assets.....	<u>\$ 56,521</u>	<u>\$ 58,305</u>	<u>\$ 57,897</u>	<u>\$ 57,306</u>	<u>\$ 48,279</u>
<b>LIABILITIES:</b>					
Accrued Liabilities:					
Warrants and accounts payable.....	\$ -	\$ -	\$ -	\$ 22	\$ 46
Accrued liabilities.....	6,550	6,532	6,507	7,436	6,827
Total liabilities.....	<u>6,550</u>	<u>6,532</u>	<u>6,507</u>	<u>7,458</u>	<u>6,873</u>
<b>NET ASSETS:</b>					
Unrestricted.....	49,971	51,773	51,390	49,848	41,406
Total fund equity.....	<u>49,971</u>	<u>51,773</u>	<u>51,390</u>	<u>49,848</u>	<u>41,406</u>
Total liabilities and fund equity.....	<u>\$ 56,521</u>	<u>\$ 58,305</u>	<u>\$ 57,897</u>	<u>\$ 57,306</u>	<u>\$ 48,279</u>



**City of Boston**

**Internal Service Fund**

**Statement of Revenues, Expenses, and Changes in Fund Net Assets**  
**Fiscal Years Ending June 30, 2011, 2010, 2009, 2008, and 2007**  
**(in thousands)**

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
<b>REVENUES:</b>					
Employer contributions.....	\$ 61,845	\$ 64,655	\$ 65,874	\$ 72,204	\$ 72,933
Employee contributions.....	21,404	21,849	22,948	25,021	26,962
Total operating revenues.....	<u>83,249</u>	<u>86,504</u>	<u>88,822</u>	<u>97,225</u>	<u>99,894</u>
<b>EXPENSES:</b>					
Health Benefits.....	85,051	86,121	87,280	88,783	89,055
Total operating expenditures.....	<u>85,051</u>	<u>86,121</u>	<u>87,280</u>	<u>88,783</u>	<u>89,055</u>
Changes in net assets.....	(1,802)	383	1,542	8,442	10,839
Net assets (deficit), beginning of year.....	51,773	51,390	49,848	41,406	30,567
Net assets, end of year.....	<u>\$ 49,971</u>	<u>\$ 51,773</u>	<u>\$ 51,390</u>	<u>\$ 49,848</u>	<u>\$ 41,406</u>

**City of Boston**

**Enterprise Funds**

**Statements of Net Assets**  
**Fiscal Years Ending June 30, 2011, 2010, 2009, 2008, and 2007**  
(in thousands)

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
<b>ASSETS:</b>					
Current assets:					
Cash and investments.....	\$ -	\$ 11,326	\$ 180	\$ 80	\$ 272
Cash and investments held by trustees.....	23,472	83,079	88,869	79,681	60,638
Receivables, net.....	-	-	-	210	-
Due from component units.....	8,335				
Total current assets.....	<u>31,807</u>	<u>94,405</u>	<u>89,049</u>	<u>79,971</u>	<u>60,910</u>
Noncurrent assets:					
Due from component units.....	58,223	74,581	82,298	89,725	96,873
Due from other governments.....	-	-	-	-	-
Other assets.....	871	2,052	2,240	2,427	2,613
Total noncurrent assets.....	<u>59,094</u>	<u>76,633</u>	<u>84,538</u>	<u>92,152</u>	<u>99,486</u>
Total assets.....	<u>90,901</u>	<u>171,038</u>	<u>173,587</u>	<u>172,123</u>	<u>160,396</u>
<b>LIABILITIES:</b>					
Current liabilities:					
Warrants and accounts payable.....	-	-	-	-	-
Due to other funds.....	-	30,000	27,000	23,000	20,000
Other liabilities.....	1,421	2,304	2,449	2,595	2,734
Current portion of long-term debt.....	7,830	11,250	10,815	10,360	9,920
Total current liabilities.....	<u>9,251</u>	<u>43,554</u>	<u>40,264</u>	<u>35,955</u>	<u>32,654</u>
Noncurrent liabilities:					
Special obligation bonds.....	-	89,780	93,505	97,085	100,485
Revenue bonds.....	66,818	74,872	82,621	90,080	97,265
Total noncurrent liabilities.....	<u>66,818</u>	<u>164,652</u>	<u>176,126</u>	<u>187,165</u>	<u>197,750</u>
Total liabilities.....	<u>76,069</u>	<u>208,206</u>	<u>216,390</u>	<u>223,120</u>	<u>230,404</u>
<b>NET ASSETS:</b>					
Restricted for debt service.....	14,832	-	-	-	-
Unrestricted.....	-	(37,168)	(42,803)	(50,997)	(70,008)
Total net assets.....	<u>\$ 14,832</u>	<u>\$ (37,168)</u>	<u>\$ (42,803)</u>	<u>\$ (50,997)</u>	<u>\$ (70,008)</u>

**City of Boston**

**Enterprise Funds**

**Statement of Revenues, Expenditures, and Changes in Net Assets**  
**Fiscal Years Ending June 30, 2011, 2010, 2009, 2008, and 2007**

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
<b>Operating revenues:</b>					
State Aid - pledged for debt service.....	\$ 58,508	\$ 43,887	\$ 36,605	\$ 40,342	\$ 35,092
Departmental and other - pledged for debt service.....	-	-	-	-	-
Total operating revenues.....	<u>58,508</u>	<u>43,887</u>	<u>36,605</u>	<u>40,342</u>	<u>35,092</u>
<b>Operating expenditures:</b>					
Contributions to State.....	-	9,022	-	-	-
Total operating expenses.....	-	<u>9,022</u>	-	-	-
Operating (loss) income.....	<u>58,508</u>	<u>34,865</u>	<u>36,605</u>	<u>40,342</u>	<u>35,092</u>
<b>Nonoperating revenue (expenditure):</b>					
Intergovernmental - state grants.....	1,172	5,567	1,116	1,196	1,152
Investment earnings - pledged for debt service.....	3,561	3,567	5,910	8,506	730
Investment earnings - other.....	-	-	389	1,290	1,450
Interest expense.....	(4,852)	(8,364)	(8,826)	(9,323)	(10,181)
Loss on extinguishment of debt.....	(7,509)	-	-	-	-
Total nonoperating revenue (expense).....	<u>(7,628)</u>	<u>770</u>	<u>(1,411)</u>	<u>1,669</u>	<u>(6,849)</u>
Income before transfers.....	50,880	35,635	35,194	42,011	28,243
Transfer to general fund.....	(39,569)	(30,000)	(27,000)	(23,000)	(20,000)
Transfer from capital projects.....	38,219	-	-	-	-
Transfer from special revenue.....	<u>2,470</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Change in net assets.....	52,000	5,635	8,194	19,011	8,243
Total net assets - beginning.....	<u>(37,168)</u>	<u>(42,803)</u>	<u>(50,997)</u>	<u>(70,008)</u>	<u>(78,251)</u>
Total net assets - ending.....	<u>\$ 14,832</u>	<u>\$ (37,168)</u>	<u>\$ (42,803)</u>	<u>\$ (50,997)</u>	<u>\$ (70,008)</u>

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## SELECTED DEMOGRAPHIC AND ECONOMIC INFORMATION

The following report has been prepared by the Boston Redevelopment Authority (the “BRA”) for inclusion in the Official Statement. The report describes the principal components of the economy of the City and presents major economic, demographic and market indicators, and historical, statistical and other information.

This report contains forecasts, projections and estimates that are based on expectations and assumptions which existed at the time such forecasts, projections and estimates were prepared. In light of the important factors that may materially affect economic conditions of the City, the inclusion in this report of such forecasts, projections and estimates should not be regarded as a representation of the BRA or the City that such forecasts, projections and estimates will occur.

The information contained herein has been furnished by the BRA and certain information has been obtained from other sources which are believed to be reliable, but is not guaranteed as to accuracy or completeness, and is not to be construed as a representation of the underwriters of the Bonds or, as to information from other sources, of the BRA or the City.

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## **THE BOSTON ECONOMY**

The City is the twenty-first largest city in the United States and the economic hub of The Commonwealth of Massachusetts (the “Commonwealth”) and the New England region. It is a center for professional, business, financial, governmental, higher educational and medical services, as well as for transportation, communications, export, cultural and entertainment activities. As a government center, the City is the capital of the Commonwealth and is host to several federal regional offices. High technology, research and development, financial services, manufacturing, and wholesale distribution also contribute to the economy of the City and its suburbs.

In 2010, the City had a population of 617,594, as enumerated by the U.S. Department of Commerce Bureau of the Census (the “Bureau of the Census”), and had 657,669 jobs, as stated in a series for Boston consistent with the U.S. Department of Commerce, Bureau of Economic Analysis (the “Bureau of Economic Analysis”) for Suffolk County pro-rated for Boston. The ratio of jobs to population indicates that the City provides a direct source of employment and income for an area that extends well beyond its borders. Measured in terms of jobs, the City’s economy comprises approximately 16.0% of the Massachusetts economy and 7.4% of that of the six New England states.

### ***Overview of Recent Economic Conditions***

The City of Boston’s economy experienced moderate growth from 2004 through much of 2008. Employment in the city of Boston grew by 7.3% over those four years. In the spring of 2008, as the national economy began to experience rising unemployment and more rapidly deteriorating economic conditions, Boston still showed some signs of growth. However, in late 2008 Boston began to show signs of a weakening labor market and the same deteriorating conditions then prevalent in the rest of the country. Boston employment declined by 2.7% from 2008 through 2010. Currently, the U.S. unemployment rate is higher than Boston’s, the nation’s level of job loss has been greater, and although Boston’s housing markets experienced rising vacancy rates and a correction in prices through mid-2010, it is still outperforming most other major housing markets in the U.S.

Unemployment rates in Boston, which had been as low as 3.9% as recently as May of 2008, reached a high of 8.4% in July 2010. The national unemployment rate, which was in the 4.3% to 5.0% range throughout 2007, crested at 10.6% in January 2010. Massachusetts and New England also had higher peak unemployment rates than the City of Boston, 9.6% and 10.0% respectively, in January 2010. As of December 2011 Boston’s unemployment rate was 6.0%, compared to 6.5% for Massachusetts and 8.3% for the US. All unemployment rates cited are not seasonally adjusted.

Boston’s office real estate market experienced a downward shift beginning in the last half of 2008 through mid-2010. Similarly, Boston’s hotel sector showed weakening numbers in 2008 and 2009, but has been recovering strongly since mid-2010 as revenue per available room grew by 10.2% compared to the previous year. The housing market in Boston, hurt by rising foreclosures and the tight lending market, has had weakened sales volumes and small to moderate drops in prices. Boston, however, has not experienced the same level of price declines experienced in many other large markets across the U.S.

### ***Statistical Data***

Statistical data relating to population, employment and income are derived primarily from five separate sources: the U.S. Census Bureau, the Bureau of Economic Analysis, the U.S. Department of Labor, Bureau of Labor Statistics (the “Bureau of Labor Statistics”), and the City and the Boston Redevelopment Authority (the “BRA”), each of which is described below.

The U.S. Census Bureau publishes information about population, housing and the economy. The most recent decennial Census data is the 2010 Census. In addition to that, some monthly, quarterly and annual data are available through December 2011 on certain topics for the region, the Commonwealth, and Metropolitan Boston. The Bureau of the Census now has the American Community Survey which provides city level data through 2010 for some variables on a citywide basis and for census tracts within the city.

The Bureau of Economic Analysis publishes quarterly and annual statistics on income and employment. The most recent annual figures for the nation, New England, Massachusetts and for Metropolitan Boston are for 2010. The most recent quarterly national statistics are for the third quarter of 2011. The City accounts for approximately 87% of Suffolk County’s population and approximately 96% of its employment. The Bureau of Labor Statistics publishes data and reports about the workforce and related subjects including unemployment rates, area wages, and cost-of-living adjustments. Final annual data for 2011 exists for some but not all variables. The most recent monthly data are for January 2012.

The City and the BRA prepare reports and compile data on the population and economy of the City and its neighborhoods. The BRA also provides data and trends obtained from various local, regional, state and national sources from both the public and private sectors on such topics as employment and occupations, large employers, City schools, universities and colleges, medical institutions, tourism and lodging, transportation, office and industrial markets, housing, building activity and urban redevelopment and infrastructure projects.

The statistical data contained in this report do not necessarily reflect current activity because of delays resulting from the time required to collect, tabulate and publish such data. While the City believes that it has used the most recent available data in this report, the data contained herein may not reflect current conditions or trends because of such delays. Moreover, statistical data are approximations and generalizations subject to various sources of error inherent in the statistical process, and may be revised on the basis of additional data. The statistical data contained herein describes past activity and are not presented in order to suggest the continuation of any trend, or to predict future economic activity either in particular categories or in general.

### ***Population, Income and Employment***

Boston's population from the 2010 U. S. Census Bureau enumeration was 617,594 which represented a 4.8% increase from the 2000 count of 589,141. The U.S. Census Bureau population count for Metropolitan Boston at 4,552,402 was an increase of 3.7%. Massachusetts' 2010 Census enumeration as of April 1, 2010 was 6,547,629, a gain of 3.1% over the April 2000 count.

#### **Population of Massachusetts, Metropolitan Boston and the City of Boston 1990, 2000 and 2010**

	1990	2000	2010 <sup>(2)</sup>	1990-2000		2000-10	
				Population Change	Percent Change	Population Change	Percent Change
Massachusetts	6,016,425	6,349,097	6,547,629	332,672	5.5	198,532	3.1
Metropolitan	4,133,895	4,391,344	4,552,402	257,449	6.2	161,058	3.7
City of Boston	574,283	589,141	617,594	14,858	2.6	28,453	4.8

(1) Includes five counties in Massachusetts (Essex, Middlesex, Norfolk, Plymouth and Suffolk) and two counties in New Hampshire (Rockingham and Strafford), which together comprise the Boston-Cambridge-Quincy MA-NH Metropolitan Statistical Area; as defined by the Office of Management and Budget (OMB).

(2) The 2011 population for Massachusetts, Metropolitan Boston or the City of Boston for 2011 are not yet available.

Source: U.S. Census Bureau, February 2012.

The 2010 Census showed that Boston's racial composition was: White, Non-Hispanic 47.0%; Black, Non-Hispanic 22.4%; Hispanic 17.5%; Asian/Pacific Islander 8.9%; Multi-racial 2.4%; other single race 1.6%; and Native American 0.2%. Changes between 2000 and 2010 indicate that the proportions of Hispanic (+27%) and Asian (+25%) residents are higher, the proportions of Black, Non-Hispanic (-1.6%) and White, Non-Hispanic (-0.4%) residents are down marginally, while all other categories combined (American Indian, Alaskan, Hawaiian, Other single race and Multi-racial), totaling 26,446, persons is 6.1% lower than the same categories combined for the year 2000.

According to the 2010 U.S. Census Bureau enumeration data (Summary File 1), Boston continues to be a city of young adults due to the large number of students and young adults living and working in the City. Thirty-five percent of all persons in Boston were between 20 and 34 years old. The population aged 35 to 54 years went from 25% to 24% of total residents. Boston's elderly population (aged 65 and over) grew slightly in number but fell slightly in share between 2000 and 2010 as that segment comprised 62,337 people, a 10.1% share of the population. The number of Boston's children and teens (aged 0 to 19) fell to 135,592, and is now at 21.9% of the population.

The one-year ACS 2010 data (which replaces the former SF3 decennial census detailed data) shows that the trend toward fewer families (related people living together) and to more non-family households (comprised of single persons and roommates) continues in Boston. There was also an increased trend toward other "non-traditional" households; those with same-sex partners and those with extended families or grandparents with grandchildren. Overall, the total number of households grew by 5.5%, faster than the population rate, as household size decreased slightly. The percentage of family households trended from 49% to 46% (within that category the share of households with children as a percentage of total city households went from 23% to 20%) while the share of non-family households (mainly roommates and single people) increased from 51% to 54%. The percentage of single-person households remained at 37%; married couple families with children under 18 (at 10.0%) decreased both in number and percentage; while

the number and percentage of single-parent families with children increased marginally in number but decreased in percentage (10.4%). Group quarters population continued to increase both for the institutionalized and non-institutionalized populations, the majority of which is the nursing home and student dormitory population groups. Household size edged downward from 2.31 to 2.26 persons while average family size also showed a fall from 3.28 to 3.08 persons.

The following table shows the 2005-2010 population, income and employment trends for the U.S., New England, Massachusetts, and Metropolitan Boston. As of February 2012 no data for 2011 was yet available from the Bureau of Economic Analysis ("BEA") for all areas while employment for the metropolitan area for 2010 remains to be released.

The six-state New England region had a combined population of 14.5 million people and 8.9 million jobs in 2010 according to BEA annual data. Total personal income in New England grew at an annual average compound rate of 3.3% from 2005 through 2010, below the 3.4% national rate for the same period. Employment in New England grew by a net 47,258 jobs from 2005 through 2010, an annual average rate of 0.1%, as growth peaked in 2008 and remains below that high mark.

Massachusetts had a population of 6.6 million people and 4.1 million jobs in 2010, according to BEA annual data. Total personal income in Massachusetts grew at a 3.6% annual average rate from 2005 through 2010, better than the 3.3% rate of increase for New England, and the 3.4% national rate. Massachusetts gained 71,990 jobs between 2005 and 2010, an annual average rate of 0.4%, but still not back to the 2008 peak.

The Boston-Cambridge-Quincy MA-NH Metropolitan Statistical Area, defined by the Office of Management and Budget (OMB) to include Essex, Middlesex, Norfolk, Plymouth, and Suffolk counties in Massachusetts, and Rockingham and Strafford counties in New Hampshire ("Metropolitan Boston"), had 4.5 million people and 3.0 million jobs in 2009. Total personal income from 2005 through 2011 topped the national rate with an annual average of 3.6%. The most recent employment data from BEA, only through 2009, show a net gain of 13,435 jobs for the 2005-2009 period, an annual rate of 0.6%.

**Population, Income and Employment  
2005-2010**

	<b>(Income in current year dollars)</b>					
	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>
<b>United States</b>						
Total Personal Income						
(\$000) .....	\$10,476,669,000	\$10,256,516,000	\$11,900,562,000	\$12,451,599,000	\$11,916,808,000	\$12,357,113,000
Per Capita Income .....	\$37,698	\$39,392	\$39,506	\$40,947	\$38,846	\$39,945
Population .....	298,593,212	301,579,895	301,231,207	304,093,966	306,771,529	309,349,689
Employment .....	172,551,400	176,124,600	179,899,700	179,643,900	174,199,800	173,752,400
<b>New England</b>						
Total Personal Income						
(\$000) .....	\$602,312,832	\$649,754,409	\$688,585,106	\$712,821,666	\$686,461,837	\$708,257,658
Per Capita Income .....	\$45,569	\$47,897	\$48,223	\$49,708	\$47,659	\$48,989
Population .....	14,258,599	14,298,028	14,279,205	14,340,115	14,403,575	14,457,499
Employment .....	8,884,806	9,004,077	9,160,707	9,170,629	8,936,464	8,932,064
<b>Massachusetts</b>						
Total Personal Income						
(\$000) .....	\$282,446,783	\$304,970,367	\$322,542,599	\$335,721,345	\$324,680,171	\$336,399,700
Per Capita Income .....	\$47,162	\$49,644	\$50,150	\$51,897	\$49,816	\$51,302
Population .....	6,466,399	6,499,275	6,431,559	6,468,967	6,517,613	6,557,254
Employment .....	4,056,052	4,117,311	4,194,623	4,209,762	4,111,211	4,128,042
<b>Metropolitan Boston <sup>(1)</sup></b>						
Total Personal Income						
(\$000) .....	\$230,353,230	\$243,739,931	\$243,625,856	\$251,776,856	\$245,736,164	\$253,462,863
Per Capita Income .....	\$51,493	\$54,117	\$54,774	\$56,161	\$54,280	\$55,576
Population .....	4,473,477	4,503,921	4,447,838	4,483,141	4,527,220	4,560,689
Employment .....	3,050,306	3,115,406	3,121,064	3,138,185	3,063,741	(NA)

(1) The Boston-Cambridge-Quincy, MA, NH MSA (Metropolitan Statistical Area) includes five counties in Massachusetts (Essex, Middlesex, Norfolk, Plymouth and Suffolk) and two counties in New Hampshire (Rockingham and Strafford). Source: The U.S. Department of Commerce, Bureau of Economic Analysis and the Census Bureau.

Source: Bureau of Economic Analysis, February 2012; U.S. Census Bureau, population figures for Massachusetts and Metropolitan Boston.



### ***Employment Structure, Employment Trends and Occupational Changes***

The economy of Metropolitan Boston rests primarily on high technology, finance, professional and business services, defense, and educational and medical institutions. The City's economy is more specialized in the financial, governmental, business and professional services, and educational and medical sectors, than the suburban economy, which is more specialized in high technology and the defense industry.

The table below shows Boston's employment growth by industry category for 2008, 2009, and 2010. The industry categories are in the North American Industrial Classification System ("NAICS") format, which the Bureau of Economic Analysis began using in 2001. Employment data from the Bureau of Economic Analysis is through 2008. Suffolk County data is mathematically reduced to the Boston geography using unemployment insurance coverage data (Employment Security, ES-202, for cities and towns from the Massachusetts Department of Workforce Development, "DWD", and County Quarterly Employment and Wages "CQEW" from the U. S. Bureau of Labor Statistics for Counties and States).

Employment trends for 2008 through 2009 for Boston show that 21,306 jobs were lost, a 3.1% decline. Between 2009 and 2010 job loss totaled 6,566 based upon preliminary data, a decrease of 1.0%. Most losses over the past year were in administrative services (temporary employment), banking, securities and financial investments, construction, government, architectural—engineering—design services and wholesale trade. Largest gains were evident in health care; insurance; educational services; food service and drinking places; and management—scientific—technical services. Most of the other industries showed either marginal losses or marginal gains. City employment data for the full year 2011 are not yet available.

**City of Boston Employment 2008 – 2010**  
**NAICS (North American Industry Classification System)**

<b>Industry</b>	<b>2008</b>	<b>2009 <sup>(2)</sup></b>	<b>2010 <sup>(3)</sup></b>	<b>Absolute Change '09-'10</b>	<b>Percent Change '09-'10</b>
Agriculture/Fishing/Mining .....	165	212	180	-32	-14.9
Utilities .....	2,238	2,326	2,441	115	5.0
Construction .....	16,766	14,867	13,869	-999	-6.7
Manufacturing .....	10,272	9,307	9,547	240	2.6
Wholesale Trade .....	10,625	9,665	9,250	-415	-4.3
Retail Trade (excludes Food service) .....	31,996	30,226	30,557	331	1.1
Transportation and Warehousing .....	19,616	18,274	18,541	267	1.5
Information .....	17,106	16,283	16,407	124	0.8
Finance and Insurance .....	83,454	81,714	78,465	-3,249	-4.0
Banking .....	22,346	22,798	20,434	-2,365	-10.4
Securities & other Financial Investment Activities .....	41,241	38,174	37,273	-901	-2.4
Insurance Carriers and related Activities .....	19,868	20,742	20,758	16	0.1
Real Estate and Rental and Leasing .....	21,753	21,533	21,380	-153	-0.7
Professional, Scientific, and Technical Services .....	75,601	72,776	73,938	1,162	1.6
Legal Services .....	21,006	19,836	19,811	-25	-0.1
Accounting, Tax Preparation, Bookkeeping .....	9,445	9,299	8,947	-352	-3.8
Architectural, Engineering, Design and Related .....	9,700	8,544	8,273	-270	-3.2
Computer Systems Design and Related Services .....	7,222	7,102	7,522	420	5.9
Management, Scientific, and Technical Co .....	12,971	13,891	15,051	1,161	8.4
Scientific Research and Development Services .....	8,283	8,750	8,514	-236	-2.7
Other Professional, Scientific, and Technical Services .....	6,975	5,354	5,819	465	8.7
Management of Companies and Enterprises .....	6,959	6,464	6,243	-221	-3.4
Admin. & Support and Waste Mgmt. and Remediation Ser. ....	43,424	38,175	32,133	-6,042	-15.8
Educational Services .....	47,886	48,760	50,247	1,487	3.1
Colleges and Universities .....	41,363	42,252	43,871	1,619	3.8
Health Care and Social Assistance .....	116,655	118,908	122,551	3,643	3.1
Hospitals .....	80,625	82,230	85,534	3,303	4.0
Arts, Entertainment, and Recreation .....	14,255	14,535	14,712	177	1.2
Accommodation and Food Services .....	49,035	48,087	49,571	1,483	3.1
Accommodation .....	11,403	10,902	10,921	19	0.2
Food Service and Drinking Places .....	37,633	37,185	38,650	1,464	3.9
Other Services (except public administration) <sup>(1)</sup> .....	28,906	28,490	29,282	792	2.8
Government .....	79,462	78,683	78,356	-327	-0.4
<b>Total .....</b>	<b>676,173</b>	<b>659,284</b>	<b>657,669</b>	<b>-1,616</b>	<b>-0.2</b>

(1) Other services include repair and maintenance, personal and laundry services, and religious, grant making, civic, professional, and similar organizations.

(2) 2010 is a preliminary estimate based on annual 2010 data from DWD and 2009 BEA data

Source: The employment figures are from the Bureau of Economic Analysis Series for Suffolk County, pro-rated to the City's geographical boundary using data from DWD. See the footnotes above. Due to use of pro-rating factors, minor discrepancies of 1 to 3 units between totals and employment categories may result.

A more recent picture of employment trends for the Commonwealth and Metropolitan Boston is available from the Bureau of Labor Statistics non-agricultural employment data series ("790"). As of January 2012, data through the month of December 2011 were available, and are presented in the following tables. Employment fell every month relative to the same month of the previous year from January 2009

through May 2010. Beginning in June 2010 employment has grown monthly from the previous year indicating that economic growth has returned, however. For the 36 month between December 2008 and December 2011 a net loss of 3,400 jobs in Metropolitan Boston (-0.1%) is still apparent.

**Boston NECTA <sup>(1)</sup>**  
**Total Non-Agricultural Employment**  
**Monthly, 2009-2011**  
**(Not seasonally adjusted, employment in 000's)**

Month	2009 Employment	Change from same month of Previous Year	2010 Employment	Change from same month of Previous Year	2011 Employment	Change from same month of Previous Year
January .....	2,413.0	-2.1%	2,384.7	-1.2%	2,398.6	0.6%
February.....	2,407.1	-2.4	2,384.4	-0.9	2,407.0	0.9
March.....	2,402.3	-3.0	2,394.0	-0.3	2,416.6	0.9
April .....	2,423.7	-3.0	2,427.2	0.1	2,449.0	0.9
May .....	2,428.4	-3.4	2,444.0	0.6	2,465.1	0.9
June .....	2,429.6	-3.7	2,441.4	0.5	2,497.2	2.3
July .....	2,396.9	-4.0	2,422.3	1.1	2,478.8	2.3
August .....	2,388.9	-4.0	2,415.5	1.1	2,466.4	2.1
September.....	2,411.5	-3.7	2,430.8	0.8	2,479.4	2.0
October .....	2,430.7	-3.4	2,452.5	0.9	2,500.3	1.9
November.....	2,433.5	-3.0	2,455.6	0.9	2,503.4	1.9
December .....	2,436.2	-2.5	2,458.0	0.9	2,495.9	1.5
ANNUAL.....	2,416.8	-3.2	2,425.9	0.4	NA	NA

(1) The Boston-Cambridge-Quincy, MA-NH Metropolitan New England City and Town Area (NECTA), which includes portions of seven counties in Massachusetts (Bristol, Essex, Middlesex, Norfolk, Plymouth, Suffolk and Worcester) and portions of two counties in New Hampshire (Hillsborough and Rockingham); as defined by the Office of Management and Budget (OMB).

Source: Bureau of Labor Statistics (790 Series of Non-Agricultural Employment, February, 2012). Seasonally adjusted data is available for total employment but not by industry. Non-seasonally adjusted data is used here to be consistent with data in the next table.

The industry composition of employment comparing December 2010 to December 2011 figures in the following table shows that job losses over the previous year were evident only in the natural resources, financial activities, and government industries. Gains were evident in all of the other major industry sectors with the greatest percentage increases in the construction sector and the information services industries with the greatest number increases in the education & health services and professional & business services industries.

**Boston NECTA <sup>(1)</sup>**  
**Non-Agricultural Wage and Salary Employment by Industry**  
**December 2010 and December 2011**  
**(Not seasonally adjusted, employment in 000's)**

<b>Industry</b>	<b>December 2010</b>	<b>December 2011</b>	<b>Change</b>	<b>Percent</b>
Non-Agricultural Total .....	2,458.0	2,495.9	37.9	1.5%
Natural Resources and Mining.....	0.5	0.4	-0.1	-20.0
Construction .....	76.9	80.2	3.3	4.3
Manufacturing .....	196.3	201.4	5.1	2.6
Durable Goods .....	136.4	139.8	3.4	2.5
Non-Durable Goods .....	59.9	61.6	1.7	2.8
Trade, Transportation & Utilities.....	413.6	420.0	6.4	1.5
Wholesale Trade.....	93.6	96.8	3.2	3.4
Retail Trade.....	257.2	260.3	3.1	1.2
Transport, Warehousing & Utilities.....	62.8	62.9	0.1	0.2
Information Services .....	74.0	77.2	3.2	4.3
Financial Activities .....	173.1	172.8	-0.3	-0.2
Professional & Business Services.....	393.3	399.9	6.6	1.7
Education & Health Services.....	510.6	518.5	7.9	1.5
Leisure & Hospitality Services.....	220.9	224.5	3.6	1.6
Other Services .....	89.5	91.9	2.4	2.7
Government.....	309.3	309.1	-0.2	-0.1

(1) The Boston-Cambridge-Quincy, MA-NH Metropolitan New England City and Town Area (NECTA), which includes portions of seven counties in Massachusetts (Bristol, Essex, Middlesex, Norfolk, Plymouth, Suffolk and Worcester) and portions of two counties in New Hampshire (Hillsborough and Rockingham); as defined by the Office of Management and Budget (OMB).

Source: Bureau of Labor Statistics (790 Series of Non-Agricultural Employment, February 2012).

The following table indicates that, as of 2010, 68% of employed City residents were white-collar workers and 32% were blue-collar and service workers, as compared to 1970 when the shares for the same categories were 55% and 45% respectively. The trend among City residents away from blue-collar and service occupations and toward white-collar occupations was evident between 1970 and 2000 (this trend actually began prior to 1970; in 1960 only 44% of City residents worked in white collar jobs). Between 2000 and 2010, the proportion of white collar workers in the City actually declined slightly while the blue-collar jobs share has risen primarily due to the growth in blue-collar services occupations. Data are from the U.S. Census Bureau's American Community Survey 2010 one-year estimates.

**Occupational Change in the City's Resident Labor Force**

	<b>1970</b>		<b>1980</b>		<b>1990</b>		<b>2000</b>		<b>2010*</b>	
	<b>Number</b>	<b>%</b>	<b>Number</b>	<b>%</b>	<b>Number</b>	<b>%</b>	<b>Number</b>	<b>%</b>	<b>Number</b>	<b>%</b>
White-Collar .....	146,657	55	154,456	60	191,251	67	197,049	69	217,111	68
Managerial, Professional & Related.....	59,929		77,217		107,206		123,850		147,821	
Sales & Office .....	86,728		77,239		84,045		73,199		69,290	
Blue-Collar & Service.....	119,848	45	101,561	40	97,453	33	88,810	31	101,139	32
Construction, Extraction, Maintenance.....	27,157		19,772		18,453		14,118		12,789	
Production, Transportation, & Related .....	36,695		24,825		19,971		23,630		17,967	
Service and Farm & Fishing.....	<u>55,996</u>		<u>56,964</u>		<u>59,029</u>		<u>51,062</u>		<u>70,383</u>	
Total.....	266,505	100	256,017	100	288,704	100	285,859	100	318,250	100

Source: 1990-2000 from the decennial census reports, U.S. Census Bureau. 2010 from U.S. Census Bureau, "American Community Survey, 2010" one-year estimates.

**Unemployment**

In 2010, Boston's unemployment rate was 7.9%, significantly better than the 9.6% national rate. Metropolitan Boston, Massachusetts and New England had rates at 7.7%, 8.5%, and 8.5%, respectively. Annual rates for 2011 were not yet available as of February 2012 except for the U.S. rate which showed an improvement, having fallen from 9.6% to 8.9%. The 2010 unemployment rate from the one-year American Community Survey ("ACS") for Boston, differs from the Bureau of Labor Statistics ("BLS") data due to sample size, accuracy in defining the persons in the labor force, and exact definition of the unemployed. While Boston's total unemployment rate for 2010 from BLS equaled 7.9% the rate from the one-year 2010 ACS for Boston for all adults was 12.8%. This relationship is even evident for the whole U.S. (9.6% versus 10.8%) and the state of Massachusetts (8.5% versus 10.2%).

**Annual Unemployment Rates, 2006-2011  
(not seasonally adjusted)**

	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>
City of Boston	4.9%	4.3%	5.1%	7.7%	7.9%	NA
Metropolitan Boston <sup>(1)</sup>	4.4	4.1	4.8	7.6	7.7	NA
Massachusetts	4.8	4.5	5.3	8.2	8.3	7.4 <sup>(2)</sup>
New England	4.5	4.5	5.4	8.1	8.5	7.7 <sup>(2)</sup>
United States	4.6	4.6	5.8	9.3	9.6	8.9

(1) Includes five counties in Massachusetts (Essex, Middlesex, Norfolk, Plymouth and Suffolk) and two counties in New Hampshire (Rockingham and Strafford), which together comprise the Boston-Cambridge-Quincy MA-NH Metropolitan Statistical Area.

(2) Preliminary.

Sources: Bureau of Labor Statistics for United States, New England and Massachusetts and DWD for the City and Metropolitan Boston, February 2012.

In the previous table the annual rates for 2011 are not finalized by the Bureau of Labor Statistics for the City of Boston and the Boston metropolitan area. The following table however presents monthly data for most areas in Boston, Massachusetts and New England throughout 2011 and shows improved unemployment rates compared with the same months of 2010. By December 2011, Boston's unemployment rate of 6.0% was better than the U.S. rate of 8.3%, while rates for Metropolitan Boston, Massachusetts, and New England were 5.8%, 6.5% and 6.9%, respectively, according to the Labor Area Unemployment Statistics (LAUS) program of the U.S. Bureau of Labor statistics and the Massachusetts Executive Office of Labor and Workforce Development.

**Monthly Unemployment Rates for City of Boston, Metropolitan Boston<sup>(1)</sup>, Massachusetts,  
New England and the United States for 2009, 2010 and 2011<sup>(2)</sup>**

	<b>City of Boston</b>			<b>Metropolitan Boston<sup>(1)</sup></b>			<b>Massachusetts</b>			<b>New England</b>			<b>United States</b>		
	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>
Jan.	7.0	8.4	7.9	7.0	8.6	7.8	7.9	9.6	8.9	7.9	9.6	8.9	8.5	10.6	9.8
Feb.	7.0	7.9	7.3	7.2	8.4	7.5	8.1	9.3	8.6	8.1	9.4	8.7	8.9	10.4	9.5
Mar.	6.9	7.7	6.8	7.3	8.1	7.1	8.1	9.1	8.2	8.2	9.2	8.4	9.0	10.2	9.2
Apr.	6.6	7.6	6.6	6.9	7.7	6.5	7.5	8.4	7.4	7.7	8.5	7.7	8.6	9.5	8.7
May	7.5	7.7	6.9	7.5	7.6	6.6	8.0	8.3	7.4	8.0	8.3	7.8	9.1	9.3	8.7
Jun.	8.4	8.4	7.7	8.1	7.9	7.1	8.5	8.5	7.8	8.4	8.4	7.9	9.7	9.6	9.3
Jul.	8.4	8.5	7.8	8.1	7.9	7.1	8.6	8.5	7.8	8.5	8.5	8.0	9.7	9.7	9.3
Aug.	8.2	8.1	6.9	8.0	7.5	6.4	8.4	8.2	7.0	8.3	8.2	7.4	9.6	9.5	9.1
Sep.	8.5	8.1	7.1	8.2	7.6	6.6	8.7	8.3	7.2	8.4	8.1	7.4	9.5	9.2	8.8
Oct.	7.9	7.6	6.7	7.8	7.1	6.3	8.3	7.8	6.8	8.2	7.8	7.1	9.5	9.0	8.5
Nov.	7.8	7.7	6.0	7.6	7.3	5.7	8.2	8.1	6.4	8.2	8.1	6.8	9.4	9.3	8.2
Dec.	7.7	7.3	6.0 <sup>(3)</sup>	7.8	7.1	5.8 <sup>(3)</sup>	8.5	8.0	6.5 <sup>(3)</sup>	8.4	7.9	6.9 <sup>(3)</sup>	9.7	9.1	8.3 <sup>(3)</sup>

(1) Includes five counties in Massachusetts (Essex, Middlesex, Norfolk, Plymouth and Suffolk) and two counties in New Hampshire (Rockingham and Strafford), which together comprise the Boston-Cambridge-Quincy MA-NH Metropolitan Statistical Area.

(2) Unemployment rates are not seasonally adjusted. Most recent data are preliminary and subject to revision.

(3) Preliminary, subject to change.

Sources: Bureau of Labor Statistics for United States, New England and Massachusetts; and Mass. Dept. of Workforce Development for the City of Boston and Metropolitan Boston, February, 2012.

### ***Largest Private Employers in Boston***

The table below lists the fifty five largest private employers in Boston as of the fall 2010, which in the aggregate represented over 153,579 employees or about 26.5% of all private sector employment in that year.

#### **Largest Private Employers in Boston, Fall 2010**

##### **Over 10,000 Employees**

Brigham & Women's Hospital  
Massachusetts General Hospital

##### **5,000 to 9,999 Employees**

Beth Israel Deaconess Medical Center  
Boston University  
Children's Hospital  
Fidelity Investments (FMR Corp.)  
Harvard University (graduate schools)  
State Street Corporation

##### **2,000 to 4,999 employees**

ARAMARK  
Blue Cross Blue Shield of Massachusetts  
Boston College  
Boston Globe/New York Times  
Boston Medical Center  
Brown Brothers Harriman & Co.  
Dana-Farber Cancer Institute  
John Hancock/Manulife  
Liberty Mutual Group  
New England Financial/Met Life  
Northeastern University  
Proctor & Gamble (Gillette Co.)  
Tufts Medical Center  
Wellington Management

##### **1,000 to 1,999 employees**

AIG (Lexington and Chartis Insurance)  
American Cleaning Co.  
Ameriprise Financial Inc.

##### **1,000 to 1,999 employees (continued)**

Art Institute of Boston at Lesley University  
Bain & Co. Inc.  
Bank of New York Mellon  
Berklee College of Music  
Caritas St. Elizabeth Medical Center  
CBS/Viacom  
Christian Science Monitor/Publishing  
CVS Pharmacies  
Deloitte LLP  
Dunkin' Donuts  
Eaton Vance Corporation  
Faulkner Hospital  
Hebrew Rehabilitation Center  
KPMG LLP  
Mass. Eye and Ear Infirmary  
MFS Investment Management  
New England Baptist Hospital  
NSTAR, Advanced Energy Systems, Inc.  
Partners Health Care  
Pearson  
Pioneer Investments Management Inc.  
Putnam Investments LLC  
Shaw's  
Simmons College  
Stop & Shop  
Suffolk University  
Sunbeam Television Corp. (WHDH)  
Thomson Reuters  
Tufts University (graduate schools)  
Verizon New England, Inc.  
WGBH Educational Foundation

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Source: American Hospital Association, Dun and Bradstreet, Hoovers, InfoUSA, Manta, New England Board of Higher Education, and BRA Research Division web research and phone contacts, 2011.

In addition to private employers, the public sector has large numbers of employees in the City. According to a preliminary estimate by the BRA, using a series consistent with the Bureau of Economic Analysis, there were an estimated 78,356 federal, state and local government workers in the City in 2010 according to a preliminary estimate. Certain large state government offices, federal regional offices, U.S. Postal Service facilities, state-chartered authorities and commissions (such as the Massachusetts Port Authority and the Boston Water and Sewer Commission), and the City's local government agencies and departments, are located within Boston.

### ***Labor Force and Education***

According to the Bureau of the Census, the City's resident labor force has been steadily increasing from 1980 through 2010. Since 1980, the increase in the number and age of the population have combined with the rising labor force participation of women, minorities, youth and the elderly to produce a larger labor force overall. Bureau of the Census data show that by 1990, the City's population had increased by 2.0% over that for 1980, while the City's employed resident workforce increased by 10.6%. During the 1990's Boston's population continued to rise, posting a 2.6% increase while number of workers (aged 16+) grew by 3.2%. And, from 2000 through 2010 Boston's population rose by 3.1% and the employed resident workforce grew by 5.0%.

General improvement in educational attainment of residents aged 25 and over continued throughout the 1980-2010 period. The percentage of this population that had completed four or more years of college

more than doubled during this period from 20.3% to 44.0%. This change, in part, reflected the trend for an increasing percentage of Boston public school system graduates to seek higher education. This percentage increased from 62% in 1993 to 73% in 2006 (source: “Getting to the Finish Line: College Enrollment and Graduation – A Seven Year Longitudinal Study of the Boston Public Schools Class of 2000,” by the Center for Labor Market Studies of Northeastern University, November 2008). Improving educational attainment levels and shifting occupational patterns suggest a concurrent transformation of the City’s work force as the City’s economy has moved to a service-dominated employment base.

The City supports entry-level and advanced job training programs, including the following: English-as-a-Second Language training, pre-vocational and vocational training, adult literacy training, and support counseling. In 2011, the Jobs and Community Services division (“JCS”) of the BRA, the City’s workforce development agency, provided job training to 391 adults and employed 5,254 youth in publicly-supported summer jobs. Linkage contributions paid into the Neighborhood Jobs Trust provide a supplemental source of funding for job training programs. For a full discussion of the City’s housing and jobs linkage program see “The Linkage Program,” below.

#### **Years of School Completed for Boston Residents Age 25 and Over, 1980-2010**

	1980		1990		2000		2010	
	Persons	Percent	Persons	Percent	Persons	Percent	Persons	Percent
Fewer than nine years.....	54,932	16.6%	37,824	10.3%	34,321	9.1%	31,263	8.0%
9 to 12 years, no diploma .....	49,407	14.9	51,051	14.0	45,308	12.0	24,987	6.0
High school graduate (or GED) .....	115,787	35.0	97,233	26.6	90,568	24.0	94,342	24.0
Some college or Associates .....	43,451	13.2	69,889	19.1	73,125	19.4	70,044	18.0
Bachelors, Masters, or Prof. ....	67,073	20.3	109,711	30.0	134,252	35.5	175,819	44.0
Total.....	330,650	100.0	365,708	100.0	377,574	100.0	396,455	100.0

Note: GED stands for General Equivalency Diploma, which is equivalent to regular high school diploma and is earned by someone for completing work for graduation after having left high school.

Source: 1980-2000 from the decennial census reports, U.S. Census Bureau. 2010 from U.S. Census Bureau, “American Community Survey, 2010” one-year estimates.

#### ***Income, Wages, and Cost of Living***

Per capita personal income for Suffolk County was \$50,050 in 2009, 29% above the national per capita personal income of \$38,846, according to the Bureau of Economic Analysis. City residents constitute approximately 87% of the County’s population. An historical summary of per capita income shows that from 1980 through 2009 Suffolk County’s per capita income has been growing at a rate greater than that for the nation. Over that same 29 year span, Suffolk County’s per capita income grew at a faster rate than those of both New England, and Massachusetts and just less than the rate of growth for Metropolitan Boston’s per capita personal income. The City’s median household income (in current year dollars), based on Census data from the one-year 2010 ACS, rose from \$39,629 in 2000 to \$49,893 in 2009. The figures in this paragraph and the chart directly below reflect earned income of persons residing in the named areas plus rents, interest and other unearned income and transfer payments from governmental entities. As such, these figures take into account certain income sources not included in the survey of average annual wages in the following paragraph, which reflects earned income of persons who work (but do not necessarily reside) in the named areas.

**Per Capita Personal Income Comparison, 1980, 1990, 2000 and 2005-2010**  
(In current year dollars not adjusted for inflation)

	<b>United States</b>	<b>New England</b>	<b>Massachusetts</b>	<b>Metropolitan Boston <sup>(1)</sup></b>	<b>Suffolk County <sup>(2)</sup></b>
1980.....	\$10,091	10,598	10,570	11,005	10,368
1990.....	19,354	22,462	22,797	24,416	24,457
2000.....	30,319	36,610	38,222	41,944	38,460
2005.....	35,452	42,376	44,097	48,042	45,351
2006.....	37,725	45,627	47,559	52,018	48,963
2007.....	39,506	48,223	50,150	54,774	51,287
2008.....	40,947	49,708	51,897	56,161	51,758
2009.....	38,846	47,659	49,816	54,280	50,050
2010.....	39,945	48,989	51,302	55,576	NA

(1) Includes five counties in Massachusetts (Essex, Middlesex, Norfolk, Plymouth and Suffolk) and two counties in New Hampshire (Rockingham and Strafford), which together comprise the Boston-Cambridge-Quincy MA-NH Metropolitan Statistical Area.

(2) City residents constitute approximately 87% of Suffolk County's population.

Source: Bureau of Economic Analysis, February 2012.

Data from the Bureau of Economic Analysis indicate that the average annual wage and salary disbursement per job for 1980 through 2009 by place of work have been consistently higher over time in Suffolk County than in Metropolitan Boston and the Commonwealth. In 2010, Suffolk County's average wage per job (\$74,881) was 21% greater than that in the Boston metropolitan area (\$61,700) and 32% greater than the average state earnings level (\$56,882).

**Average Wage per Job, 1980, 1990, 2000 and 2005-2010**  
(In current year dollars not adjusted for inflation)

	<b>United States</b>	<b>New England</b>	<b>Massachusetts</b>	<b>Metropolitan Boston <sup>(1)</sup></b>	<b>Suffolk County <sup>(2)</sup></b>
1980.....	\$14,000	13,359	13,527	14,094	15,461
1990.....	23,423	25,442	26,311	27,709	31,244
2000.....	35,054	40,044	43,277	47,093	55,468
2005.....	40,807	46,150	49,090	53,289	65,576
2006.....	42,703	48,259	51,444	55,929	68,996
2007.....	44,692	50,747	54,234	58,961	73,461
2008.....	45,778	51,895	55,737	60,369	75,283
2009.....	45,780	51,574	55,272	59,733	73,042
2010.....	47,046	53,053	56,882	61,700	74,881

(1) Includes five counties in Massachusetts (Essex, Middlesex, Norfolk, Plymouth and Suffolk) and two counties in New Hampshire (Rockingham and Strafford), which together comprise the Boston-Cambridge-Quincy MA-NH Metropolitan Statistical Area.

(2) City residents constitute approximately 87% of Suffolk County's population.

Source: Bureau of Economic Analysis, February 2012.

Note: Wage and salary disbursements consist of the monetary remuneration of employees, including the compensation of corporate officers; commissions, tips, and bonuses; and receipts in kind, or pay-in-kind, such as the meals furnished to the employees of restaurants. It reflects the amount of payments disbursed, but not necessarily earned during the year. Average wage per job is wage and salary disbursements divided by the number of wage and salary jobs (total wage and salary employment).

During the years 2001-2010, based on the Bureau of Labor Statistics Consumer Price Index, the cost of living index rose at an annual average rate of 2.4% in Metropolitan Boston, while the national index increased at a 2.3% annual rate. Between 2010 and 2011 the change in the cost of living was 2.7% for metropolitan Boston and 3.2% for the nation.

**Consumer Price Index for All Urban Consumers  
For 2001 through 2011  
(CPI-U) <sup>(1)</sup>**

	United States Index	Percent Change	Metropolitan Boston <sup>(2)</sup> Index	Percent Change
2001 .....	177.1	2.8	191.5	4.3
2002 .....	179.9	1.6	196.5	2.6
2003 .....	184.0	2.3	203.9	3.8
2004 .....	188.9	2.7	209.5	2.7
2005 .....	195.3	3.4	216.4	3.3
2006 .....	201.6	3.2	223.1	3.1
2007 .....	207.3	2.8	227.4	1.9
2008 .....	215.3	3.8	235.4	3.5
2009 .....	214.5	-0.4	233.8	-0.7
2010 .....	218.1	1.6	237.4	1.6
2011 .....	226.2	3.2	243.9	2.7

(1) Index based upon 1982-1984=100.0. Monthly data not seasonally adjusted.

(2) Includes all or parts of sixteen counties: eight counties in Massachusetts (Bristol, Essex, Hampden, Middlesex, Norfolk, Plymouth, Suffolk and Worcester), four counties in New Hampshire (Hillsborough, Merrimack, Rockingham and Strafford), one county in Maine (York), and one county in Connecticut (Windham) which together comprise the Boston-Brockton-Nashua MA-NH-ME-CT CMSA (Combined Metropolitan Statistical Area).

\*Note: Change for monthly data is based on the index from the same month as the previous year.

Source: Bureau of Labor Statistics.

***Medical and Higher Educational Institutions***

Boston's medical and educational institutions are an important component of its economy, providing employment opportunities for residents of the City and Metropolitan Boston. Expenditures by the institutions' patients, students and visitors stimulate the City's trade and service sectors.

Twenty two inpatient hospitals are located within the City. The largest of these are: Massachusetts General Hospital, Brigham and Women's Hospital, Beth Israel Deaconess Medical Center, Children's Hospital, Tufts New England Medical Center, and Boston Medical Center. All together the 22 hospitals had a combined total of 6,453 beds in 2009 according to the most recent data from the American Hospital Association. In 2009, the hospitals admitted 247,642 in-patients and had over 5.96 million outpatient visits, according to data from the American Hospital Association (with four hospitals not reporting data other than beds). The City is also the home of the medical and dental schools of Harvard, Tufts and Boston Universities, and of twenty-five public neighborhood health clinics, as well as private health maintenance organizations and membership clinics.

In 2010, there were 122,551 health services jobs in the City. Health services represent nineteen out of every one hundred jobs within the City. Growth in the health services sector remained strong even during slower economic conditions of 2008-2010. Data from this employment series showed that the number of hospital employees in Boston between 2008 and 2010 grew from 80,625 to 85,534.

From 2008 through 2011, five hospital and one medical laboratory building projects were completed: the Massachusetts General Hospital's 530,000 square foot, 150-bed, Building for the Third Century; the Brigham and Women's Hospital MMHC (Massachusetts Mental Health Center) with 633,960 square feet of research, clinical (136 beds), office and residential uses; the Brigham and Women's Hospital's 350,000 square-foot Shapiro Cardiology Center in 2008; the St. Elizabeth Hospital's 45,000 square foot Emergency Department/Urgent Care Facility in 2009; the Boston Medical Center BioSafety Level 4 (BSL4) laboratory (construction is completed but use is currently limited to office and training purposes pending further approvals) in 2010; the Boston Medical Center 245,000 square-foot Shapiro Ambulatory Care Building (NACB) in early 2011; and the Dana Farber Cancer Institute's 275,000 square-foot Yawkey Center for Cancer Care, also in 2011.

As of October 2011, four hospital projects and one medical-student housing development were under construction, including; the new Spaulding Rehabilitation Hospital building with 221,000 square feet of



space and 132 beds in the former Charlestown Navy Yard; Children's Hospital Main Inpatient Building expansion of 112,000 square feet with 30 beds; and the Boston Medical Center's 442,800 square foot Albany Fellows building with 104 housing units for medical students.

Boston's preliminary NIH awards total for fiscal 2011 was \$1.735 billion, a fall of 18.9% from fiscal 2010, compared to a 12.1% decline for total US NIH awards; both of these reductions were due to the end of the special ARRA stimulus funding in fiscal 2009 and fiscal 2010. The City cannot now estimate the impact that reduced growth in the overall federal budget will have on NIH funding in general and on NIH funding for Boston area recipients.

The Boston metropolitan area remains the nation's foremost region for the life sciences industry according to a 2009 Milken Institute study. The life sciences industry includes biotechnology, pharmaceuticals, life sciences R&D, medical devices, health-care services, and supporting industries; it is a sector with very strong projected economic growth potential with high-paying jobs and other economic and fiscal benefits. Greater Boston is in first place in the 2009 Milken Institute Overall Composite Index Life Science Cluster with a score of 100. In the first part of the Index, the Current Impact Composite Index (measuring therapeutics and devices, health services, and supporting industries) Boston had a score of 91. In the Innovation Pipeline Index (research and development capacity, risk capital and entrepreneurial infrastructure, human capital, workforce and innovation output) Greater Boston is in first place with a score of 100. In the third sub-component, the Small Business Vitality Index, Boston placed third among the top cities with a score of 87.4. As measured by employment the Milken Report lists Boston metropolitan area employment with 377,112 total jobs in the Life Sciences Cluster for 2007 (244,603 in health care services; 45,089 in therapeutics and devices; 42,331 in the life sciences supporting industries; 23,251 in R&D research and development in the life sciences; 13,214 in medical devices; 5,249 in biotechnology; and 3,375 in pharmaceuticals). The most recent study done by John Lang LaSalle, "Life Sciences Cluster Report, Global 2011," ranks Boston area's life sciences cluster number one among 16 clusters in the US.

Boston's life sciences cluster became even stronger in 2011. In June, the largest privately funded construction site in the nation broke ground in the City's Innovation District. The site will serve as Vertex Pharmaceuticals' new headquarters. The \$800 million project will create 1,200 construction jobs. Nearly 1,800 employees are expected to work in the headquarters, and 500 more jobs will be added. In addition to Vertex Pharmaceuticals, Boston welcomed several more life sciences companies: NaviNet, a healthcare IT company with nearly 300 employees that relocated from Cambridge to Boston's Leather District; Pfizer's Center for Therapeutic Innovation (CTI), a network of partnerships between Pfizer and Academic Medical Centers (AMC) across the country that aims to accelerate and transform drug discovery and development with 50 employees in Boston's Longwood Medical Area; and ten life science and clean tech/life sciences hybrid start-ups that set up shop in the Innovation District and across the city creating over 50 jobs and new innovations.

As of academic year 2010-2011 (September 2010), data from the City of Boston's University Accountability Ordinance report and the Massachusetts Department of Higher Education indicate that the City's 35 universities, colleges, and community colleges had a combined enrollment of 151,684 full- and part-time students. These numbers, the most currently available, include some of the professional and graduate schools of Harvard and Tufts Universities, whose principal campuses are in Cambridge and Medford, respectively. Based on total graduate, undergraduate, and professional school enrollment, Boston University was the largest university in Boston in the fall of 2010, with 32,727 students. Boston, with nearly ten percent of the state's population, has about one third of the statewide college student enrollment.

From 2006 through 2011 major higher education academic projects and college housing were completed in Boston, including projects for: Harvard University; Simmons College; Tufts University Dental School; the Massachusetts College of Pharmacy; Northeastern University; Boston College; Suffolk University; UMass-Boston; Emerson College; Emmanuel College; Berklee College of Music; Boston University; and the Boston Conservatory of Music. As of February 2012 six college or university academic building projects are in construction and two other projects are currently in the review process. In addition, between 2000 and year-end 2010, 29 dormitories with 10,421 dormitory beds (9,671 undergraduate and 750 graduate) opened to house Boston's college students. As of February 2012, four college dormitories are under construction, one is in the pre-construction phase, and one other dorm has been approved but has not begun construction. While college enrollment grows, completion of new student residences is pulling students out of neighborhood housing, easing housing prices and ameliorating tight vacancies.

## ***Tourism and Culture***

According to the Greater Boston Convention and Visitors Bureau (“CVB”) and the Massachusetts Office of Travel and Tourism, an estimated 26.2 million people visited the Boston metropolitan area in 2010, up by 11% from the previous year. These visitors included both domestic and international visitors. International visitors alone to Boston-Cambridge in 2010 totaled 1.2 million persons or a gain of 4% over that of 2009. The estimated spending impact in Boston-Cambridge from the total visitors was \$7.9 billion. In 2010 there were 11.7 million visitors at major museums, attractions, and related venues. The latest data for Suffolk County indicates that in the county alone the total domestic direct traveler expenditure in 2010 was \$6.41 billion, supporting 40,300 jobs and a payroll of \$1.24 billion, while generating \$170.7 million in state tax receipts and \$120.4 million of local tax receipts.

The City of Boston is home to three major professional sports teams: the Boston Red Sox baseball team, the Boston Bruins hockey team, and the Boston Celtics basketball team. The New England Patriots football team plays in Gillette Stadium in nearby Foxborough, Massachusetts. The City also provides venues for concerts, ice shows, circuses, theater, and other entertainment performances and amateur sports events. The TD Garden, opened in 1995 and home to the Celtics and Bruins, is a privately-financed, multi-purpose arena in Boston’s North Station district constructed by the New Boston Garden Corporation, a subsidiary of Delaware North. The ownership of the Boston Red Sox baseball franchise have undertaken renovations of the existing Fenway Park, including the addition of new seating and modernizing facilities, and have also proposed additional changes to the existing structure and also in the surrounding neighborhood.

Boston ranks among the top ten destinations in North America for conventions, meetings, and trade shows, based on the number and quality of the shows booked. Boston currently has three main convention sites—the John B. Hynes Veterans Memorial Convention Center (“Hynes”), the Seaport World Trade Center, and the 2.1 million-square-foot Boston Convention & Exhibition Center (“BCEC”), the largest building in New England and capable of hosting large national and international events. In 2011 the Hynes and the BCEC hosted a combined total of 237 events with an aggregate of 622,854 attendees. This resulted in approximately 446,596 hotel room nights, approximately \$332 million in direct spending, approximately \$27.2 million in direct tax revenue, and generated an overall economic impact of approximately \$520 million, according to the Massachusetts Convention Center Authority. A recent Massachusetts state law allows the operation of three casinos within the state to be selected by a new state gaming commission. The Mayor of Boston has proposed that one of these casinos be sited at the Suffolk Downs racetrack located at the northern tip of Boston. No decisions have been made on the location of any casinos.

Since 2000, several cultural facilities have opened: the New England Aquarium completed an expansion including opening the Simons IMAX Theater in 2001; the Boston Center for the Arts and the Huntington Theatre combined to complete the joint development of two new theaters next to the Boston Center for the Arts in the South End in 2004—the first new live stage theaters in Boston in 75 years; downtown, Clear Channel, Inc. completed its \$22.0 million renovation of The Boston Opera House on Washington Street in 2004; a newly constructed Institute of Contemporary Art museum opened on the South Boston waterfront in 2006; in April 2007 the Boston Children’s Museum completed the \$47 million construction of a 23,000 square feet of new facilities in addition to a 50,000 square-foot renovation. The Emerson College renovation of the Paramount Theater opened in 2009; and the Suffolk University renovation of The Modern Theater was finished in 2010. In 2011, The Museum of Fine Arts recently completed and opened its “Art of the Americas” wing, a 462,400 square-foot multi-phase expansion. In January 2012, the Gardener Museum completed its \$114 million expansion adding 70,000 square feet of new building space. The 19,000 square-foot Tea Party Shipyard Museum and the \$28 million project, is presently under construction.

In May, 2005 the Mayor launched CreateBoston, an economic development program at the BRA that is designed to help creative businesses and entrepreneurs to achieve their full potential for success. The program provides resources for financial and site location assistance, workforce development and business advocacy; and is geared specifically toward business development and job creation. Currently, the program focuses on strengthening and growing digital media, specifically the Boston-area videogame industry. In 2008, the Mayor established the first Boston-area Game Industry Steering Committee that meets monthly to address the issues and challenges facing the industry and further the BRA’s effort to raise Boston’s profile as a global leader in the game industry.

On March 13, 2009 the Mayor launched the first Game Industry Website. Following the 2007 “PoweringUpBoston” conference on workforce development funded in-part by the Mass Cultural Council

(MCC), area videogame companies annual revenues have increased to approximately \$2 billion and several colleges and universities have since launched master's degree programs in game design and interactive multimedia and game engineering. CreateBoston in partnership with MCC, the steering committee, academic institutions, game companies and game organizations hosted a second Powered-Up Conference and Expo on business development on October 14 – 15, 2010 in the city's Innovation District. In February 2012 the annual gaming convention PAX, launched in Seattle in 2004, which had expanded to the east coast in 2010 and which hosted 60,000 visitors to its PAX East weekend show in Boston in 2011, announced that their annual eastern convention will be held in Boston through 2023 with plans to boost eventual yearly attendance to 100,000.

### ***Hotel Market***

Between July 1997 and December 2009, Boston built 7,020 rooms in 33 new hotels and 5 hotel expansions. Boston's favorable hotel market and the decision to build the BCEC stimulated considerable new development over this period. Since 1992, Boston's annual occupancy rates have exceeded 72% in 17 out of the 20 years.

From 2004 through 2008, the following hotels were completed: an 81-room Courtyard by Marriott in the Back Bay; the Hotel Onyx, a 112-room Kimpton hotel near North Station; the Hampton Inn at Crosstown, in Roxbury; The Back Bay Hotel, a 220-room hotel in the Back Bay; the Bulfinch Clarion Hotel, an 80-room adaptive reuse development near North Station; a 164-room Courtyard by Marriott in the South Bay/Roxbury district; the 40 room Hotel 140 in the Back Bay; the 793-room Westin BCEC Headquarters Hotel, attached to the BCEC in South Boston; the 424-room Intercontinental Hotel on the downtown waterfront; the 308-room Liberty Hotel, which includes the adaptive reuse of the historic Charles Street Jail; the 471-room Marriott Renaissance on the South Boston waterfront; the 150-room Battery Wharf Fairmount on the downtown waterfront; the 149-room Mandarin Oriental, in the Back Bay; and the 16-room Inn at St. Botolph. Two hotels opened in 2009: the 114-room Ames Hotel, an adaptive reuse of an historic office building near Government Center, and the 235-room "W" Hotel in the Theater District. As of December 2010, there were a total of 18,363 hotel rooms in establishments of fifty or more rooms in Boston.

Between 1991 and 2000, average annual occupancy rates grew from 70.1% to 78.4% and average daily room rates rose steadily from \$118.17 to \$198.00 according to Pinnacle Advisory Group, an independent hospitality industry consultant. In 2001 the occupancy rate fell to 69.6% and the room rate to \$180.58. By 2003 hotel room demand was growing again, but room supply continued its steady growth too, resulting in a 71.1% occupancy rate and \$155.52 average daily rate in that year. Between 2003 and 2008 Boston room demand grew by 27.2% over these five years and 2008 occupancy reached 74.6% with average daily rates averaging \$213.94. Revenue per available room was \$159.54 in 2008, just below the high mark of \$159.95 reached in 2007. Room demand fell 3.7% in 2009, reducing annual average occupancy to 70.8% and the average room rate declined by 13.1% to \$186.01. Revenue per available room fell 17.4% to \$131.79. Boston hotel room demand revived in 2010, growing 7.8% and lifting occupancy to 76.3%, average room rates to \$190.39 and raising revenues per available room by 10.2% to \$145.26. 2011 saw further growth, as occupancy reached 77.4%, average daily rates hit \$198.22 and revenue per available room rose to \$153.35, according to the Pinnacle Advisory Group.

The tables below show the occupancy rate, average daily room rate, and revenue per available room for Boston hotels for 1990, 2000 and 2003 through 2011.

### **Boston Hotel Room Supply, Occupancy, Room Rate and Revenues per Available Room**

<b>Year</b>	<b>Room Supply</b>	<b>Occupancy Rate %</b>	<b>Average Daily Rate</b>	<b>Percent Change</b>	<b>Revenue Per Available Room</b>	<b>Percent Change</b>
1990	12,070	74.3	\$118.72	-	\$88.21	-
2000	14,002	78.4	198.00	4.9	155.33	9.7
2003	14,950	71.1	155.52	-5.4	110.52	-6.9
2004	15,618	74.5	169.04	8.7	125.99	14
2005	15,782	75.4	176.73	4.5	133.24	5.8
2006	16,936	76.4	196.61	11.2	150.23	12.8
2007	17,244	76.1	210.28	7.0	159.95	6.5
2008	18,014	74.6	213.94	1.7	159.54	-0.3
2009	18,363	70.8	186.01	-13.1	131.79	-17.4
2010	18,363	76.3	190.39	2.4	145.26	10.2
2011	18,363	77.4	198.22	4.1	153.35	5.6

Source: Occupancy, ADR and RevPAR reported by Pinnacle Advisory Group. BRA Research Division count of room supply at the end of each calendar year. Room Supply counts only rooms in hotels of 50 or more rooms.

### **Transportation**

The City is a major national and international air terminus, a seaport, and the center of New England's rail, truck and bus service. The City is served by three limited-access interstate highways which connect it to the national highway system: U.S. 90 (the "Massachusetts Turnpike"), which leads westward from downtown Boston 138 miles to the New York State border; U.S. 95, the East Coast's principal north-south highway, which connects Boston to Portland, Maine to the north and New York City and Washington, D.C. to the south; and U.S. 93, another north-south interstate highway, that extends from just south of the City north to New Hampshire. The City is also served by two national railroads, Amtrak and Conrail, a regional rail carrier, Boston and Maine (a subsidiary of Guilford Transportation Industries), and Bay Colony, a local carrier.

Transportation planning includes both major highway and mass transit programs. The Massachusetts Bay Transportation Authority ("MBTA") provides commuter rail, subway, local bus and express bus services to 175 cities and towns in eastern Massachusetts, offering public transit to a population of almost 4.7 million people in an area of 3,200 square miles. The MBTA, the fifth largest mass transit system in the nation as determined by ridership, currently serves about 1.2 million passengers per day.

The MBTA's draft FY12-FY16 Capital Investment Program includes \$4.51 billion in capital spending to reinvest in its transportation infrastructure and to build expansion projects. The Capital Investment Program consists of five major programmatic areas: (i) reinvestment in the infrastructure (\$2.27 billion); (ii) accessibility improvements (\$270.6 million); (iii) enhancement of existing service (\$341.1 million); and (iv) system expansion efforts (\$25.7 million). The major infrastructure projects include: vehicles (\$989.4 million); station modernization (\$201.3 million); rail signaling systems (\$161.4 million); track/right-of-way (\$197.9 million); bridges (\$141.0 million); technology, other (\$64.8 million); power (\$292.7 million); maintenance facilities, including rail car houses and bus garages (\$62.6 million); fare equipment (\$20.2 million); administration facilities (\$133.3 million); and communications (\$8.6 million).

Boston's South Station, one of three major high speed rail terminals on Amtrak's Northeast Corridor (NEC), currently hosts high speed intercity passenger rail (HSIPR), including Amtrak Acela Express and Northeast Regional services. It is also the terminus for Amtrak's Lake Shore Limited service between Boston and Chicago. The MBTA also operates commuter rail, subway, and guideway bus services at the station. The station's Bus Terminal is the hub for private intercity and regional motor coach carriers in eastern Massachusetts.

The completion and timing of these capital projects may depend upon the resolution of MBTA budget issues. The MBTA currently projects a budget deficit for fiscal years 2013 and beyond. New revenues and reductions in service are being considered to bring the MBTA budget into balance. The Massachusetts Department of Transportation (MassDOT) was awarded federal funding of \$32.5 million on October 28, 2010 for environmental clearance and preliminary design for an expansion of South Station. The South Station HSIPR Expansion Project will advance the design, and complete state and federal environmental permitting, to expand South Station from its current 13 terminal platform track configuration to 20 total platform tracks. The HSIPR Expansion Project would enable faster and more efficient operations, as well as planned increases in both Amtrak and MBTA commuter rail services.

For a description of the Central Artery/Third Harbor Tunnel project see "Large Public Sector Projects," below.

### ***Seaport and Airport***

The Massachusetts Port Authority (“Massport”) was created by the state legislature to develop and manage the City’s major air and sea transportation centers. Massport is financially independent, and the City is not responsible for any debt or other obligations incurred by Massport. Heavy use of Boston Logan International Airport (“Logan Airport”) and the Port of Boston have compelled significant expansion of both facilities. Massport’s net investment in its facilities through June 2011 exceeded \$4.32 billion, consisting of \$3.85 billion invested in airports and \$473.3 million invested in maritime development and other capital projects.

In February 2012, Massport projected that it would spend about \$1.08 billion during fiscal years 2012-2016 for ongoing capital improvements and major maintenance at Logan Airport, Hanscom Field in Bedford, Massachusetts, Worcester Airport, and the port facilities.

The Port of Boston serves the six-state New England region as a natural deep-water port supporting import and export of containerized bulk and general cargo and providing ship repair supply services, customs and international freight forwarding services intermodal cargo warehouse facilities, and other maritime support services. Massport’s Conley Container Terminal provides all-water access to world ports as well as a weekly barge service to the Port of New York/New Jersey. The Port of Boston is also a major cruise port. The total number of cruise passengers in fiscal 2011 (307,224) decreased by 1.0% compared to fiscal 2010. The cruise port mainly operates in the months of May through November.

The Port of Boston ranked as the 12th largest container port on the U.S. Atlantic Coast by container volume. During fiscal 2011, the Port activity of 106,857 boxed containers increased 5.8% over that of fiscal 2010, while the 42,256 automobiles handled in fiscal 2011 increased by 27.2% from fiscal 2010 and the 112,667 tons (in bulk tonnage) for fiscal 2011 increased by 26.0% from fiscal 2010’s bulk tonnage.

In calendar 2011, Logan Airport served a total of 28.9 million passengers, a 5.5% increase from the 27.4 million passengers served in 2010. A report on calendar year 2010 prepared by Airports Council International (“ACI”) showed that Logan was the most active airport in New England, the 19<sup>th</sup> most active in the United States and the 48th most active in the world. Logan Airport also plays an important role as a center for processing domestic and international air cargo. In fiscal 2011, total combined cargo and mail volume was 568.8 million pounds, a small increase from the 563.2 million pounds handled in fiscal 2010.

### Construction Activity

The following table sets forth construction activity in the City from fiscal years 2001-2011, estimated as indicated in the notes to the table. It should be noted that the issuance of a building permit and payment of a fee do not necessarily result in construction activity. The estimated revenue from building permit fees during fiscal 2012 (based on seven months of data) indicated that total construction activity is projected to total \$2.44 billion compared with an estimate of \$1.79 billion for data for the first seven months of fiscal 2011. In the past ten fiscal years from 2001 through 2011 revenue from building permit fees increased seven times and decreased three times. Annual fiscal 2011 building permit revenue was below the peak levels of 2007-2009 but returned to the same level as the annual average of \$2.8 billion annually for the 2001-2011 years.

#### Boston Building Permit Revenues and Estimated Construction Activity Ten Fiscal Years, 2001-2011

	Building Permit Revenues <sup>(1)</sup>	Estimated Potential Construction Activity <sup>(2)</sup>	Estimated Potential Construction Activity Adjusted For Inflation <sup>(3)</sup>
2001 .....	\$27,191,839	\$3,199,039,882	\$2,502,832,122
2002 .....	19,055,144	2,241,781,647	1,779,607,653
2003 .....	20,145,888	2,370,104,471	1,920,149,732
2004 .....	22,724,810	2,673,507,019	2,229,622,342
2005 .....	23,213,600	2,731,011,765	2,347,436,539
2006 .....	26,253,029	3,088,591,647	2,763,764,218
2007 .....	27,861,224	3,277,791,059	3,001,802,460
2008 .....	31,007,327	3,647,920,824	3,525,426,285
2009 .....	26,966,242	3,172,499,105	3,005,092,472
2010 .....	14,764,792	1,737,034,301	1,667,123,012
2011 .....	23,461,018	2,760,119,766	2,744,027,477
Total 2001-2011 .....	\$262,644,913	\$30,899,401,485	\$29,328,372,791
Annual Average 2001-2011 .....	\$23,876,810	\$2,809,401,485	\$2,792,659,011
7 months FY11 .....	\$15,652,652	\$1,841,488,480	\$1,788,204,397
7 months FY12 .....	\$20,779,066	\$2,444,596,058	\$2,444,596,058

(1) Building permit revenues in current dollars. Columns may not add due to rounding.

(2) Potential construction activity estimated by dividing permit revenues by 0.85%, which is the midpoint between permit fees calculated at 0.7% of the first \$100,000 estimated value of development cost, and 1% for the remainder of development cost.

(3) Estimated construction activity adjusted to July constant dollars (CPI-U for the U.S.) for each year to get fiscal year with base being the December 2011 value of 226.7.

Source: City of Boston, Auditing Department and City of Boston Annual Reports. Compiled by BRA's Research Division (February 2012).

### Large Public Sector Projects

In addition to major construction projects of the MBTA and Massport, Boston has witnessed several other major public sector projects in recent years including the BCEC Project and the Central Artery/Tunnel ("CA/T"), the downtown highway tunnel through the City including the Ted Williams tunnel under Boston Harbor. The CA/T Project, which has improved traffic flow in Boston since its completion, is under the control of the Massachusetts Department of Transportation, successor to the Massachusetts Turnpike Authority.

The CA/T Project includes the Ted Williams Tunnel, connecting Logan Airport and the North Shore to Downtown Boston and the western suburbs, the Leverett Circle Connector Bridge, a four-lane bridge over the Charles River carrying traffic between Leverett Circle in downtown Boston and U.S. 93 in Charlestown, the extension of U.S. 90 under Fort Point Channel to South Boston connecting with the highway with the Ted Williams Tunnel and Logan Airport in East Boston, and the Central Artery and the Leonard P. Zakim Bunker Hill Bridge over the Charles River. The CA/T Project, with an estimated total cost of \$14.63 billion, was funded in part by the federal government while the remainder was the responsibility of the Commonwealth.

The BCEC Project was constructed on a 60-acre site in South Boston through the joint efforts of the City, the Commonwealth, the BRA, and the MCCA. The 2.1 million square-foot facility was completed in

2004 and includes approximately 516,000 square feet of contiguous exhibition space on one level, approximately 160,000 square feet of meeting space and a 40,000 square-foot ballroom, as well as banquet and lecture halls. The BRA was authorized by the Convention Center Act to acquire and prepare the site for the BCEC Project and now the MCCA is the owner and operator of the BCEC. In 2011 the BCEC hosted conventions with 622,854 attendees and since opening in late 2004 has hosted over 3.1 million conventioners. In addition to the BCEC Project, a 793-room convention center hotel on the northeast corner of the BCEC Project site opened in June 2006.

The Massachusetts Water Resources Authority (“MWRA”), an independent state authority has also spent approximately \$1.59 billion on improvements to its wastewater system and approximately \$1.74 billion on its waterworks system through June 30, 2011. The largest expenditures have been for the MetroWest Water Supply Tunnel, the John J. Carroll Water Treatment Plant, improved water storage facilities and reduction of combined sewer overflows.

The MWRA-approved FY12 Capital Improvement Program anticipates the spending of approximately \$411.4 million on additional water and wastewater system improvements between Fiscal Year 2012 and Fiscal Year 2013, and \$1.70 billion in 2014 and beyond. The largest expenditures will be for the combined sewer overflow (CSO) control plan, interceptor and pumping improvements and water distribution system improvements. The largest component of the combined sewer overflow control plan is the North Dorchester Bay CSO Storage Tunnel and related facilities. Relatively small portions of the other improvements are located within the City, but they should nonetheless provide major improvements in the system infrastructure that serves the City.

The City prepares a 5-7 year Capital Plan. These capital investments represent improvements to schools, libraries, parks and recreation sites, roads and bridges, and other City properties. See “City Indebtedness—Capital Planning and Borrowing Program” in the City’s Information Statement dated as of March 1, 2011.

### ***Office Market and New Development***

The City and its inner neighborhoods currently have approximately 61 million square feet of office space. During the fourth quarter of 2011, Boston’s direct vacancy rate according to Jones Lang LaSalle was 12.6% (and 16.8% availability when including space to sublet). Another realty firm, Colliers Meredith & Grew, placed the City’s office availability rate at 15.8%. Boston’s vacant and available space increased from mid-year 2008 to mid-year 2010. Jones Lang LaSalle puts the annual 2011 office absorption at a positive 1,194,181 square feet of space while Colliers Meredith & Grew measured 608,079 square feet of annual absorption. The principal reason for the difference between these two assessments is differing conventions for the timing of major new leases. From the third quarter of 2008 to the fourth quarter of 2011 Boston’s direct office vacancy rate rose from 6.9% to 12.6% according to Jones Lang LaSalle.

#### **Boston Office Market—Fourth Quarter, 2011**

<b>Market</b>	<b>Inventory Square Foot</b>	<b>Annual Absorption</b>	<b>Vacancy</b>	<b>Available</b>	<b>Average Asking Rent *</b>
Back Bay .....	12,968,435	248,518	3.9%	8.2%	\$42.63
Charlestown .....	1,966,811	-132,751	7.7	20.1	30.03
Financial District.....	35,018,959	556,539	16.2	20.4	45.77
North Station.....	2,832,836	81,526	10.1	12.5	28.30
South Boston Waterfront .....	5,898,319	356,403	15.0	18.1	39.00
South Station.....	2,349,929	83,946	8.5	10.3	32.72
Total .....	61,035,289	1,194,181	12.6	16.8	43.38

\* Dollars per square foot

Source: Jones Lang LaSalle, Fourth Quarter 2011.

There is no accepted standard accounting for office vacancy rates so private realty firm surveys vary based upon the amount of office space covered, geographical coverage, and inclusion of new or old office space.

Boston compares favorably to other downtown office markets around the nation. As of the second quarter of 2011, Cushman & Wakefield ranked Boston’s downtown office market as having the ninth best overall vacancy rate among the twenty largest downtown office markets in the U.S. with a rate of 13.2%.

**Comparative Office Vacancy Rates**  
**20 Largest Downtown Office Markets—Second Quarter, 2011**

<u>City</u>	<u>Vacancy Rate</u>	<u>City</u>	<u>Vacancy Rate</u>
Manhattan (Midtown South) .....	6.2%	Houston .....	14.1%
Manhattan (Midtown) .....	8.2	Minneapolis-St. Paul .....	16.3
Manhattan (Downtown) .....	8.7	Los Angeles .....	18.1
Portland .....	8.9	Pittsburgh .....	18.2
San Francisco .....	10.0	Cleveland .....	18.7
Washington DC .....	10.1	Seattle .....	18.7
Philadelphia .....	11.1	Phoenix .....	19.3
Denver .....	13.2	Orange County, CA .....	20.3
Boston .....	13.2	Detroit .....	21.4
Chicago .....	13.2	Dallas .....	27.0
National Average <sup>(1)</sup> .....		13.7%	

(1) National Average is based on 61 downtowns.

Source: Cushman & Wakefield "Marketbeat: United States CBD Office Report", Second Quarter 2011

From 2006 through 2009 downtown office projects included: Lincoln Plaza, a renovation of an existing building in the South Station sub-market to mixed uses with 119,000 square feet of office space; Atlantic Wharf, a 517,000 square foot building in the downtown waterfront; and Two Financial Center, a 214,000-foot building in the South Station district. In 2010 the 500,000 square foot One Marina Park Drive at Fan Pier in the South Boston Seaport District was completed. In February, 2011 Weston Associates also completed their renovation of the existing 38,852 gross square foot structure at 90 Smith Street in Mission Hill, which will provide office space for the Harvard School of Public Health. Also opening in 2011 was the 660,000 square foot Russia Wharf at 540 Atlantic Avenue on the downtown waterfront.

As of February 2012, two office projects are under construction and several office buildings have been approved by the BRA Board. The project now in construction is the 1.1 million square foot headquarters for Vertex Pharmaceuticals in the South Boston Waterfront. The Vertex headquarters will include both office and research space in two buildings. In 2008, Commonwealth capital ventures completed phase 2 of Channel Center, which included the renovation of 240,000 square feet of office space at 10 and 20 Channel Center. In 2011, Commonwealth Ventures began renovations on 625,000 square feet of office space at 185 Franklin Street, the former Verizon building. Commonwealth Ventures has also received approval to preserve and rehabilitate both the approximately 50,000 square foot, six-story building located in Boston's Seaport District for office uses, research and development uses, a business incubator space for "clean tech" businesses, and related uses (e.g., alternative energy testing), and an approximately 22,700 square foot, three-story building for office purposes. This project is not yet in construction.

***Retail Market***

For 2010, from the table in a previous section in this Appendix entitled "Employment Structure, Employment Trends and Occupational Changes", it is estimated that there are about 69,207 employees in retail stores, and food service and eating and drinking establishments in the City, with 30,557 in retail, and 38,650 in food service and eating and drinking. In 2007, according to the Census of Retail Trade, about 2,157 retail establishments were located in the City with estimated total sales of \$6.81 billion. The food service and eating and drinking establishment industry in Boston (restaurants and bars) consists of an additional 1,986 establishments with \$2.35 billion in sales. The retail sector is also complemented by an estimated 14,000 employees in the personal services businesses, which includes such services as repair and maintenance, hair and nail care, and laundry and dry cleaning service. The 2007 Census of Retail Trade data was released in January of 2010 and is only done once every five years, therefore more recent information for the following table is not yet available.



**Massachusetts, Metropolitan Boston, and Boston Retail Sales, 1992-2007<sup>(1)</sup>**  
**(In thousands, not adjusted for inflation)**

	<b>Massachusetts</b>	<b>Metropolitan Boston<sup>(2)</sup></b>	<b>City of Boston</b>
1992.....	\$47,663,248	\$33,798,207	\$4,180,888
1997.....	65,859,804	48,348,686	5,608,411
2002.....	83,220,180	59,918,502	7,163,717
2007.....	99,812,744	71,721,631	9,161,215
Annual rate '92-'07 .....	5.05%	5.14%	5.37%
Annual rate '02-'07 .....	3.70%	3.66%	5.04%

- (1) Total retail sales includes the census definition of retail sales (NAICS) from the series of Retail Trade plus the “food services and drinking places” category from the series of Accommodation and Food Services.
- (2) Includes five counties in Massachusetts (Essex, Middlesex, Norfolk, Plymouth and Suffolk) and two counties in New Hampshire (Rockingham and Strafford), which together comprise the Boston-Cambridge-Quincy MA-NH Metropolitan Statistical Area.

Source: 1992 data from the 1992 Economic Census for Retail Trade. 1997 data from the 1997 Economic Census for Retail Trade (for retail) and for the 1997 Census for Accommodations and Foodservices (for foodservices and drinking places). 2002 data from the 2002 Economic Census for Retail Trade (for retail) and for the 2002 Census for Accommodations and Foodservices (for food services and drinking places). 2007 Census from the 2007 Economic Census, January 2010.

There are now 20 neighborhood business districts operating within the City’s Main Streets Program. This program is a public-private initiative of the City established in 1995 to revitalize neighborhood commercial districts through locally established organizations. The program, from its inception through the end of fiscal year 2011, generated 984 net new and expanded businesses, created 6,037 net new jobs, assisted in 788 storefront improvement projects, and given design assistance to 934 businesses. Through calendar year 2011, the local Main Streets Programs have kept their storefront occupancy rates at an average of almost 95%.

Also of importance are the supermarket developments that have taken place throughout Boston’s neighborhoods. Twenty-three new or expanded supermarkets have opened in Boston’s neighborhoods since 1992. Presently, three developments are active in supermarket construction in Boston: a new Whole Foods store opened in Jamaica Plain in the fall of 2011, and as of early 2012 a new Foodie’s supermarket is under construction in South Boston, and a new Harvest Co-op market is being built in the Forest Hills area of the Jamaica Plain neighborhood.

### ***Industrial Market and Recent Developments***

Boston and Suffolk County have approximately 27.9 million square feet of industrial space. As of December 2011, there were 3.1 million square feet of industrial space vacant, a vacancy rate of 11.1%, with +42,000 square feet of net absorption over the year. The average rent for quality warehouse space was \$7.82 per square foot (triple net) and \$12.36 per square foot for flex space.

The BRA’s Back Streets Program, established in 2001, continues to attract, retain, and grow Boston’s viable industrial and commercial businesses and their diverse job base through the strategic use of land, workforce and financial resources. In 2011, Back Streets successfully assisted over 16 companies, and created or retained 445 jobs. Back Streets helped companies such as Custom Metalcraft, Maguire Engineering, Peninsula Trucking, DiPiero Construction, GrandTen Distilling, find new space to expand in Boston. These companies alone account for over 100,000 square feet of new space in the City. By working with Back Streets, these programs had access to financing options, real estate expansion sites, workforce development and permitting assistance.

Boston Marine Industrial Park (“BMIP”) consists of over 3 million square feet of developed real estate. In 2011 the Boston Redevelopment Authority issued two Requests for Proposals and awarded development rights for 7 acres to American Seafood Exchange, LLC which intends to develop 400,000 square feet of seafood processing, distribution, and cold storage space. Cargo Ventures expects to break ground in 2012 on the first of three new industrial buildings.

### ***Housing Stock, Housing Values, and Development***

There were 272,481 housing units in Boston according to the 2010 U.S. Census enumeration. Of the 252,699 occupied units, 32.2% were owner-occupied and 67.8% were renter-occupied. Vacant housing units totaled 19,782 while the homeowner unit vacancy rate was 2.2% and the rental unit vacancy rate was 5.2%. The 2010 American Community Survey results showed that the monthly cost for home owners with a mortgage was \$2,248 and the gross monthly rent (for existing renters rather than advertised rents) was \$1,233. Gross rents are what tenants pay out of their pocket and the presence of public and subsidized housing makes this value much lower than advertised market rents for newly available units.

A report on 2011 real estate trends done by the City’s Department of Neighborhood Development

showed that the median rent for an apartment in Boston in 2011 as advertised in the newspapers was \$2,200 per month for all apartment sizes and types. The median advertised rents were up 13% citywide from that of 2010, when the average was \$1,950. Median rents for an apartment in Boston's neighborhoods ranged from a high of \$2,900 in the Central planning district (Downtown) to a low of \$1,250 in Hyde Park.

Existing home prices in Greater (metropolitan) Boston peaked in 2005 and declined through 2009 but showed a gain in 2010 according to The National Association of Realtors ("NAR"). The median sales price of existing homes in Metropolitan Boston (the MSA but excluding the New Hampshire segment) was \$357,300 for 2010, a 13.5% decrease over the high annual median sales price of \$413,200 recorded in 2005, but up by 7.4% over the 2009 median sales price. The third quarter 2011 median sales price was 367,700 only 0.3% above third quarter of 2010, but still showed a gain and not a decline.

**Greater Boston Annual Median Sales Prices for Existing Homes, 2006-2011 <sup>(1)</sup>**  
**(Current Year Dollars)**

<b>Year</b>	<b>1st Quarter</b>	<b>2nd Quarter</b>	<b>3rd Quarter</b>	<b>4th Quarter</b>	<b>Annual Median</b>	<b>Annual Change</b>
2006.....	390,400	421,100	412,300	388,000	402,200	-2.7
2007.....	387,400	413,300	414,700	380,700	395,600	-1.6
2008.....	357,100	366,100	374,100	336,000	361,100	-8.7
2009.....	290,700	336,100	348,000	332,800	332,500	-7.8
2010.....	321,800	360,800	366,500	346,300	357,300	7.4
2011.....	322,100	355,700	367,700	NA	NA	0.3 <sup>(2)</sup>

(1) Greater Boston as used here by the National Association of Realtors (NAR) is defined as the Boston Metropolitan Statistical Area (MSA) excluding the New Hampshire portion.

(2) The 0.3 percent is the annual change in the median sales price from the third quarter of 2010 to the third quarter of 2011.

Source: National Association of Realtors (February 2012).

Within the City, the median sales price for a single-family home in Boston decreased by 12.8% between the fourth quarter 2005 (\$379,200) and the fourth quarter of 2011(\$330,750), a smaller loss than the 13.5% metro-wide from NAR. Condominium prices showed a gain by 11.9% from the fourth quarter 2005 price of \$339,450 to the \$380,000 price reached in the fourth quarter of 2011.

**Median Residential Sales Prices for Boston**  
**First Quarter 2005 through Fourth Quarter 2011**  
**(Current Year Dollars)**

<b>Year</b>	<b>Quarter</b>	<b>Single-Family</b>	<b>Two-Family</b>	<b>Three-Family</b>	<b>Condominium</b>
2005	First .....	\$375,000	\$467,000	\$526,000	\$350,000
	Second.....	390,000	485,000	540,000	359,950
	Third.....	390,000	485,000	540,000	355,000
	Fourth.....	379,200	488,000	550,000	339,450
2006	First .....	\$365,000	\$480,000	\$530,000	\$351,500
	Second.....	388,250	490,000	530,000	359,000
	Third.....	370,000	475,000	525,000	340,000
	Fourth.....	354,000	465,000	510,000	339,000
2007	First .....	\$365,500	\$467,000	\$500,000	\$351,500
	Second.....	379,500	450,000	467,500	370,000
	Third.....	373,750	430,000	468,100	345,000
	Fourth.....	346,500	399,000	444,000	350,000
2008	First .....	\$325,000	\$378,500	\$341,000	\$352,000
	Second.....	354,500	318,250	340,000	385,000
	Third.....	348,950	305,750	290,500	377,750
	Fourth.....	295,000	270,000	250,000	325,000
2009	First .....	\$270,000	\$272,500	\$242,450	\$298,350
	Second.....	346,000	281,000	250,000	355,000
	Third.....	351,250	320,000	258,000	345,000
	Fourth.....	323,000	290,500	300,000	330,000
2010	First .....	\$320,000	\$265,000	\$270,000	\$332,000
	Second.....	372,750	299,500	290,000	355,000
	Third.....	368,805	327,000	290,000	375,000
	Fourth.....	337,250	330,000	308,750	385,000
2011	First .....	\$319,000	\$297,500	\$330,000	\$352,750
	Second.....	357,000	325,500	315,875	385,000
	Third.....	354,500	332,520	326,500	375,000
	Fourth.....	337,250	327,000	350,000	380,000

Source: City of Boston, Department of Neighborhood Development using Banker & Tradesman data (February 2012).

The change in the total number of residential sales from 2010 to 2011 was -6.5% (6,295 versus 6,736). The sales volume of single-family homes fell 6.1%; sales of condominiums fell by 9.6% while sales of multi-family non-condominiums properties increased by 2.0% comparing 2011 and 2010 data.

**Annual Residential and Condominium Sales in Boston <sup>(1)</sup>**  
**2000-2011**

<b>Year</b>	<b>Single-Family Sales</b>	<b>Percent Change</b>	<b>Multi-Family Residential Sales (2)</b>	<b>Percent Change</b>	<b>Total Condominium Sales</b>	<b>Percent Change</b>	<b>Residential and Condo Sales (3)</b>	<b>Percent Change</b>
2000 .....	1,229	-18	2,552	-10	4,543	-6	8,324	-9
2001 .....	1,193	-3	2,136	-16	4,045	-11	7,374	-11
2002 .....	1,272	7	2,078	-3	4,804	19	8,154	11
2003 .....	1,308	3	2,146	3	5,030	5	8,484	4
2004 .....	1,644	26	2,688	25	7,100	41	11,432	35
2005 .....	1,452	-12	2,536	-6	6,943	-2	10,931	-4
2006 .....	1,236	-15	2,026	-20	6,411	-8	9,673	-12
2007 .....	1,128	-9	1,535	-24	5,996	-6	8,659	-10
2008 .....	957	-15	1,393	-9	4,823	-20	7,173	-17
2009 .....	995	2	1,403	1	4,338	-10	6,715	-6
2010 .....	994	3	1,455	4	4,282	-1	6,736	0.4
2011 .....	934	-6	1,484	2	3,873	-10	6,295	-7

(1) Data for 2009 and 2010 had errors in last year's report for multi-family and total sales which have been corrected.

(2) Includes two- and three-family homes only.

(3) Equals single-family, multiple-family residential sales plus total condominium sales.

Source: Banker and Tradesman (February 2012).

Prices and sales volumes are also shown by neighborhood detail for single-family homes and for condominiums for calendar years 2010 and 2011. Areas of the City with the largest numbers of single-family home sales included West Roxbury, Dorchester, Hyde Park and Roslindale. Single family prices ranged from \$190,000 in East Boston to \$1.7 million in the Back Bay, with the citywide median at \$350,000. The median sales price remained the same and the sales volume was down by 7.1% between 2010 and 2011.

**Short Term Trends in Housing Prices**  
**Median Sales Prices and Sales Volume of Single Family Homes**  
**In Boston's Neighborhoods, Calendar Years 2010 and 2011**  
**(Not inflation adjusted)**

<b>Neighborhood</b>	<b>2010 Single-Family Price</b>	<b>2011 Single-Family Price</b>	<b>Percent Change</b>	<b>2010 Sales Volume</b>	<b>2011 Sales Volume</b>	<b>Percent Change</b>
Allston/Brighton.....	\$399,000	\$370,000	-7%	41	51	24%
Back Bay/Beacon Hill.....	2,320,000	2,550,000	10%	31	31	0%
Central .....	*	*		1	5	400%
Charlestown.....	674,500	638,500	-5%	58	52	-10%
Dorchester .....	288,250	269,000	-7%	122	118	-3%
East Boston.....	216,075	190,000	-12%	28	35	25%
Fenway/Kenmore .....	*	*			3	
Hyde Park .....	270,500	245,000	-9%	134	115	-14%
Jamaica Plain.....	575,000	635,000	10%	55	39	-29%
Mattapan.....	195,000	239,500	23%	55	30	-45%
Roslindale.....	348,250	351,000	1%	110	93	-15%
Roxbury.....	180,900	198,800	10%	49	28	-43%
South Boston .....	440,000	400,000	-9%	53	61	15%
South End.....	1,488,750	1,715,000	15%	20	33	65%
West Roxbury.....	413,750	382,500	-8%	218	200	-8%
Citywide .....	350,000	350,000	0%	975	906	-7%

\* Medians or percentages with a sample size of less than ten are not reliable.

Note 1: The prices in the above table exempt all sales of properties of less than \$25,000 because the low price sales are not considered to be "arms-length" transactions and the high price sales can distort averages.

Note 2: Data in the above table does not include "paired-sales" so the size, quality and type of houses sold vary from year-to-year.

Note 3: Sales volume eliminates those sales mentioned in note 1 and also eliminate sales for properties that were not able to be accurately "geo-coded" for location so actual neighborhood and citywide totals are higher.

Source: City of Boston, Department of Neighborhood Development, February 2012.

Condominium sales volume and prices also showed variability across the neighborhoods of Boston in 2010 and 2011. The three most expensive neighborhoods for condominiums (median price greater than \$555,000) were Back Bay/Beacon Hill, the Central district (comprising Downtown, the North End, the West End, and the Waterfront), and the South End neighborhoods, which all together form the core residential pockets closest to downtown. Four neighborhoods had moderately expensive condominiums (median price between \$421,625 and \$345,000): Charlestown, South Boston, Jamaica Plain and Fenway/Kenmore. Five neighborhoods had moderate condominium median prices (\$263,750 to \$212,500): West Roxbury, Roslindale, Allston/Brighton, East Boston and Dorchester. Three neighborhoods had less expensive condominium prices (below \$176,000) Hyde Park, Roxbury and Mattapan. The median citywide condominium price as of calendar year 2011 was \$375,900, up by 4.4% in price from calendar year 2010 although sales volume declined by 9.1%.

**Short Term Trends in Housing Prices**  
**Median Sales Prices and Sales Volume of Condominiums**  
**In Boston's Neighborhoods, Calendar Years 2010 and 2011**  
**(Not inflation adjusted)**

Neighborhood	2010 Single- Family Price	2011 Single- Family Price	Percent Change	2010 Sales Volume	2011 Sales Volume	Percent Change
Allston/Brighton.....	\$251,500	\$258,200	3%	402	379	-6%
Back Bay/Beacon Hill.....	647,000	665,000	3	620	587	-5
Central .....	580,000	602,500	4	424	444	5
Charlestown.....	420,500	421,625	0	252	246	-2
Dorchester .....	145,000	212,500	12	422	279	-34
East Boston.....	213,700	227,500	6	78	62	-21
Fenway/Kenmore .....	345,000	309,000	-10	159	163	3
Hyde Park.....	175,000	175,000	0	54	60	11
Jamaica Plain.....	330,000	326,500	-1	334	289	-13
Mattapan .....	72,500	122,500	69	60	42	-30
Roslindale.....	272,000	260,000	-4	137	116	-15
Roxbury .....	130,000	148,500	14	153	96	-37
South Boston .....	365,000	380,000	4	619	570	-8
South End .....	540,000	555,580	3	516	524	2
West Roxbury.....	259,500	263,750	2	84	76	-10
Citywide .....	360,000	375,900	4	4,314	3,933	-9

Note 1: The prices in the above table exempt all sales of properties of less than \$25,000 because the low price sales are not considered to be "arms-length" transactions and the high price sales can distort averages.

Note 2: Data in the above table does not include "paired-sales," so the size, quality and type of houses sold vary from year-to-year.

Note 3: Sales volume eliminates those sales mentioned in note 1 and also eliminate sales for properties that were not able to be accurately "geo-coded" for location so actual neighborhood and citywide totals are higher.

Source: City of Boston, Department of Neighborhood Development, February 2012.

Since early 2008, as a result of the problems nationally in housing markets due to the prevalence of sub-prime loans and the subsequent slowdown in the economy, the issue of foreclosures has become noteworthy and relevant to the discussion of housing markets. Boston has experienced an increase in the amount of foreclosures. Petitions to foreclose (the first step in the foreclosure process) went down 52% from 1,541 to 732, while foreclosure deeds (the final step in the foreclosure process) went down by 36% from 821 to 525. Neighborhoods with the most foreclosure problems (more than 100 foreclosure petitions in 2011) were in order from most to least: Dorchester, Roxbury, Hyde Park Mattapan, East Boston and Roslindale. The recent settlement between the nation's largest lenders and the 49 states will create new opportunities and new possible risks. With lenders hesitating to foreclose in 2011 due to legal issues shown by the large percentage declines, Boston expects the pace of foreclosures to increase in 2012.

Housing construction has been expedited since 2000 with the City of Boston's Leading the Way I, II and III housing plans – Boston's comprehensive strategies for intensive housing construction. The City counted 18,478 net new housing units and 8,476 new dorm beds completed from 2000 through 2011, including 5,983 net new below-market affordable units. The City's current plan, Leading The Way III, established a target of putting 3,000 new market-rate and 1,000 new affordable units into construction between 2009 and 2012. 3,273 of those units are in construction or complete, with the majority breaking ground in 2011 when more than \$1 billion in new housing started construction in Boston. Currently, 23 major housing developments (those with 10 or more units) are in construction or in pre-construction phases, projected to deliver 1,871 new housing units to the market between 2012 and 2014. When these units are complete, Boston will have added 20,687 net new housing units and 10,162 net new dorm beds since Leading The Way began in 2000.

Of the original 5,583 housing units identified as (expiring-use) at-risk by 2012, 3,252 have been preserved and 553 have been lost, leaving 1,778 remaining at risk. Efforts by the City and its partners to house Boston's long-term homeless individuals has been showing progress as of the 569 long-term homeless identified in October of 2009, only 157 remain in Boston's emergency shelter system. The number of homeless families however is still 5% above what it was in 2008 although 3% below the 2010 level.

The Boston Housing Authority (“BHA”) is a public agency that provides subsidized housing to low- and moderate-income individuals and families. The Authority administers two distinct housing programs. First, the Authority manages conventional public housing within the City of Boston. The Authority owns 60 developments, a few of which have both state and federal components and has also participated in the mixed-finance redevelopment of seven of its developments. The BHA owns and manages some scattered site properties throughout the City of Boston as well. Of the 60 developments, 36 are designated as elderly/disabled developments and 24 are designated as family developments. Two of the 24 family developments have elderly/disabled housing on site and one of the elderly developments has designated units for families. The BHA currently owns and/or oversees approximately 13,400 units of housing in Boston and houses about 27,000 people under the public housing program. In addition, the Authority administers approximately 13,340 tenant-based rental assistance vouchers that allow families to rent in the private market and apply a subsidy to their rent. The BHA also subsidizes about 1,916 additional apartments through the Section 8 Project Based Voucher and Moderate Rehabilitation programs. Through this assistance, residents are able to pay approximately 30-40 percent of their income toward rent and the BHA pays the remainder. The BHA helps provide housing to approximately 25,000 people under this program.

The BHA between 1997 and 2008 completed major revitalization initiatives at four public housing developments: Mission Main, in the Mission Hill neighborhood of Boston; Orchard Gardens, in Roxbury; West Broadway in South Boston; and Maverick Gardens in East Boston. The BHA was able to initiate the revitalization of three of these developments when it was awarded HOPE VI grants from the U.S. Department of Housing and Urban Development (“HUD”). The grants, totaling \$115 million, were used to implement a new approach to public housing financing, incorporating innovative partnerships with public and private entities that leveraged additional development funds. The initiatives not only revitalized the BHA sites, but the surrounding neighborhoods as well. West Broadway, a state funded public housing development, was redeveloped through the use of a public/private partnership that included state and city funding. In addition, the BHA completed redevelopment of the Franklin Hill public housing development in 2009 through a fifth public private partnership and recently completed redevelopment of the Washington Beech housing development in Roslindale under a partnership that includes HOPE VI and federal stimulus funding. Additional federal stimulus funding recently awarded to the BHA as well a subsequent HOPE VI grant have led to a nearly complete phase one redevelopment effort at the Old Colony development in South Boston with a phase two redevelopment effort also underway. In addition, some building renovations at both the Cathedral development in the South End and the Heath Street development in Jamaica Plain are underway as a result of Recovery Act funding. BHA has recently begun an energy performance contract project that will bring about \$63 million in energy efficient/infrastructure improvements to 13 BHA developments throughout the city.

The BHA is on track to exceed its 5,000-unit construction starts target for the 4-year period (calendar year 2009 through calendar year 2012) by almost 2,070 units due in large part to the availability of Federal American Recovery and Reinvestment Act “ARRA” funds. In the first three years of that span through 2011, the BHA completed construction on 3,891 units.

### ***The Linkage Program***

The City implemented its development linkage program in 1983 in order to direct some of the benefits of downtown investment to the building of affordable housing in its neighborhoods through the Neighborhood Housing Trust (NHT). The linkage program also funds job training for City residents through the Neighborhood Jobs Trust (NJT). Under the linkage program, which was amended in 1986 and again in 2001, real estate developers seeking approval of large scale commercial or institutional developments are required to enter into agreements obligating them to pay exactions in the amount of \$9.44 per square-foot of construction over 100,000 square feet, of which \$1.57 per square-foot goes to the job training fund and \$7.87 per square-foot goes for affordable housing purposes. The fee was last adjusted as of March 9, 2006.

Linkage payments to the NHT are amortized over a period of either seven or twelve years, depending on the date of the initial agreement. Under NHT policy, current agreements provide for a seven-year payment period. The seven-member NHT board holds public hearings and has the authority to approve linkage grants to selected projects, except for a separate “housing creation” option, which requires the additional approval by the BRA. Since the inception of the linkage program through December 2010, the NHT has awarded \$128.3 million in grant funds to various affordable housing projects.

Based on data through 2011, NHT funding contributed to the complete or pending construction or renovation of 10,625 housing units in 177 projects in the City's neighborhoods. Affordable housing units for low and moderate-income residents comprise 86% (9,156 units) of this total. Of these 186 housing developments created, linkage funds, for the most part, account for fewer than 6% of the total development costs of the projects. NHT grant awards are allocated to fund low and moderate-income housing through the renovation of old buildings and schools, as well as to assist in the creation of new housing. Projects have included rental units; single room occupancy units, such as housing for pregnant, homeless women and alcohol recovery programs; condominiums; housing cooperatives; and home ownership.

Between fiscal years 1988 and 2011 over \$26 million of funds were committed to the job training component of the City's linkage program and over \$23 million of funds had been awarded to a broad range of community-based job training and adult education programs. Services funded under this program include: model program designs for entry-level job training, adult education, English for Speakers of Other Languages, and transitional employment. The NJT is particularly interested in supporting innovative education and training activities which result in high-wage employment, new or non-traditional employment opportunities, and community-based projects that respond to specific neighborhoods' documented education and training needs. The NJT is committed to providing appropriate services to the residents of neighborhoods where, or adjacent to where, a given development project is located, while also ensuring that residents throughout the City have access to new jobs resulting from development.

**PROPOSED FORM OF LEGAL OPINION**  
**2012 Series A, 2012 Series B and 2012 Series C****APPENDIX B**

\_\_\_\_\_, 2012

Meredith Weenick  
Chief Financial Officer and Collector-Treasurer  
City of Boston  
Boston, Massachusetts

Re: City of Boston, Massachusetts  
General Obligation Bonds, 2012 Series \_\_\_\_

We have acted as Bond Counsel to the City of Boston, Massachusetts (the “City”), in connection with the issuance by the City of \$\_\_\_\_\_ General Obligation Bonds, 2012 Series \_\_\_\_ (the “Bonds”), dated the date hereof. In such capacity, we have examined the law and such certified proceedings and other papers as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion we have relied upon representations and covenants of the City contained in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on this examination, we are of the opinion, under existing law, as follows:

(1) The Bonds are valid and binding general obligations of the City and, except to the extent they are paid from other sources, the principal of and interest on the Bonds are payable from taxes which may be levied without limitation as to rate or amount upon all taxable property in the City.

(2) Interest on the Bonds is excluded from the gross income of the owners of the Bonds for federal income tax purposes. In addition, interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes. However, such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. In rendering the opinions set forth in this paragraph, we have assumed compliance by the City with all requirements of the Internal Revenue Code of 1986 that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, and continue to be, excluded from gross income for federal income tax purposes. The City has covenanted to comply with all such requirements. Failure by the City to comply with certain





of such requirements may cause the interest on the Bonds to become included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. We express no opinion regarding any other federal tax consequences arising with respect to the Bonds.

(3) The interest on the Bonds is exempt from Massachusetts personal income taxes and the Bonds are exempt from Massachusetts personal property taxes. We express no opinion regarding any other Massachusetts tax consequences arising with respect to the Bonds or any tax consequences arising with respect to the Bonds under the laws of any state other than Massachusetts.

This opinion is expressed as of the date hereof, and we neither assume nor undertake any obligation to update, revise, supplement or restate this opinion to reflect any action taken or omitted, or any facts or circumstances or changes in law or in the interpretation thereof, that may hereafter arise or occur, or for any other reason.

The rights of the holders of the Bonds and the enforceability of the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

EDWARDS WILDMAN PALMER LLP

BOS111 12680311.1

**PROPOSED FORM OF CONTINUING DISCLOSURE CERTIFICATE**

This Continuing Disclosure Certificate (the “Disclosure Certificate”) is executed and delivered by the City of Boston, Massachusetts (the “Issuer”) in connection with the issuance of its \$\_\_\_\_\_ General Obligation Bonds, 2012 Series \_\_ (the “Bonds”), dated \_\_\_\_\_, 2012. The Issuer covenants and agrees as follows:

SECTION 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Owners of the Bonds and in order to assist the Participating Underwriters in complying with the Rule.

SECTION 2. Definitions. For purposes of this Disclosure Certificate the following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

“Listed Events” shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

“MSRB” shall mean the Municipal Securities Rulemaking Board as established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of the MSRB contemplated by this Disclosure Certificate. Filing information relating to the MSRB is set forth in Exhibit A attached hereto.

“Owners of the Bonds” shall mean the registered owners, including beneficial owners, of the Bonds.

“Participating Underwriter” shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

“Rule” shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

SECTION 3. Provision of Annual Reports.

(a) The Issuer shall, not later than 270 days after the end of each fiscal year, provide to the MSRB an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted when available separately from the balance of the Annual Report.

(b) If the Issuer is unable to provide to the MSRB an Annual Report by the date required in subsection (a), the Issuer shall send a notice to the MSRB, in substantially the form attached as Exhibit B.

SECTION 4. Content of Annual Reports. The Issuer's Annual Report shall contain or incorporate by reference the following:

(a) quantitative information for the preceding fiscal year of the type presented in the Issuer's Official Statement dated March \_\_, 2012 relating to the Bonds regarding (i) the revenues and expenditures of the Issuer relating to its operating budget, (ii) capital expenditures, (iii) fund balances, (iv) property tax information, (v) outstanding indebtedness and overlapping debt of the Issuer, (vi) pension obligations of the Issuer, and (vii) other post-employment benefits liability of the Issuer, and

(b) the most recently available audited financial statements of the Issuer, prepared in accordance with generally accepted accounting principles, with certain exceptions permitted by the Massachusetts Uniform Municipal Accounting System promulgated by the Department of Revenue of the Commonwealth (except for the omission, if any, of a statement of fixed assets). If audited financial statements for the preceding fiscal year are not available when the Annual Report is submitted, the Annual Report will include unaudited financial statements for the preceding fiscal year and audited financial statements for such fiscal year shall be submitted when available.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the Issuer or related public entities, which (i) are available to the public on the MSRB internet website or (ii) have been filed with the Securities and Exchange Commission. The Issuer shall clearly identify each such other document so incorporated by reference.

SECTION 5. Reporting of Significant Events.

(a) The Issuer shall give notice, in accordance with the provisions of this Section 5, of the occurrence of any of the following events with respect to the Bonds:

1. Principal and interest payment delinquencies.
2. Non-payment related defaults, if material.
3. Unscheduled draws on debt service reserves reflecting financial difficulties.
4. Unscheduled draws on credit enhancements reflecting financial difficulties.
5. Substitution of credit or liquidity providers, or their failure to perform.
6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds.
7. Modifications to rights of the Owners of the Bonds, if material.
8. Bond calls, if material, and tender offers.

9. Defeasances.
  10. Release, substitution or sale of property securing repayment of the Bonds, if material.
  11. Rating changes.
  12. Bankruptcy, insolvency, receivership or similar event of the Issuer.\*
  13. The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.
  14. Appointment of a successor or additional trustee or the change of name of a trustee, if material.
- (b) Upon the occurrence of a Listed Event, the Issuer shall, in a timely manner not in excess of ten (10) business days after the occurrence of the event, file a notice of such occurrence with the MSRB.

SECTION 6. Transmission of Information and Notices. Unless otherwise required by law, all notices, documents and information provided to the MSRB shall be provided in electronic format as prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB.

SECTION 7. Termination of Reporting Obligation. The Issuer's obligations under this Disclosure Certificate shall terminate upon the legal defeasance in accordance with the terms of the Bonds, prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the Issuer shall give notice of such termination in the same manner as for a Listed Event under Section 5(c).

SECTION 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate and any provision of this Disclosure Certificate may be waived if such amendment or waiver is permitted by the Rule, as evidenced by an opinion of counsel expert in federal securities law (which may include bond

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\* As noted in the Rule, this event is considered to occur when any of the following occur: (i) the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or (ii) the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.

counsel to the Issuer), to the effect that such amendment or waiver would not cause the Disclosure Certificate to violate the Rule. The first Annual Report filed after enactment of any amendment to or waiver of this Disclosure Certificate shall explain, in narrative form, the reasons for the amendment or waiver and the impact of the change in the type of information being provided in the Annual Report.

If the amendment provides for a change in the accounting principles to be followed in preparing financial statements, the Annual Report for the year in which the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. The comparison shall include a qualitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information in order to provide information to investors to enable them to evaluate the ability of the Issuer to meet its obligations. To the extent reasonably feasible, the comparison shall also be quantitative. A notice of the change in the accounting principles shall be sent to the MSRB.

SECTION 9. Default. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate any Owner of the Bonds may seek a court order for specific performance by the Issuer of its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not constitute a default with respect to the Bonds, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action for specific performance of the Issuer's obligations hereunder and not for money damages in any amount.

SECTION 10. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Owners of the Bonds from time to time, and shall create no rights in any other person or entity.

Date: \_\_\_\_\_, 2012

CITY OF BOSTON, MASSACHUSETTS

By \_\_\_\_\_  
Chief Financial Officer and Collector-Treasurer

\_\_\_\_\_  
Mayor

\_\_\_\_\_  
City Auditor

[EXHIBIT A: Filing Information for the MSRB]  
[EXHIBIT B: Form of Notice of Failure to File Annual Report]

BOS111 12680334.1