# **CITY OF BOSTON**

DRAFT FY2005 ACTION PLAN FOR COMMUNITY DEVELOPMENT (JULY 1, 2005 TO JUNE 30, 2006)



City of Boston Thomas M. Menino, Mayor

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## **CITIZEN SUMMARY**

## FEDERAL FY2005 ACTION PLAN FOR COMMUNITY DEVELOPMENT

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## FEDERAL FY2005 DRAFT ACTION PLAN FOR COMMUNITY DEVELOPMENT CITIZEN SUMMARY

#### INTRODUCTION

**Consolidated Plan:** As a prerequisite to applying for HUD Community Development Block Grant (CDBG), HOME Investment Partnership Program (HOME), Housing Opportunities for Persons With AIDS (HOPWA) or Emergency Shelter Grant (ESG) funds, cities are required to develop a 3-5 year plan outlining the jurisdiction's housing and community development needs and priorities. Boston's current 4-year Consolidated Plan covers the period from 7/1/03 - 6/30/2007.

**One-Year Action Plan:** Each year the City is required to submit an one year Action Plan to HUD indicating how the City plans to use the funds it will receive from HUD to address the priority needs identified in Consolidated Plan. This Citizen Summary of the City of Boston's Federal Fiscal Year 2005 Draft Action Plan for Community Development is provided to enable Boston residents, businesses and community-based organizations to better understand how the City of Boston proposes to use the community development resources (CDBG, HOME, HOPWA, ADDI, ESG and others) that it expects to receive during the period July 1, 2005 - June 30, 2006.

**Citizen Participation Process:** This Draft Action Plan represents a continued commitment by the City of Boston to deliver on the goals established in the Consolidated Plan for Community Development. The process of developing this year's one-year Action Plan began with a citywide public hearing to solicit citizen's input regarding housing and community development needs and priorities prior to beginning to prepare the draft Action Plan. The hearing was held on Thursday March 10, 2005 in the Winter Chambers at 26 Court Street in Boston. A legal notice announcing the hearing and soliciting comments was published in the <u>Boston Globe</u> and the <u>City Record</u> on Monday, February 21, 2005. Also, a mailing was sent on February 9, 2005 to the approximately 460 organizations and individuals on a mailing list the City maintains for this purpose. Finally, the notice was also e-mailed to 629 people on the Department of Neighborhood Development's general interest electronic mailing list and notice of the hearing was posted on DND's web site and on the City of Boston's web calendar. 35 people attended the hearing and 21 people presented testimony orally at the hearing. An additional ten people submitted written testimony via mail or e-mail as of the deadline on the close of business on March 31<sup>st</sup>, 2005.

**Next Steps:** This draft DY05 Action Plan was issued for a 30-day public comment period beginning on April 8, 2005 and ending at the close of business on Wednesday, May 11, 2005. A second citywide public hearing to obtain citizen comments on the draft Action Plan is scheduled for:

#### Thursday, April 28, 2005 6:30 p.m. - 8:30 p.m. Winter Chambers (first floor) 26 Court Street, Boston

Copies of the Draft Action Plan are available to the public at no charge (limit one copy per organization) at the Policy Development and Research Division of the Department of Neighborhood Development, 26 Court Street, 8th floor. Copies may also be obtained electronically n the City of Boston's web site at: <u>http://www.cityofboston.gov/dnd/</u>

Interested citizens are encouraged to comment on the draft Action Plan at the public hearing on April 28, or in writing. Written comments should be submitted to:

#### FY05 Action Plan Policy Development & Research Division Department of Neighborhood Development 26 Court Street, 8<sup>th</sup> Floor Boston, MA 02018

Comments may also be submitted via e-mail to: actionplan.dnd@cityofboston.gov

The City will take into consideration all comments received in writing or orally at the hearing prior to the close of business on May 9<sup>th</sup> as we prepare the final Action Plan for submission to HUD.

Outline of the Document: This Citizen Summary of the Action Plan is divided into 4 Sections:

- 1. <u>Priorities for FFY2005.</u> This section describes the key community development issues that the City of Boston has identified as priority issues for the coming fiscal year.
- Summary of the Sources and Uses of Resources. This section shows both where the funding for Boston's community development activities is coming from, and what programs/initiatives these funds will be used to support.
- 3. <u>Program Descriptions</u>. This section provides short descriptions of each program to be offered in FFY2005, including estimated output levels and geographic targeting (if any).
- 4. <u>Reference Maps</u>. A number of maps have been provided to enable the public to better understand the geographic distribution of these program services.

## PART I: PRIORITIES FOR FEDERAL FISCAL 2005

#### I. Housing Development and Preservation

**Leading the Way II:** In May of 2004, Mayor Menino announced Leading the Way II, a successor to Boston's successful Leading the Way strategy which was designed to increase production of new housing in Boston by 7500 units over three years, including 2100 affordable units. Leading the Way II has set a goal of adding another 10,000 units over a four-year period (by June 30 of 2007), including another 2100 affordable units.

The major four Goals of Leading the Way II are:

- 1) Preserve Neighborhood Stability
  - Renovate 2000 properties, especially buildings in visible disrepair
  - Reclaim 130 vacant houses and distressed properties with a goal of cutting abandonment by 50%
  - Expand home buying opportunities for people currently priced out of the market and protect existing homeowners from losing their homes to foreclosure
- 2) Produce More Housing
  - Produce 10,000 new units of housing, 2100 of which will be below-marked affordable units
- 3) Retain Affordable Housing for Boston's Workforce.
  - Preserve at least 3,000 units of affordable rental housing
  - Convert 300 units of unregulated rental housing into new, long-term affordable housing
- 4) Expand the City's Commitment to House the Homeless
  - Launch a new \$10 million campaign to prevent homelessness and expand housing opportunities for Boston's existing homeless.

Fundraising Goal: In order to achieve these goals, the City currently expects to commit \$56 million in existing housing resources such as CDBG, HOME and Linkage funds, and to raise another \$25 million in new resources for affordable housing.

We are pleased to report that as of 12/31/04, significant progress has been made and that the City is on target towards achieving its four-year goals:

- permits have been issued for 4743 units or 47.4% of the 4-year/10,000-unit goal.
- Permits have been issued for 923 affordable housing units of 44% of the 2100 nitgoaly48 new housing units, including 865 affordable housing units.
- 790 units of multifamily housing have preserved
- 421 properties have been renovated and 51 abandoned properties have been reclaimed.

More information on *Leading the Way II* is available on the City of Boston's web site at: <u>http://www.ci.boston.ma.us/dnd/pdfs/LTW\_2\_to\_print.pdf</u>

#### II. Neighborhood Economic Development

Boston's strong economy provides the best opportunity in many years to bring new economic strength to areas of the City that are not fully participating in the city's economic revival. Key elements in the Office of Business Development's FFY2005 strategy are: 1) Commercial Real Estate Development, 2) Hotel Development Loan Fund, 3) Boston's Empowerment Zone, 4) Business Technical Assistance and 5) the Boston Main Streets program.

- COMMERCIAL REAL ESTATE DEVELOPMENT: In FFY2005 the City will realize completion of several large-scale real estate and business loans/grants, and commitments to several more, as part of its responsibilities to Boston's Empowerment Zone. These include the former Modern Electroplating site, the Ferdinand Building and the Warren/Palmer Street project in Dudley Square, and the completion of the Crosstown mixed-use development. The highly successful ReStore Boston program will continue its citywide coverage, providing 100 storefront improvements guided by good design.
- 2. BOSTON HOTEL DEVELOPMENT LOAN FUND: At the end of FFY02, the City amended its FFY02 Action Plan and submitted an application to HUD for \$40 million in Section 108 Loan Guarantee funding to create the Boston Hotel Development Loan Fund. The City plans to provide funding to 3-4 hotels in FFY05, which are expected to create 800-1200 new jobs upon completion. To date, HUD has approved a \$15 million Section 108 Loan Guarantee for the Boston Convention Center Hotel and \$11.5 million for the Battery Wharf. These two projects will create 945 hotel rooms, provide 934 jobs, 799 (86%) of which will be available to low and moderate-income persons. It is also anticipated that the repayments of these loans will generate a significant amount of program income back to the City's CDBG program and the revenue will be earmarked for additional affordable housing production.
- 3. EMPOWERMENT ZONE. In 1999, Boston received designation as one of HUD's new Empowerment Zone communities (EZ). While this Zone covers the same geographic area as Boston's former Enhanced Enterprise Community (EEC), the new designation brings substantial changes to the economic development strategy that will be used in the Zone. EEC resources focused primarily on real estate development, with \$22 million in Economic Development Initiative (EDI) grant funds matched with \$22 million in Section 108 loans guaranteed by the City's future CDBG revenues. Over the last seven years, these funds have been used to support a variety of real estate development projects in the Zone. At this time, all \$44 million has been budgeted to support specific real estate projects within the EZ. As the Section 108 and EDI funds are depleted, attention will shift toward the availability and expenditure of the anticipated \$100 million (\$10 million/year for 10 years) in new resources that is supposed to come with the designation as a full Empowerment Zone. These resources are overseen by Boston Connects, Inc., a community-based non-profit organization specifically created for the delivery of Boston's Empowerment Zone resources. Unfortunately, these resources are contingent on Congressional appropriations and to date. Congress has only appropriated sufficient funds to provide Boston Connects, Inc with \$26.6 million of the \$80 million originally anticipated for the first 8 years. Further, all additional appropriations may be in jeopardy, as HUD has not requested any further appropriations for this program.
- 4. BUSINESS TECHNICAL ASSISTANCE: The Small Business Resource Center, operated in conjunction the U.S. Small Business Administration, will continue to provide technical assistance create and sponsor workshops, conferences, public relations campaigns and publications. The annual Go Local Biz with the Greater Boston Chamber of Commerce, the monthly Small Business Round-Up, the annual Small Business Finance Expo will continue to bring training opportunities to local businesses, and bolster the image and investment opportunities in the city's neighborhood commercial areas
- 5. BOSTON MAIN STREETS. This year marks the 10<sup>th</sup> anniversary of the Boston Main Streets program. Since 1995, the Main Streets program has expanded from one program in Roslindale Village to 19 neighborhood commercial districts. The program has helped bring 540 new businesses and 3640 new jobs to Boston's neighborhood business districts. As part of the ongoing effort to develop successful strategies to ensure the long-term survival of these Main Streets organizations, the City will help launch a new citywide nonprofit to fundraise for and support the Main Streets program.

## **III. Neighborhood Revitalization Strategy Areas**

## A) City Links: Dorchester

On April 5, 2002, Mayor Thomas M. Menino announced **City Links: Dorchester**, a new initiative coordinating delivering of services to improve community development in Boston neighborhoods. The pilot program, in mid-Dorchester, will target the Bowdoin/Geneva area and nearby neighborhoods. Last year, Mayor Menino directed his cabinet members to move beyond the traditional scope of government when considering ways of delivering services to communities. In response to the mayor's directive, a cross-cabinet Community Development Team was formed, including the city's chief planner and senior officials representing the Boston Redevelopment Authority, the Department of Neighborhood Development, the Department of Human Services, the Boston Police Department, and the Mayor's Office of Neighborhood Services.

**City Links** responds to a need for more creativity than ever in finding cost-effective solutions to quality-oflife issues in our neighborhoods in this time of shrinking public resources. The Community Development Team will comprehensively assess issues facing a neighborhood and identify city resources to address them; coordinate the effective and timely delivery of these resources; and go beyond the traditional scope of government by working with local agencies, community groups, and residents in locating and accessing private resources to further their community development efforts and build needed capacity for the long term.

The **City Links: Dorchester** will initially focus on the Bowdoin/Geneva area and the nearby neighborhoods of Four Corners, Upham's Corner, and Codman Square. As part of the initiative, the Department of Neighborhood Development is working with a Bowdoin Street business owner to open a satellite city office in donated space. The Mayor's Office of Neighborhood Services, a youth worker, street worker, and a Main Streets worker will alternately staff the street-front office. The Mayor's Office of Human Services has devoted a \$300,000 multi-year grant to increase neighborhood after-school programming. The office also has coordinated regular van transportation from the Bowdoin/Geneva area to nearby Boston Community Centers, expanded athletic programming at the Community Centers, and hired peer leaders and expanded employment and educational opportunities at the centers.

Other facets of **City Links: Dorchester** include prioritized development of city-owned parcels in the area, façade improvements in the Main Streets business districts along the corridor, and a series of homeowner and homebuyer workshops to increase awareness of city HomeWorks and Senior HomeWorks programs. City efforts have assisted and helped underwrite a Youth Services Providers Network Cape Verdean social worker to work in coordination with Catholic Charities. The city also is working with Attorney General Office's Safe Neighborhood Initiative to jointly underwrite a youth worker to run a media literacy and sports program under the auspices of the Log School. Mayor Menino also has challenged Boston-based foundations to fund the human services efforts of local agencies in the area.

In FFY05, the City will be seeking to have the City Links area designated as a HUD Neighborhood Revitalization Strategy Area (NRSA) in order to facilitate additional housing and community development activities in the area, including the Land for Workforce Housing Initiative described in the Resources section on the next page. Additional information on the proposed NRSA is included in draft Consolidated Plan.

Reference Map 9 at the end of this document shows the boundaries of the City Links: Dorchester initiative.

## **B)** Roxbury Master Plan

For the past several years, the Boston Redevelopment Authority has been working with community organizations and residents to develop a Master Plan for the Roxbury neighborhood. The Strategic Master Plan has recently been completed and is now available on the BRA's web site at:

#### http://www.cityofboston.gov/bra/pdf/documents/Roxbury%20Master%20Plan.pdf

The Roxbury Strategic Master Plan, is a strategic planning agenda that will provide a framework to guide change and economic growth for the next ten to twenty years in Roxbury. The plan seeks to provide a high quality physical environment that is attractive, safe, and convenient for residents and visitors. It is a plan that values education and job readiness at all levels and that gives residents choices in how they participate in the civic, cultural, and economic life of the community. The plan encourages businesses that are environmentally sensitive to public health, conserve resources, and put the concept of environmental justice into practice.

The theme that emerged from the public process is the commitment to build upon the area's many assets to develop a strong and united Roxbury at "the Heart of the City." Roxbury is poised to enhance the quality of life of its residents by sharing in the educational, cultural, natural resources and infrastructure of the City, and connecting to the economic success of the metropolitan Boston area.

The Strategic Master Plan will provide structure and guidance to current and future development efforts in this neighborhood. It includes achievable standards and specific short- and long-term implementation strategies which will facilitate the development of thriving commercial centers, provide for a wide variety of housing types, foster continued diversity in its resident population, support an efficient and effective transportation network resulting in an affordable and decent quality of life.

The specific details of the plan have been shaped in a series of focus group meetings, Community Working Group meetings and neighborhood-wide public workshops attended by residents, representatives from community organizations, area institutions, city agencies, and elected officials. The plan reflects a synthesis and prioritization of issues, objectives and strategies expressed by the participants of the workshops combined with the analysis of existing conditions and trends affecting the region and the neighborhood.

In FFY05, the City will be seeking to have the area covered by the Roxbury Strategic Master Plan designated as a HUD Neighborhood Revitalization Strategy Area (NRSA) in order to facilitate additional housing and community development activities in the area, including the Land for Workforce Housing Initiative described in the Resources section on the next page. Additional information on the proposed NRSA is included in draft Consolidated Plan.

Reference Map 10 at the end of this document shows the boundaries of the Roxbury Strategic Master Plan area.

## **C)** Empowerment Zone

In January 1999, a targeted area of Boston was designated an **Empowerment Zone (EZ)** by HUD. The Empowerment Zone designation carries a \$100 million dollar award over a 10-year period (\$10 million per year) and serves the same geographic area as the EEC. The goal of the EZ is to generate economic self-sufficiency for individuals, families, and communities through job creation and human development. The Zone includes 57,640 residents (1990 Census), covers 5.8 square miles and extends over sections of Downtown, Chinatown, Dorchester, Jamaica Plain, Mission Hill, Roxbury, the Seaport District, South Boston and the South End.

Boston Connects, Inc. (BCI), was established in November 1999 to oversee and implement the Strategic Plan (click <u>here</u> to read the Plan). The Strategic Plan details Boston's approach for expanding human

development. The Board of Directors includes 24 members-12 zone residents who were elected from throughout the Zone, and 12 representatives appointed by Mayor Thomas M. Menino.

The City of Boston has previously requested and received HUD approval of Boston's federally designated Empowerment Zone as a Neighborhood Revitalization Strategy NRSA area. The designation helps to facilitate housing and community development activities in the Empowerment Zone. The City is hereby requesting HUD approval to continue this designation for FFY05. The boundaries of the Empowerment Zone are show on Reference Map # 7.

## PART II: RESOURCES FOR FEDERAL FISCAL 2005

#### Introduction

The City of Boston expects to have significantly less funding available to carry out its housing and community development programs in FY2005, and most likely again in FY2006. Three years ago, Mayor Menino committed \$33 million in City revenue from the sale of surplus property for the recently concluded three-year *Leading the Way* initiative. Those funds have all been committed. Despite the City's continuing tight fiscal climate, Mayor Menino has made a commitment to provide another \$25 million to support the new four-year *Leading the Way II* initiative.

In addition to the \$25 million in City resources, the City is committing significant amounts of CDBG, HOME and other resources to complete the build-out of the units permitted under the first *Leading the Way* initiative and to support the development of new affordable units under *Leading the Way I*. while continuing to support most of its existing housing and community development programs. We are also proposing a new initiative to encourage the development of additional housing by making City-owned vacant land available to individuals and developers.

Land for Workforce Housing: The City has identified several hundred parcels of potentially buildable vacant land located in areas with a concentration of assisted housing and low-income persons that could be made available for the development of below-market rate homeownership housing with no subsidy other than the write-down of the land cost. The goal would be to use this land write-down to spur the construction of new homes to be sold for below-market prices of \$225,000 to \$250,000 rather than the market-rate price of \$300,000 - \$350,000 or more. We estimate that these new homes would be affordable to moderate to middle-income working families with incomes between 80% to 120% of the area median income that are currently shut out of Boston's high-priced homeownership housing market. Making these land parcels would serve several purposes:

- it would enable the City to continue to expand the supply of below-market rate housing without requiring any additional subsidy
- It would contribute to the revitalization of Boston's neighborhoods and eliminate the blighting effect of these abandoned parcels
- It will put these parcels back on the tax roles, bringing significant new property tax revenue into the City at a time when new revenues rare sorely needed.
- It will contribute to the de-concentration of poverty and economic diversification of Boston's neighborhoods.

The chart on the following page summarizes the resources the City expects to have available to carry out its Federal FY05/City FY06 Housing and Community Development programs. The funding amounts shown here include the City's new allocations under HUD's formula grant programs as well as estimated program income (loan repayments) and prior years funds not spent last year and available for this year's programs (if any). The City's FY05 Formula grant allocations were cut by \$1.2 million (5.0%) from the FY04 funding levels. The impact of these cuts is offset somewhat by the availability of new funding under HUD's new American Dream Downpayment Initiative (ADDI) and program income from the City's Section 108-funded Hotel Development Loan Fund. Additional detail on each of these funding sources in provided on the pages following the resources summary chart

FUNDING SOURCE	AMOUNT	% OF TOTAL
Community Development Block Grant (CDBG)	\$29,561,571	30.9%
New allocation for FY05	\$23,062,500	
Program Income (est.)	\$3,000,000	
Prior Years Funds (est.)	\$3,499,071	
Home Investment Partnerships Grant (HOME)	\$9,660,982	10.1%
New allocation for FY05	\$8,425,982	
Program Income (est.)	\$300,000	
Prior Years Funds	\$935,000	
American Dream Downpayment Initiative (ADDI)	\$721,801	0.8%
New allocation for FY05	\$230,711	
Program Income (est.)	\$C	
Prior Years Funds	\$491,090	
Housing Opportunities for Persons with AIDS (HOPWA)	\$1,721,000	1.8%
New allocation for FY05	\$1,721,000	
Program Income	\$C	
Prior Years Funds	\$C	
Emergency Shelter Grant (ESG)	\$887,466	0.9%
New allocation for FY05	\$887,466	
Program Income	\$C	
Prior Years Funds	\$C	
HUD/CPD ANNUAL FORMULA GRANT SUBTOTAL	\$42,552,820	44.5%
Supportive Housing Program for the Homeless (est.)	\$13,591,623	
Shelter Plus Care for the Homeless (est.)	\$5,476,068	
TARGETED HOMELESS RESOURCES SUBTOTAL	\$19,955,157	
Lead Paint Hazard Control Program	\$1,629,500	
Lead Paint Hazard Reduction Demonstration #1	\$897,650	
Lead Paint Hazard Reduction Demonstration #2	\$780,881	
Rental Rehabilitation	\$127,054	0.1%
Economic Development Initiative (EDI) Empowerment Zone (EZ)	\$2,856,789	
Section 108 Loan Guarantee EZ	\$2,576,474	
Economic Development Initiative (EDI) Non-EZ	\$1,750,000	
Section 108 Loan Guarantee Non-EZ	\$5,050,000	
Hotel Development Loan Fund Program Income (CDBG)	\$250,000	
EDI Special Purpose - Main Streets	\$43,901	
Fair Housing Assistance Program	\$250,000	
Regional Opportunity Counseling program	\$373,082	
SUBTOTAL - OTHER HUD FUNDS	\$16,585,331	
SUBTOTAL - ALL HUD FUNDS	\$78,205,842	
City Operating Funds	\$7,867,105	
Neighborhood Development Fund	\$1,038,750	
Leading the Way (I & II)	\$7,865,000	
CITY FUNDS SUBTOTAL	\$7,803,000 \$16,770,855	
State Community Development Action Grant	\$584,371	
TOTAL FY05 FUNDS	\$584,371 <b>\$95,561,06</b> 8	-

#### Descriptions and Explanatory Notes about Projected Federal Resources to be Available for FFY2005 Action Plan

#### HUD Community Planning & Development Formula Grants

- **Community Development Block Grant (CDBG)**: HUD housing and community development program awarded annually by formula to eligible cities and states. The funds can be used for housing development, economic development, social services and other activities. In general, assisted activities must primarily benefit low- and moderate-income persons, defined as households with incomes less than 80% of the metropolitan area median income currently \$66,150 for a family of 4 in the Boston Metropolitan area. Total projected CDBG resources include the new grant allocation plus any unobligated funds from prior years plus program income (e.g. loan repayments).
- HOME Investment Partnerships Program (HOME): HUD housing development program awarded annually by formula to eligible cities, states and consortia of municipalities. The funds can be used to develop rental or homeownership housing, and to provide operating assistance to Community Housing Development Organizations such as CDCs. The program targets renter households with incomes at or below 60% of the area median (about \$49,620 for a family of 4) and homeowner households with incomes at or below 80% of the area median (about \$66,150 for a family of 4). Total projected resources include new grant allocation plus any unobligated funds from prior years plus program income (e.g. loan repayments).
- American Dream Downpayment Initiative (ADDI). This is a new component of the HOME awarded annually by formula to eligible cities, states and consortia of municipalities. The funds can only be used to provide downpayment assistance to enable low-income renters with household incomes at or below 80% of the area median (about \$66,150 for a family of 4) to purchase their first home. The prices of properties eligible to purchased under this program are capped at FHA mortgage limits (\$312,895 for a single-family, \$484,155 for a 3-decker). Total projected resources include the new grant allocation for FY05 and unobligated funds from prior years.
- Housing Opportunity for Persons With AIDS (HOPWA): HUD program awarded annually by formula to states and central cities located in Metropolitan Areas with at least 1500 cumulative cases of AIDS. The funds may be used to provide housing assistance and supportive services for persons with AIDS anywhere in the Boston Metropolitan Area. Major changes were made in FY04 due to the Federal Office of Management and Budget (OMB)'s redefinition of metropolitan areas. As a result of the new definition, the service area for Boston's HOPWA program will be greatly reduced, limiting it to Suffolk, Norfolk and Plymouth counties. Sixty-one municipalities were dropped from Boston's service area and fifteen new ones added. As a result of the reduction in the service area grantees no longer in Boston's HOPWA service area were transferred to the HOPWA grantee in whose service are they are now located (Lowell, Worcester, or Providence) or were transferred to the State HOPWA program if they are not located in the service area of any other HOPWA grantee.
- Emergency Shelter Grant (ESG): HUD homeless assistance program awarded annually by formula to states and cities. The funds can be used to develop or rehabilitate emergency shelters, provide essential services, assist homeless prevention activities and assist with the operating costs of emergency shelters. Service and homeless prevention activities are capped at 30% of the ESG grant.

#### Other HUD Programs Administered by the City of Boston

• Shelter Plus Care: HUD homeless assistance program that provides tenant-based rental assistance for homeless persons with disabilities. Funds are awarded by national competition to Cities and States. The figure shown here is an estimate based on last year's award. The City plans to submit an application to HUD under the FY2005 funding round. The City's Shelter Plus Care application is an integral part of its FY2005 Action Plan.

- **Supportive Housing Program**: HUD homeless assistance program, which provides funds to develop and operate supportive housing programs for homeless persons and for supportive services. Funds are awarded by national competition to Cities and States. The figure shown here is an estimate based on last year's award. The City plans to submit an application to HUD under the FY2005 funding round. The City's Supportive Housing application is an integral part of its FY2005 Action Plan.
- Lead Paint Hazard Control: HUD program that provides funding to abate lead paint in privately owned low-income housing. Funds are awarded by national competition. Funding shown in this Action Plan represents a portion of a \$3 million application the City plans to submit under the FY2005 funding competition. The City's Lead Hazard Control Grant application is an integral part of its FY2005 Action Plan.
- Lead Paint Hazard Reduction Demonstration Programs (1 and 2): A special HUD program that provides funding to abate lead paint in privately owned low-income housing in areas with the highest lead paint abatement needs. Funds are awarded by national competition. Boston applied and received \$2.6 million under the FY03 competition and \$4 million under the FY04 competition. Funding shown in this Action Plan represents the portions of these prior awards to be utilized in this fiscal year. The City is exploring the feasibility of applying for additional resources for FFY05. The City's Lead Hazard Reduction Demonstration Grant application is an integral part of its FY2005 Action Plan.
- **Rental Rehabilitation**: The City continues to receive a small amount of revenue from repayment or refinancing of loans made to projects originally funded under HUD's Rental Rehabilitation program, which was terminated in 1992 and replaced by the HOME program.
- Economic Development Initiative (EDI): HUD competitive program that provides grants or loans to support economic development projects. EDI funds must be used in conjunction with a Section 108 Loan (see below) in an amount no greater than the Section 108 loan amount. The City has three EDI allocations: one allocation is for use within Boston's Empowerment Zone, another allocation for use outside the Empowerment Zone and a third one for a "Brownfields" project. Funding shown in this Action Plan represents those portions of the previous awards that are expected to be utilized during FFY2005. The City will not be applying for additional resources this year because Congress did not appropriate any additional funds for the competitive EDI program in FY2005.
- Section 108 Loan Guarantees: This program is generally operated in tandem with EDI funding. This program provides financing for economic development projects that is guaranteed by HUD. This guarantee is secured by the City of Boston by pledging future CDBG allocations to make debt service payments on any defaulting loans. The City has three Section 108 Loan allocations: one allocation is for use within Boston's Empowerment Zone, another allocation for use outside the Empowerment Zone and a third one for a "Brownfields" project. Last year, the City applied for additional Section 108 funding for the Boston Hotel Development Loan Fund described in an amendment to the City's FY02 Action Plan. Funding shown in this Action Plan represents those portions of the previous awards that are expected to be utilized during FFY2005. The City does not plan to apply for any additional Section 108 funding in FY05.
- Hotel Development Loan Fund Program Income: The City expects to receive \$250,000 in net interest earnings from the Section 108 loans made under the City's Hotel Development Loan Fund. These funds are earmarked to provide additional funding for the City's Rental Housing Development program described elsewhere in this Action Plan.
- EDI Special Purpose Grants. For the past several years, Congress has earmarked all available EDI funds for non-competitive special purpose grants for specific projects or programs. Boston has been fortunate to receive three such grants. In Fed FY2000, the City of Boston was awarded a \$500,000 special project grant to support its Boston Main Streets program. Funding shown in this Action Plan represents the portion of that award that is expected to be utilized during FFY2005

#### Descriptions of Other Resources (Non-Federal) Available for the FFY2005 Action Plan

#### **City Resources**

- City of Boston General Revenue (Operating Fund): General City Operating Revenue is often used to support community development activities that cannot be funded through any of the other funding sources described above. These are often activities that are considered by the Federal and State governments as a normal local responsibility and as such, should be paid for through local resources. In addition, the City of Boston supports many housing activities not administered by the Department of Neighborhood Development from its Operating Fund. These activities include: 1) the Rental Housing Resource Center, 2) the Homeless Services Bureau of the Public Health Commission which operates the Long Island Shelter and Woods Mullen Shelter with a combination of Operating Funds and grants from other programs not listed above, 3) the Emergency Shelter Commission which depends almost exclusively on Operating Funds to support its operations, and 4) the Boston Fair Housing Commission. The amounts included her are estimates based on the City's proposed FY2006 budget request which was submitted to the City Council on April 13, 2004. The proposed budget is available on line at: <a href="http://www.cityofboston.gov/budget/">http://www.cityofboston.gov/budget/</a>
- Neighborhood Development Fund (NDF): Program income from repayments of funds originally loaned under the former Urban Development Action Grant (UDAG) program. These funds are generally restricted to activities that are permitted under the CDBG program, except that the National Objective requirements (low and moderate income benefit restrictions) no longer apply.
- Leading the Way Funds (I & II): As part of its Leading The Way I strategy, the City of Boston raised \$33 million over three years to support the creation and preservation of affordable housing. The funds came from revenue available in the City's Surplus Property Fund and from the sale of the old Police Headquarters at 154 Berkeley St. and the former Area D4 Police Station. These funds have now been fully committed to specific projects or programs. The amounts shown in this Action Plan include the remaining \$365,00 in Leading the Way I funds that are committed but not fully expended and an additional \$7.5 million in funds made available under Leading the Way II... Additional information is available in the proposed FY06 budget and in the Leading the Way II strategy. <a href="http://www.cityofboston.gov/budget/pdfs/12">http://www.cityofboston.gov/budget/pdfs/12</a> Housing & Neighborhood Development Cabinet.pdf <a href="http://www.cit.boston.ma.us/dnd/pdfs/LTW\_2">http://www.cit.boston.ma.us/dnd/pdfs/LTW\_2</a> to print.pdf</a>

#### **State Resources**

• **Community Development Action Grant:** This is a program funded through the state's Housing Bond bill. The funds may be used for infrastructure improvements on publicly owned property in conjunction with housing, economic development or other community development projects. The amount shown here is the unexpended balance of a prior years funding award already committed to a specific project.

### ADDITIONAL COMMUNITY DEVELOPMENT RESOURCES NOT INCLUDED IN THIS DRAFT ACTION PLAN

In addition to those listed above, the City of Boston expects to have access to additional resources for its community development initiatives. These resources are not included in this Action Plan at this time for a number of reasons. These reasons include:

- 1. **COMPETITIVE ALLOCATIONS:** Some Federal, State and Local funds are awarded based on funding competitions. Often these funds are awarded to specific projects or programs. As such, the City cannot reasonably estimate the amount of funds to be received from specific competitive funding rounds.
- 2. **PROJECT-BASED AWARDS:** In some cases, the City of Boston is not the recipient of the funding, but rather the project sponsor directly receives the funds for a specific project.
- 3. **PENDING FUNDING AUTHORIZATIONS:** Some sources of funding have not yet been authorized by the governing entity that controls these funds. As such, the City cannot yet reasonably estimate how much, if any, of these funds will be available in FFY2005.

Some very significant funding sources that the City of Boston expect to utilize in FFY2005 that are not currently included in the Action Plan are:

- 1. LINKAGE FUNDS: the housing revenues generated by Boston's Linkage program<sup>1</sup> are controlled by a governing body called the Neighborhood Housing Trust (NHT). This entity controls all funding decisions, and generally allocates funds to specific projects, or groups of projects. Typically, the NHT funds between \$2 million and \$4 million in projects annually. In December of 2001, the State Legislature approved the City's request to inflation-adjust the Linkage formula from \$5.00/square foot to \$7.18/square foot. The City of Boston is also currently investigating the possibility of selling a portion of its future Linkage revenue stream to a foundation to generate more up-front cash for housing now.
- 2. INCLUSIONARY DEVELOPMENT POLICY REVENUES: In February 2000, Mayor Menino enacted an Inclusionary Development Policy that requires developers of market-rate housing (with 10 or more units) to include at least 10% affordable units in their development. This policy also has a provision that enables developers, with the permission of the Boston Redevelopment Authority, to make an alternative cash payment of \$52,000 times 15% of the project's units to support the creation of affordable housing at another site. It is expected that some of these revenues will be available in FFY2005, but to date, most of developers have opted to provide the affordable units on-site rather than making cash payments.
- 3. **FEDERAL & STATE TAX CREDITS**: the Commonwealth of Massachusetts controls the allocation of Federal Low-Income Housing Tax Credits, with funding decisions generally based on competitive project evaluations. While the City depends heavily on these tax credits for the development of affordable rental housing, it does not control the decision-making process. The Commonwealth also has its own new form of Low-Income Housing Tax credits that will be allocated in a similar manner to the Federal program.
- 4. EMPOWERMENT ZONE FUNDING: Unlike the Economic Development Initiative (EDI) and Section 108 funds that are directly administered by the City of Boston, Empowerment Zone funds will be directly allocated to Boston Connects, Inc., the non-profit corporation specifically created to manage the delivery of the new Empowerment Zone resources. This organization will have responsibility for the planning and allocation of all EZ funds awarded to it by HUD. Originally, each EZ was slated to receive a total of \$100 million (\$10 million per year over 10 years). Of the

<sup>&</sup>lt;sup>1</sup> Boston's Linkage Program charges a \$7.18 housing impact fee per square foot on all office/institutional development over 100,000 square feet.

\$80 million each EZ should have received so far, Boston Connects has only received a total of \$26.6 million including the \$666,000 thousand it will receive for FFY05. Availability of additional funds is subject to Congressional appropriations.

- SECTION 202 ELDERLY HOUSING: Funds for this program are awarded directly to project sponsors on the basis of a competition for a regional allocation of funds. We anticipate that there will be approximately \$16 million (142) units allocated for projects in metropolitan areas in Massachusetts this year.
- 6. CASUALTY & LIFE INSURANCE FUNDS: As a condition for receiving favorable tax treatment from the State, the casualty insurance industry and the life insurance industry have committed to making \$100 million each in below market investments in housing & community development initiatives. Again, individual projects will be applying for funding through this initiative.
- 7. **STATE HOME FUNDING**. The Commonwealth of Massachusetts funds projects in the City of Boston using its own HOME funds that generally must be matched at least equally with City HOME funds. In years past, the State has given the City multi-year commitments that the City can then plan for in its annual Action Plan. Currently, projects are funded on a case-by-case basis, so the City can no longer reliably predict the availability of State HOME funds.
- 8. **STATE AFFORDABLE HOUSING TRUST**: A new state housing resource originally funded through the state's operating budget but later funded through a bond bill. Legislation has been filed that is strongly supported by the City to provide \$100 million in bond financing to recapitalize this important program.
- 9. BOND-FINANCED STATE HOUSING PROGRAMS: Fiver years ago, the State legislature approved a \$508 million bond-financed housing initiative. The bond bill provides significant funding for rehabilitation of State public housing and several other programs (State Housing Stabilization Fund, Housing Innovations Fund, Community Development Action Grants, Affordable Housing Trust Fund, etc.) to support the development and rehabilitation of affordable housing and other community development activities. Legislation has been filed that is strongly supported by the City to provide an additional \$200 million in supplemental bond financing to recapitalize the affordable housing trust (\$100 million and the Housing Stabilization Program (\$100 million).

#### ADDITIONAL RESOURCES FROM HUD REQUIRING CERTIFICATIONS FROM THE CITY OF BOSTON

The FY2005 Action Plan covers those HUD resources awarded directly to the City on a non-competitive or formula basis or for which the City plans to apply for directly. In addition to those resources, many of our projects and programs may also utilize other HUD funds for which the City does not apply directly such as the Section 202 Elderly Housing Program.

Non-City organizations planning to apply to the U.S. Department of Housing and Urban Development for projects or programs in Boston under HUD's recently issued FY2005 "SuperNOFA "competitions generally are required by HUD to obtain a Certification of Consistency with the City's Consolidated Plan and may be required to obtain a Certification of Consistency with the City's Empowerment Zone Strategic Plan and/or to demonstrate how the project addresses the City's Analysis of Impediments and Fair Housing Plan. In general, the City encourages appropriate applications under all of HUD's competitive programs. However, in order to facilitate the coordination and timely review of requests for such certifications, the City requires applicants to complete a Certification Application and to submit the Application to the city not less than 30-days before the HUD application deadline for the program under which the organization is applying. Certification Application packages may be obtained between the hours of 9:00 a.m. - 5:00 p.m. Monday through Friday, from the Policy Development & Research Division of the Department of Neighborhood Development, 26 Court Street, 8th floor or by calling 635-0333. The document will also be available on-line on DND's web site at: http://www.ci.boston.ma.us/dnd/ . The Department of Neighborhood Development will issue a schedule of certification application deadlines as soon very shortly. Applications, which have requested and been granted a certification of consistency will be considered an integral part of the City's FFY2005 Action Plan.

#### **PROPOSED ALLOCATION OF FY05 RESOURCES**

The chart on the following page summarizes how the City proposes to allocate the approximately \$95.6 million in resources it expects to have available for its Federal FY05/City FY06 programs. The amounts shown here include direct funding for the cost of the program activities as well as for the cost of staffing and managing the programs. If additional resources become available to expand and continue the City's *Leading the Way* housing production initiative, it is anticipated that those resources would primarily be used for Homeownership Development, Rental Housing Production and Rental Housing Preservation. More detail on each of these programs and the proposed funding allocations is provided on the pages following the resource allocation summary chart.

FY2005 PROPOSED RESOURCE ALLOCATION BY PROGRAM							
TOTAL							
PROGRAM	FUNDING	% of total					
Homeowner Rehab Services	\$ 6,939,502	7.39					
Lead Paint Abatement	\$ 2,685,007	2.80					
HOMEOWNER SERVICES	\$ 9,624,509	10.19					
Homebuyer Financial Assistance	\$ 3,325,743	3.55					
Homebuyer Technical Assistance	\$ 964,376	1.05					
HOMEBUYER SERVICES	\$ 4,290,119	4.59					
Homeownership Development	\$ 5,743,617	6.00					
Rental Housing Production	\$ 9,528,812	10.09					
Rental Housing Preservation	\$ 3,349,922	3.59					
CHDO Operating Assistance	\$ 479,393	0.5%					
Rental Housing Resource Center	\$ 741,769	0.89					
Tenants At Risk	\$ 347,002	0.4%					
Grassroots	\$ 502,528	0.5%					
HOUSING & OPEN SPACE DEVELOPMENT	\$ 20,693,043	21.79					
Homeless & Supportive Housing	\$ 20,513,286	21.59					
Housing for Persons with AIDS	\$ 1,722,250	1.80					
Emergency Shelter Commission	\$ 535,448	0.69					
Homeless Services Bureau	\$ 4,290,302	4.50					
HOMELESS & SUPPORTIVE HOUSING	\$ 27,061,286	28.39					
Fair Housing	\$ 1,362,278	1.49					
HOUSING TOTAL	\$ 63,031,235	66.0%					
Boston Main Streets	\$ 2,037,736	2.19					
ReStore	\$ 683,585	0.79					
Commercial Real Estate	\$ 14,325,250	15.09					
Business Technical Assistance	\$ 445,145	0.59					
Partners With Non-Profits	\$ 833,897	0.99					
Business Assistance Team	\$ 477,866	0.59					
NEIGHBORHOOD ECONOMIC DEVELOPMENT	\$ 18,803,479	19.79					
Property Disposition	\$ 932,622	1.09					
Property Management	\$ 1,374,052	1.49					
Demolition	\$ 233,944	0.29					
Brownfields Environmental Program	\$ 513,667	0.59					
Project Pride	\$ 87,046	0.19					
REAL ESTATE MANAGEMENT & SALES	\$ 3,141,331	3.39					
HUMAN SERVICES	\$ 4,483,084	4.79					
Policy Development & Research	\$ 715,389	0.79					
General Administration	\$ 5,386,550	5.6%					
PROGRAM DELIVERY & SUPPORT	\$ 6,101,939	6.4%					
TOTAL FFY2005 ACTION PLAN	\$ 95,561,068	100.0%					

#### FEDERAL FY 05 ACTION PLAN PROGRAM DESCRIPTIONS AND PROPOSED ACCOMPLISHMENTS SUMMARY

### INTRODUCTION

The following describes the various programs and services that the City of Boston proposes to support with the resources described in this Draft Action Plan. This Draft Action Plan provides additional information beyond that required by HUD regulations better enable the public to understand the activities that the City proposes to undertake. This information includes 1) proposed funding levels for each program and 2) telephone numbers and City of Boston Website addresses that the public can use to get additional information about how the programs operate and how the public can directly participate in the services funded here.

### **INCOME ELIGIBILITY**

Each of the City's Federal and other funding sources and programs have specific income eligibility restrictions. The following table is provided to better enable the public to understand how these income restrictions (usually expressed as a percent of the metropolitan area median income) translate to actual income levels for various household sizes. These income limits are adjusted annually.

Income Limit	1 Person	2 Persons	3 Persons	4 Persons	5 Persons	6 Persons	7 Persons	8 Person
30% of median	\$17,350	\$19,850	\$22,350	\$24,800	\$26,800	\$28,800	\$30,750	\$32,750
50% of median	\$28,950	\$33,100	\$37,200	\$41,350	\$44,650	\$47,950	\$51,250	\$54,600
60% of median	\$34,740	\$39,720	\$44,640	\$49,620	\$53,580	\$57,540	\$61,500	\$65,520
80% of median	\$46,300	\$52,950	\$59,550	\$66,150	\$71,450	\$76,750	\$82,050	\$87,350
100% of median	\$57,800	\$66,100	\$74,350	\$82,600	\$89,200	\$95,800	\$102,400	\$109,050
120% of median	\$69,400	\$79,300	\$89,200	\$99,100	\$107,050	\$115,000	\$122,900	\$130,850

The chart below shows which programs use which sets of funding limits. Some funding sources have different income targeting requirements for homeowners and renters or may have multi-layered income targeting, requiring, for example, that 50% of the units be reserved for households with income at or below 50%<sup>^</sup> of median and all of the units to be occupied by households with incomes at or below 80 % of median.

Income Limit	Programs Used In					
30% of median	Public Housing, Section 8, DND homeless set-aside					
50% of median	Public Housing, Section 8, HOME (rental), Lead Paint programs					
60% of median	HOME (rental), Low Income Housing Tax Credits					
80% of median	CDBG, HOME (homeownership), Linkage, Lead Paint programs					
100% of median	Inclusionary Zoning					
	Inclusionary zoning, DND non-federally funded programs, some state					
120% of median	funding sources.					

## ELIGIBILITY FOR CITY EMPLOYEES

Historically, the Department of Neighborhood Development has prohibited all of its employees from participating in homeowner and homebuyer programs operated by the agency. Recognizing that the cost of housing can have a serious impact on City employees with residency requirements, the Department reviewed that policy to determine if some of its employees may be permitted to participate in some program services. After extensive consultation with the regional office of the U.S. Department of Housing and Urban Development, it was determined that many categories of DND employees do not represent any conflict of interest since their job responsibilities do not influence in any way the outcome of these housing programs. DND has therefore established a review process under which the City and HUD will evaluate individual requests from DND employees to participate in homeowner and homebuyer programs. Where DND certifies and HUD approves, employees with no conflict of interest will be permitted to participate in the homebuyer and homeowner services programs operated by DND. To ensure that access to these programs by public employees does not significantly reduce access by the general public, DND has limited employee participation to 5% of the available "slots" in each program. Additionally, the City has agreed to provide public disclosure about any DND employee that participates in these programs. A copy of the most current list of participating employees will always be available for public review at DND's Bid Counter, 10th Floor, 26 Court St, Boston MA 02108. The policy was implemented at the beginning of the FFY2001 program year and will be continued in the FFY2005 program year.

## SERVICES FOR HOMEOWNERS

#### **Existing Homeowner Rehabilitation**

These programs provide a combination of grants, discount financing and technical assistance to help Boston's homeowners make needed improvements to their properties. There are 10 components:

- HomeWorks: Conditional grants for one-third of the cost of repairs up to \$3,000, for small scale rehabilitation projects in income eligible owner-occupied 1-4 unit properties. DND has also formed a partnership with the North Bennett Street School to launch a series of workshops on Basic Home Repairs to be offered in neighborhood locations throughout the City. North Bennett is one of the most well known schools in New England for training experts in preservation carpentry.
- Senior Home Repair: Community-based elder service organizations are funded to provide small (generally under \$500; maximum of \$1,000) home repair services and technical assistance to income-eligible senior homeowners.
- 3) <u>Senior Emergency Repairs</u>: Small emergency grants of up to \$5,000 to assist senior citizens with rehabilitation issues that are of an immediate threat to their health and safety.
- 4) <u>Senior Home Rehab</u>: Deferred loans (average of \$15,000 per unit with a \$25,000 per unit maximum) for income eligible senior citizens to undertake moderate rehabilitation projects.
- 5) **Residential Development:** Conditional grants to homebuyers who purchase abandoned city-owned properties. The grant covers the gap (an average of \$40,000 per unit) between the cost of redevelopment and the maximum amount that the homebuyer can borrow and/or the appraised value of the property.
- 6) <u>1-4 Family Housing</u>: This component provides conditional grants to eight Boston CDCs to rehabilitate abandoned or severely deteriorated 1-4 family buildings in strategically targeted areas for first-time homeownership.
- 7) **Vacant Apartments Initiative:** This program augments the Senior Home Rehab program by providing additional funds for each vacant unit brought back on line (\$30,000 per vacant unit, \$15,000 per homeowner unit). The Distressed Properties Committee provides a comprehensive multi-agency team approach to stabilizing and preserving the severely distressed properties owned by primarily low-income elders in the City. The committee identifies feasible options for rehabilitating distressed properties up to code with the goal of the senior owner remaining in the home and bringing previously vacant affordable rental units back on line (average costs \$40,000 to \$60,000 per unit).
- 8) **Boston's Homebuild Program**: This new initiative will offer City-owned vacant land to first time homebuyers to build their own home. On a pilot basis, DND will provide the technical assistance needed throughout the entire new construction process.

Projected Accomplishments	1,240 units repai	red and/or rehabilit	tated, provide fu	nding for 100 ne	w affordable housing	g units.			
Proposed Funding	Subtotal:	CDBG	HOME	ADDI	HOPWA	ESG			
	HUD/CPD								
TOTAL	\$5,569,739	\$4,780,336	\$789,403	\$0	\$0	\$0			
\$6,939,502	Subtotal: Other	City OB	NDF	LTW	Lead Demo 1	Lead Demo 2			
\$0,939,50Z	\$1,369,763	\$67,113	\$275,000	\$955,000	\$36,325	\$36,325			
Locations	Senior programs Reference Map 1 years The geog program is direct	\$1,369,763\$67,113\$275,000\$955,000\$36,325\$36,325All components are available citywide, have income restrictions, and age eligibility requirements for the Senior programs. To enable the public to better understand the geographic distribution of these programs, Reference Map 1 shows the geographic distribution of the Homeowner Rehab programs during the past 3 years The geographic distribution of the Residential Development Program and the 1-4 Family Housing program is directly related to the availability of vacant residential buildings, the distribution of which is shown in Reference Map 2.							
More Information:		: call (617) 635-38	·	ity of Boston We	ebsite at:				

## Lead Paint Abatement Program

This program provides deferred loans and conditional grants to income eligible owners of 1-4 unit properties to abate lead paint. In addition, this program funds non-profits to administer state-funded lead abatement loans for 1-4 family properties. Short-term relocation is required for occupants during deleading. The City also recently received a Lead Hazard Reduction Demonstration Grant inFy03 and FY04 which will be used to delead additional owner-occupied units, investor-owned units to be rented to Section 8 certificate holders with children under 6 and, under a demonstration component, units in multifamily and other properties that do not fit into one of the regular programs.

Projected Accomplishments	100 units committed for abatement through DND or agencies under contract.								
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI		HOPW	/Α	ESG	
TOTAL	\$0	\$0	\$0	\$0		\$0		\$0	
\$2,685,007	Subtotal: Other	City OB	LTW	Lead Hazard C	ontrol	Lead D	Demo 1	Lead Demo	o 2
\$2,885,007	\$2,685,007	\$0	\$0	\$1,479,126		\$861,3	25	\$344,556	
Locations	\$2,685,007 \$0 \$0 \$1,479,126 \$861,325 \$344,556   All components are available citywide, have income restrictions, and require presence of a child under 6.   Map 1 illustrates where lead paint grants & loans were provided in the past three years.								
More Information:	More Information: http://www.cityofbosto	call (617) n.gov/dnd/B_Le	635-0190 ad_Safe_Ir	,	he Ci	ty of	Boston	Website	at

## SERVICES FOR HOMEBUYERS

#### Homebuyer Technical Assistance

This program has three components to serve homebuyers & homeowners: Information, education/counseling and foreclosure prevention.

- Information: is provided through program marketing, public awareness efforts and the Boston Home Center, a one stop information center. That center has been enhanced through the addition of new "Neighborhood Home Center" and a "Don't Borrow Trouble" campaign, which is bringing information directly to the neighborhoods;
- 2) <u>Education/Counseling</u>: is provided to low and moderate-income households to enable them to become more successful homebuyers and/or homeowners. Courses, such as "Homebuying 101", "Multilingual Homebuying 101", and "Homeowner 201", are provided through contracts with various agencies and has been enhanced by the addition of "Condobuying 102". "Credit Smart" seminars were added to the course list last year.
- 3) Foreclosure Prevention: prevents or minimizes the negative impacts of foreclosure for low and moderate-income households through education, counseling, and intervention services. A new Don't Borrow Trouble! initiative began last year that educates Boston's homeowners about the perils of unscrupulous predatory lenders. This will include targeted outreach in neighborhoods with increasing numbers of sub-prime loans. These services are often provided through contracts with various community-based agencies.
- <u>1st Home Program Marketing</u>: publicizes available city-assisted homeownership opportunities in all Boston neighborhoods.

Projected Accomplishments	Serve 4000 poter	Serve 4000 potential buyers through courses, seminars and counseling.							
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG			
TOTAL	\$0	\$964,376	\$0	\$0	\$0	\$0			
\$964,376	Subtotal: other \$0								
Locations	So Citywide. Open enrollment for all courses and seminars. Foreclosure prevention services are limited to owner-occupants.								
More Information:		More Information: call (617) 635-HOME (4663), or visit the City of Boston Website at http://www.cityofboston.gov/dnd/1 HomeCenter.asp							

## Homebuyer Financial Assistance

This program has five components.

- <u>The Boston HOME Certificate Program</u>: provides certificates to graduates of approved homebuying courses. These Certificates are redeemed for downpayment and/or closing cost assistance through participating mortgage lenders. Households up to 120% of the area median income are eligible through a partnership with the Boston Local Development Corporation. Recent implementation of Federal Title X regulations will require buyers to address lead paint issues with visual inspections, paint stabilization and clearance testing.
- 2) Soft Second Interest Subsidies Program: provides grants to reduce the mortgage interest payment for the first ten years of the loan. They are provided to households at or below 80% of metropolitan area median income through partnerships with local lenders that offer these special reduced rate loans. Recent implementation of Federal Title X regulations will require buyers to address lead paint issues with visual inspections, paint stabilization and clearance testing.
- 3) <u>Program Marketing</u>: this component aggressively promotes the use of the program in areas where homeownership is low and significant homeownership development is underway.
- 4) <u>Three Decker Purchase Program</u>: This initiative is part of the Leading The Way plan. It offers purchase price buydown subsidies to enable buyers with incomes up to 80% of median to purchase a three-decker, with a long term affordability restriction on one of the rental units

New in FFY05

5) Boston Homeownership Investment Fund (formerly Employer Assisted Housing): Originally planned for FFY2001, but postponed due to a delay in obtaining funding, this new initiative is a public-private partnership to enable and encourage employers to invest in new homeownership opportunities for their employees. Employees of companies that agree to invest in the pool will get priority access to loans made by the Fund. The fund will provide homebuyers with household incomes not in excess of 120% of the area median income with second mortgages to fill the gap between their purchasing power and the cost of a typical home in Boston. Eligible homebuyers must work for an employer with operations in the City of Boston and agree to purchase a home in the City of Boston. In addition to a stable source of income, the must meet the normal credit requirements for home mortgage as established by the secondary mortgage market for this initiative. They must also agree to owner-occupy the home.

Projected Accomplishments	Provide financial assistance to 225 homebuyers, including 22 under the Three								
	Ŭ	Purchase Program.							
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG			
TOTAL	\$0	\$0	\$0	\$0	\$0	\$0			
\$2,685,007	Subtotal: Other	City OB	LTW	Lead Hazard Control	Lead Demo 1	Lead Demo 2			
\$2,085,007	\$2,685,007	\$0	\$0	\$1,479,126	\$861,325	\$344,556			
Locations	\$2,685,007 \$0 \$1,479,126 \$861,325 \$344,556   Citywide. Projects are selected on a rolling basis, with service levels depending primarily on income. Reference Map 3 shows the distribution of Homebuyer Financial Assistance beneficiaries during the pasts four								
More Information:	More Information: call (617) 635-HOME (4663), or visit the City of Boston Website at								
	http://www.cityofb	oston.gov/dn	d/1 Home	Center.asp					

## HOUSING DEVELOPMENT SERVICES

#### **Homeownership Development**

The program provides loans to for-profit and non-profit developers to create first-time homeownership opportunities primarily for low and moderate-income families as well as some middle-income families. The program involves both new construction and rehabilitation of 1-4 family buildings. The program may also provide City-owned parcels of land. The program consists of three components:

- 1) The Ownership Development RFP: competitive funding rounds that solicit projects to create new ownership opportunities through the new construction of homes or the rehabilitation of 1-4 family buildings.
- 2) The Home Again Land Initiative: through an extensive community process, the program supports the creation of clusters of single-family homes that are newly constructed on larger parcels or clusters of City-owned vacant land located in various Boston neighborhoods. The homes are for sale as moderate-income, middle-income and market rate first-time homebuyer opportunities
- 3) Abandoned Housing (Ownership): this initiative targets, shuts down, and rehabilitates buildings that have been long abandoned and identified for intervention by the City's Abandoned Housing Initiative. Most of these properties are 1-4 family residential buildings that are rehabilitated by a developer and sold to low or moderate income first-time homebuyers

Projected Accomplishments	Funding commitments for 329 new units of homeownership housing.								
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG			
TOTAL	\$0	\$1,325,938	\$4,168,137	\$0	\$0	\$0			
\$5,743,617	Subtotal: Other	LTW							
\$5,745,017	\$249,542	\$249,5420	\$0	\$	\$	\$			
Locations	the past 3 years component track	This program is available citywide. Map 4 shows where projects were located during the past 3 years. Experience has shown that drug houses in the Ten Most Wanted component track closely with the geographic distribution of abandoned houses as shown in Reference Map 2.							
More Information:	More Informatio	More Information: call (617) 635-0397, or visit the City of Boston Website at							
	http://www.cityofb	oston.gov/dnd	l/1 Hsg.asp						

## **Rental Housing Development - Preservation**

This program provides loans to for-profit and non-profit developers to preserve affordable rental units for low- and moderate-income households through rehabilitation of existing buildings. Additionally, this program also provides financing to preserve affordable housing in developments where tenants are at risk of displacement due to expiring use restrictions or expiring development subsidies. It consists of two components:

- The Rental Development RFP: this is a competitive funding round for the production and preservation of rental housing that selects multifamily rental and coop projects to fund. Decisions are made in conjunction with the State's consolidated funding round for State HOME funds, Low-Income Housing Tax Credits, and State Housing Stabilization Funds;
- 2) Hidden Assets: this component provides open enrollment funding for investor-owned multifamily rental projects located throughout the city. This component calls for significantly lower funding caps than the RFP component and requires more moderate levels of rehabilitation while providing deeper subsidies for more extensive rehabilitation

In addition, the Rental Housing Preservation program works with owners of SHARP-financed and Federally-financed housing to preserve affordable units that would otherwise be lost through owner optouts, expiring Section 8 contracts, or SHARP financing restructuring.

Projected Accomplishments	Funding commitments to preserve 128 additional units of existing rental housing.								
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG			
TOTAL	\$2,439,304	\$1,698,363	\$740,941	\$0	\$0	\$0			
\$3,349,922	Subtotal: Other	LTW	Lead Demo 2	Rental Rehab					
\$3,349,922	\$910,618	\$583,564	\$200,000	\$127,054					
Locations	the past 3 years.	This program is available citywide. Map 4 shows where projects were located during							
More Information:	More Information: call (617) 635-0397, or visit the City of Boston Website at <a href="http://www.cityofboston.gov/dnd/1">http://www.cityofboston.gov/dnd/1</a> Hsg.asp								

## **Rental Housing Development - Production**

This program provides loans to for-profit and non-profit developers to create affordable rental units for low- and moderate-income households through new construction and rehabilitation of existing buildings. It consists of five components:

- The Rental Development RFP: this is a competitive funding round for the production and preservation of rental housing that selects multifamily rental and coop projects to fund. Decisions are made in conjunction with the State's consolidated funding round for State HOME funds, Low-Income Housing Tax Credits, and State Housing Stabilization Funds;
- 2) Elderly Housing: this component generally involves projects seeking Federal Section 202 funding from HUD to create affordable housing for the elderly and assisted living populations;
- 3) Hidden Asset component provides open enrollment funding for investor owned multifamily rental projects located throughout the City. This component calls for significantly lower funding amounts that the RFP funded projects and requires more moderate levels of rehabilitation.
- 4) Abandoned Property component involves properties identified through the Ten Most Wanted Task Force or City's abandoned Housing Intuitive for acquisition and rehabilitation by the developer. Under this component, the owner/developer rents the completed units to low or moderate-income tenants.

Projected Accomplishments	Funding commitments to develop 200 new units of rental housing.								
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG			
TOTAL	\$4,909,918	\$1,698,033	\$3,220,855	\$0	\$0	\$0			
\$9,528,812	Subtotal: Other	LTW	Lead Demo 2	Hotel Loan Pool					
\$9,520,612	\$4,618,894	\$4,168,894	\$200,000	\$250,000					
Locations	the past 3 years.	This program is available citywide. Map 4 shows where projects were located during							
More Information:	Information:   More Information: call (617) 635-0397, or visit the City of Boston Website at <a href="http://www.cityofboston.gov/dnd/1">http://www.cityofboston.gov/dnd/1</a> Hsg.asp								

## CHDO Operating Assistance Program

This program provides funds to pay operating expenses of Community Housing Development Organizations (CHDO) engaged in the development of HOME-eligible housing. Although individual contracts are signed between DND and the 12 CHDOs involved, the program is administered by staff of the Neighborhood Development Support Collaborative (NDSC) which is composed of representatives from local foundations engaged in the funding of neighborhood development activities. DND sits on the board of the directors of the NDSC, and helps guide program decisions.

Projected Accomplishments	Provide operating assistance to 12 CHDOs to support their efforts to develop HOME- assisted or HOME-eligible housing.								
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG			
TOTAL	\$479,393	\$66,215	\$413,178	\$0	\$0	\$0			
\$479,393	Subtotal: Other								
φ+73,333	\$O								
Locations	This program is a	valiable chy	ywide.						
More Information:	More Information:	call (617)	635-0306.						

#### Tenants at Risk Program

This program supports low and moderate-income residents of HUD-financed multifamily rental properties to preserve their buildings, maintain their affordable rents, and build their resident communities. It is focused on three main categories: SHARP, Expiring Use, and rental properties supported by long-term Section 8 project-based contracts. Residents in these properties are "at risk", to varying degrees, of dislocation, severe rent increases, substandard physical conditions, and dangerous social conditions. The program works through a technical assistance provider, the Community Economic Development Assistance Corp. (CEDAC) to provide tenant organizing, organizational development, and development consulting services to residents in these properties. This assistance enables residents to participate meaningfully in redevelopment and financial stabilization decisions that directly affect them. In addition to the technical assistance, CEDAC provides pre-development funding to these organizations to establish and ensure the feasibility of the projects. In addition, this program supports the Boston Tenants Organizing Project which provides technical assistance and organizing tools to enable tenants to negotiate improvements in conditions or stabilization of rents.

Projected Accomplishments		Preserve existing subsidized rental housing by providing assistance to 30 tenant organizations and pre-development assistance to 10 projects									
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADD	I	HOPWA	ESG				
TOTAL	\$272,002	\$272,002	\$0	\$0		\$0	\$0				
\$347,002	Subtotal: Other	LTW									
<b>451</b> ,002	\$75,000	\$75,000									
Locations	Tenant groups fro	m all neighi	oorhoods are	eligible fo	or assistanc	e through t	nis program.				
More Information:	More Information	: call (617	7) 635-0306,	or visit	the City	of Bostor	n Website at				
	http://www.cityofbe	oston.gov/dn	d/1_Hsg.asp.		•						

## **Rental Housing Resource Center**

The Rental Housing Resource Center (RHRC) provides mediation for landlords and tenants to resolve disputes in an informal and non-adversarial manner. The RHRC provides landlords and tenants with assistance in meeting their legal obligations and exercising their rights. The RHRC assists eligible formerly rent-controlled tenants to obtain rent subsidies through the Section 8 program, administered by the Boston Housing Authority, and the Safety Net program, funded by the City of Boston. The RHRC assists in the preservation of affordable housing, including housing with expiring use issues. The RHRC is a vital member of a team of City agencies including the Department of Neighborhood Development, Inspectional Services Department, and Tax Title, which is working to restore housing units in abandoned properties throughout the City. The RHRC continues to regulate the removal of lodging house units and provides protections to tenants in mobile home units. The RHRC manages a Community Development Block grant funding five Housing Counseling Agencies, which assist elderly, disabled or low-income tenants in their search for affordable housing.

Projected Accomplishments	Provide housing counseling to 1,000 persons, provide housing placements for 325 persons.							
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG		
TOTAL	\$196,295	\$0	\$0	\$0	\$0	\$0		
\$741,769	Subtotal: Other	City OB						
\$741,709	\$545,474	\$545,474	\$	\$	\$	\$		
	Citywide: lower in the services of thi	•	ino, regulator			, our acces		
More Information:	More information	available o	n the Web at:	http://www.cityofbos	ton.gov/rentalhous	ing		

#### Grassroots Program

This program funds the development of community gardens and other non-profit owned open space, primarily in support of DND-funded housing activity. The program provides grant funds, city-owned land, and technical assistance to neighborhood groups and non-profits that want to organize, develop, own, manage and maintain community open space in the neighborhoods. Typically, projects are funded in two phases. First, a small planning grant is provided. Second, construction funds are committed for a DND-approved garden plan. The program funds up to 75% of construction costs, with the balance coming from residents and non-profit organizations. Frequently, this neighborhood match takes the form of donated materials and volunteer labor. Funding decisions are made through a competitive RFP. Funding is provided for both new and existing community gardens and parks. No CDBG funds are used for on-going maintenance at these properties.

Projected Accomplishments	Funding commitm	Funding commitments to create/enhance 8 new community gardens or parks									
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG					
TOTAL	\$502,528	\$502,528	\$0	\$0	\$0	\$0					
\$502,528	Subtotal: Other										
\$302,328	\$0	\$	\$	\$	\$	\$					
Locations	the boundaries define that will benefit from the the project will elimina	Projects are selected through a competitive process. It is expected that most projects will be located within the boundaries defined in Reference Map 6 as having 51% or more low- and moderate-income households that will benefit from the open space development. In occasional cases, where it can be demonstrated that the project will eliminate a neighborhood blight (such as a vacant lot) or where the specific clientele of the open space project can be shown to be lower income, projects may be located outside this geographic area.									
More Information:	More Information:	call (617) 63	5-0203, or vis	it the City of Bosto	on Website at						
	http://www.cityofb	oston.gov/dn	d/1_Hsg.asp								

## HOMELESS AND SUPPORTIVE HOUSING SERVICES

#### Homeless & Supportive Housing Programs

This program provides housing-related services to special needs populations. It consists of two components:

1) Homeless Housing. The Housing for the Homeless component consists of four federal McKinney Act funded programs: a) the Supportive Housing Program (SHP), b) Shelter Plus Care (S+C), c) Section 8 Moderate Rehabilitation, and d) the Emergency Shelter Grant (ESG) program. SHP funds transitional housing, permanent housing for homeless persons with disabilities and supportive services. S+C provides rental assistance to disabled homeless individuals. Sec. 8 Moderate rehabilitation finances the developments of SROs for single homeless adults through rental assistance contracts. ESG funds homeless services, homelessness prevention services, and operating expenses for homeless shelters. In addition, CDBG funds will be used for the City of Boston Rental Assistance Fund to provide short-term emergency rental assistance and stabilization services to homeless families and for the Emergency Fire Fund that will provide assistance to households whose homes have been destroyed by fire. Leading the Way funds will be used to create a new homeless prevention program with a centralized referral system for individuals who are facing eviction.

Projected Accomplishments	Provide grants to 55 c individuals.	rganizations, F	Provide housing	and/or services to	450 househo	lds and	635 homele	SS
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA		ESG	
TOTAL	\$1,227,859	\$362,580	\$0	\$0	\$0		\$885,279	
\$20,513,286	Subtotal: Other	NDF	LTW	Shelter + Care	Supp Hous	ing		
\$20,515,280	\$19,285,427	\$10.000	\$333,000	\$5,476,068	\$13,466,35	9		
Locations	Citywide							
More Information:	More Informat		(617) nd/D Housi		or on Isp	the	Web	at

In addition to the funding provided through Federal sources, the City of Boston also provides resources to address the needs of the Homeless. These resources include:

#### Emergency Shelter Commission

The Emergency Shelter Commission coordinates the City's various efforts to provide comprehensive services for the homeless. These services include conducting the annual homeless census, monitoring shelter capacity, coordinating food drives and managing the Mayor's Homeless Planning Committee.

Funding FFY2005: \$535,448 (City operating funds)

#### Public Health Commission:

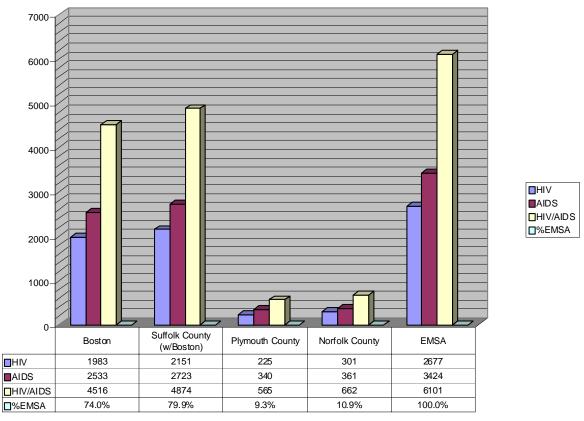
Among its many other public health responsibilities, the Public Health Commission operates a Homeless Services Bureau that includes the operation of the 400-bed Long Island Shelter, the 100-bed Long Island Annex, psychiatric nursing services, transitional support services and the Woods Mullen Shelter.

Funding FFY2005: \$4,290,302 (City operating funds)

 Housing For Persons With AIDS. This program provides housing related services to persons with HIV/AIDS. The housing for Persons With AIDS program uses HOPWA funds primarily to provide tenant-based rental assistance, housing counseling and supportive services to persons with AIDS.

Projected Accomplishments	Provide housing servi	ces to 255 P	WAs and housing	counse	eling/plac	ement	to 360 PV	/As.	
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME		ADDI		HOPWA	ES	G
TOTAL	\$1,772,250	\$1,250	\$0		\$0		\$1,721,0	00 \$0	1
\$1,722,250	Subtotal: Other								
\$1,722,2 <b>3</b> 0	<b>\$</b> 0								
	Services for persons of FY2004, the service a Budget, reducing the Suffolk, Norfolk and F	area for the H area from the	OPWA program w former MA-MH B	vas rede	efined by	the Fe	deral Offic	ce of Manag	ement and
More Information:	More Information:	call (6	17) 635-0247,	or	visit	the	City o	f Boston	Website
	http://www.cityofbostc	n.aov/dnd/1	Hsg.asp						

#### Live HIV/AIDS Cases: Boston & Suffolk-Plymouth-Norfolk Counties



4/1/05

## **NEIGHBORHOOD ECONOMIC DEVELOPMENT**

### **Boston Main Streets Program**

Boston Main Streets is a public/private initiative of the City of Boston established in 1995 to revitalize neighborhood commercial districts through local organizations. Boston Main Streets provides five types of assistance to support the efforts of designated Main Streets Districts: 1) design assistance to improve the appearance of the commercial district; 2) organizing assistance to build strong main streets organizations; 3) marketing assistance to promote the commercial district; 4) economic structuring support to retain and recruit businesses; and 5) assistance in the use of technology.

Projected	19 Main Streets organ	izations assiste	ed, 100 jobs creat	ed/retained, 25 bus	sinesses created/re	tained, \$3
Accomplishments	private investment lev	eraged for ever	y \$1 public inves	tment for storefront	rehabilitation.	
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG
TOTAL	\$1.686.674	\$1,686,674	\$0	\$0	\$0	\$0
¢0.007.700	Subtotal: Other	City OB	NDF	+ -		
\$2,037,736	\$351,062	\$89,411	\$217,750	\$	\$	\$
Locations	Reference Map 7 sho					
More Information:	More Information: ca	,	er (617) 635-02	93, or visit the	Boston Main Stre	ets Website

## **ReStore Program**

The ReStore program provides a one to one match loans and grants for moderate to substantial exterior and/or façade improvements for businesses in the neighborhood commercial cores identified by the Boston Main Streets Program, Business Managers, the Boston Connects, Inc. and the Mayor's Office. A separate signage component provides grants of up to \$2,500 on a non-matching basis for signage improvements with an additional amount up to \$500 for design support. All signs and façade improvements are subject to DND design review. It is anticipated that this program will be marketed in conjunction with the Restaurant Initiative.

Projected Accomplishments	78 storefronts completed, 40 jobs created/retained, 8 businesses retained.								
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG			
TOTAL	\$633,585	\$633,585	\$0	\$0	\$0	\$0			
¢602 505	Subtotal: Other		NDF						
\$683,585	\$50,000	\$	\$50,000	\$	\$	\$			
Locations	Program is available citywide as shown in Reference Map 7. Projects located in low-moderate income trade areas must show how the storefront improvements will benefit areas residents, while elsewhere project must not only show benefits to area residents but must also create/retain jobs suitable for low-moderate income households.								
More Information:	Call Aaron Schleifer ( http://www.cityofbosto				at				

## **Commercial Real Estate Development**

This program has four components related to the creation of new permanent jobs and the improvement of targeted neighborhoods. They are: 1) non-conventional real estate loans for economic development projects for rehabilitation, construction, and acquisition to cover the gap between the amount of financing needed and the amount that conventional lenders can underwrite; 2) business loans to support economic development projects by financing the purchase of equipment, fixtures, inventory, leasehold improvements and working capital; 3) grants and loans to non-profit educational and community institutions for limited capital improvements, including faith-based organizations for non-religious purposes; and 4) working capital loans to assist new and growing businesses. The main objectives of the program during this year are to: make the final repayment on the defaulted China Trade 108 loan; b) assist at least 4 restaurants in the second round of the Restaurant Initiative; c) assist at least 3 businesses in the second round of the emerging industries program; and d) assist up to 3 New Market Tax Credit transactions.

Projected Accomplishments	100 jobs created/retained with EDI/Sec 108, an additional 80 jobs created/retained without EDI/Sec.10 businesses created/retained with EDI/Sec. 108, 9 businesses created/retained without EDI/Sec. 108.								
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG			
TOTAL	\$1,507,616	\$1,507,616	\$0	\$0	\$0	\$0			
\$14,325,250	Subtotal: Other	CDAG	EDI EZ	108 EZ	EDI non EZ	108 non EZ			
<b>\$14,323,230</b>	\$12,817,634	\$584,371	\$2,856,789	\$2,576,474	\$1,750,000	\$5,050,000			
Locations	Citywide availability w Zone. See Reference					mpowerment			
More Information:	Call Keith Hunt (617)	635-0418 or vis	it the City of Bosto	on Website at http://	www.citvofboston	.gov/dnd/obd			

### **Boston Business Assistance Center/Business Assistance Team**

The Boston Business Assistance Center is the office that gives direct services to small businesses in Boston. This program is a collaboration of federal, state, and city financial institutions, situated in one location. This program provides all of the financial products and services that are needed to assist existing, newly created, and aspiring businesses. In conjunction with Boston connects, Inc., this program also educates businesses located within the Empowerment Zone about available tax credits.

Projected Accomplishments	1200 businesses prov	rided referral so	ervices/technical	assistance		
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG
TOTAL	\$477,866	\$477,866	\$0	\$0	\$0	\$0
\$477,866	Subtotal: Other					
\$477,800	\$0	\$	\$	\$	\$	\$
Locations	Citywide					
More Information:	Call Andre Porter (617	7) 635-0615, o	r visit the City of	Boston Website at h	ttp://www.cityofbos	ton.gov/dnd/ob

### **Business Technical Assistance**

This program provides managerial technical assistance services to businesses that demonstrate a financial need for a variety of business services. These services include financial management, bookkeeping, inventory management and control, marketing, design assistance, etc. The Neighborhood Business Managers (Business Assistance Team) are responsible for recommending and implementing a suitable scope of services for specific businesses.

Projected Accomplishments	65 businesses receiving technical assistance (through contracts).								
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG			
TOTAL	\$440,145	\$440,145	\$0	\$0	\$0	\$0			
\$445,145	Subtotal: Other	City OB							
	\$5,000	\$5,000	\$	\$	\$	\$			
Locations	Program will be a moderate income		•						
More Information:	Call Andre Porter (617 http://www.cityofbosto				m.asp.				

### Partners with Non-Profits Program

This program provides flexible grants to community-based non-profit businesses. These grants are used to physically enhance the infrastructure of the facilities of the non-profit, which serves their immediate community. Awards are made annually based on a competitive RFP process. Additionally, matching grants of up to \$2,500 may be provided to community groups to implement community service projects. This program serves low- and moderate-income residents or clients.

Projected Accomplishments	37 grants provided to community-based non-profit businesses.								
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG			
TOTAL	\$828,897	\$828,897	\$0	\$0	\$0	\$0			
\$833,897	Subtotal: Other		NDF						
\$633,697	\$5,000	\$	\$5,000	\$	\$	\$			
Locations	Citywide availability w of services provided b moderate-income resi be expected.	y these organi	zations, most co	mmunity-based orga	nizations serve prir	marily low-and			
More Information:	Call John Lynch (617)	635-0328							

## **REAL ESTATE MANAGEMENT & SALES**

#### **Property Disposition**

This program has two components: a building disposition component and a land disposition component. The building component sells city-owned tax-foreclosed and surplus municipal properties to owners who will rehabilitate the properties and put them back in service, eliminating blight and generating sales and property tax revenues for the City. Properties are sold at market rates through RFPs. Limited funding is also provided to complete repairs to abandoned buildings slated for re-occupancy in order to facilitate sales.

The land component is designed to reduce urban blight by encouraging landscaping and private development of City-owned properties, returning property to the tax rolls, and reducing public costs for maintaining vacant land. The land component has five sub-components: 1) REDI - this sub-component sells commercial and residential land through a competitive proposal process; 2) Yard Sale- this component sells smaller lots or undevelopable parcels to abutting owners and encourages private maintenance and improvements and provides ownership opportunities to neighborhood residents; 3) Boston Home Sites offers buildable house lots to individuals or small builders who want to build a house to live in or to sell to a homebuyer; 4) Open Space (generally to local community groups); and 5) Commercial Lots sub-component.

In addition, from time to time, non-federal funds will be used to reimburse the City's CDBG program where a CDBG-assisted property sold through this program generates sales revenues for the City's General Fund. Finally, DND transfers ownership of properties to other City of Boston agencies for municipal use.

Projected Accomplishments	9 City-owned buildings sold, 100 City-owned parcels sold, 12 City-owned parcels transferred.							
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG		
TOTAL	\$792,467	\$792,467	\$0	\$0	\$0	\$0		
\$932,622	Subtotal: Other	City OB						
	\$140,155	\$140,155	\$	\$	\$	\$		
	houses shown on Ref represented by the co					iponent is		
More Information:	Call (617) 635-0465/6							

### **Property Management Program**

The program allows the City to address needed emergency repairs, such as boarding, to prevent illegal entry of City-owned properties recently acquired through tax foreclosure. Repairs are done to maintain the integrity of the structure and to maintain the habitability of occupied units. Upon completion of the repairs, the properties will comply with all health and safety codes. Relocation of residents will be undertaken pursuant to the City's Optional Relocation Policy or the Uniform Relocation Act, as applicable. The enhanced land management component transforms blighted properties, with no planned redevelopment, into community open spaces. Enhancement includes hydroseeding and installing mulch. No CDBG funds are used for ongoing maintenance at these properties.

Projected Accomplishments	20 buildings repaired/	preserved, 4 h	ouseholds reloca	ated, 1400 sites clear	ned/ fenced/enhand	ced.		
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG		
TOTAL	\$664,581	\$664,581	\$0	\$0	\$0	\$0		
\$1,374,052	Subtotal: Other	City OB						
\$1,374,052	\$709,471	\$709,471	\$	\$	\$	\$		
Locations	Citywide. The projected locations for the building component are related to the distribution of abandoned houses shown on Reference Map 2. The geographic distribution of the land disposition component is represented by the concentrations of City-owned vacant land shown on Reference Map 8							
More Information:	Call (617) 635-0465/6 http://www.cityofbosto							

### **Demolition Program**

This program demolishes key blighted properties (public and private) which pose a threat to the public safety or those identified by residents as eyesores in their neighborhoods. The building to be demolished will be vacant and will have been deemed infeasible for rehabilitation.

Projected Accomplishments	2 hazardous buildings demolished.							
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG		
TOTAL	\$233,944	\$233,944	\$0	\$0	\$0	\$0		
\$233,944	Subtotal: Other							
\$233,344	\$0	\$	\$	\$	\$	\$		
Locations	Citywide. Reference September of 2004.				ou zananigo in 200			

## **Brownfields Environmental Program**

Work under the Brownfields Environmental Program includes assessment and remediation of releases, threats of releases of oil and/or other hazardous material (OHM) on City-owned buildings and land obtained through tax-foreclosure or disposition as surplus properties. DND-REMS provides direction and oversight to environmental consultants during identification and remediation of City-owned properties that pose an existing or potential risk of harm to human health, public safety, or the environment. Work tasks include establishing site history, past and current storage and uses of OHM, and conduct of remedial response actions for identified OHM. For releases to M.G.L. 21E and the Massachusetts Contingency Plan (MCP), the services of a Licensed Site Professional (LSP) are required to ensure response actions are conducted in accordance with the MCP.

Projected Accomplishments	35 c/o hazardous sites tested & remediated, including 25 sites for new housing.							
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG		
TOTAL	\$478,503	\$478,503	\$0	\$0	\$0	\$0		
\$513,667	Subtotal: Other	City OB						
\$313,00 <i>1</i>	\$35,164	\$35,164	\$	\$	\$	\$		
Locations	Citywide. The expected distribution of abando testing/cleanup is bes Map 8.	ned properties	shown on Refer	ence Map 2. The ge	ographic distributio	on for land		
More Information:	Call (617) 635-0103							

### Project Pride/Drug Control Program

Project Pride combats illegal drug activity on City-owned and privately owned abandoned properties by boarding and securing drug-related buildings citywide and, on occasion, cleaning and securing vacant lots in areas prone to drug activity. The work is performed by Suffolk County House of Corrections inmates and the City's Project Pride program provides the materials. CDBG funds are not used for ongoing maintenance of these properties.

Projected Accomplishments	50 buildings boarded and secured.							
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG		
TOTAL	\$87,046	\$87,046	\$0	\$0	\$0	\$0		
\$87,046	Subtotal: Other							
φ01,040	\$0	\$	\$	\$	\$	\$		
Locations	Reference Map 2 sho 2004.	ws the geogra		or abandoned buildin		September		

## HUMAN SERVICES

The Boston Redevelopment Authority's Division of Jobs and Community Services manages all Human Services programs. FFY2005 is the second year of a two-year funding cycle for these programs, with the exception of the Adult Literacy Initiative Program, which is funded in concert with the Department of Education for a five-year funding cycle through FFY2004. Human Service Programs were selected through an open and competitive Request for Proposal issued in February of 2004. Programs apply in one of the following service categories: Early Child Care, Youth Services, and Adult Supportive Services. Programs then reapply for a second year of funding through a refunding process.

Projected Accomplishments	104 service organizat	ions funded, 18	,050 clients ser	ved.		
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG
TOTAL	\$4,483,084	\$4,483,084	\$0	\$0	\$0	\$0
\$4,483,084	Subtotal: Other					
<b>\$4,403,004</b>	\$0	\$	\$	\$	\$	\$
Locations	Citywide.					
More Information:	Call (617) 918-5233					
** Adult Literacy Projected	310 residents served.					
Accomplishments						
Locations	Citywide					
More Information:	Call (617) 918-5244					

The following is a brief description of the types of services that are funded with CDBG Human Services funding.

### Early Child Care Programs

Programs provide low and moderate-income residents of Boston with high quality accessible and affordable child care for children up to school-age. These services allow parents to pursue education, job training or employment with the assurances that their children are being well cared for. The addition of CDBG funding to the network of day care providers allows for the expansion and improvement of services, increased availability of services and a substantial increase in the accessibility of services to low-income parents.

#### **Youth Services Programs**

Youth programs offer low- and moderate-income Boston youth activities such as socialization, recreation and instructional programs for disadvantaged youth, sports leagues, summer camp, cultural enrichment and awareness, music appreciation, arts and crafts, after-school tutoring, peer group counseling and programming and pre-teen employment.

#### **Adult Supportive Services Programs**

Social Services programs provide low- and moderate-income Boston residents with a broad range of services, including alcohol and substance abuse counseling, job readiness and training, and services for the homeless. The programs recognize the importance of approaches that incorporate a range of activities and methods from advocacy and referral to therapeutic psychological counseling. Programs are located at health centers, community centers,

emergency shelters and senior service centers. The CDBG-funded programs target low- and moderate-income families, racial and linguistic minorities, the disabled, elderly, and veterans. The social services program includes three components: 1) Counseling, Outreach, Referral and Advocacy, 2) Social Services for Senior Citizens, and 3) Stabilization Services for Homeless Persons.

### Adult Literacy Initiative

This initiative is part of a broader effort coordinated with the Commonwealth of Massachusetts Department of Education to provide educationally disadvantaged adults – age 16 and older with free and public access to adult basic education (ABE), Adult Basic Education (ABE) programs include a range of services such as English as a second language (ESL) and GED preparation services. Funded programs include specific services such as family literacy, native language literacy, homeless education and workplace education. Programs are funded on a five-year cycle through FFY2004.

## FAIR HOUSING

#### **Boston Fair Housing Commission**

The Boston Fair Housing Commission (BFHC) oversees the implementation of the City's Fair Housing Plan based on the Analysis of Impediments to Fair Housing. The Commission affirmatively furthers fair housing, primarily through four programs:

- 1. Investigation and Enforcement: investigates, mediates, and settles discrimination complaints, and ensures that fair housing laws are enforced.
- 2. Regional Mobility Counseling: through MetroList and Regional Opportunity Counseling Program (ROC), provides low- and moderate- income households with housing counseling services and housing search resources in order to enable them to explore their housing options throughout the metropolitan area.
- 3. Affirmative Marketing: oversees outreach and advertising of government-assisted rental and sales housing of five units or more to promote equal housing opportunity, and to attract households who would not normally apply for the housing because of its location.
- 4. Education and Outreach: informs Boston residents and persons doing business with the City of their fair housing rights and responsibilities, and of the services and facilities available to them.

Projected Accomplishments	Respond to 500 inqui	ries, 12 Market	ing Plans evaluated	, monitor 40 approved	d marketing pla	ans.
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG
TOTAL	\$625,149	\$625,149	\$0	\$0	\$0	\$0
\$1,362,278	Subtotal: Other	City OB	FH Asst. Prog.	Regional Opp. Counsel		
	\$737,129	\$114,047	\$250,000	\$373,082	\$	\$
Locations	Citywide.					
More Information:	Call (617) 635-4408					

## PROGRAM DELIVERY AND SUPPORT SERVICES

#### **Policy Development & Research**

This program provides timely and strategic research analysis, resource development (fundraising, grant writing), management and program delivery strategies, new program development, maps and reports to support the delivery of all of DND's neighborhood development programs. These services are also made available to DND's development partners including community-based organizations and other City agencies. Reports, maps and other publications produced by this program (including this Draft Action Plan) are routinely made available to the public through the City's website as listed below.

Projected Accomplishments	350 reports prepared,	7 plans/grants	/reports submitte	ed		
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG
TOTAL	\$693,787	\$693,787	\$0	\$0	\$0	\$0
\$715,389	Subtotal: Other	City OB				
\$715,369	\$21,602	\$21,602	\$	\$	\$	\$
More Information:	Call (617) 635-0242, E					

### **General Administration**

This program provides oversight and management of the department and coordination of all departmental administrative and financial issues.

Projected Accomplishments	Department-wide financial management and administrative coordination.								
Proposed Funding	Subtotal: HUD/CPD	CDBG	HOME	ADDI	HOPWA	ESG			
TOTAL	\$3,835,050	\$3,484,425	\$328,438	\$0	\$0	\$0			
\$5,386,550	Subtotal: Other	City OB	Lead Hazard Con	ESG	Supportive Hsng				
\$5,386,550	\$1,551,500	\$1,275,862	\$150,374	\$22,187	\$125,264	\$			
Locations	Citywide impact.								
More Information:	Call (617) 635-0259								

### **GEOGRAPHIC SERVICE DELIVERY AREA MAPS**

Most programs described in this Draft Action Plan are available citywide and project eligibility depends on the individual characteristics of the beneficiaries, and not on geographic location. The City of Boston also recognizes that, depending on the nature of the program's activity, it is also very likely that program services will not be uniformly distributed around the City. For example, a program that rehabilitates abandoned buildings will be most active in areas of the city with the greatest concentration of abandoned buildings.

To enable citizens to reasonably judge how a program will most likely effect their neighborhood, the following Geographic Service Area maps have been provided that show where program activities are most likely to occur. In some cases, such as the HomeWorks program, a historical distribution of program activities is the best predictor of future program activities. In other cases, such as Real Estate Management Services (that provides property management services to recently-foreclosed properties) the geographic distribution of abandoned properties and City-owned vacant lots is the best predictor of where program services will occur.

These maps are keyed to the Program Descriptions found earlier in this document.

Reference Map 1: Projects Completed 7/1/03 – 3/31/05 (Homeowner Rehabilitation & Lead Paint Abatement)

Reference Map 2: Abandoned Private Buildings (as of 4/8/05)

Reference Map 3: Projects Completed 7/1/03 – 3/31/05 (Homebuyer Financial Assistance)

Reference Map 4: Projects Completed 7/1/03 – 3/31/05 (Affordable Housing Production & Preservation)

Reference Map 5: HOPWA Service Area (with service providers)

Reference Map 6: Low & Moderate Income Census Tracts

Reference Map 7: Projects Competed 7/1/03 – 3/31/05 (Economic Development Programs)

Reference Map 8: Available City-held lots (as of 4/8/05)

Reference Map 9: Neighborhood Revitalization Strategy Areas